
Integrated indicator framework and methodology for monitoring and assessment of hazardous substances and their effects in the marine environment

Vethaak A. Dick ^{1,*}, Davies Ian M. ², Thain John E. ³, Gubbins Matthew J. ²,
Martínez-Gómez Concepción ⁴, Robinson Craig D. ², Moffat Colin F. ², Burgeot Thierry ⁵,
Maes Thomas ⁹, Wosniok Werner ⁷, Giltrap Michelle ⁶, Lang Thomas ⁸, Hylland Ketil ¹⁰

¹ Deltares, Marine and Coastal Systems, Boussinesqweg 1, 2629 HV Delft, The Netherlands, and Institute for Environmental Studies, VU University Amsterdam, De Boelelaan 1087, 1081 HV Amsterdam, The Netherlands

² Marine Scotland Science, Marine Laboratory, 375 Victoria Road, Aberdeen AB11 9DB, UK

³ CEFAS, Centre for Environment, Fisheries and Aquaculture Science, Weymouth Laboratory, Barrack Road, The Nothe, Weymouth, Dorset DT4 8UB, UK

⁴ Instituto Español de Oceanografía (IEO), Oceanographic Centre of Murcia, Varadero 1, PO BOX 22, 30740 San Pedro del Pinatar Murcia, Spain

⁵ IFREMER, Laboratory of Ecotoxicology, Rue de l'Île d'Yeu, B.P. 21105. F-44311 Nantes Cédex 03, France

⁶ Marine Institute, Rinville, Oranmore, County Galway, Ireland

⁷ Institute of Statistics, University of Bremen, Achterstr. 30, 28359 Bremen, Germany

⁸ Thünen Institute of Fisheries Ecology, Deichstr. 12, 27472 Cuxhaven, Germany

⁹ CEFAS, Centre for Environment, Fisheries, Aquaculture and Science, Pakefield Road, NR330HT, UK

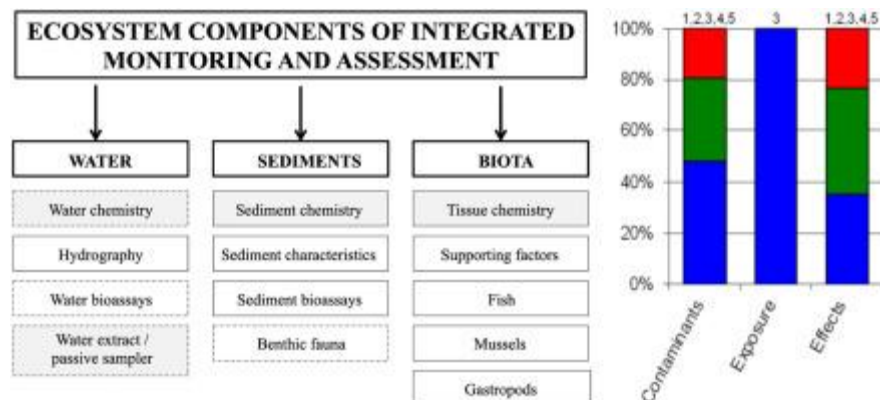
¹⁰ Department of Biosciences, University of Oslo, PO Box 1066, Blindern, N-0316 Oslo, Norway

* Corresponding author : A. Dick Vethaak, email address : dick.vethaak@deltares.nl

Abstract :

Many maritime countries in Europe have implemented marine environmental monitoring programmes which include the measurement of chemical contaminants and related biological effects. How best to integrate data obtained in these two types of monitoring into meaningful assessments has been the subject of recent efforts by the International Council for Exploration of the Sea (ICES) Expert Groups. Work within these groups has concentrated on defining a core set of chemical and biological endpoints that can be used across maritime areas, defining confounding factors, supporting parameters and protocols for measurement. The framework comprised markers for concentrations of, exposure to and effects from, contaminants. Most importantly, assessment criteria for biological effect measurements have been set and the framework suggests how these measurements can be used in an integrated manner alongside contaminant measurements in biota, sediments and potentially water. Output from this process resulted in OSPAR Commission (www.ospar.org) guidelines that were adopted in 2012 on a trial basis for a period of 3 years. The developed assessment framework can furthermore provide a suitable approach for the assessment of Good Environmental Status (GES) for Descriptor 8 of the European Union (EU) Marine Strategy Framework Directive (MSFD).

Graphical abstract



Highlights

► An integrated framework for marine contaminants and their effects is developed. ► Determinants for sediment, fish, and shellfish with assessment criteria are provided. ► A multistep traffic light data aggregation tool is proposed and demonstrated. ► It resulted in OSPAR guidelines for integrated chemical-biological effect monitoring. ► The approach could be useful for determination of GES for Descriptor 8 of MSFD.

Keywords: chemical measurements, biomarker, bioassay, pollution effects, biomonitoring, environmental, impact, MSFD, ICES, OSPAR

1. Introduction

Our seas and oceans are dynamic and variable. They represent a fundamental component of global ecosystems and, as such, we need to be able to assess the health status of the marine environment. Furthermore, we need to be able to detect anthropogenic induced changes in seas and oceans and to identify the reasons for these changes. It is only through such understanding that we can advise on necessary and appropriate remedial responses, such as regulatory action, as well as report on any improvements resulting from management measures. There is a need to express clearly what is meant by the "health" of the marine environment, and for that purpose, we require

75 indicators of the health of ecosystem components, including indicator measurements for assessing
76 the impacts of anthropogenic contaminants.

77 The marine environment receives inputs of hazardous substances through riverine discharges,
78 direct (end of pipe) inputs, and atmospheric deposition and is the ultimate repository for complex
79 mixtures of persistent chemicals. Consequently, organisms are exposed to a range of substances,
80 many of which can cause metabolic disorders, an increase in disease prevalence, and, potentially,
81 effects on populations through changes in growth, reproduction, or survival (e.g. Matthiessen and
82 Gibbs, 1998; Hylland et al., 2006a; Moore et al., 2006). Through much of the history of marine
83 pollution research and monitoring, chemical and biological field studies have often remained largely
84 independent of each other. There are many publications describing the distribution of hazardous
85 substances in the marine environment and, equally, many describing the perturbations of species or
86 communities as a consequence of exposure to hazardous substances (e.g. Muir et al., 1999; Vos et
87 al., 2000; Hylland et al., 2006b). However, it is now generally agreed that the assessment of
88 environmental quality, and the design and monitoring of measures to improve environmental
89 quality, are best undertaken on the basis of combinations of appropriate sets of chemical and
90 biological measurements (Hylland, 2006; Thain et al., 2009; Lyon et al., 2010; Piva et al., 2011; Roose
91 et al., 2011; Benedetti et al., 2012; Lehtonen et al., 2014). In the past, monitoring to assess the
92 potential negative impact of hazardous substances has been based primarily on measurements of
93 substance concentration. This was because the questions being asked concerned concentrations of
94 such substances in water, sediment, and biota, and such measurements were possible for a specific
95 set of relevant substances. However, in order to more fully assess the health of our maritime area,
96 questions about the bioavailability of hazardous substances and their impact on marine organisms
97 or processes are now being posed. Biological effect techniques have become increasingly important
98 in the past few decades. Sometimes a biological response can be observed when the causative
99 substance is below current chemical analytical detection limits; the development of imposex in
100 gastropod molluscs as a result of low concentrations of tributyltin (TBT) being a point in case (e.g.

101 Matthiessen and Gibbs, 1998; Antizar-Ladislao, 2008). However, biological responses may also occur
102 as a result of low concentrations of several substances causing an additive or synergistic joint effect
103 (e.g. McDowell et al., 1999; Silva et al., 2002; Pojana et al., 2006) or in the absence of identified
104 causative compound (s) (e.g. Lyons et al., 2006).

105 Many strategies and approaches have been proposed to assess (marine) ecosystem health using
106 ecological indicators (e.g. Rapport et al., 1998; EEA, 2001; Jorgensen et al., 2005; OSPAR 2010a).
107 Among them, there are different tools for biological effect (biomarkers and bioassays) data
108 integration and interpretation with the aim to develop integrated effect-based indices for the
109 quantification of effects of hazardous substances at several levels of biological organization (e.g.
110 Moore et al., 2004; Broeg and Lehtonen, 2005; Dagnino et al., 2007; Viarengo et al., 2007; Piva et al.,
111 2011; Marigómez et al., 2013). Consequently, biological-effect methods are important elements in
112 environmental monitoring programmes, because they can indicate links between contaminants and
113 ecological responses. Biological effect monitoring can thus be used to indicate the presence of
114 substances, or combinations of substances, that had not been identified previously as being of
115 concern, but also to identify regions of decreased environmental quality or reduced ecosystem
116 health.

117 The pressure to clarify an integrated approach to assessing the impact of contaminants
118 through both biological effects and chemical monitoring increased as a result of the requirement to
119 achieve Good Environmental Status under Descriptor 8 (Concentrations of contaminants are at
120 levels not giving rise to pollution effects) of the European Union Marine Strategy Framework
121 Directive (MSFD, Directive 2008/56/EC). The Regional Sea Conventions (RSCs) in Europe have largely
122 agreed on an ecosystem approach to manage the marine environment, under which the
123 Conventions have committed themselves to monitor marine ecosystems in order to understand and
124 assess interactions between, and impact of, human activities on marine organisms. Integrated
125 monitoring and assessment of contaminants in the marine environment and their effects will

126 contribute effectively to the integrated assessment of the full range of human impacts on the quality
127 status of the marine environment, as part of the ecosystem approach.

128 This paper describes the integrated indicator framework and methodology for hazardous
129 substances and their effects developed by the International Council for Exploration of the Sea (ICES)
130 and OSPAR Commission. In addition, this paper serves as a background to the practical application of
131 the framework for the ICON (Integrated assessment of contaminant impacts on the North Sea)
132 project and other baseline studies in North East Atlantic waters (e.g. Giltrap et al., 2014; Lyon et al.,
133 this volume) and the West Mediterranean Sea (Martinez-Gomez et al., this volume). The guidelines
134 are supported by associated background documents (OSPAR, 2013a), which provide information on
135 the scientific background and assessment criteria to the contaminants and biological effects
136 measurements included in the programme.

