

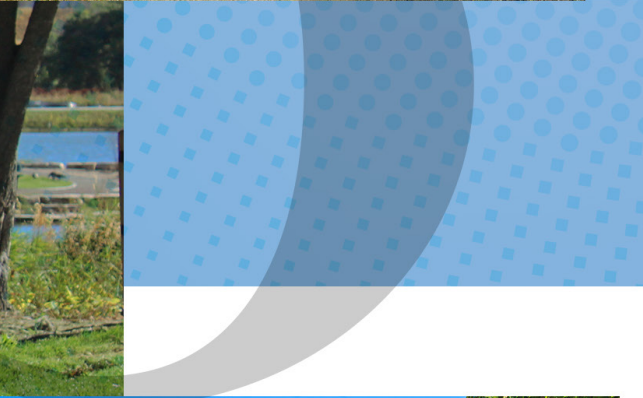
ADAMS COUNTY

ANNUAL COMPREHENSIVE
FINANCIAL REPORT

For the year ended December 31, 2022



ADAMS COUNTY
COLORADO





ANNUAL COMPREHENSIVE FINANCIAL REPORT

Fiscal Year Ended December 31, 2022

Board of County Commissioners

| | |
|------------------------|------------|
| Eva J. Henry | District 1 |
| Charles "Chaz" Tedesco | District 2 |
| Emma Pinter | District 3 |
| Steve O'Dorisio | District 4 |
| Lynn Baca | District 5 |

Executive Leadership Team

| | |
|---------------|--|
| Noel Bernal | County Manager |
| Alisha Reis | Deputy County Manager, <i>Community Infrastructure & Development Services</i> |
| Jim Siedlecki | Deputy County Manager, <i>Community Services & Public Involvement</i> |
| Chris Kline | Deputy County Manager, <i>People & Culture Services & Administrative Operations</i> |

Prepared By

| | |
|--------------------|-----------------------------|
| Nancy Duncan | Budget and Finance Director |
| Tyra Litzau, CPA | Deputy Finance Director |
| Laura Garcia | Accounting Manager |
| Kevin Campbell | Accounting Manager |
| Jill Donahue | Senior Accountant |
| Jennifer Astwood | Accountant II |
| Krysti Stehle | Accountant II |
| Dominique D'Angelo | Accountant II |
| Jennifer Barnett | Accountant I |
| Dorian McPherson | Accountant I |

Adams County, Colorado

Annual Comprehensive Financial Report

For the Year Ended December 31, 2022

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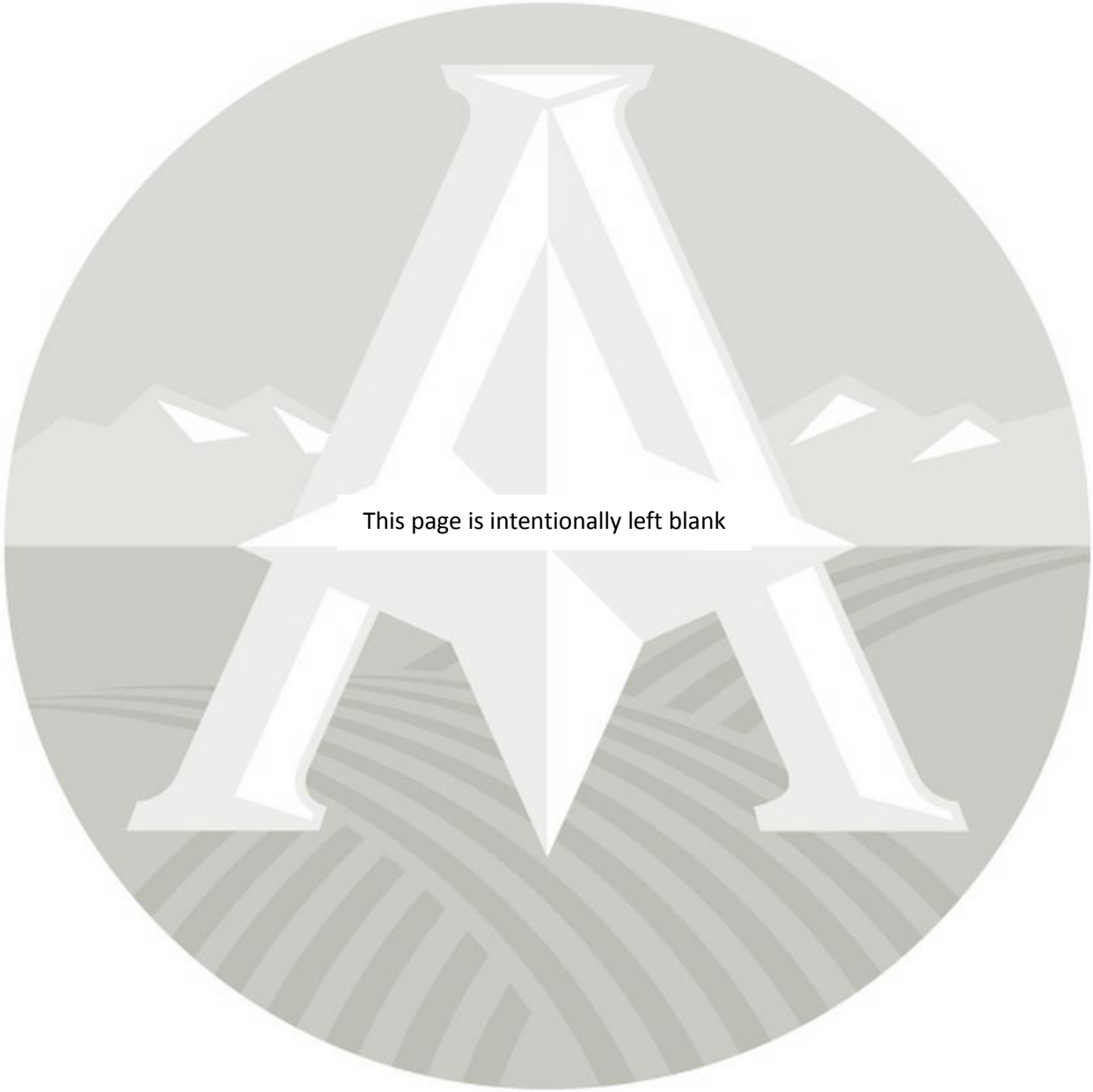
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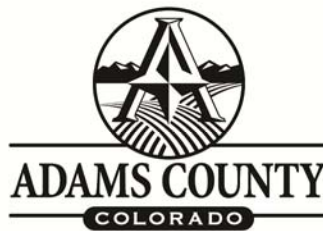


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Mission

To responsibly serve the Adams County community with integrity and innovation.





June 30, 2023

To the Board of County Commissioners and Residents of Adams County, Colorado:

We are pleased to present, for your information and review, the Annual Comprehensive Financial Report (ACFR) for Adams County, Colorado, for the fiscal year ended December 31, 2022.

Responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management of Adams County, Colorado (the County). To provide a reasonable basis for making these representations, management of the County has established internal controls designed to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with Generally Accepted Accounting Principles (GAAP). Because the cost of internal controls should not exceed anticipated benefits, the County's internal controls have been designed to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. To the best of our knowledge and belief, the enclosed information is accurate in all material respects and reported in a manner designed to fairly present the financial position and results of operations of the various funds of the County. The County has included all disclosures necessary to enable the reader to gain an understanding of the County's financial activities in the ACFR.

The County is required by Local Government Uniform Accounting Law and the Colorado Revised Statutes, to have an annual audit conducted in accordance with generally accepted auditing standards by an independent certified public accountant licensed to practice in the State of Colorado. The audit report must be completed and submitted to the County within six months of the end of the fiscal year, December 31, 2022. The County must then submit the audit report to the Office of the State Auditor within thirty days of completion.

The County is also required to complete the federally mandated "Single Audit" designed to meet the special needs of the federal grantor agencies, in conformity with the provisions of the Single Audit Act of 1984, the Single Audit Act Amendments of 1996, and Title 2 U.S. Code of Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. The results of the single audit are included in the Schedule of Expenditures of Federal Awards and the auditor's report thereon, are included in the compliance section of this report.

The County's financial statements have been audited by CliftonLarsonAllen LLP, a competitively selected firm of licensed Certified Public Accountants. The goal of the independent audit is to provide reasonable assurance that the County's financial statements for the fiscal year ended December 31, 2022, are presented fairly, in all material respects. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation.

The independent auditor concluded, based on the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended December 31, 2022, are presented fairly in all material respects and in conformity with GAAP. The independent auditor's report is presented on the first page of the financial section of this report.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). The MD&A complements this letter of transmittal and should be read in conjunction with it. The MD&A immediately follows the independent auditor's report and can be found beginning on page 5 of this report.

Profile of Adams County

Adams County, a political subdivision of the State of Colorado (the State), was organized under the statutes of the State. The County was organized on November 15, 1902. The Board of County Commissioners held their first meeting in Brighton, Colorado on December 4, 1902. Over time, the western part of the County has grown from an agricultural region of truck farmers and dairy farms to a complex urbanized corridor of towns and cities. The eastern end of the County, still mostly agricultural land, has also seen increasing development in recent years. Accounting for more than three quarters of the landscape, agricultural activities continue as the single largest land use throughout the County. Most irrigated farmland is in the northwest section of the County, where a network of canals and ditches support crops in our semi-arid climate. The central portion of the County primarily produces wheat, while the eastern area provides pasture for animals.

Located just east of Colorado's Front Range of the Rocky Mountains, the County is one of six counties that surround the City and County of Denver and comprise the Denver Metropolitan Area. The County, approximately eighteen miles wide and seventy-two miles long, encompasses 1,182 square miles. The County is the western edge of the Great Plains of northeastern Colorado and topographically characterized by a series of wide valleys separated by gently rolling uplands. Several growing municipalities make up the incorporated areas of the County: Commerce City, City of Northglenn, City of Federal Heights, City of Thornton, and portions of City of Aurora, City of Bennett, and City of Brighton (the county seat), City of Westminster, City of Arvada, and the Town of Lochbuie.

The County provides a comprehensive range of services, including, but not limited to, judicial and public safety, elections, property assessments, real estate and recording, motor vehicle, construction and maintenance of highways, streets, and other infrastructure, planning and development, parks and recreation, employment, social services, and general administrative services.

A five-member Board of County Commissioners (the Board), elected at large with a residency requirement within a specified district, governs the County. The Board is required by statute to hold at least two meetings in each week of the year, except during the months of July and August, when only two meetings each month are required. Currently, the Board holds its public hearings and study session on Tuesdays. The Board administers all County functions, appoints other boards, and commissions, and attends and represents the County as directors of regional and county organizations. The Board acts as the County's legislative body while an appointed County Manager is the chief administrative officer of the County.

In addition to the Board of County Commissioners, several fellow elected officials serve Adams County, including: the Assessor, Clerk and Recorder, Coroner, Sheriff, Surveyor, Treasurer, and District Attorney, who serves the 17th Judicial District within the County. These constitutionally established elected officials govern specific County services and establish County policies based on the local community needs and preferences. In July of 2020, state statutes combined the Public Trustee's Office with the Treasurer's Office. In previous years, the Public Trustee was appointed by the Governor of the State of Colorado.