137 **2. Current European strategies**

138 The European Union (EU) has, over the last twenty years, developed its water policies so
139 that now there is significant European legislation covering marine waters and the lakes and rivers
140 that ultimately flow into our coastal ecosystems. The EU Water Framework Directive (WFD)
141 (Directive 2000/06/EC) establishes a framework for community action in the field of water policy,
142 central to which is a good ecological status for defined water bodies. This is described on the basis of
143 biological quality, hydromorphological quality, and physico-chemical quality. More recently, the
144 European Union has implemented the Marine Strategy Framework Directive (MSFD) (Directive
145 2008/56/EC). At its heart is the concept of “Good Environmental Status” (GES) for all European
146 waters and the provision of a framework for the protection and preservation of the marine
147 environment, the prevention of its deterioration, and, where practicable, the restoration of that
148 environment in areas where it has been adversely affected. GES will be assessed on a regional basis.
149 The Regional Sea Conventions (OSPAR Commission, Helsinki Commission (HELCOM), Barcelona

150 Convention¹ and the Black Sea Commission) which aim to protect the marine environment are
151 required to support the implementation of the MSFD since the Directive requires that, in developing
152 their marine strategies, Member States use existing regional cooperation structures to co-ordinate
153 among themselves and to make every effort to coordinate their actions with those of third countries
154 in the same region or sub-region. The programmes of the various Regional Sea Conventions,
155 including OSPAR, provide a valuable source of data for the assessments that have been completed
156 so far and will be required in the future. The MSFD specifies that GES will be assessed against 11
157 qualitative descriptors. The Commission Decision (2010 / 477 / EU) further described three criteria
158 to be used in assessing GES for Descriptor 8 (Concentrations of contaminants are at levels not giving
159 rise to pollution effects): contaminant concentrations (8.1), biological effects of chronic exposure
160 (8.2.1) and the impact of acute pollution events (8.2.2); therefore, D8 has been interpreted as
161 requiring assessments of contaminant concentrations and their biological effects. A task group
162 established by the European Commission Joint Research Centre (JRC) and ICES interpreted this as
163 meaning that the concentrations of contaminants should not exceed established quality standards
164 (e.g. EQS, environmental assessment criteria (EAC)) and that the intensity of biological effects
165 attributable to contaminants should not indicate harm at organism level or higher levels of
166 organization (Law et al., 2010).

167 **3. Integrated monitoring of contaminants and their effects**

168 The contribution made by an integrated programme involving both chemical and biological
169 effects measurements is primarily that the combination of the different measurements increases the
170 interpretive value of the individual measurements and thus delivers an improved assessment of

¹ In 1975, 16 Mediterranean countries and the European Community adopted the Mediterranean Action Plan (MAP), the first-ever Regional Seas Programme under UNEP's umbrella.

171 status. For example, biological effects measurements assist the assessment of the significance of
172 measured concentrations of contaminants in biota or sediments, and can include an assessment of
173 the impact of concurrent exposure to multiple contaminants. When biological effects measurements
174 are carried out in combination with chemical measurements (or additional effects measurements),
175 allowing, in some cases, the identification of the substance/group of substances contributing to the
176 observed effects. By bringing together these monitoring (and assessment) disciplines that have
177 tended to be conducted separately, an integrated assessment can improve our ability to describe
178 the reasons for areas with decreased or poor environmental status detected during monitoring
179 programmes. The economic benefit of an integrated approach comes from the fact that the samples
180 and data are gathered during the same surveys and that the data can be directly compared/used
181 with holistic assessment tools to provide truly integrated (with respect to contaminant
182 concentrations and their effects) assessments.

183 Fundamental aspects of the design of an integrated monitoring programme include key
184 environmental matrices (water, sediment and biota), the selection of appropriate combinations of
185 biological effects and chemicals to be measured, and the design of sampling programmes to allow
186 the chemical concentrations, the biological effects data, and other supporting parameters to be
187 combined to provide a more robust assessment of the impact of contaminants on the marine
188 environment.

189 Chemical analyses in the different environmental matrices to be included in an integrated
190 programme should cover the priority hazardous substances or chemicals listed by European
191 legislation and Regional Sea Conventions. Analytical methods (including the sampling frequency and
192 spatial distribution) should be sufficiently sensitive to detect variation in environmental quality and
193 should be supported by appropriate quality management. Biological effects methods to be included
194 in an integrated programme to assess the impact of contaminants on the marine environment
195 require the following characteristics (ICES, 2007; adapted):

- 196 • the ability to separate contaminant-related effects from influences caused by other
197 factors (e.g. natural variability, food availability);
- 198 • sensitivity to a specific contaminant or group of contaminants (i.e. providing “early
199 warning” of an impact through the identification of an effect);
- 200 • a broad enough suite of methods that ensures coverage of a range of mechanisms of toxic
201 action (e.g. oestrogenicity / androgenicity, neurotoxicity, carcinogenicity, genotoxicity,
202 and mutagenicity); and
- 203 • the inclusion of at least one method that measures the general health status of a test
204 organism (whole-organism response).

205

206 Some matrices/determinands are considered fundamental to the integrated assessment of
207 contaminants and are described as “core methods”. Where additional matrices/ determinands have
208 been found to add value to the integrated assessment, these have been described as “additional
209 methods” and are not considered essential. The basic structure of an integrated monitoring and
210 assessment programme is illustrated in Figure 1.

211 Biological effects measurements and chemical methods have been selected for the biota matrix
212 (separated as fish, mussels and gastropods) using these criteria. In addition, some physiological
213 characteristics of the specific fish and mussel populations are required. For example, in fish
214 gonadosomatic index (GSI), liver somatic index (LSI), and condition factor, as described in supporting
215 technical annexes (see OSPAR, 2013b). Similarly, spawning status in all species is relevant to the
216 biological effect assessment. General designs for integrated monitoring of fish are presented in
217 Figure 2 and of mussels in Figure 3. Designs for water, sediment, and gastropod monitoring are
218 included as Figures 4, 5, and 6, respectively.

219

220 The integration of contaminant and biological effects monitoring, and thereafter assessment,
221 requires a strategy for simultaneous sampling and subsequent analysis. Examples of sampling
222 strategies for the integrated fish and shellfish schemes are shown in Figures S1 and S2. In order to
223 integrate sediment, water chemistry, and associated bioassay components with the fish and bivalve
224 schemes, sediment and water samples should be collected at the same time as fish / bivalve samples
225 and from a site or sites that are representative of the defined station/sampling area. Additional
226 integrated sampling opportunities may arise from trawl/grab contents, for example, gastropods for
227 imposex or benthos, and these should be exploited where possible/practicable.

228 **4. Integrated assessment of contaminants and their effects**

229 *4.1. The need for assessment criteria*

230 It is not sufficient simply to coordinate sampling; integration must also involve a combined
231 assessment of the monitored parameters, which must themselves be selected with the assessment
232 aim in mind. Such a combined assessment may involve using environmental and biological
233 parameters as covariates in statistical analyses or they may be used to standardize effect variables
234 (e.g. temperature, seasonal, gender or size/age effects on biomarker responses). Similarly,
235 normalization procedures for the expression of contaminant concentrations in biota and sediment
236 have been established. For example, defined bases (e.g. dry weight or lipid weight) are used for
237 biota analyses, and sediment data is, on occasions, normalized to organic carbon or aluminium to
238 minimize the influence of differences in bulk sediment properties.

239 Ultimately, the purpose of an integrated monitoring programme is to provide the necessary data
240 to facilitate integrated assessments to enable the status of the marine environment in relation to
241 hazardous substances to be described as a contribution to general assessments of the quality status
242 of the maritime area (e.g. OSPAR Quality Status Reports (QSRs; e.g. OSPAR (2010a), HELCOM Initial
243 Holistic Assessment (HELCOM, 2010)); ICES Integrated Ecosystem Assessments).

244 An important and essential step to integrate information from chemical contaminants,
245 biomarkers and biological data is the establishment of assessment criteria for all parameters
246 measured. For chemical contaminant concentrations, OSPAR has developed two types of
247 assessment criteria to be assessed and presented in directly comparable “traffic light” formats
248 (Figure 7) (OSPAR 2010a): those reflecting levels above Background Concentrations (BCs) referred to
249 as Background Assessment Concentrations (BACs), and Environmental Assessment Criteria (EACs)
250 representing concentrations below which unacceptable biological effects were unlikely to occur.

251 In the same way, OSPAR, with assistance from ICES, has more recently developed coherent sets
252 of analogous assessment criteria for biological effects measurements, most of them specifically
253 derived from field data of North Atlantic species in European waters (Table 1). However, unlike
254 contaminant concentrations in environmental matrices, assessment criteria for certain biological
255 responses have been developed taking into consideration factors such as species, gender,
256 maturation status, season and temperature of ambient water. For other marine regions or species,
257 outside the OSPAR maritime area, a regional-validated approach should be used to derive specific
258 assessment criteria for environmental matrices and biological responses, such as those developed
259 for the western Mediterranean (Martínez-Gómez et al, this issue). The concept of a background level
260 of response (residual noise of the measurement found from responses of animals in relatively clean
261 waters) is applicable to all effects measurements. Assessment criteria analogous to the EAC (i.e.
262 representing levels of response below which unacceptable responses at higher, e.g. organism or
263 population, levels of biological organisation would not be expected) are applicable for some
264 biological effects measurements, and these have been termed “biomarkers of effect”. In other
265 cases, the link to higher level effects is less clear, and these measurements have been termed
266 “biomarkers of exposure”, in that they indicate that exposure to hazardous substances has occurred.
267 Importantly, the processes used to derive both the BAC and their biological analogues and the EAC
268 and their analogues have been applied consistently to all chemical and effects measurements. This

269 coherence across the broad range of assessment criteria forms the basis for integrated assessment
270 schemes.

271 Furthermore, the coherence of assessment criteria across both chemical and biological effects
272 measurements allows these two types of data to be brought together into a single integrated
273 assessment scheme. The “traffic light” presentation is equally applicable to biological effects data
274 and can be used to present data integrated over a range of geographical scales from the single
275 sampling site to the sub-regional scale, as required under the MSFD. The application of this approach
276 is described below.

277

278 4.2. *Multi-step assessment framework*

279 A multistep traffic light data aggregation tool to assess contaminants and biological effects data
280 together is proposed which follows on from experience of the assessment of contaminants data for
281 sediment, fish, and shellfish in an OSPAR context. The development of BAC and EAC equivalent
282 assessment criteria for biological effects, which represent the same degree of environmental risk as
283 indicated by BAC and EAC values for contaminants, allows the representation of these monitoring
284 data alongside contaminant data using the same approach to the graphical representation

285 The process is informed initially by the individual assessment of determinands (contaminant
286 concentrations or effect levels) in specific matrices at individual sites against the defined assessment
287 criteria (BAC and EAC). Initial comparisons determine whether the determinand and site
288 combinations are < BAC (blue), between the BAC and EAC (green), or > EAC (red). This summarized
289 indicator of status for each determinand can then be integrated over a number of levels: matrix
290 (sediment, water, fish, mussel, gastropod), site, and region and expressed with varying levels of
291 aggregation to graphically represent the proportion of different types of determinands (or for each
292 determinand, sites within a region) exceeding either level of assessment criteria.

293 Such an approach has several advantages. The integration of data can be simply performed on
294 multiple levels depending on the type of assessment required and the monitoring data available. The

295 representation of the assessment maintains all of the supporting information, and it is easy to
296 identify the causative determinands that may be responsible for exceeding EAC. In addition, any
297 stage of the assessment can be readily unpacked to a previous stage to identify either contaminant
298 or effects measurements of potential concern or sites with a poor outcome in terms of
299 environmental status. The inclusion of biological effects data to the system adds considerable value
300 to the interpretation of assessments. Where sufficient effects monitoring data are available,
301 confidence can be gained that contaminants are not (or are) having significant effects even where
302 contaminant monitoring data are lacking. In instances where contaminant concentrations in
303 water/sediment are > EAC, a lack of EAC threshold breach in appropriate effects data can provide
304 some confidence that contaminant concentrations are not giving rise to pollution effects (due, for
305 example, to lack of availability to marine biota). Similarly, the inclusion of effects data in the
306 assessment framework can indicate instances where contaminants are having significant effects on
307 biota, but have not been detected or covered in a contaminant-specific chemical monitoring
308 programme.

309 The multistep assessment framework described in detail below provides an appropriate tool for
310 assessment of environmental monitoring data to determine whether or not “Good Environmental
311 Status” is being achieved for Descriptor 8 of the MSFD. Determinands with EAC or EAC equivalent
312 assessment criteria provide appropriate indicators with quantitative targets. The assessment of
313 contaminant and effects monitoring data against these EAC level assessment criteria provides
314 information both on concentrations of contaminants likely to give rise to effects and the
315 presence/absence of significant effects in marine biota.

316 Owing to the relatively large number of determinands monitored under the integrated
317 approach, it is inappropriate to adopt an approach whereby EAC level failure of a single determinand
318 results in failure of GES for a site or region (“one-out all-out” approach). A more appropriate
319 approach would involve the setting of a threshold (%) of proportion of determinands that should be
320 < EAC to achieve GES. Such an approach would avoid the failure of sites or regions as a result of

321 occasional outlying or erroneous results for particular determinands. The setting of an appropriate
322 threshold for overall regional assessment for MSFD will require consideration and revision in the
323 light of testing the framework described here with real monitoring data. However, an initial
324 threshold of 95% < EAC (to ensure that the vast majority, but not all, of contaminants/effects
325 measurements should be < EAC) is proposed here for the purposes of testing the system.

326 In order to best demonstrate how monitoring data (assessed against BAC and EAC) can be
327 integrated for matrices, sites, and regions, and ultimately provide an assessment that could be
328 useful for determination of GES for Descriptor 8, a worked example following a five-step process is
329 provided in Table 1 and Figure 8.

330

331 **5. Applicability of integrated indicator framework for OSPAR maritime areas**

332 Among the Regional Sea Convention programmes, OSPAR has a well-established monitoring
333 framework with agreed monitoring programmes and associated chemical and biological assessment
334 criteria to focus on those determinands which will complement relevant activities made in other
335 frameworks (EU WFD (Directive 2000/60/EC; EU MSFD (Directive 2008/56/EC) (OSPAR, 2010). The
336 OSPAR Hazardous Substances Strategy (OSPAR Agreement 2003–2021; OSPAR, 2010, 2014) declares
337 that the Commission will implement this Strategy progressively by making every endeavour to move
338 towards the target of the cessation of discharges, emissions, and losses of hazardous substances by
339 the year 2020. In association with this, OSPAR has developed the JAMP/CEMP (Joint Assessment and
340 Monitoring Programme/Co-ordinated Environmental Monitoring Programme)) (OSPAR, 1998,
341 2008a,b, 2014. This provides the basis for the monitoring activities undertaken by contracting
342 parties to assess progress towards achieving OSPAR objectives. In relation to hazardous substances,
343 the JAMP/CEMP seeks to address the following questions:

- 344 • What are the concentrations of hazardous substances in the marine environment? Are the
345 monitored hazardous substances at, or approaching, background levels for naturally occurring
346 substances and close to zero for synthetic substances? How are the concentrations changing

347 over time? Are the concentrations of either individual substances or mixtures of substances such
348 that they are not giving rise to pollution effects.

- 349 • How can OSPAR's monitoring framework be improved and extended and better linked with the
350 understanding of biological effects and ecological impacts of individual substances and the
351 cumulative impacts of mixtures of substances?

352 Therefore there is a need to adopt an integrated approach to the monitoring of contaminants in
353 the marine environment and the biological responses to the presence of hazardous substances. In
354 order to assess progress towards the objectives of the OSPAR Hazardous Substances Strategy,
355 OSPAR has already developed assessment criteria for contaminant concentration and biological
356 effects data (see Table S1). The work described above has resulted in the development of OSPAR
357 JAMP guidelines for integrated chemical and biological monitoring of contaminants, at length
358 described in this paper, and was adopted by OSPAR in 2012 to run on a 3-year trial basis (2012-
359 2015). The ICON project, presented elsewhere in this volume, represents the first large scale
360 integrated assessment of the status of a marine region for contaminants and their effects.

361

362 **6. Conclusions and perspectives**

363 This paper provides the scientific basis for a framework for integrated chemical and
364 biological effects monitoring and assessment in the marine environment. The framework comprises
365 a core set of biological effect techniques developed by ICES and included or recommended in the
366 OSPAR monitoring programmes that can be used in an integrated manner together with chemical
367 contaminant measurements in biota, sediments and water across OSPAR maritime areas (OSPAR
368 Agreement 2012-09). It further comprises an assessment framework that integrates contaminant
369 and biological effects monitoring data and that allows assessments to be made across matrices,
370 sites, and regions. The assessment framework is simple and transparent and allows for multiple
371 levels of aggregation for different assessment requirements. The presented integrated framework
372 and methodology can generally be applied to other marine regions including the Baltic Sea and

373 Mediterranean Sea. However this may require some development and application of region-specific
374 methods in key species and associated assessment criteria.

375

376 The key components of the integrated monitoring and assessment framework are:

- 377 a) Defined combinations of chemical and biological effects measurements;
- 378 b) Carefully managed sampling programmes;
- 379 c) Measurement methods and determinands that are understood and well supported by
380 background documents, technical annexes, standard protocols, quality control, etc.;
- 381 d) A coherent set of assessment criteria that represent similar levels of environmental risk across
382 determinands;
- 383 e) Data integration methods that enable combination of data over a range of geographical scales
384 and which can accommodate limited or incomplete data sets.

385

386 The ICES/OSPAR framework links chemical contaminants with the health of the ecosystem and
387 can provide a suitable approach for the assessment of GES for Descriptor 8 of the MSFD. In order to
388 give some stability to assessments, it is important that future revisions of techniques and
389 assessment criteria are harmonized with the MSFD cycle. Currently, the background documents and
390 assessment criteria are available for all biological effect techniques relevant to the ecosystem
391 components for integrated monitoring of contaminants and their effects, apart from benthic fauna
392 and passive samplers. These are important elements of the integrated scheme, and work to prepare
393 background documents and assessment criteria needs to be undertaken as soon as possible.
394 However, it should be noted that our knowledge regarding integrated monitoring and assessment
395 will continue to evolve and new emerging contaminants and new techniques should be added or
396 replace old ones.

397 The ICES/OSPAR framework has been validated through the international ICON project and a set
398 of case studies. The results and conclusions of these studies are presented elsewhere in this
399 volume.

400

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531 **Legends to Figures and Table**

532 Figure 1. Overview of components in a framework for an integrated monitoring programme for
533 chemical contaminants and their biological effects developed by ICES and OSPAR. Solid lines, core
534 methods; broken lines, additional methods.

535 Figure 2. Determinands and measurements included in the fish component of the ICES/OSPAR
536 integrated monitoring framework. Solid lines, core methods; broken lines, additional methods. PCBs,
537 polychlorinated biphenyls; BFRs, brominated flame retardants; AChE, acetylcholinesterase. WFD,
538 Water Framework Directive. WFD priority substances are required in biota under Directive
539 39/2013/EU. Supportive factors for biota are not shown (details can be found in OSPAR et al.,
540 2013b).

541 Figure 3. Determinands and measurements included in the mussel component of the ICES/OSPAR
542 integrated monitoring framework. Solid lines, core methods; broken lines, additional methods. PCBs,
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544 retardants; AChE, acetylcholinesterase. WFD, Water Framework Directive. WFD priority substances
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546 (details can be found in OSPAR et al., 2013b).

547 Figure 4. Determinands and measurements included in the water component of the ICES/OSPAR
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550 ordinated Environmental Monitoring Programme of OSPAR. #CEMP and pre-CEMP determinants are
551 listed in OSPAR agreement 2010-01, as amended in 2014. WFD Priority Substances are listed in
552 Directive 2013/39/EU and have to be assessed for WFD in coastal and transitional waters.

553 Figure 5. Determinands and measurements included in the sediment component of the ICES/OSPAR
554 integrated monitoring framework. Solid lines, core methods; broken lines, additional methods.

555 Figure 6. Determinands and measurements included in the gastropod component of the integrated
556 monitoring framework. Solid lines, core methods; broken lines, additional methods.