The Board adopted their mission, vision, values, and goals for the County. The mission is to responsively serve the County community with integrity and innovation. The vision for the County is to be the most innovative and inclusive county in United States of America for all families and businesses. The County's values are a positive work environment, servant leadership, excellence, teamwork, transparency, and credibility. The County's goals focus on education and economic prosperity, high-performing and fiscally responsible government, quality of life, safe and reliable infrastructure, and community enrichment. The County develops strategies, performance initiatives, and action items to achieve the desired results, and internalize these concepts.

The County continues to promote transparency with relevant public information on the County website. This important portal provides information about the County's public meetings and financial reports, including contracts, financial transactions, budget information, and ACFRs. The transparency efforts also present information about instructions for obtaining open records.

Blended component units, although legally separate entities, are part of a government's operations. The Adams County Building Authority is the only blended component unit for which the County is financially accountable. Additional information on this component unit is reported in Note 1.A in the notes to the basic financial statements.

The annual budget serves as the foundation for the County's financial planning and control. All County departments and elected offices submit requests for appropriation by early July to the Budget Office. These requests are used as the starting point for developing a proposed preliminary budget that is recommended and presented by the County Manager to the Board on or before October 15. Any revisions altering total expenditures of a fund or spending agency, with a few exceptions allowed by policy, requires supplemental appropriation which is subject to public hearing and resident response. Additional information on the County's budget process is reported in the notes to the required supplementary information on page 99.

The information presented in the financial statements is best understood when it is considered from the broader perspective of the economic environment within the County. Global, national, and state economic trends typically extend down to the local economy. Overall growth measured by the Gross Domestic Product (GDP) has rebounded since the economic crisis hit in 2008. Growth continued in 2022 even though there was a world-wide pandemic. For analysis of the financial statements and economic forecasts, refer to the management's discussion and analysis section starting on page 5.

State and Local Economy

Through 2022, the State continued to experience upward trends in population, personal income, housing permits, and retail trade. Using Bureau of Labor Statistics (BLS) data for Adams County, the unemployment rate in Adams County averaged 4.0% in 2022 compared to 6.9% in 2021 for the first nine months of each year. While national unemployment remains high compared to pre-pandemic numbers, Adams County unemployment rates are trending downwards. The local economy of the Metro Denver Region continued to trend positively in 2022 despite the pandemic. The County expected slower activity in construction and real estate markets, but that has not been the case.

The residential real estate market continued to grow at a rapid pace in 2022. The median home price continued to rise as low inventory and population growth drove up prices. Interest rates have increased throughout 2022 which may cause a slowdown in home prices soon. Home price increases have been substantial because of low inventory. Comparing May 2021 to May 2022, prices in the Metro Denver Region have risen approximately 12% with a median selling price of \$588,000.

In 2022, the County had a population of 527,575 with a median household income of \$73,304. Between April 2020 and July 2022, the population of the County grew 1.5%. The population is estimated to be 542,963 by year end 2023, *per the Colorado State Demographer and U.S. Census data.*

The County's Assessed Valuation of properties for property tax collections is one way to measure real estate growth for the County. Valuations are driven by the prices of existing properties and new construction. Increases in market values lead to higher assessed values that contribute resources to the County. Additional information on the County's Assessed Value can be found on page 142.

Long-Term Financial Planning and Subsequent Events

Foresight with fiscal discipline has brought Adams County through the historically challenging years of recession and post-recession economies. The County is now one of the leading counties in the United States of America and the State of Colorado in terms of jobs and population growth. The County is well positioned to address the future economic downturns.

The 2023 investments for business cases and one-time projects include: information technology updates and infrastructure; new Head Start facilities, road and bridge capital improvements; continued construction of the Fleet and Public Works Building, final updates to the Veterans Memorial (scheduled to open May 2023); Adams County Scholarship Fund for high-performing high school students, Public Works projects, and various park improvements and open space projects. All projects are reported in the County's 2023 budget.

For more details on the 2023 annual budget, refer to the management discussion and analysis section of this ACFR and the County's budget book on the County's website at www.adcogov.org.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended December 31, 2021. This is the forty-first year that the County has received the prestigious award.

To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized ACFR, whose contents conform to program standards. Such reports must satisfy both Generally Accepted Accounting Principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current annual financial report continues to conform to Certificate of Achievement Program requirements and we will submit the document to the GFOA anticipating its eligibility for another certificate.

In addition, the County received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning January 1, 2022. To qualify for the Distinguished Budget Presentation Award, the County's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, communications device, and an operations guide.

The preparation of this 2022 ACFR was made possible by the dedicated service of the entire staff of the Budget & Finance Department who worked many extra hours to ensure the completion of this document and fulfill other financial responsibilities over the past several months. We would like to recognize with great appreciation and acknowledgment to, Tyra Litzau, Kevin Campbell, Laura Garcia, Jill Donahue, Jennifer Astwood, Krysti Stehle, Jennifer Barnett, Dominique D'Angelo, and Dorian McPherson. We also want to thank the staff of the independent auditing firm, CliftonLarsonAllen LLP, as they have contributed greatly to the excellence of this report.

Due credit should also be given to the Board and their fellow elected officials of the County for their diligent commitment in planning and conducting the operations of the County in a responsible and progressive manner.

Respectfully submitted,

**Nancy
Duncan**

Digitally signed by Nancy Duncan
DN: cn=Nancy Duncan, o=Adams
County, ou=Budget and Finance
Director,
email=NDuncan@adcogov.org, c=US
Date: 2023.06.30 07:56:40 -06'00'

Nancy Duncan
Budget and Finance Director



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Adams County
Colorado**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2021

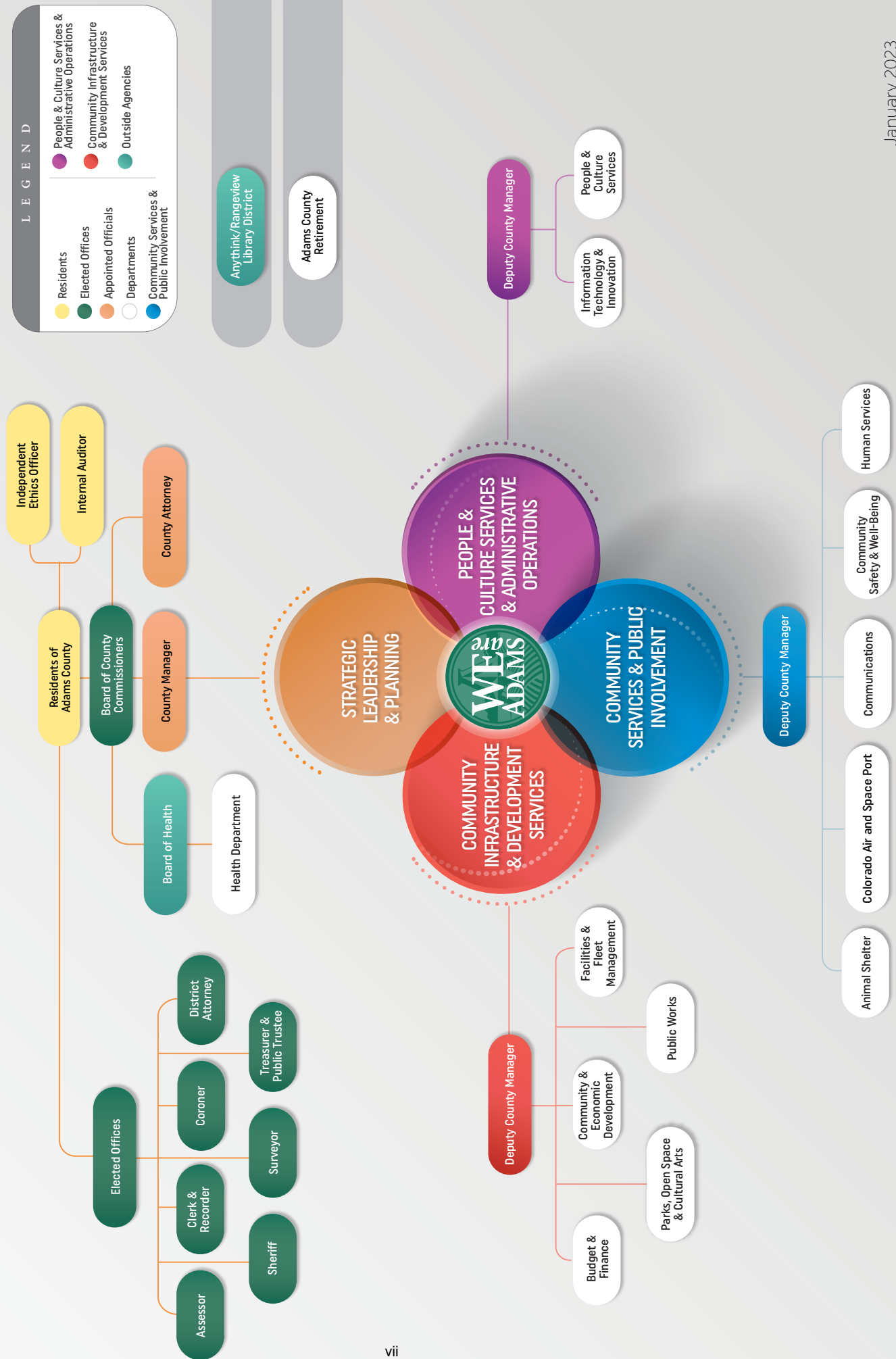
Christopher P. Morill

Executive Director/CEO



ADAMS COUNTY VISION
Adams County is the most innovative and inclusive county in America for all families and businesses.

ADAMS COUNTY ORGANIZATIONAL STRUCTURE



LISTING OF PRINCIPAL OFFICIALS
FISCAL YEAR ENDED DECEMBER 31, 2022

ADAMS COUNTY, COLORADO

BOARD OF COUNTY COMMISSIONERS

Eva J. Henry, District 1
Charles "Chaz" Tedesco, District 2
Emma Pinter, District 3
Steve O'Dorisio, District 4
Lynn Baca, District 5

ASSESSOR

Ken Musso

CLERK AND RECORDER

Josh Zygielbaum

CORONER

Monica Broncucia-Jordan

DISTRICT ATTORNEY

Brian Mason

SHERIFF

Rick Reigenborn

SURVEYOR

Bryan Douglass

TREASURER & PUBLIC TRUSTEE

Lisa L. Culpepper, J.D

Vision

Adams County is the most innovative and inclusive county in America for all families and businesses.





INDEPENDENT AUDITORS' REPORT

Board of County Commissioners
Adams County, Colorado

Report on the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Adams County, Colorado (the County), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Adams County, Colorado, as of December 31, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, budgetary comparison schedules for the general fund, road and bridge fund, social services fund, and open space sales tax fund, pension information, and other postemployment benefits information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Adams County Colorado's basic financial statements. The supplementary statements and schedules as defined in the table of contents, the local highway finance report, and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary statements, the local highway finance report, and schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections, listed in the table of contents but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2023, on our consideration of Adams County, Colorado's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of Adams County, Colorado's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Adams County, Colorado's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

CliftonLarsonAllen LLP

Broomfield, Colorado
June 28, 2023



MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis for Adams County, Colorado (the County) offers readers a narrative overview and analysis of the County's financial activities for the fiscal year ended December 31, 2022. Readers are encouraged to consider the information presented here in conjunction with the additional information furnished in the letter of transmittal, basic financial statements, and notes to the basic financial statements.

FINANCIAL HIGHLIGHTS

- The County's total assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources as of December 31, 2022, by \$937,520,273 (net position). The unrestricted net position, which represents the amounts available to meet the County's ongoing obligations to citizens and creditors, was a deficit of \$63,592,414. The County is committed to provide pension and postemployment benefits to its employees. As a result, the County has recognized substantial liabilities in the financial statements for these benefits. As of December 31, 2022, the County had liabilities of \$225,316,661 for pension and postemployment benefits, which has caused the deficit balance in the unrestricted net position.
- The County's total net position increased by \$78,610,036. This is due to higher sales and property tax revenues, in addition to increased operating and capital grants and contributions.
- As of December 31, 2022, the County's governmental funds reported an increase of \$10,084,621 in fund balance compared to the prior fiscal year. The increase was due to higher property taxes, sales taxes, and intergovernmental revenue collected during fiscal year 2022. This was partially offset by a slight decrease in licenses and permits and charges for services revenue and increased capital asset acquisition and construction costs.
- The fund balance in the General Fund, the chief operating fund of the County, increased in 2022 by \$8,285,535 to a total of \$163,523,957. This increase is primarily due to higher taxes collected in 2022 and intergovernmental revenue. This is offset by the decrease in charges for services. At year-end, the unassigned fund balance for the General Fund was \$134,784,167, or 46.1% of General Fund operating expenditures during the year.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. Additionally, this report contains supplementary information to provide additional detail that supports the basic financial statements.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the County's finances. These statements are prepared in a manner similar to that of a private-sector business using the accrual basis of accounting and economic resources measurement focus.

The statement of net position presents information on all the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference in these categories reported as net position. Over time, trend analysis relating to the increases and decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information to show the change in the County's net position during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Revenues and expenses are reported in this statement for certain transactions that will result in cash flows in future fiscal periods.

The government-wide financial statements distinguish governmental activities from business-type activities. Governmental activities are described as County functions that are principally supported by taxes and intergovernmental revenues. The governmental activities of the County include general government, public safety, county funded human services, public works, culture and recreation, health and welfare, urban housing and redevelopment, conservation of natural resources, and economic opportunity. In contrast, business-type activities are intended to recover all or a significant portion of their costs through user fees or charges. The business-type activities of the County in 2022 are the operation of the Riverdale Golf Courses, a stormwater utility, and the Colorado Air and Space Port.

The government-wide financial statements encompass not only the financial activities of the County (referred to as the primary government), but also legally separate entities known as component units for which the County is financially accountable. The Adams County Retirement Plan is legally separate from the County, but in substance part of the County's operations, and has been included as a blended component unit reported as a fiduciary fund. The Adams County Health Department is legally separate, is fiscally dependent on the County, and a financial benefit or burden relationship exists between the County and the Adams County Health Department. Financial information for the Adams County Health Department is reported separately from the primary government itself. The government-wide financial statements are presented on pages 20-21 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, similar to other state and local governments, uses fund accounting to ensure and demonstrate compliance with legal and governmental accounting requirements. The funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

During 2022, the County maintained 16 individual governmental funds. Governmental funds are presented in separate columns in the governmental funds balance sheet and the statement of revenues, expenditures, and changes in fund balances for each major fund and the 12 nonmajor governmental funds in the aggregate. Major funds reported in the governmental fund statements are the General Fund, Road and Bridge Fund, Social Services Fund, and Open Space Sales Tax Fund. With the planned 2023 opening of the Adams County Health Department, the new health fund was created in late 2022 to facilitate the implementation of the Health Department.

The governmental funds financial statements are presented on pages 22-24 of this report. Individual financial information for each nonmajor governmental fund is provided in the form of combining statements on pages 97-100.

Proprietary funds. The County maintains two types of proprietary funds, enterprise funds and internal service funds. Proprietary fund financial statements are reported using the economic resource basis and the full accrual basis of accounting. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Internal service funds accumulate and allocate costs among the County's own departments, offices, and functions. The County uses internal service funds to account for the equipment services (fleet) program and the self-insurance program. The County's internal service funds provide services that predominately benefit governmental rather than business-type functions, they have been included within the governmental activities in the government-wide financial statements.

Proprietary funds provide similar information as the government-wide financial statements but with greater detail. The Colorado Air and Space Port Fund is presented as a major enterprise fund, and the Golf Course Fund and Stormwater Utility Fund are combined into a single presentation as nonmajor enterprise funds in the proprietary fund financial statements. Similarly, the County's two internal service funds are aggregated into a single presentation under the governmental activities' column in the proprietary fund financial statements. Individual fund data for these two fund types are provided in the form of combining statements in the Supplementary Statements and Schedules section of this report.

The proprietary fund financial statements are presented on pages 25-27 of this report.

Fiduciary funds. Fiduciary funds are used to account for assets held on behalf of and for the benefit of parties separate from the County. Fiduciary funds are not reported in the government-wide financial statements because resources in those funds are not available to support the County's functions and operations. The accounting used for fiduciary funds is much like that used for proprietary funds.

The County maintains two types of fiduciary funds: a trust fund and five custodial funds. The Adams County Retirement Plan is a trust fund included in the basic financial statements. Custodial funds report resources, not in a trust, that are held by the County for other parties outside of the County's reporting entity. The County reports the following custodial funds: Treasurer Fund, Clerk & Recorder Fund, Sheriff Commissary Fund, the Public Trustee Fund, and the Opioid Settlement Fund.

The total of the five custodial funds is combined into a single aggregated presentation in the fiduciary fund financial statements. The fiduciary fund financial statements are presented on pages 28 and 29 of this report. Individual financial information for each custodial fund is provided in the form of combining statements on pages 127 and 128 of this report.

Notes to the basic financial statements. The notes to the basic financial statements provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 30-82 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information, as well as combining and individual fund statements and schedules that can be found on pages 83-125. Details of original budgets, final budgets, and actual amounts are presented in this section.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position. Trends in net position may, over time, serve as a useful indicator of a government's financial position. The County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$937,520,273 for the year ended December 31, 2022.

The following table provides a condensed comparative presentation of the County's governmental and business-type net position for 2022 and 2021.

| | NET POSITION | | | | | |
|---|-------------------------|-----------------------|--------------------------|----------------------|--------------------------|-----------------------|
| | Governmental Activities | | Business-Type Activities | | Total Primary Government | |
| | 2022 | 2021 | 2022 | 2021 | 2022 | 2021 |
| ASSETS: | | | | | | |
| Current and Other Assets | \$ 777,181,259 | \$ 714,734,376 | \$ 30,359,065 | \$ 17,948,761 | \$ 807,540,324 | \$ 732,683,137 |
| Capital Assets | 900,453,483 | 852,662,708 | 42,663,861 | 40,002,765 | 943,117,344 | 892,665,473 |
| Total Assets | <u>1,677,634,742</u> | <u>1,567,397,084</u> | <u>73,022,926</u> | <u>57,951,526</u> | <u>1,750,657,668</u> | <u>1,625,348,610</u> |
| TOTAL DEFERRED OUTFLOWS OF RESOURCES | 41,782,874 | 48,101,820 | 306,406 | 362,019 | 42,089,280 | 48,463,839 |
| LIABILITIES: | | | | | | |
| Current Liabilities | 113,444,611 | 80,834,568 | 1,574,396 | 613,597 | 115,019,007 | 81,448,165 |
| Noncurrent Liabilities | 407,876,635 | 464,144,101 | 1,804,229 | 2,437,301 | 409,680,864 | 466,581,402 |
| Total Liabilities | <u>521,321,246</u> | <u>544,978,669</u> | <u>3,378,625</u> | <u>3,050,898</u> | <u>524,699,871</u> | <u>548,029,567</u> |
| TOTAL DEFERRED INFLOWS OF RESOURCES | 322,286,364 | 266,731,391 | 8,240,440 | 141,254 | 330,526,804 | 266,872,645 |
| NET POSITION: | | | | | | |
| Net Investment in Capital Assets | 747,897,971 | 692,807,642 | 42,373,942 | 39,804,978 | 790,271,913 | 732,612,620 |
| Restricted | 210,304,999 | 205,222,105 | - | - | 210,304,999 | 205,222,105 |
| Unrestricted | (82,393,964) | (94,240,903) | 19,336,325 | 15,316,415 | (63,057,639) | (78,924,488) |
| Total Net Position | <u>\$ 875,809,006</u> | <u>\$ 803,788,844</u> | <u>\$ 61,710,267</u> | <u>\$ 55,121,393</u> | <u>\$ 937,519,273</u> | <u>\$ 858,910,237</u> |

Net position consists of several categories including net investment in capital assets, restricted, and unrestricted. Approximately 84.3% of the County's net position relates to net investment in capital assets, or \$790,271,913. This category includes capital assets, net of accumulated depreciation, less the capital-related outstanding debt and liabilities used to acquire those assets. The capital assets are not available for future spending and, therefore, are reported separately. The liabilities used to acquire and/or construct the capital assets are netted to reflect the resources used for the capital asset acquisition and construction. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A portion of the County's net position, \$210,304,999, represents resources that are subject to external restrictions on how they may be used. For more information on the net position restrictions, please refer to Note 17 in the notes to the basic financial statements. The remaining net position was a deficit unrestricted net position of \$63,057,639.

Governmental Activities

The governmental activities net investment in capital assets increased by \$55,090,329 from the previous year primarily due to an increase in capital assets for various capital improvement projects offset by the annual depreciation expense and the County's outstanding debt after the payments in 2022. The restricted net position in the governmental activities increased by \$5,082,894 from the previous year, which occurred primarily due to an increase in sales tax dollars restricted for use on open space throughout the County which was offset by a reduction in the amount of restrictions for road and bridge. The deficit unrestricted net position decreased \$11,846,939, due to changes in the net pension and OPEB liability, including deferred inflows and outflows of resources, and an overall increase of revenues less expenses that are not restricted.

Business-Type Activities

The business-type activities' net investment in capital assets increased by \$2,568,964 due to the additions in capital assets offset by depreciation expense. The unrestricted net position in the business-type activities increased by \$4,019,910 in 2022 from the previous fiscal year primarily due to the increase in capital grants and contributions.