557 Figure 7. OSPAR regional-level integration of the concentrations of priority contaminants in fish,
558 shellfish, and sediment based on results from the OSPAR Coordinated Environmental Monitoring
559 Programme (CEMP). As can be seen from the figure, the concentrations of Region II (Greater North
560 Sea) are still widely above background values for mercury, cadmium, lead and PAHs and above zero
561 for PCBs and are unacceptable in many, mostly coastal, areas. Overall, contamination is lowest in
562 Region I (Arctic) where many of the sites monitored meet the OSPAR objective of background values
563 for heavy metals; however concentrations of PAHs and PCBs are still unacceptable at a third of the
564 sites monitored. Overall, the situation is better for heavy metals, although more than 40% of sites
565 monitored show unacceptable levels of lead in Region II (Greater North Sea) and of mercury in
566 Region IV (Bay of Biscay and Iberian Coast). Red status: concentrations are at levels such that they
567 there is an unacceptable risk of chronic effects occurring in marine species, or are greater than EU
568 dietary limits for fish or shellfish but the extent of risks of pollution effects is uncertain. Green
569 status: concentrations of contaminants are at levels where it can be assumed that little or no risks
570 are posed to the environment and its living resources at the population or community level. Blue
571 status: concentrations are near background for naturally occurring substances or close to zero for
572 man-made substances (reprinted with permission from OSPAR (2010c).

573 ● Concentrations are at levels such that they there is an unacceptable risk of chronic effects
574 occurring in marine species, or are greater than EU dietary limits for fish or shellfish but the extent
575 of risks of pollution effects is uncertain.

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579 man-made substances.

580

581 Figure 8.1-5. Integrated assessment framework: integration of three colour (blue, green and red)
582 classifications of measurements of contaminant concentrations and their effects. A red classification
583 indicates that the Environmental Assessment Criteria (EAC) is exceeded, blue indicates compliance
584 with the Background Assessment Concentration (BAC), whereas green indicates concentrations or
585 levels of effects are between the BAC and EAC. 8.1 (Step 1): Illustration of classification of
586 measurements of contaminants and their effects by matrix for a specific site; 8.2 (Step2): Integration
587 across determinands within matrices for a given site; 8.3 (Step3): Integration of matrices by
588 determinand category for a given site; 8.4A (Step 4): Integration of determinands across sampling
589 sites within an assessment region; 8.4B (Step 4): Integration of matrices across sampling sites by
590 determinand category within an assessment region. 8.5 (Step 5): Integration of determinands across
591 sampling sites, matrices, and determinands within an assessment region.

592 Table 1. A worked example following a five-step process to demonstrate how monitoring data
593 (assessed against BAC and EAC) can be integrated for matrices, sites, and regions and ultimately
594 provide an overall assessment that could be useful for determination of GES for Descriptor 8 of the
595 EU MSFD. Determinands and their status are provided for illustrative purposes only to show how
596 subsequent integration can be performed.

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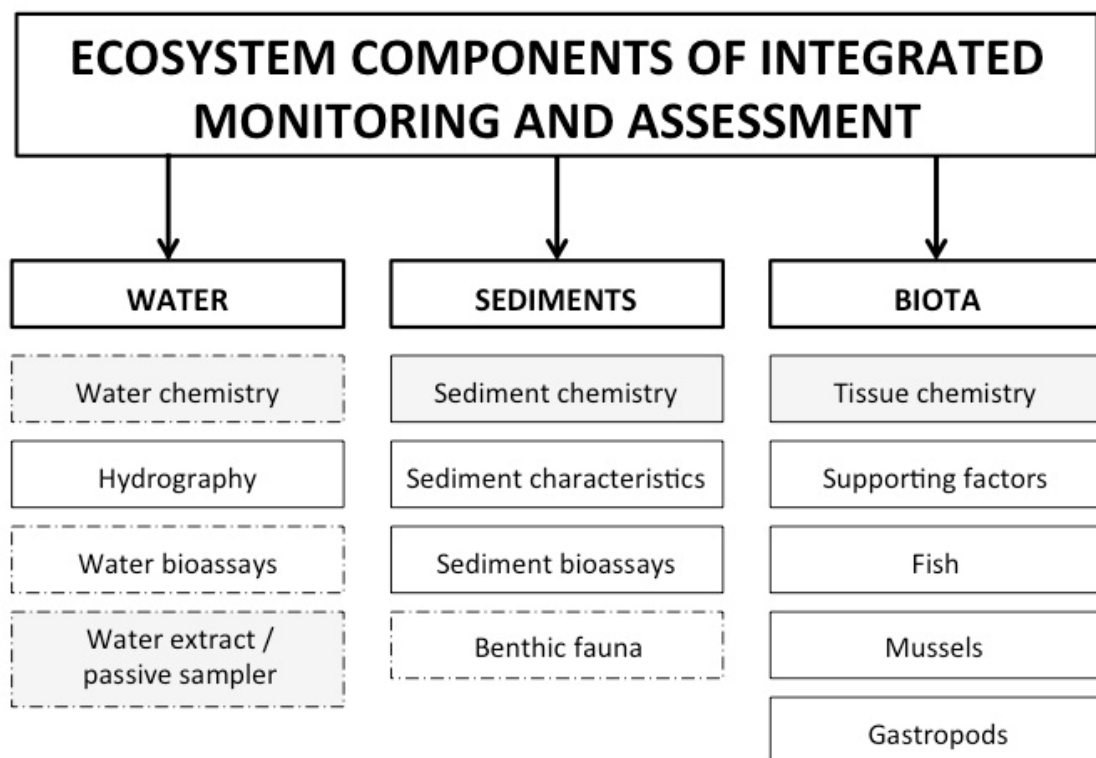


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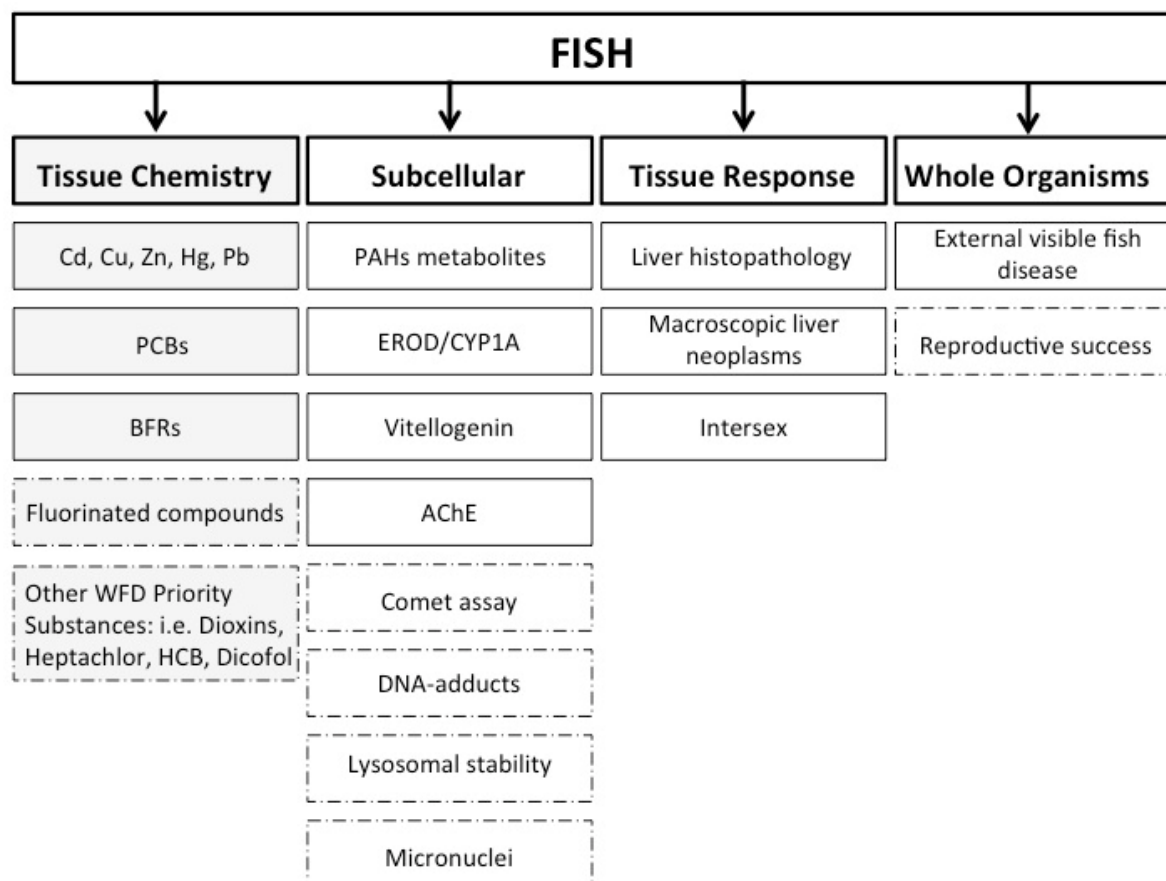


Figure 2. Determinands and measurements included in the fish component of the ICES/OSPAR integrated monitoring framework. Solid lines, core methods; broken lines, additional methods. PCBs, polychlorinated biphenyls; BFRs, brominated flame retardants; AChE, acetylcholinesterase. WFD, Water Framework Directive. WFD priority substances are required in biota under Directive 39/2013/EU. Supportive factors for biota are not shown (details can be found in OSPAR et al., 2013b).