Changes in Net Position. The County’s overall change in net position was \$78,610,036 from the prior fiscal year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

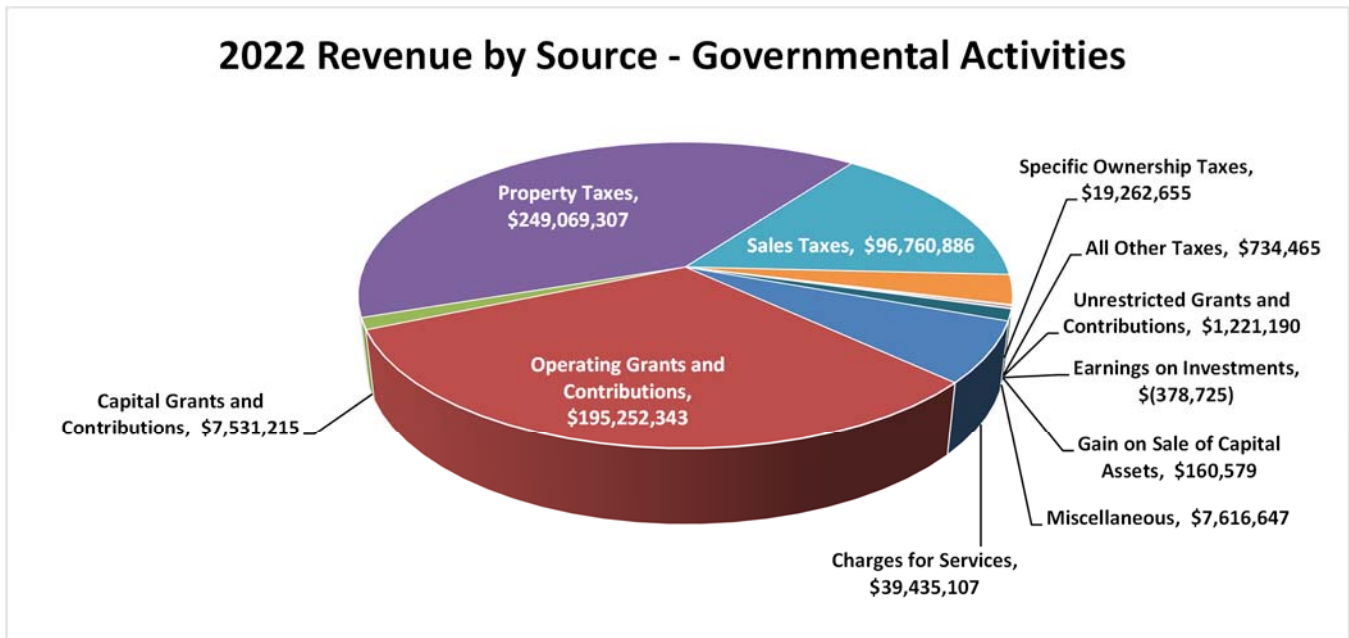
| | CHANGES IN NET POSITION | | | | | |
|--|-------------------------|---------------|--------------------------|---------------|--------------------------|---------------|
| | Governmental Activities | | Business-Type Activities | | Total Primary Government | |
| | 2022 | 2021 | 2022 | 2021 | 2022 | 2021 |
| REVENUES: | | | | | | |
| Program Revenues: | | | | | | |
| Charges for Services | \$ 39,435,107 | \$ 43,346,630 | \$ 10,509,431 | \$ 9,669,764 | \$ 49,944,538 | \$ 53,016,394 |
| Operating Grants and Contributions | 195,252,343 | 159,934,433 | - | - | 195,252,343 | 159,934,433 |
| Capital Grants and Contributions | 7,531,215 | 3,021,269 | 3,685,919 | 391,029 | 11,217,134 | 3,412,298 |
| General Revenues: | | | | | | |
| Property Taxes | 249,069,307 | 227,163,433 | - | - | 249,069,307 | 227,163,433 |
| Sales Taxes | 96,760,886 | 83,647,602 | - | - | 96,760,886 | 83,647,602 |
| Specific Ownership Taxes | 19,262,655 | 19,301,299 | - | - | 19,262,655 | 19,301,299 |
| Other Taxes | 734,465 | 960,022 | - | - | 734,465 | 960,022 |
| Grants and Contributions Not Restricted for Specific Purposes | 1,221,190 | 701,815 | | | 1,221,190 | 701,815 |
| Earnings on Investments | (378,725) | (2,603,486) | 379,800 | 3,432 | 1,075 | (2,600,054) |
| Gain on Sale of Capital Assets | 160,579 | 411,505 | 8,500 | - | 169,079 | 411,505 |
| Miscellaneous | 7,616,647 | 4,789,395 | 767,071 | 706,120 | 8,383,718 | 5,495,515 |
| Total Revenues | 616,665,669 | 540,673,917 | 15,350,721 | 10,770,345 | 632,016,390 | 551,444,262 |
| EXPENSES: | | | | | | |
| General Government | 163,023,400 | 151,469,763 | - | - | 163,023,400 | 151,469,763 |
| Public Safety | 115,051,700 | 127,952,243 | - | - | 115,051,700 | 127,952,243 |
| County Funded Human Services | 8,110,088 | 6,988,701 | - | - | 8,110,088 | 6,988,701 |
| Public Works | 69,201,729 | 69,228,177 | - | - | 69,201,729 | 69,228,177 |
| Culture and Recreation | 8,501,938 | 7,820,249 | - | - | 8,501,938 | 7,820,249 |
| Health and Welfare | 147,734,974 | 139,011,719 | - | - | 147,734,974 | 139,011,719 |
| Urban Housing and Redevelopment | 1,685,941 | 2,901,573 | - | - | 1,685,941 | 2,901,573 |
| Conservation of Natural Resources | 18,757,160 | 18,531,328 | - | - | 18,757,160 | 18,531,328 |
| Economic Opportunity | 6,285,279 | 4,032,439 | - | - | 6,285,279 | 4,032,439 |
| Interest Expense | 5,892,298 | 6,056,030 | - | - | 5,892,298 | 6,056,030 |
| Colorado Air and Space Port | - | - | 5,044,445 | 5,107,918 | 5,044,445 | 5,107,918 |
| Golf Course | - | - | 3,328,282 | 3,199,097 | 3,328,282 | 3,199,097 |
| Stormwater | - | - | 789,120 | 831,569 | 789,120 | 831,569 |
| Total Expenses | 544,244,507 | 533,992,222 | 9,161,847 | 9,138,584 | 553,406,354 | 543,130,806 |
| Changes in Net Position Before Transfers | 72,421,162 | 6,681,695 | 6,188,874 | 1,631,761 | 78,610,036 | 8,313,456 |
| TRANSFERS | (400,000) | (400,000) | 400,000 | 400,000 | - | - |
| Changes in Net Position | 72,021,162 | 6,281,695 | 6,588,874 | 2,031,761 | 78,610,036 | 8,313,456 |
| Net Position, Beginning of Year | 803,788,844 | 797,507,149 | 55,121,393 | 53,089,632 | 858,910,237 | 850,596,781 |
| Net Position, End of Year | \$875,810,006 | \$803,788,844 | \$ 61,710,267 | \$ 55,121,393 | \$937,520,273 | \$858,910,237 |

Governmental Activities

Governmental activities change in net position resulted in a \$72,021,162 increase in the County's net position in 2022. Significant elements that caused the increase are explained as follows:

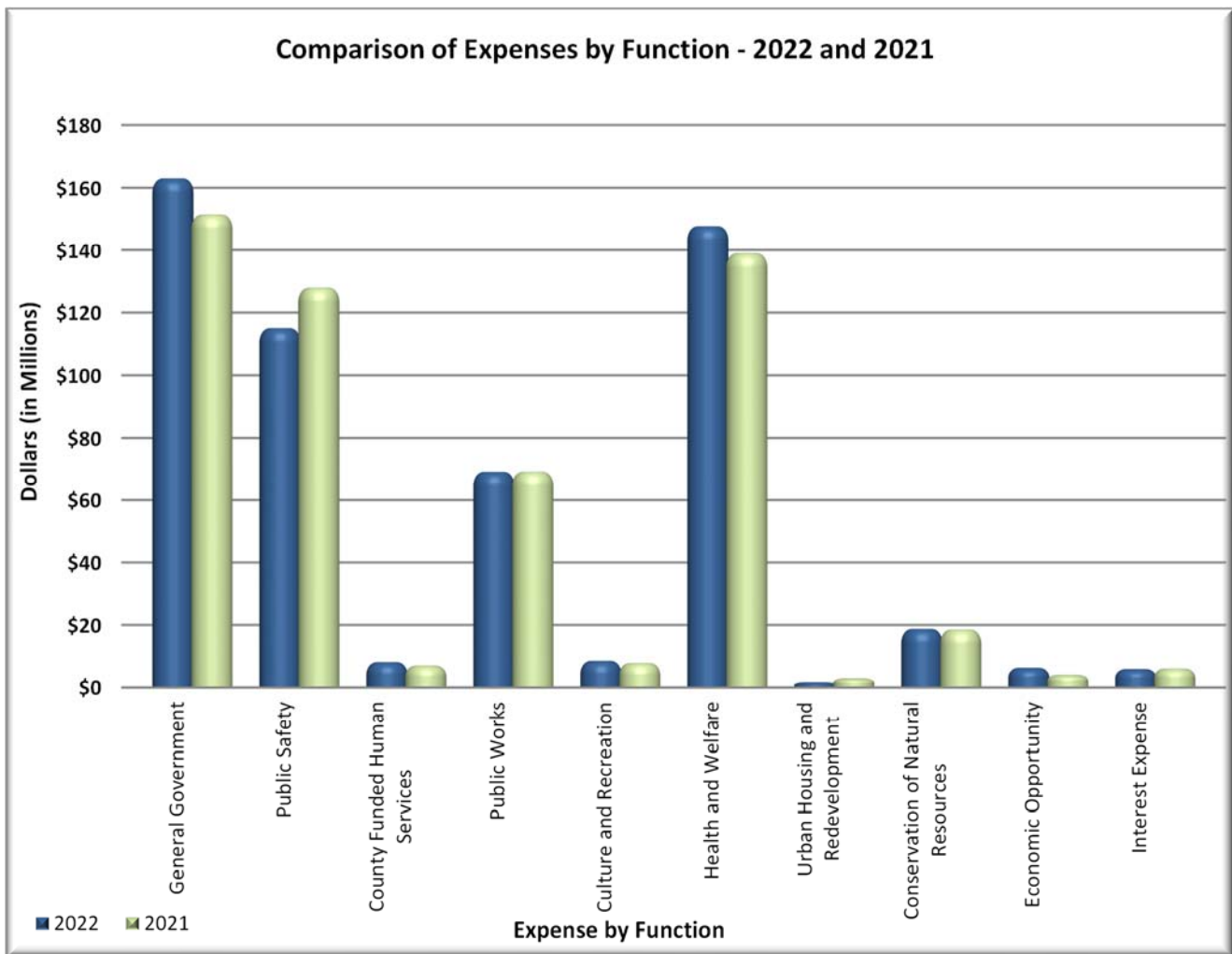
REVENUES

- Total revenue was \$616,665,669, an increase of \$75,991,752, or 14.06%, from the previous year.
- Property tax revenue, accounting for 40.39% of the County's governmental activities revenues, increased \$21,905,874, or 9.64%, primarily due to a 5.77% increase in the assessed valuation of property values and new construction.
- Sales tax revenue continued to grow in 2022. This represented a \$13,113,284, or 15.68%, increase from the previous year. Sales taxes experienced strong growth in 2022 driven by a combination of population increases, increased consumer spending, and more local retail options in the County.
- Investment earnings increased by \$2,224,761, or 85.71%, due to increasing interest rates experienced towards the end of the year. This increase in rates was offset by an overall decrease in the market value of monies held in investments.
- Operating and capital grants and contributions increased by \$39,827,856. This increase is primarily due to the receipt of the second tranche of the Coronavirus State and Local Fiscal Recovery Funds (SLFRF). This funding was divided into two tranches received in 2021 and 2022 for a total of \$101,502,968. These funds must be obligated by December 31, 2024, and expended by December 31, 2026.



Expenses

- Expenses for governmental activities in 2022 totaled \$544,244,507, which represents an increase of \$10,252,285, or 1.92% from 2021.
- General government expenses increased by \$11,553,637, or 7.63%, from \$151,469,763 in 2021 to \$163,023,400 in 2022. The increase was due to an increase in ARPA related expenditures, additional full-time equivalents (FTE), and an increase in the 2022 compensation package for market adjustments and employee investment.
- Public safety expenses decreased by \$12,900,543, or 10.08%, from \$127,952,243 in 2021 to \$115,051,700 in 2022. This decrease was due to vacancies in staffing and the ability to use SLFRF funds for Public Safety personnel costs.
- Health and welfare expenses increased by \$8,723,255, or 6.28%, from \$139,011,719 in 2021 to \$147,734,974 in 2022. This increase was due to the implementation costs of setting up an independent county health department, additional full-time equivalents (FTE), and an increase in the 2022 compensation package for market adjustments and employee investment.
- Economic opportunity expenses increased \$2,252,840, or 55.87%, from \$4,032,493 in 2021 to \$6,285,279 in 2022. This increase was due to increased services provided by the Workforce and Business Center.
- Interest expense decreased \$163,732, or 2.7%, from \$6,056,030 in 2021 to \$5,892,298 in 2022. The interest for the certificates of participation (COPs) were smaller in 2022 because of lower principal balances. The County continued to make interest payments on the COPs for the 2014, 2015, and 2020 financing transactions. Note 8 in the notes to the basic financial statements provides more information.



Business-Type Activities

Business-type activities include the financial transactions related to the Colorado Air and Space Port, Stormwater Utility, and Golf Course Funds. The net position for the County’s business-type activities increased by \$6,588,874, or 11.95%. Significant elements that caused the increase are explained as follows:

- The Colorado Air and Space Port Fund revenues increased in 2022 due to federal grants received for airport improvements. Expenses also had a slight decrease of due to lower professional fees and salaries and benefits, which were offset by an increase in cost of goods sold.
- The Stormwater Fund revenues increased slightly in 2022 due to the addition of new customers. Expenses decreased by 5.10% due to the changes in the net pension and OPEB liabilities and related deferred inflows and deferred outflows of resources and a decrease in professional fees.
- The Golf Course Fund’s revenues have continued to grow, with an increase in 2022 of 7.52%. Charges for services, which includes green fees, increased 2.95% from 2021. Interest income for the Golf Course Fund also increased by \$83,660 due to higher interest rates. In addition, the County received funds from the closeout for one of the capital projects relating to the flood in 2013. Expenses increased by 3.62% due to increased management fees, cost of insurance, costs of goods sold and other professional fees. These increases were offset by decreases in repairs and maintenance and depreciation.

FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

Governmental funds. The focus of the governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, the unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2022, the County reported a total fund balance in the governmental funds of \$373,571,897, an increase of \$10,084,621, or 2.77%, from the previous year. The total fund balance consists of nonspendable, restricted, committed, assigned, and unassigned categories. The restricted fund balance is available for spending on purposes imposed by external entities or contracts. For more information on the County's restrictions, commitments, and assignment of fund balance, refer to Note 17 in the notes to the basic financial statements.

The General Fund is the chief operating fund of the County. As of December 31, 2022, the fund balance in the General Fund was \$163,523,957. Fund balance increased by \$8,285,535. Key factors contributing to the changes in the fund balance, as follows:

- Property taxes increased by \$18,758,288, or 9.75%, from the previous year. The property tax increase was due to a 5.77% increase in the assessed valuation of property values and ongoing development of property within the County.
- The General Fund experienced higher expenditures in the general government function primarily due to receiving and expending more SLFRF monies in 2022 compared to 2021, additional full-time equivalents (FTE), and an increase in the 2022 compensation package for market adjustments and employee investment.
- The General Fund invested in various capital projects in 2022. Notable projects include the Veterans Memorial Wall, facilities improvements at the Detention Facility, and roof replacements at the Detention Facility and Riverdale Regional Park and Fairgrounds.

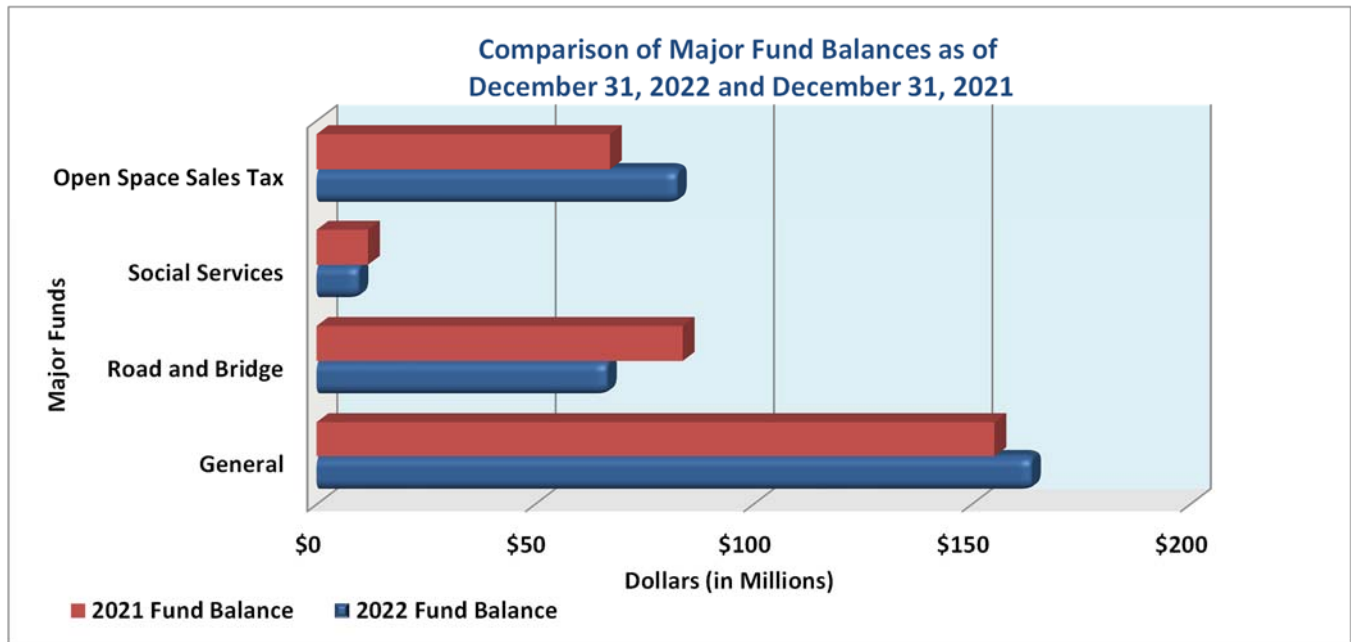
The total fund balance of the Road and Bridge Fund as of December 31, 2022, was \$66,408,517. This represents a decrease of \$17,450,132, or 20.81%. Factors contributing to this decrease is as follows:

- The Road and Bridge Fund expenditures increased by \$20,392,988, or 30.03%, from \$67,904,065 in 2021 to \$88,297,053 in 2022. This increase is primarily due to due to increased activity in road and streets projects in 2022 and an increase in the 2022 compensation package for market adjustments and employee investment. Due to the increase in sales taxes, there was higher distributions of sales tax revenue and increased distributions made to cities and municipalities for a portion of the voter-approved sales tax collected in the Road and Bridge Fund, which has a share-back requirement. Capital outlay increased \$18,035,524, or 139.05%, from \$12,970,764 in 2021 to \$31,006,288 in 2022. Capital outlay expenditures vary year-to-year due to the construction cycle. Notable project activity includes right of way acquisitions, York St - Hwy 224 to 88th Ave, State Highway 224/I-76, the Park Boulevard Roundabout, and Traffic Signals at Pecos and Washington.
- These increased expenditures were partially offset by an increase in revenues of \$5,798,969, or 8.91%, from \$65,075,979 in 2021 to \$70,874,948. Highway user tax revenue saw an increase of \$1,102,829, or 11.89%, sales taxes increased by \$3,496,876, or 15.68%.

Total fund balance for the Social Services Fund decreased by \$2,269,337, or 19.24%, from \$11,792,113 in 2021 to \$9,522,776 in 2022. The decrease is primarily due to increased human services needs throughout the county. Since the County receives entitlement grants from the state and federal governments, the County is required by law to serve social services clients regardless of funding from available revenue sources.

Total fund balance for the Open Space Sales Tax Fund increased by \$15,230,498, or 22.67%, from \$67,194,624 in 2021 to \$82,425,122 in 2022. The increase is primarily due to increased sales tax revenue of \$4,371,096, and 15.68%, offset by a slight increase in expenditures of 2.85% in 2022.

As of December 31, 2022, the fund balance of the nonmajor governmental funds increased by \$6,288,057, or 13.85%, from \$45,403,468 in 2021 to \$51,691,525 in 2022. This increase occurred because of higher sales and property tax collections of \$5,685,339, and 14.85%, offset by a slight increase in expenditures of 1.81% in 2022.



Proprietary funds. The County’s proprietary fund statements provide information presented in the government-wide financial statements but in more detail (business-type activities).

As of December 31, 2022, total net position in the County’s enterprise funds increased by \$6,588,874, or 11.95%, from \$55,121,393 in 2021 to \$61,710,267 in 2022. The unrestricted net position in the County’s enterprise funds increased by \$4,019,910, or 26.25%, from \$15,316,415 in 2021 to \$19,336,325. The net investment in capital assets increased by \$2,568,964, or 6.45%, from \$39,804,978 in 2021 to \$42,373,942 in 2022, due to an increase in capital assets. Factors that caused changes in the enterprise funds have been discussed in the business-type activity narrative beginning on page 13.

The County’s internal service funds’ net position decreased by \$1,768,842, or 7.35%, from \$24,068,656 in 2021 to \$22,299,814 in 2022. Unrestricted net position decreased by \$666,589, or 6.71%, from \$9,935,513 in 2021 to 9,268,924 in 2022. The net investment in capital assets decreased by \$1,102,253, or 7.80%, from \$14,133,143 in 2021 to \$13,030,890 in 2022. There was a decrease in insurance claims costs by \$972,392, or 4.34% from \$22,413,910 in 2021 to \$20,614,847 in 2022. In addition, there was higher personnel costs due to an increase in the 2022 compensation package for market adjustments and employee investment partially offset by higher depreciation expenses for vehicle and equipment assets in the Equipment Service Fund.