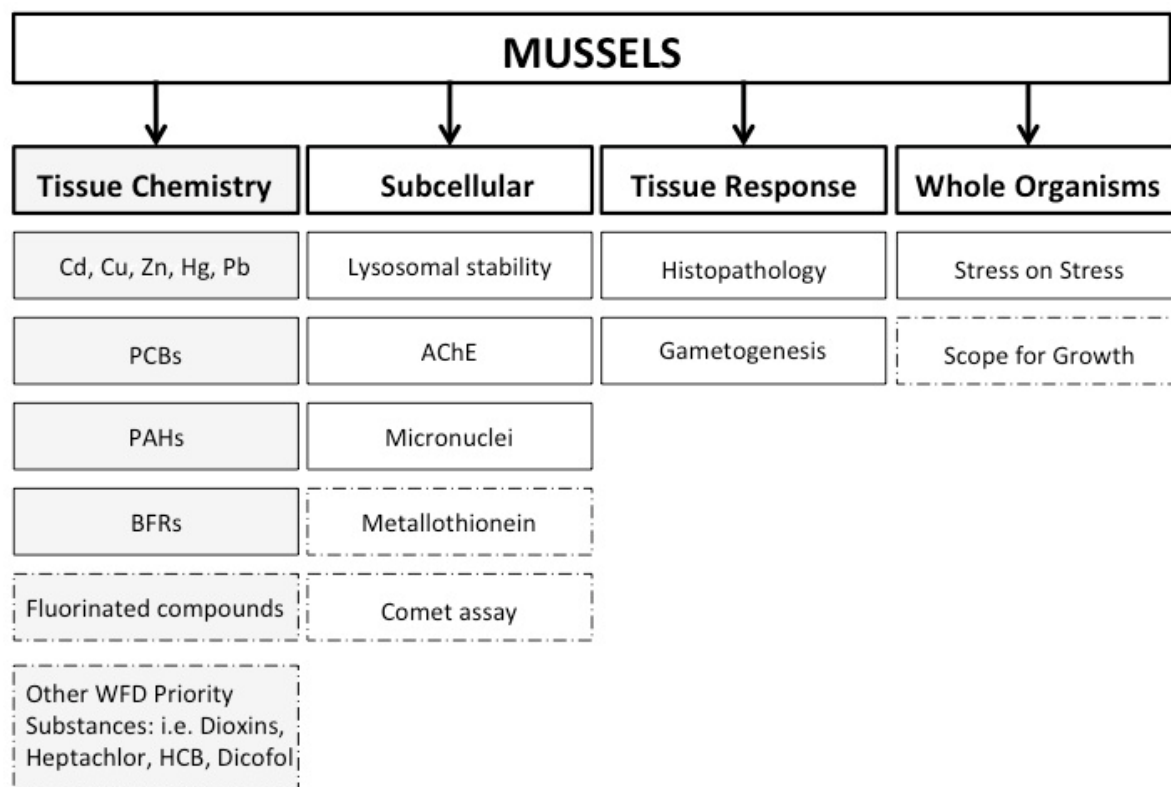


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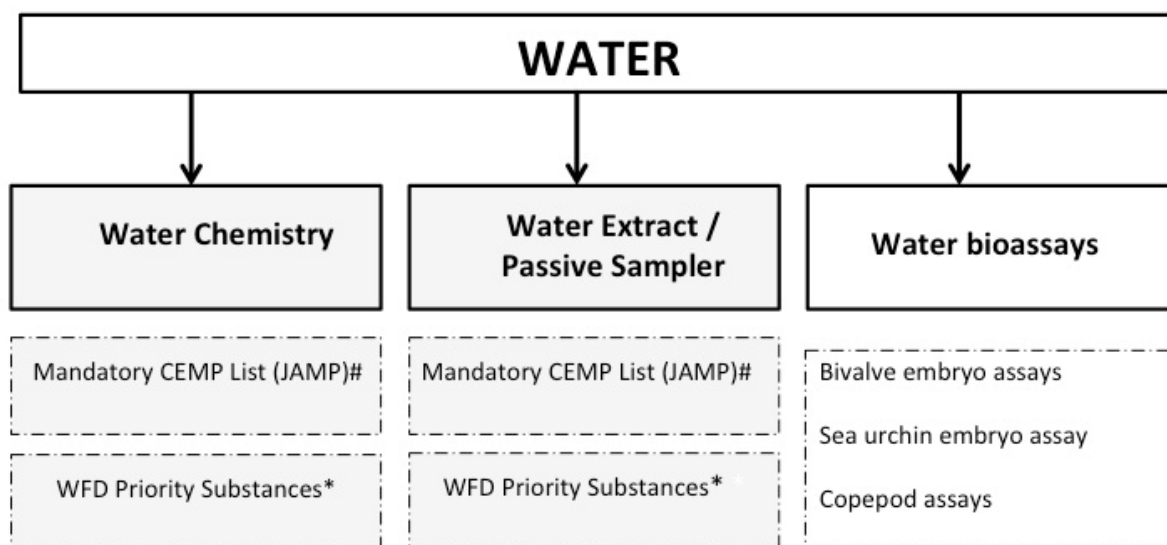


Figure 4. Determinands and measurements included in the water component of the ICES/OSPAR integrated monitoring framework. Solid lines, core methods; broken lines, additional methods. JAMP, Joint Assessment Monitoring Programme of the Oslo-Paris Commission (OSPAR); CEMP, Co-ordinated Environmental Monitoring Programme of OSPAR. #CEMP and pre-CEMP determinants are listed in OSPAR agreement 2010-01, as amended in 2014. WFD Priority Substances are listed in Directive 2013/39/EU and have to be assessed for WFD in coastal and transitional waters.

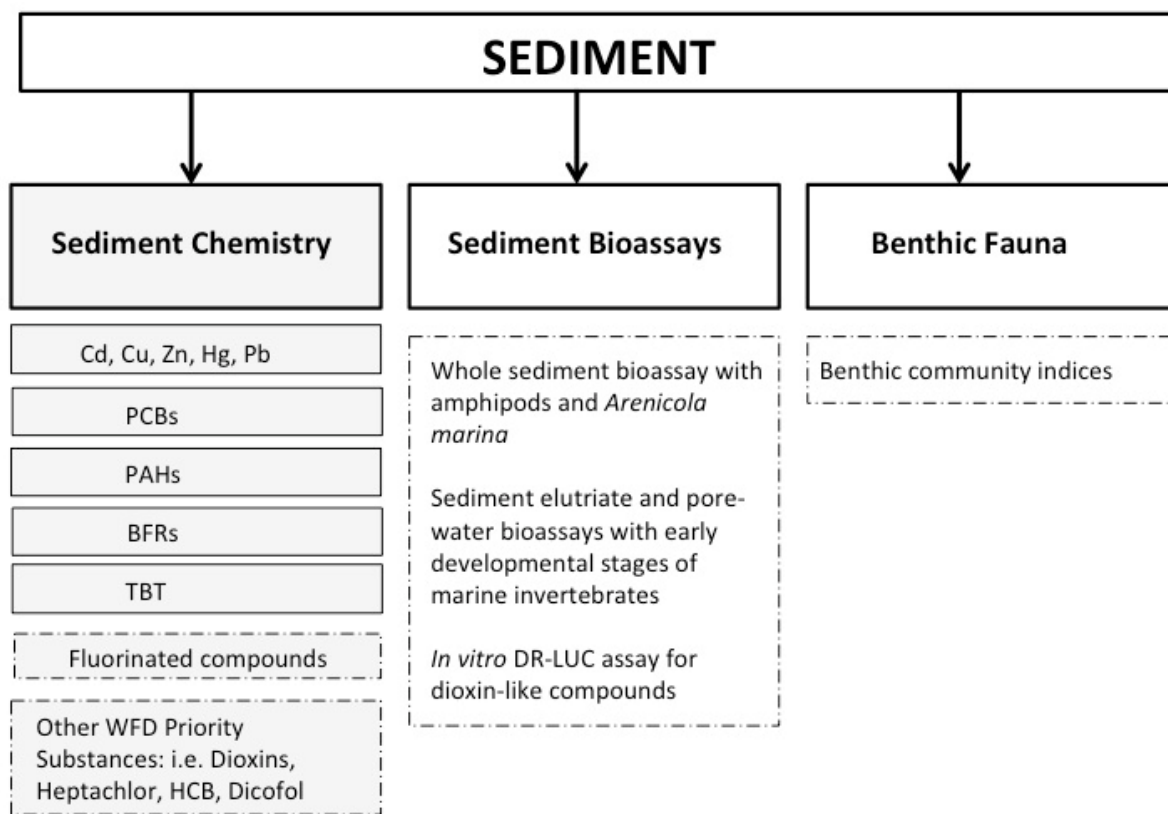


Figure 5. Determinands and measurements included in the sediment component of the ICES/OSPAR integrated monitoring framework. Solid lines, core methods; broken lines, additional methods.

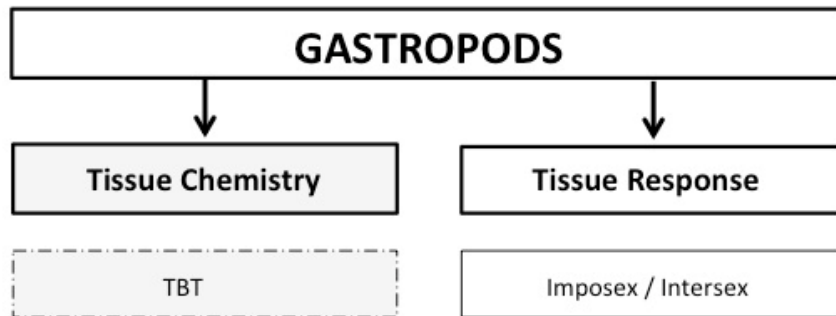


Figure 6. Determinands and measurements included in the gastropod component of the ICES/OSPAR integrated monitoring framework. Solid lines, core methods; broken lines, additional methods.

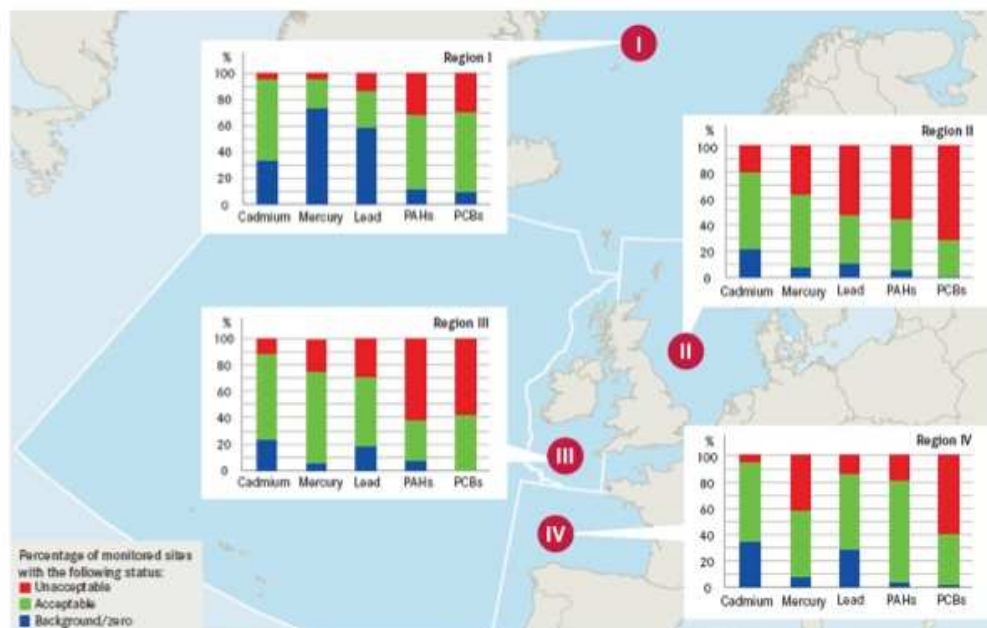
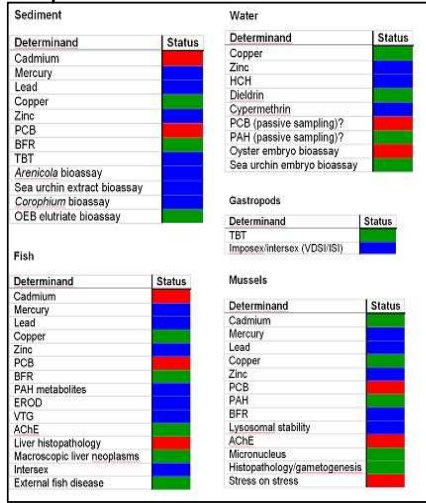