GENERAL FUND BUDGETARY HIGHLIGHTS

The final budgeted revenues in the General Fund were \$317,995,084, which was \$46,705,227, or 17.22%, higher than the original budget. This increase in the final budget was primarily due to an increase in intergovernmental grant budgeted revenue for the Emergency Rental Assistance (ERA) and SLFRF federal grants in the same amount.

The final budgeted expenditures in the General Fund, including transfers, were \$356,355,320, which was \$68,123,462, or 23.63%, higher than the original budget. The increased expenditures in the final budget as compared to the original budget included several unspent budgeted amounts that were carried over from the prior year, totaling \$65,663,355 attributed mainly to the ERA and SLFRF funding. The remaining increase from the original budget to the final budget totaled \$2,459,907 through three non-carryover budget amendments that occurred in 2022. These amendments included additional staffing, website upgrade for communications, and start up expenditures related to the new Adams County Health Department.

Actual General Fund revenues were \$302,790,328, or \$15,204,756, and 4.78%, lower than the final budgeted total revenues. This occurred primarily due to SLFRF funds that were received which did not meet eligibility requirements under the grant agreement to be recorded as revenue in 2022

Actual General Fund expenditures, including transfers out, were \$294,526,421, or \$61,828,899, and 17.35%, lower than the final budgeted expenditures. This was primarily due to the 2022 budget appropriation (carryover) for capital projects that were not completed in 2022 and will carryover to 2023 and less SLFRF expenditures than budgeted. Other significant areas of underspending occurred in general operations and maintenance.

CAPITAL ASSETS, CERTIFICATES OF PARTICIPATION AND LEASES

Capital assets. The County's capital assets for the governmental and business-type activities as of December 31, 2022, were \$943,117,344, net of accumulated depreciation. Capital assets include land, art collection, water rights, conservation easements, construction in progress (CIP), buildings and improvements, infrastructure, machinery and equipment, software, leased buildings and improvements, and leased equipment.

The County's total capital assets increased by \$50,451,871 or 5.65%, in 2022. Capital assets increased in 2022 primarily because of increased construction activity and several capital projects completed in 2022. The increase in Construction in Progress is offset by the depreciation on buildings and improvements, infrastructure, machinery and equipment, and software. The table on the following page provides capital asset totals by category:

| | CAPITAL ASSETS | | | | | |
|--|-------------------------|-----------------------|--------------------------|----------------------|--------------------------|-----------------------|
| | Governmental Activities | | Business-Type Activities | | Total Primary Government | |
| | 2022 | 2021 | 2022 | 2021 | 2022 | 2021 |
| Capital Assets, Not Being Depreciated: | | | | | | |
| Land | \$ 95,571,156 | \$ 85,683,539 | \$ 10,770,251 | \$ 10,770,251 | \$ 106,341,407 | \$ 96,453,790 |
| Art Collection | 1,318,781 | 1,318,781 | - | - | 1,318,781 | 1,318,781 |
| Water Rights | 711,347 | 711,347 | - | - | 711,347 | 711,347 |
| Conservation Easements | 29,212,844 | 29,212,844 | - | - | 29,212,844 | 29,212,844 |
| Construction in Progress | 95,328,246 | 53,143,525 | 5,086,245 | 4,449,211 | 100,414,491 | 57,592,736 |
| Capital Assets, Being Depreciated (Net): | | | | | | |
| Buildings and Improvements | 250,574,293 | 253,040,033 | 7,582,936 | 8,167,409 | 258,157,229 | 261,207,442 |
| Infrastructure | 407,235,268 | 409,293,716 | 18,422,203 | 15,726,582 | 425,657,471 | 425,020,298 |
| Machinery and Equipment | 18,353,570 | 20,016,452 | 802,226 | 889,312 | 19,155,796 | 20,905,764 |
| Software | 123,521 | 242,471 | - | - | 123,521 | 242,471 |
| Lease Assets, Being Amortized: | | | | | | |
| Buildings and Improvements | 1,732,553 | - | - | - | 1,732,553 | - |
| Equipment | 291,904 | - | - | - | 291,904 | - |
| Total Capital Assets | \$ 900,453,483 | \$ 852,662,708 | \$ 42,663,861 | \$ 40,002,765 | \$ 943,117,344 | \$ 892,665,473 |

Significant capital asset construction or acquisition that occurred during the fiscal year ended December 31, 2022, included the following:

- Additions to land included right of way acquisitions of \$9,887,617.
- Construction in progress included the Government Center remodel, Coroner’s Office remodel, the Fleet and Transportation Building, the Veterans Memorial, and various road and street projects. These capital projects are anticipated to be completed in future years.
- The significant construction projects completed (removed from Construction in Progress) and depreciated in 2022, included the South Platte Crossing Remodel, the Leader Blade Station, roof replacements at the Riverdale Regional Park and Fairgrounds, and a drainage project. These amounts include capital asset additions in various capital asset categories that were completed in 2022.
- The County also received multiple infrastructure contributions from property developers totaling \$6,546,795.

Additional information on the County’s capital assets is reported in Note 5 in the notes to the basic financial statements.

Certificates of participation, leases, lease purchase agreements, and long-term debt. In previous years, the County participated in a sale-leaseback transaction and three lease-leaseback transactions for the sale/lease and subsequent repurchase of several existing County properties. The 2009 sale-leaseback was advance refunded along with new monies for new construction within the Certificates of Participation (COPs), Series 2015. In July 2020, the COPs, Series 2010 was advanced refunded to take advantage of lower market interest rates. As of December 31, 2022, the County’s total certificates of participation, leases, and lease purchase agreements for the County facilities totaled \$140,835,000, all of which are subject to annual appropriation.

Additional information relating to the County’s certificates of participation, leases, and lease purchase agreements, and long-term debt is reported in Note 8 in the notes to the basic financial statements.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGET AND RATES

Economic factors for the County. The information presented in the financial statements is best understood when considered from the broader perspective of the economic environment in which the County operates. Global, national, and state economic trends typically filter down to the local economy. Overall growth continued in 2022.

State and local economy. Through 2022, Colorado continued to experience upward trends in population, personal income, housing permits and retail trade. Using Bureau of Labor Statistics (BLS) data for Adams County, the unemployment rate in Adams County averaged 3.4% in 2022 compared to 6.2% in 2021. While national unemployment remains high compared to pre-pandemic numbers, Adams County unemployment rates are trending downwards.

Although the County expected slower activity in construction and real estate markets, that has not been the case. Real estate, especially single-family homes, have been scooped up in record time. With work from home now the trend, at least in some capacity, commercial real estate has changed as organizations figure out what their new “normal” will be. The County’s estimated population for 2022 is 527,575, up 1.50% from the 2020 level of 519,572. The County estimates similar population growth in 2023; estimated to be 542,963.

The County's Assessed Valuation of properties for property tax collections is one way to measure real estate growth for the County. Per the Adams County Assessor's Office, the average single family home price in Adams County was \$466,650 for the sales period of July 1, 2019, through June 30, 2021. This is an increase of 25.3% over the previous assessment period (July 1, 2017, through June 30, 2019). The average condominium/townhome price for the same sales period was \$327,100, which is an increase of 23.3% over the average price used for the previous assessment period. Multiple family and mobile home parks are included under the residential classification. These two property types increased substantially due to the overall housing market where the demand outweighs the supply.

Residential properties represent 38.52% of the county's total taxable property values. Per the Assessor's Office, commercial and industrial property values for 2022 increased 4.21% from 2021. Commercial/industrial values contain both real and personal property values. The real property side grew at a lesser rate than the personal property values. The growth in residential properties leads to the commercial growth needed to support new residences and population. Commercial/Industrial properties represent 39.60% of the county's total taxable property values. Of the total net assessed value of \$9,779,951,380 (exclusive of tax incremental financing districts), \$176,431,420 is attributed to new construction. New construction represents 1.9% of the county's total taxable property values.

Subsequent Events. Economic conditions within the County are still affected by the COVID-19 pandemic. The County applied for and received the second wave of federal relief called the American Rescue Plan in May of 2021. The SLFRF was awarded as part of the American Rescue Plan. The County received the first tranche of the SLFRF in June 2021 totaling \$50,251,484 and received the second tranche of \$50,251,484 in June 2022. Under the SLFRF grant requirements, the County is required to obligate all funds received by December 31, 2024, and funds must be spent by December 31, 2026.

In October 2021, the Adams County Board of Commissioners made the decision to end the partnership with Tri-County Health Department and create a new health department focusing on the specific needs of the nearly 520,000 residents and businesses in Adams County. During 2022, the County is worked on the transition from the Tri-County Health Department to ensure delivery of high-quality public health services to residents and businesses of Adams County. The new Adams County Public Health Department opened for services January 1, 2023, as planned.

Retail sales is still showing growth, with help from online retailers and increased consumer spending. In 2023, sales tax revenue that flows to the County is seeing a year-to-date increase of 17.1%.

Long-term financial planning. Foresight with fiscal discipline has brought the County through the historically challenging years of recession and post-recession economies. The County emerged from a recession period in exceptionally good condition by maintaining adequate reserves and controlling spending. This approach will similarly be applied to the current economic environment.

The 2023 Adopted Budget is \$719.3 million for all funds. This includes an operating portion of \$591.7 million and a capital improvement portion of \$127.6 million. The budget is balanced for all funds. The 2023 General Fund budget is \$298.6 million. This includes an operating portion of \$285.5 million and a capital improvement portion of \$13.1 million. The property tax mill levy remains unchanged for 2022 at 26.779 mills. In addition to this base mill levy, an abatement levy of 0.188 is included for 2023 for a total of 26.967 mills.

The 2023 adopted budget maintains and slightly increases the County's current service levels, while strategically reinvesting public monies into the County's infrastructure. The intent is to ensure the infrastructure is well maintained and used for years to come. The 2023 adopted budget includes a list of capital improvement projects that will promote the safety of roadways, improve drainage ways, promote regional transportation priorities, and maintain/enhance building assets and open spaces.

As mentioned previously, the impacts of the pandemic on the economy and the County will take years to determine. While the 2023 budget will continue to guide the County through the next fiscal year, it is known that changes are inevitable, and flexibility will be paramount.

For more detail on the 2023 annual budget, the County's budget book is available on the County's website at www.adcogov.org.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Budget and Finance Director, Adams County Finance Department, 4430 South Adams County Parkway, 4th Floor, Suite C4000A, Brighton, CO 80601-8212.