Figure 7. OSPAR regional-level integration of the concentrations of priority contaminants in fish, shellfish, and sediment based on results from the OSPAR Coordinated Environmental Monitoring Programme (CEMP). As can be seen from the figure, the concentrations of Region II (Greater North Sea) are still widely above background values for mercury, cadmium, lead and PAHs and above zero for PCBs and are unacceptable in many, mostly coastal, areas. Overall, contamination is lowest in Region I (Arctic) where many of the sites monitored meet the OSPAR objective of background values for heavy metals; however concentrations of PAHs and PCBs are still unacceptable at a third of the sites monitored. Overall, the situation is better for heavy metals, although more than 40% of sites monitored show unacceptable levels of lead in Region II (Greater North Sea) and of mercury in Region IV (Bay of Biscay and Iberian Coast). Red status: concentrations are at levels such that there is an unacceptable risk of chronic effects occurring in marine species, or are greater than EU dietary limits for fish or shellfish but the extent of risks of pollution effects is uncertain. Green status: concentrations of contaminants are at levels where it can be assumed that little or no risks

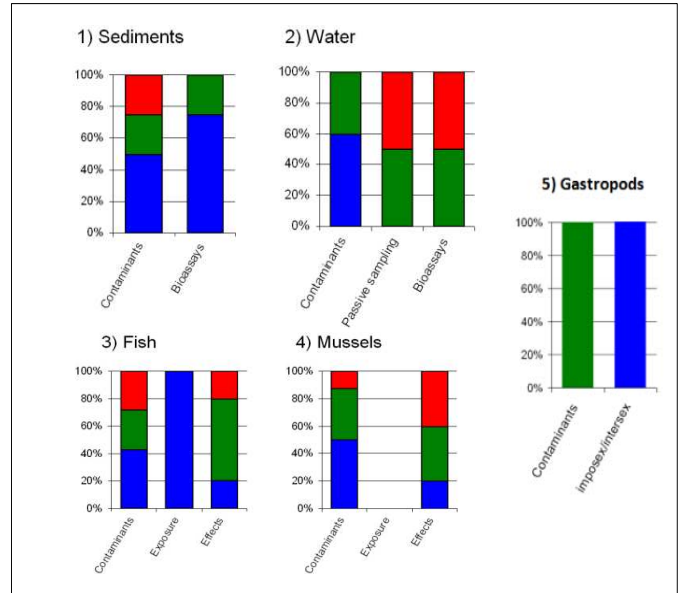
are posed to the environment and its living resources at the population or community level. Blue status: concentrations are near background for naturally occurring substances or close to zero for man-made substances (reprinted with permission from OSPAR (2010c)).

- Concentrations are at levels such that there is an unacceptable risk of chronic effects occurring in marine species, or are greater than EU dietary limits for fish or shellfish but the extent of risks of pollution effects is uncertain.
- Concentrations of contaminants are at levels where it can be assumed that little or no risks are posed to the environment and its living resources at the population or community level.
- Concentrations are near background for naturally occurring substances or close to zero for man-made substances.

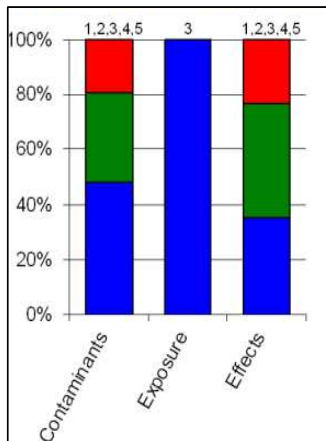
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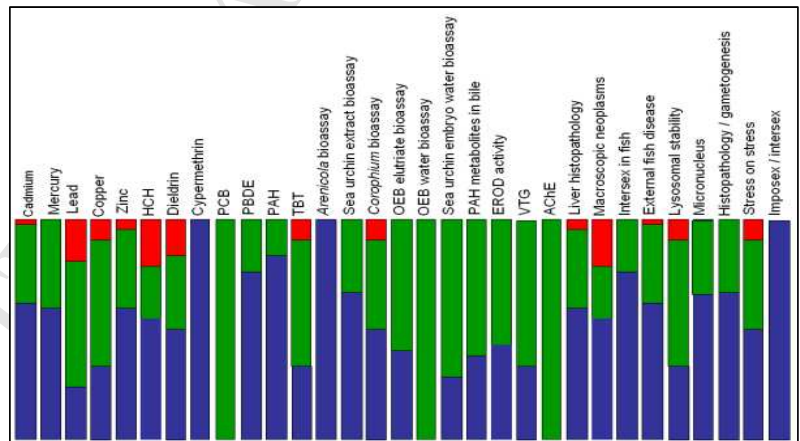
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8.4A



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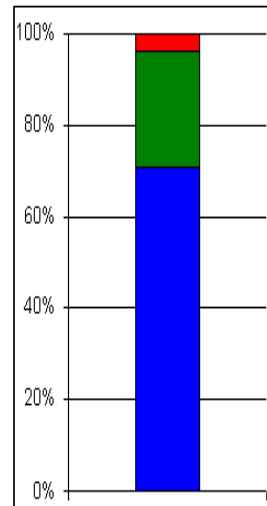


Figure 8.1-5. Integrated assessment framework: integration of three colour (blue, green and red) classifications of measurements of contaminant concentrations and their effects. A red classification indicates that the Environmental Assessment Criteria (EAC) is exceeded, blue indicates compliance with the Background Assessment Concentration (BAC), whereas green indicates concentrations or levels of effects are between the BAC and EAC. 8.1 (Step 1): Illustration of classification of measurements of contaminants and their effects by matrix for a specific site; 8.2 (Step2): Integration across determinands within matrices for a given site; 8.3 (Step3): Integration of matrices by determinand category for a given site; 8.4A (Step 4): Integration of determinands across sampling sites within an assessment region; 8.4B (Step 4): Integration of matrices across sampling sites by determinand category within an assessment region. 8.5 (Step 5): Integration of determinands across sampling sites, matrices, and determinands within an assessment region.

Table 1. A worked example following a five-step process to demonstrate how monitoring data (assessed against BAC and EAC) can be integrated for matrices, sites, and regions and ultimately provide an overall assessment that could be useful for determination of GES for Descriptor 8.

Determinands and their status are provided for illustrative purposes only to show how subsequent integration can be performed.

Step	Level of integration	Description
1	Assessment of monitoring data by matrix against BAC and EAC	All determinands available for a specific site assessment as shown in Figure 8.1 are compiled with results presented by monitoring matrix and expressed as a colour depending on whether or not the value exceeds BAC or EAC, following the “traffic light” system (OSPAR, 2008). Briefly, a red classification indicates that upper confident limit of the mean determinand values exceeded the EAC, blue indicates upper confident limit of the mean determinand values does not exceed the BAC, whereas green indicates upper and lower confident limits of concentrations or levels of effects are between the BAC and EAC.
2	Integration of determinands by matrix for a given site	For each of the five matrices, the results of the individual determinand assessments are aggregated into categories: contaminants, exposure indicators, effects indicators, and, for sediment/water matrices, also passive sampling and bioassay categories. The integration by matrix and category of determinand can be expressed by three-coloured bars showing the proportions of determinands that exceed the BAC and EAC as shown in Figure 8.2. It is necessary, however, to separate the biological effects measurements into different categories depending on whether or not an EAC-equivalent assessment criterion (AC) has been set. Otherwise, aggregated information on the proportion of determinands exceeding the separate AC will be incorrect. For simplicity, these categories have been termed “exposure indicators” (where an EAC has not been set) and “effects

indicators" where an EAC (equivalent to significant pollution effect) has been set for the measurement. On subsequent aggregation/integration of these indicators across matrices for a specific site, bioassays are considered "effects indicators" as EAC are available. It should be possible to include data from passive sampling in both the water and sediment schemes when assessment criteria have become available. They are nominally included in the example here to show how they could be included. Each method for contaminant, effect, or exposure assessment carries the same weight, within the matrix, in the integration shown in Figure 8.2. Note that for mussels in this instance, no exposure indicators are used, because all of the biological effects measurements have EAC available.

3 Integration of matrices for a site assessment

In order to simply express the results of assessment for a particular site, information can be aggregated across matrices and expressed by determinand category, as shown below (Figure 8.3). In order to achieve this, results from passive sampling from sediment and water categories could be integrated into the contaminant indicator graphic and bioassays and gastropod intersex/intersex integrated into "effects indicators". Thus, the outcome of assessment of all determinands from all matrices can be expressed for a whole site. In practice, the process adopted is to sum the percentages of each colour in, say, the "contaminants" columns for each matrix in Figure 8.2, and then to scale the sums to a total of 100%. The results for each matrix, therefore, carry equal weight in the integration shown in Figure 8.3.

For some assessments, this will be the highest level of aggregation required. However, for assessments covering larger geographical areas (subregional, regional, national, regional seas for the MSFD, etc.) where assessments need to be undertaken across multiple sites, a further level of integration is required (Steps 4 and 5).

For transparency, each determinand grouping is labelled with the matrices from which it is comprised. Thus, it can quickly be determined whether the site assessment is composed of all or just

a subset of the monitoring matrices. In the example below (Figure 8.3), all five matrices have been used to determine the overall site assessment. However, only for fish (matrix 3) were there any effects measurements that did not have EAC available for assessment. Therefore, the exposure indicators graphic is labelled to show that only matrix 3 contributed to the site assessment of indicators of exposure.

- 4 Regional assessment across multiple sites This can be done at multiple levels (aggregation of data at the subregional, regional, and national levels) in different ways to express both the overall assessment of proportion of determinands (across all matrices) exceeding both assessment thresholds (BAC/EAC; approach A) and by determinand for the region showing the proportion of sites assessed in the region that exceed the thresholds (approach B). Both approaches show the overall proportion of determinand/site incidences of threshold exceedance. However, approach A shows most clearly which determinands are responsible for any EAC exceedance, whereas approach B shows a more aggregated, summarized representation of the same information by determinand category. Both can be constructed directly from the output of Step 1.
- 4A Regional assessment of sites by determinand This shows a graphical representation (Figure 8.4A) of the proportion of sites falling into each status class for each determinand across all relevant matrices (many determinands are only relevant to one or some of the matrices).
- 4B Regional assessment of sites by determinand category The above regional assessment can be summarized by determinand category as was demonstrated in Step 3 for the site assessment and shown below (Figure 8.4B).
- 5 Overall assessment The assessment by region can be aggregated further into a single schematic showing the proportion of all determinands across all sites that exceed BAC and EAC (Figure 8.5). This can be used for the purposes of an overall assessment, and it is proposed that a simple threshold figure (e.g. 95% <EAC) is used to determine whether or not “Good Environmental Status” for Descriptor 8 is met in this

assessment. The overall assessment can be easily unpacked through the steps above to determine which sites and determinands (effects types or contaminants) are contributing to, for example, the proportion of red (>EAC) data, and thereby potentially leading to failure to achieve GES for a region

ACCEPTED MANUSCRIPT

Supporting Information**Integrated indicator framework and methodology for monitoring and assessment of hazardous substances and their effects in the marine environment**

A. Dick Vethaak*¹, Ian M. Davies², John E. Thain³, Matthew J. Gubbins², Concepción Martínez-Gómez⁴, Craig D. Robinson², Colin F. Moffat², Thierry Burgeot⁵, Thomas Maes⁹, Werner Wosniok⁷, Michelle Giltrap⁶, Thomas Lang⁸, Ketil Hylland¹⁰

¹ Deltares, Marine and Coastal Systems, Boussinesqweg 1, 2629 HV Delft, the Netherlands, and Institute for Environmental Studies, VU University Amsterdam, De Boelelaan 1087, 1081 HV Amsterdam, The Netherlands

² Marine Scotland Science, Marine Laboratory, 375 Victoria Road, Aberdeen AB11 9DB, UK

³ CEFAS, Centre for Environment, Fisheries and Aquaculture Science, Weymouth Laboratory, Barrack Road, The Nothe, Weymouth, Dorset DT4 8UB, UK

⁴ Instituto Español de Oceanografía (IEO), Oceanographic Centre of Murcia, Varadero 1, PO BOX 22, 30740 San Pedro del Pinatar (Murcia), Spain

⁵ IFREMER, Laboratory of Ecotoxicology, Rue de l'Île d'Yeu. B.P. 21105. F-44311 Nantes Cédex 03, France

⁶ Marine Institute, Rinville, Oranmore, County Galway, Ireland

⁷ Institute of Statistics, University of Bremen, Achterstr. 30, 28359 Bremen, Germany

⁸ Thünen Institute of Fisheries Ecology, Deichstr. 12, 27472 Cuxhaven, Germany

⁹ CEFAS, Centre for Environment, Fisheries, Aquaculture and Science, Pakefield Road, NR330HT, UK

¹⁰ Department of Biosciences, University of Oslo, PO Box 1066, Blindern, N-0316 Oslo, Norway

*corresponding author: dick.vethaak@deltares.nl; +31 (0)883358059

- Figure S1. Sampling strategy for integrated fish monitoring.
- Figure S2. Sampling strategy for integrated bivalve monitoring.
- Table S1. Assessment criteria for biological effects measurements. Values are given for both background assessment criteria (BAC) and environmental assessment criteria (EAC), as available.

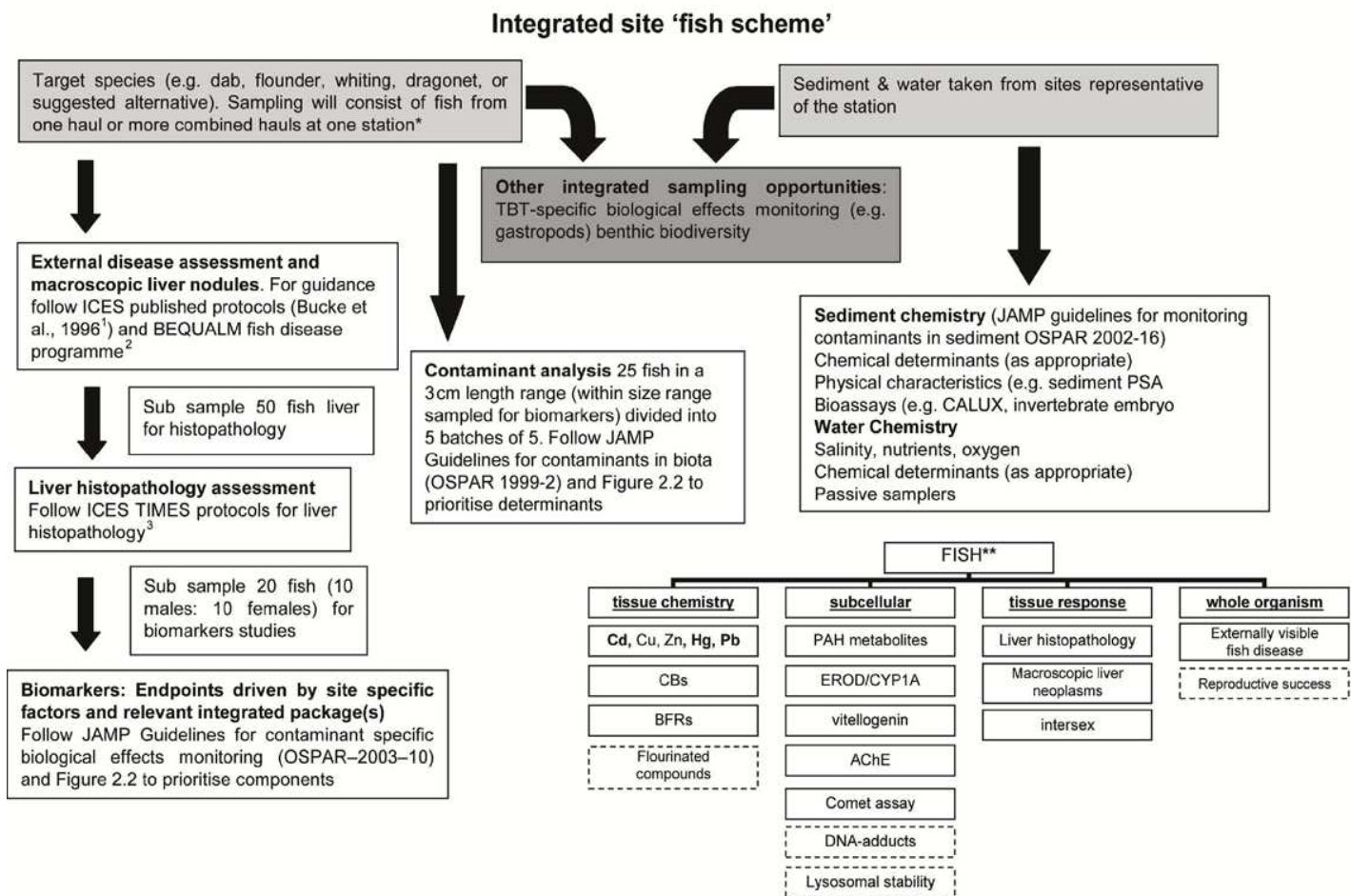


Figure S1. Overview of methods to be included in an integrated programme for selected fish species. (Solid lines – core methods, broken lines – additional methods). 1 Note: A station may be site specific or a larger defined area (from: Davis and Vethaak, 2012, see also OSPAR, 2013).

Figure S2. Overview of methods to be included in an integrated programme for selected bivalve species. (Solid lines – core methods, broken lines – additional methods) (from: Davis and Vethaak, 2012, see also OSPAR, 2013).