ADAMS COUNTY, COLORADO
STATEMENT OF NET POSITION
December 31, 2022

| | Primary Government | | | Component Unit |
|---|--------------------|---------------|----------------|-------------------|
| | Governmental | Business-Type | Total | Adams County |
| | Activities | Activities | | Health Department |
| ASSETS: | | | | |
| Cash and Investments | \$ 464,448,824 | \$ 17,691,835 | \$ 482,140,659 | \$ 405,851 |
| Taxes Receivables (Net) | 270,069,697 | - | 270,069,697 | - |
| Accounts Receivables (Net) | 34,527,536 | 1,358,310 | 35,885,846 | 1,688 |
| Intergovernmental Receivable | - | - | - | 44,612 |
| Lease Receivable | 799,781 | 7,923,777 | 8,723,558 | - |
| Prepaid Items | 7,063,505 | 3,176,833 | 10,240,338 | - |
| Inventories | 171,916 | 208,310 | 380,226 | - |
| Deposits Receivable | 100,000 | - | 100,000 | - |
| Capital Assets Not Being Depreciated | 222,142,374 | 15,856,496 | 237,998,870 | 200,205 |
| Capital Assets, Net of Accumulated Depreciation | 678,311,109 | 26,807,365 | 705,118,474 | 55,704 |
| Total Assets | 1,677,634,742 | 73,022,926 | 1,750,657,668 | 708,060 |
| DEFERRED OUTFLOWS OF RESOURCES: | | | | |
| Loss on Refunding (Net) | 2,409,400 | - | 2,409,400 | - |
| Pension Deferrals | 35,394,740 | 274,855 | 35,669,595 | 40,395 |
| OPEB Deferrals | 3,978,734 | 31,551 | 4,010,285 | 5,840 |
| Total Deferred Outflows of Resources | 41,782,874 | 306,406 | 42,089,280 | 46,235 |
| LIABILITIES: | | | | |
| Accounts Payable | 28,930,191 | 1,153,844 | 30,084,035 | 307,376 |
| Retainage Payable | 2,567,032 | 167,777 | 2,734,809 | 2,018 |
| Accrued Interest Payable | 475,169 | - | 475,169 | - |
| Deposits Payable | 377,706 | 166,926 | 544,632 | - |
| Payroll Liabilities | 10,881,505 | 85,849 | 10,967,354 | 137,377 |
| Unearned Revenues | 70,213,008 | - | 70,213,008 | 272 |
| Noncurrent Liabilities | | | | |
| Due Within One Year | 17,993,394 | 38,275 | 18,031,669 | 7,963 |
| Due In More Than One Year | 166,233,178 | 99,356 | 166,332,534 | 33,948 |
| Net Pension Liability | 193,792,911 | 1,447,161 | 195,240,072 | - |
| Total OPEB Liability | 29,857,152 | 219,437 | 30,076,589 | - |
| Total Liabilities | 521,321,246 | 3,378,625 | 524,699,871 | 488,954 |
| DEFERRED INFLOWS OF RESOURCES: | | | | |
| Property Taxes | 262,812,874 | - | 262,812,874 | - |
| Lease Deferrals | 790,929 | 7,805,320 | 8,596,249 | - |
| Pension Deferrals | 39,090,469 | 291,127 | 39,381,596 | - |
| OPEB Deferrals | 19,592,092 | 143,993 | 19,736,085 | - |
| Total Deferred Inflows of Resources | 322,286,364 | 8,240,440 | 330,526,804 | - |
| NET POSITION: | | | | |
| Net Investment in Capital Assets | 747,897,971 | 42,373,942 | 790,271,913 | 208,664 |
| Restricted for | | | | |
| TABOR Reserve | 10,307,793 | - | 10,307,793 | - |
| Clerk and Recorder Technology | 1,061,433 | - | 1,061,433 | - |
| Road and Bridge | 66,408,517 | - | 66,408,517 | - |
| Health and Welfare | 1,696,562 | - | 1,696,562 | - |
| Conservation Trust | 2,782,218 | - | 2,782,218 | - |
| Waste Management | 4,752,383 | - | 4,752,383 | - |
| Open Space | 87,218,857 | - | 87,218,857 | - |
| DIA Noise Mitigation | 379,333 | - | 379,333 | - |
| ACC Discretionary | 252,424 | - | 252,424 | - |
| Youth Activity Programs | 1,144,816 | - | 1,144,816 | - |
| Capital Facilities | 29,407,377 | - | 29,407,377 | - |
| Grant Programs | 836,868 | - | 836,868 | - |
| Other | 4,056,418 | - | 4,056,418 | - |
| Unrestricted | (82,392,964) | 19,336,325 | (63,056,639) | 56,677 |
| Total Net Position | \$ 875,810,006 | \$ 61,710,267 | \$ 937,520,273 | \$ 265,341 |

The notes to the basic financial statements are an integral part of this statement.

ADAMS COUNTY, COLORADO
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2022

| FUNCTIONS/PROGRAMS | Program Revenues | | | | Net Revenues (Expenses) and Changes in Net Position | | | Component Unit Adams County Health Department |
|---|-----------------------|-------------------------|---------------------------------------|-------------------------------------|---|-----------------------------|-----------------------|---|
| | Expenses | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Primary Government | | | |
| | | | | | Governmental Activities | Business-Type Activities | Total | |
| Primary Government: | | | | | | | | |
| Governmental Activities | | | | | | | | |
| General Government | \$ 163,023,400 | \$ 29,327,640 | \$ 34,983,242 | \$ 10,955 | \$ (98,701,563) | \$ - | \$ (98,701,563) | \$ - |
| Public Safety | 115,051,700 | 6,344,993 | 10,636,920 | - | (98,069,787) | - | (98,069,787) | - |
| County Funded Human Services | 8,110,088 | - | 4,459,120 | - | (3,650,968) | - | (3,650,968) | - |
| Public Works | 69,201,729 | 2,452,299 | 11,326,976 | 7,520,260 | (47,902,194) | - | (47,902,194) | - |
| Culture and Recreation | 8,501,938 | 1,282,169 | - | - | (7,219,769) | - | (7,219,769) | - |
| Health and Welfare | 147,734,974 | - | 125,204,855 | - | (22,530,119) | - | (22,530,119) | - |
| Urban Housing and Redevelopment | 1,685,941 | - | 1,784,037 | - | 98,096 | - | 98,096 | - |
| Conservation of Natural Resources | 18,757,160 | 28,006 | 954,266 | - | (17,774,888) | - | (17,774,888) | - |
| Economic Opportunity | 6,285,279 | - | 5,902,927 | - | (382,352) | - | (382,352) | - |
| Interest on Long-Term Debt | <u>5,892,298</u> | - | - | - | <u>(5,892,298)</u> | - | <u>(5,892,298)</u> | - |
| Total Governmental Activities | <u>544,244,507</u> | <u>39,435,107</u> | <u>195,252,343</u> | <u>7,531,215</u> | <u>(302,025,842)</u> | <u>-</u> | <u>(302,025,842)</u> | <u>-</u> |
| Business-Type Activities | | | | | | | | |
| Colorado Air and Space Port | 5,044,445 | 3,937,517 | - | 3,567,437 | - | 2,460,509 | 2,460,509 | - |
| Golf Course | 3,328,282 | 4,134,765 | - | 118,482 | - | 924,965 | 924,965 | - |
| Stormwater | <u>789,120</u> | <u>2,437,149</u> | - | - | - | <u>1,648,029</u> | <u>1,648,029</u> | - |
| Total Business-Type Activities | <u>9,161,847</u> | <u>10,509,431</u> | <u>-</u> | <u>3,685,919</u> | <u>-</u> | <u>5,033,503</u> | <u>5,033,503</u> | <u>-</u> |
| Total Primary Government | <u>\$ 553,406,354</u> | <u>\$ 49,944,538</u> | <u>\$ 195,252,343</u> | <u>\$ 11,217,134</u> | <u>(302,025,842)</u> | <u>5,033,503</u> | <u>(296,992,339)</u> | <u>-</u> |
| Component Unit: | | | | | | | | |
| Adams County Health Department | <u>1,688,151</u> | <u>7,272</u> | <u>1,685,203</u> | <u>261,017</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>265,341</u> |
| Total Component Unit | <u>\$ 1,688,151</u> | <u>\$ 7,272</u> | <u>\$ 1,685,203</u> | <u>\$ 261,017</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ 265,341</u> |
| General Revenues | | | | | | | | |
| Property Taxes | | | | | \$ 249,069,307 | \$ - | \$ 249,069,307 | \$ - |
| Sales Taxes | | | | | 96,760,886 | - | 96,760,886 | - |
| Specific Ownership Tax | | | | | 19,262,655 | - | 19,262,655 | - |
| Other Taxes | | | | | 734,465 | - | 734,465 | - |
| Grants and Contributions Not Restricted for Specific Purposes | | | | | 1,221,190 | - | 1,221,190 | - |
| Investment Earnings | | | | | (378,725) | 379,800 | 1,075 | - |
| Miscellaneous | | | | | 7,616,647 | 767,071 | 8,383,718 | - |
| Gain on Sale of Capital Assets | | | | | 160,579 | 8,500 | 169,079 | - |
| Transfers | | | | | <u>(400,000)</u> | <u>400,000</u> | <u>-</u> | <u>-</u> |
| Total General Revenues and Transfers | | | | | <u>374,047,004</u> | <u>1,555,371</u> | <u>375,602,375</u> | <u>-</u> |
| Change in Net Position | | | | | 72,021,162 | 6,588,874 | 78,610,036 | 265,341 |
| Net Position, Beginning of Year | | | | | <u>803,788,844</u> | <u>55,121,393</u> | <u>858,910,237</u> | <u>-</u> |
| Net Position, End of Year | | | | | <u>\$ 875,810,006</u> | <u>\$ 61,710,267</u> | <u>\$ 937,520,273</u> | <u>\$ 265,341</u> |

The notes to the basic financial statements are an integral part of this statement.