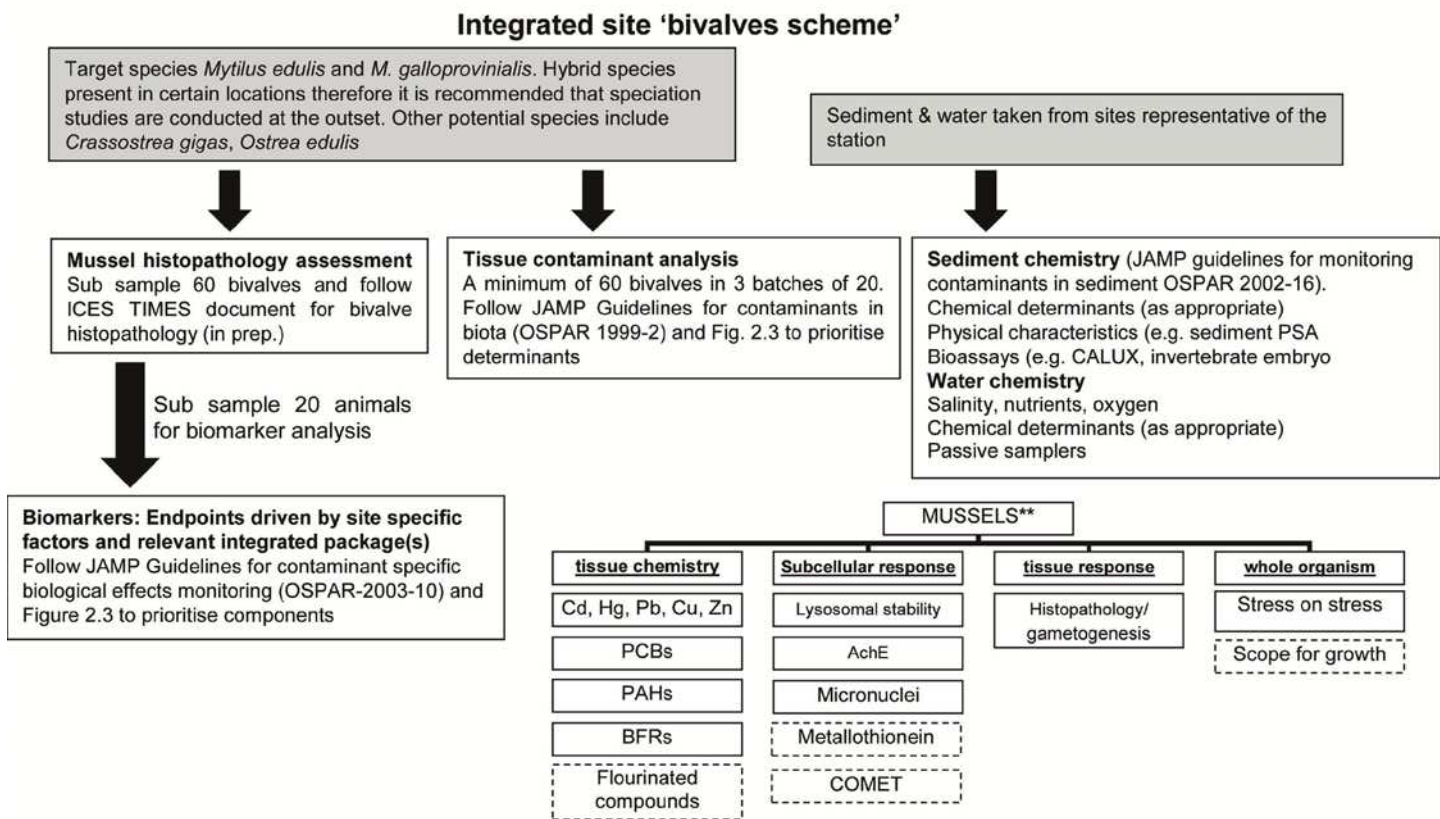


Table S1. Assessment criteria for biological effects measurements. Values are given for both background assessment criteria (BAC) and environmental assessment criteria (EAC), as available. (F) female, (M) male. Full details of the assessment criteria and how they were derived can be found in the OSPAR background documents for individual biological effects methods and reports from OSPAR (OSPAR, 2013b), ICES (Davis et al., 2012), updated in 2013 by ICES (ICESWGBEC report, 2013).

Biological effect	Applicable to:	BAC	EAC
Vtg in plasma; $\mu\text{g ml}^{-1}$	Cod	0.23	
	Flounder	0.13	
Reproduction in eelpout (<i>Zoarces viviparus</i>); mean frequency (%)	Malformed fry	1	2
	Late dead fry	2	4
	Early dead fry	2.5	5
	Total abnormal fry	5	10
EROD; pmol mg^{-1} protein $\text{pmol min}^{-1} \text{mg}^{-1}$ protein S9 * $\text{pmol min}^{-1} \text{mg}^{-1}$ microsomal protein	Dab (F)	178	
	Dab (M)	147	
	Dab (M/F)	680*	
	Flounder (M)	24	
	Plaice (M)	9.5	
	Cod (M/F)	145*	
	Plaice (M/F)	255*	
	Four spotted megrim (M/F)	13*	
	Dragonet (M/F)	202*	
	Red mullet (M)- April	208	
	Red mullet (M/F)-October 12-18 cm; GSI <1 Bottom temperature 16-20°C	115 ⁺	
	Eelpout (F)	10	
	Dab	16 ^{1*}	
PAHs bile metabolites; ¹ ng ml^{-1} ; HPLC-F ² pyrene-type $\mu\text{g ml}^{-1}$; synchronous scan fluorescence 341/383 nm ³ ng g^{-1} GC-MS *1-OH pyrene **1-OH phenanthrene	Cod	3.7 ^{1**}	
		0.15 ²	22 ²
	Flounder	21 ^{1*}	483 ^{3*}
		2.7 ^{1**}	528 ^{3**}
	Haddock	1.1 ²	35 ²
		16 ^{1*}	
	Sediment (extracts)	3.7 ^{1**}	
		1.3 ²	29 ²
		13 ^{1*}	
	DR-Luc; ng TEQ kg^{-1} dry wt, silica clean-up	Haddock	0.8 ^{1**}
		1.9 ²	35 ²
DNA adducts; nm adducts mol DNA	Sediment (extracts)	10.0	40.0
	Dab	1.0	4.0
	Flounder	1.0	4.0
	Long Rough Dab		4.0
	Halibut		5.8
	Herring and sprat		0.4
	Cod	1.6	6.7
Haddock	3.0	6.7	
Bioassays; % mortality	Sediment, <i>Corophium</i>	20	60
	Sediment, <i>Arenicola</i>	10	50
	Water, copepod	10	50

Biological effect	Applicable to:	BAC	EAC
Bioassays; % abnormality	Water, oyster embryo	20	50
	Water, mussel embryo	30	50
	Water, sea urchin embryo	10	50
Bioassay; % growth	Water, sea urchin embryo	30	50
Lysosomal stability; min	Cytochemical; all species	20	10
	Neutral red retention: all species	120	50
Micronuclei; 0/00 (frequency of micronucleated cells)	<i>Mytilus edulis</i>	2.5 ¹	
¹ Gill cells		2.5 ²	
² Haemocytes	<i>Mytilus galloprovincialis</i>	3.9 ²	
³ Erythrocytes	<i>Mytilus trossulus</i>	4.5 ²	
	Flounder	0.0-0.3 ³	
	Dab	0.5 ³	
	Eelpout	0.3-0.4 ³	
	Cod	0.4 ³	
	Red mullet (M/F)-October 12-18 cm; GSI<1 Bottom temp 16-20°C	0.3 ³	
Comet assay; % DNA tail	<i>Mytilus edulis</i>	10	
	Dab	5	
	Cod	5	
Stress on stress; days	<i>Mytilus sp.</i>	10	5
AChE activity; nmol min ⁻¹ mg ⁻¹ protein	<i>Mytilus edulis</i>	30 ^{1*}	21 ^{1*}
¹ Gills		26 ^{1**}	19 ^{1**}
² Muscle tissue	<i>Mytilus galloprovincialis</i>	29 ¹⁺	20 ¹⁺
³ Brain tissue		15 ¹⁺	10 ¹⁺
French Atlantic waters	Flounder	235 ^{2}	165 ^{2*}
**Portuguese Atlantic waters	Dab	150 ^{2*}	105 ^{2*}
* French Mediterranean Waters	Red mullet	155 ²⁺	109 ²⁺
** Spanish Mediterranean Waters	Red mullet (M/F)-October	118 ^{3**}	83 ^{3**}
+++ Baltic sea	12-18 cm; GSI<1 Bottom temp 16-20°C		
	Eelpout (F)	124 ²⁺⁺⁺	87 ²⁺⁺⁺
Externally visible disease; Fish Disease Index (FDI)			
F: Females; M:Males; NA: Not applied;			
Ep,Ly,UI	Dab	F: 1.32, 0.216	F: NA, 54.0
		M: 0.96, 0.232	M: NA, 47.7
Ac,Ep,Fi,Hp,Le,Ly,St,UI,Xc	Dab	F: 1.03, 0.349	F:50.6, 19.2
		M:1.17, 0.342	M: 38.8, 16.1
Ac,Ep,Hp,Le,Ly,St,UI,Xc	Dab	F: 1.0, 0.414	F: 48.3; 21.9
		M:1.18, 0.398	M: 35.2; 16.5
Liver histopathology-non-specific	Dab	NA	Statistically significant increase in mean FDI level in the assessment period compared with a prior observation period or statistically significant upward trend in mean FDI level in the assessment period

Biological effect	Applicable to:	BAC	EAC
Liver histopathology- contaminant-specific	Dab	Mean FDI <2	Mean FDI ≥ 2 A value of FDI = 2 is, e.g. reached if the prevalence of liver tumours is 2% (e.g. one specimen out of a sample of 50 specimens is affected by a liver tumour). Levels of FDI ≥ 2 can be reached if more fish are affected or if combinations of other toxicopathic lesions occur
Macroscopic liver neoplasms	Dab	Mean FDI <2	Mean FDI ≥ 2 A value of FDI = 2 is reached, e.g., reached if the prevalence of liver tumours (benign or malignant) is 2% (e.g. one specimen out of a sample of 50 specimens is affected by a liver tumour). If more fish are affected, the FDI value is >2
Intersex in fish; % prevalence	Dab Flounder Cod Red mullet Eelpout	5	
Scope for growth Joules/h g ⁻¹ dry wt.	Mussel (<i>Mytilus</i> sp.; provisional, further validation required)	25	15
Hepatic metallothionein $\mu\text{g g}^{-1}$ (ww)	<i>Mussel edulis</i>	0.6 ^{1*} 2.0 ^{2*} 0.6 ^{3*}	
¹ Whole animal			
² Digestive gland	<i>Mytilus galloprovincialis</i>	2.0 ^{1*}	
³ Gills		3.9 ^{2*}	
Differential pulse polarography		0.6 ^{3}	
Histopathology in mussels	VVbas: Cell type composition of digestive gland epithelium; $\mu\text{m}^3 \mu\text{m}^{-3}$ (quantitative)	0.12	0.18
	MLR/MET: Digestive tubule epithelial atrophy and thinning; $\mu\text{m} \mu\text{m}^{-1}$ (quantitative)	0.7	1.6
	VVLYS and lysosomal enlargement; $\mu\text{m}^3 \mu\text{m}^{-3}$ (quantitative)	VvLYS 0.0002	V>0.0004
	S/VLYS: $\mu\text{m}^2 \mu\text{m}^{-3}$ Digestive tubule epithelial atrophy and thinning (semi-quantitative)	4 Stage ≤ 1	Stage 4
	Inflammation (semi-quantitative)	Stage ≤ 1	Stage 3
Imposex/intersex in snails	<i>Nucella lapillus</i>	<0.3	<2

***Assessment criteria for the assessment of the fish disease index (FDI) for externally visible diseases in common dab (*Limanda limanda*). Ac, *Acanthochoondria cornuta*; Ep, epidermal hyperplasia/papilloma; Fi, acute/healing fin rot/erosion; Hp, hyperpigmentation; Le, *Lepeophtheirus* sp.; Ly, lymphocystis; St, *Stephanostomum baccatum*; Ul, acute/healing skin ulcerations; Xc, X-cell gill disease.

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