ADAMS COUNTY, COLORADO
BALANCE SHEET
GOVERNMENTAL FUNDS
December 31, 2022

| | General Fund | Road and Bridge Fund | Social Services Fund | Open Space Sales Tax Fund | Nonmajor Governmental Funds | Total Governmental Funds |
|--|-----------------------|----------------------|----------------------|---------------------------|-----------------------------|--------------------------|
| ASSETS: | | | | | | |
| Cash and Investments | \$ 244,078,237 | \$ 69,108,843 | \$ 5,993,032 | \$ 80,440,084 | \$ 41,502,573 | \$ 441,122,769 |
| Receivables | | | | | | |
| Taxes, Net | 222,621,517 | 12,669,438 | 21,957,110 | - | 12,821,632 | 270,069,697 |
| Accounts | 9,056,135 | 7,810,041 | 7,879,678 | 5,880,001 | 3,728,825 | 34,354,680 |
| Lease | 699,078 | - | - | - | 100,703 | 799,781 |
| Interfund Receivables | 2,234,889 | - | - | - | - | 2,234,889 |
| Prepaid Items | 1,245,778 | - | - | - | 5,071,375 | 6,317,153 |
| Deposits Receivable | 100,000 | - | - | - | - | 100,000 |
| Total Assets | <u>\$ 480,035,634</u> | <u>\$ 89,588,322</u> | <u>\$ 35,829,820</u> | <u>\$ 86,320,085</u> | <u>\$ 63,225,108</u> | <u>\$ 754,998,969</u> |
| LIABILITIES: | | | | | | |
| Payables | | | | | | |
| Accounts | \$ 10,915,404 | \$ 7,579,229 | \$ 1,870,787 | \$ 3,891,341 | \$ 2,306,604 | \$ 26,563,365 |
| Retainage | 433,654 | 1,485,352 | - | - | 648,026 | 2,567,032 |
| Interfund | - | - | - | - | 2,234,889 | 2,234,889 |
| Deposits | 377,706 | - | - | - | - | 377,706 |
| Payroll Liabilities | 7,425,307 | 436,805 | 2,479,146 | 3,622 | 412,230 | 10,757,110 |
| Unearned Revenues | 70,090,815 | 57,306 | - | - | 64,887 | 70,213,008 |
| Total Liabilities | <u>89,242,886</u> | <u>9,558,692</u> | <u>4,349,933</u> | <u>3,894,963</u> | <u>5,666,636</u> | <u>112,713,110</u> |
| DEFERRED INFLOWS OF RESOURCES: | | | | | | |
| Property Taxes | 222,621,517 | 12,669,438 | 21,957,111 | - | 5,564,808 | 262,812,874 |
| Other | 3,957,662 | 951,675 | - | - | 200,822 | 5,110,159 |
| Lease | 689,612 | - | - | - | 101,317 | 790,929 |
| Total Deferred Inflows of Resources | <u>227,268,791</u> | <u>13,621,113</u> | <u>21,957,111</u> | <u>-</u> | <u>5,866,947</u> | <u>268,713,962</u> |
| FUND BALANCES: | | | | | | |
| Nonspendable | 1,345,778 | - | - | - | 5,071,375 | 6,417,153 |
| Restricted | 16,822,884 | 66,408,517 | 1,696,562 | 82,425,122 | 42,951,914 | 210,304,999 |
| Committed | - | - | 7,826,214 | - | 3,199,417 | 11,025,631 |
| Assigned | 10,571,128 | - | - | - | 468,989 | 11,040,117 |
| Unassigned | 134,784,167 | - | - | - | (170) | 134,783,997 |
| Total Fund Balances | <u>163,523,957</u> | <u>66,408,517</u> | <u>9,522,776</u> | <u>82,425,122</u> | <u>51,691,525</u> | <u>373,571,897</u> |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances | <u>\$ 480,035,634</u> | <u>\$ 89,588,322</u> | <u>\$ 35,829,820</u> | <u>\$ 86,320,085</u> | <u>\$ 63,225,108</u> | |

Amounts reported for governmental activities in the statement of net position are different because:

| | |
|---|-----------------------|
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. | 887,222,516 |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds. Refer to Note 2.A for the detail of this reconciling item. | (171,844,630) |
| The deferred loss on refunding of long-term debt is not an available resource, and, therefore, is not reported in the governmental funds. This amount is amortized over life of the debt. | 2,409,400 |
| Some liabilities, including net pension obligations and total OPEB obligations, are not due and payable in the current period and, therefore, are not reported in the governmental funds. | (223,650,063) |
| Deferred outflows and inflows of resources related to pensions, OPEB, and leases are applicable to future periods and, therefore, are not reported in the governmental funds: | |
| Deferred Outflows of Resources Related to Pensions and OPEB. | 39,373,474 |
| Deferred Inflows of Resources Related to Pensions, OPEB and Leases. | (58,682,561) |
| Internal service funds are used by management to charge the costs of equipment service and insurance claims to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position. | 22,299,814 |
| Certain revenues are reported as deferred inflows of resources in the governmental funds because they are not considered to be current and available to pay for current expenditures. These amounts are reported as revenues on the statement of activities. | <u>5,110,159</u> |
| Net Position of Governmental Activities | <u>\$ 875,810,006</u> |

The notes to the basic financial statements are an integral part of this statement.

ADAMS COUNTY, COLORADO
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended December 31, 2022

| | General Fund | Road and Bridge Fund | Social Services Fund | Open Space Sales Tax Fund | Nonmajor Governmental Funds | Total Governmental Funds |
|--|-----------------------|-------------------------|-------------------------|------------------------------|-----------------------------------|--------------------------------|
| REVENUES: | | | | | | |
| Taxes | \$ 211,840,177 | \$ 57,009,843 | \$ 20,758,633 | \$ 32,253,629 | \$ 43,965,031 | \$ 365,827,313 |
| Licenses and Permits | 2,836,243 | 175,120 | - | - | - | 3,011,363 |
| Intergovernmental | 47,364,711 | 11,348,766 | 118,374,223 | - | 14,999,258 | 192,086,958 |
| Program Income | - | - | - | - | 393,332 | 393,332 |
| Charges for Services | 32,520,805 | 2,277,179 | - | - | 1,625,760 | 36,423,744 |
| Investment Earnings | (1,854,772) | 64,040 | - | 1,046,519 | 365,488 | (378,725) |
| Miscellaneous | 10,083,164 | - | 386,598 | - | 78,265 | 10,548,027 |
| Total Revenues | <u>302,790,328</u> | <u>70,874,948</u> | <u>139,519,454</u> | <u>33,300,148</u> | <u>61,427,134</u> | <u>607,912,012</u> |
| EXPENDITURES: | | | | | | |
| Current | | | | | | |
| General Government | 149,607,412 | - | - | - | 3,690,721 | 153,298,133 |
| Public Safety | 109,329,170 | - | - | - | 236,611 | 109,565,781 |
| County Funded Human Services | 8,026,049 | - | - | - | - | 8,026,049 |
| Public Works | 1,776,044 | 57,290,765 | - | - | - | 59,066,809 |
| Culture and Recreation | 7,757,278 | - | - | - | - | 7,757,278 |
| Health and Welfare | - | - | 141,788,791 | - | 8,771,239 | 150,560,030 |
| Urban Housing and Redevelopment | - | - | - | - | 1,700,821 | 1,700,821 |
| Conservation of Natural Resources | 323,514 | - | - | 16,118,112 | 1,132,184 | 17,573,810 |
| Economic Opportunity | 128,121 | - | - | - | 6,043,479 | 6,171,600 |
| Capital Outlay | 14,376,674 | 31,006,288 | - | - | 22,173,411 | 67,556,373 |
| Debt Service | | | | | | |
| Principal | 682,189 | - | - | - | 9,054,217 | 9,736,406 |
| Interest | 56,128 | - | - | - | 6,089,618 | 6,145,746 |
| Total Expenditures | <u>292,062,579</u> | <u>88,297,053</u> | <u>141,788,791</u> | <u>16,118,112</u> | <u>58,892,301</u> | <u>597,158,836</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>10,727,749</u> | <u>(17,422,105)</u> | <u>(2,269,337)</u> | <u>17,182,036</u> | <u>2,534,833</u> | <u>10,753,176</u> |
| OTHER FINANCING SOURCES (USES): | | | | | | |
| Proceeds From Sale of Capital Assets | 9,813 | - | - | - | - | 9,813 |
| Transfers In | - | - | - | - | 3,424,654 | 3,424,654 |
| Transfers Out | (2,463,842) | (28,027) | - | (1,951,538) | - | (4,443,407) |
| Lease Proceeds | 11,815 | - | - | - | 328,570 | 340,385 |
| Total Other Financing Sources (Uses) | <u>(2,442,214)</u> | <u>(28,027)</u> | <u>-</u> | <u>(1,951,538)</u> | <u>3,753,224</u> | <u>(668,555)</u> |
| Net Change in Fund Balances | 8,285,535 | (17,450,132) | (2,269,337) | 15,230,498 | 6,288,057 | 10,084,621 |
| Fund Balances, Beginning of Year | <u>155,238,422</u> | <u>83,858,649</u> | <u>11,792,113</u> | <u>67,194,624</u> | <u>45,403,468</u> | <u>363,487,276</u> |
| Fund Balances, End of Year | <u>\$ 163,523,957</u> | <u>\$ 66,408,517</u> | <u>\$ 9,522,776</u> | <u>\$ 82,425,122</u> | <u>\$ 51,691,525</u> | <u>\$ 373,571,897</u> |

The notes to the basic financial statements are an integral part of this statement.

ADAMS COUNTY, COLORADO
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2022

Amounts reported for governmental activities in the statement of activities are different because:

| | |
|---|----------------------|
| Net change in fund balances - governmental funds | \$ 10,084,621 |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period. Refer to Note 2.B for the detail of this reconciling item. | 40,394,267 |
| The net effect of various miscellaneous transactions involving capital assets (i.e. sales, disposals, and donations) is to increase net position. Refer to Note 2.B for the detail of this reconciling item. | 6,520,841 |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. In addition, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. Refer to Note 2.B for the detail of this reconciling item. | 2,562,148 |
| Internal service funds are used by management to charge the costs of equipment service and insurance claims to individual funds. The net revenue (expense) of internal services funds is reported with governmental activities. | (1,768,842) |
| Revenues in the governmental funds that provide current financial resources were previously accrued in the Statement of Activities when they were earned. | 4,832,106 |
| Lease proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of certification of participation and lease principal is an expenditure in the governmental funds, but repayment reduces long-term liabilities in the Statement of Net Position. However, these payments are not reported as expenses on the statement of activities. Refer to Note 8 for the detail of this reconciling item. | <u>9,396,021</u> |
| Change in net position - governmental activities | <u>\$ 72,021,162</u> |

The notes to the basic financial statements are an integral part of this statement.

ADAMS COUNTY, COLORADO
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
December 31, 2022

| | Business-Type Activities | | | Governmental Activities |
|--|-------------------------------------|------------------------------|------------------------------------|----------------------------|
| | Colorado Air and Space Port Fund | Nonmajor Enterprise Funds | Total Business- Type Activities | Internal Service Funds |
| ASSETS: | | | | |
| Current Assets | | | | |
| Cash and Cash Equivalents | \$ 925,068 | \$ 16,766,767 | \$ 17,691,835 | \$ 23,326,055 |
| Accounts Receivable (Net) | 799,662 | 558,648 | 1,358,310 | 172,856 |
| Lease Receivable | 236,173 | - | 236,173 | - |
| Prepaid Items | - | 3,176,833 | 3,176,833 | 746,352 |
| Inventories | 161,607 | 46,703 | 208,310 | 171,916 |
| Total Current Assets | <u>2,122,510</u> | <u>20,548,951</u> | <u>22,671,461</u> | <u>24,417,179</u> |
| Noncurrent Assets | | | | |
| Capital Assets | | | | |
| Land | 7,162,023 | 3,608,228 | 10,770,251 | - |
| Construction in Progress | 1,011,914 | 4,074,331 | 5,086,245 | 81,561 |
| Buildings and Improvements Infrastructure | 14,408,227 | 9,723,813 | 24,132,040 | 338,887 |
| Machinery and Equipment | 49,900,942 | 3,623,917 | 53,524,859 | - |
| Less Accumulated Depreciation | 3,460,051 | 2,992,265 | 6,452,316 | 42,484,835 |
| | (48,131,956) | (9,169,894) | (57,301,850) | (29,674,316) |
| Lease Receivable | 7,687,604 | - | 7,687,604 | - |
| Total Noncurrent Assets | <u>35,498,805</u> | <u>14,852,660</u> | <u>50,351,465</u> | <u>13,230,967</u> |
| Total Assets | <u>37,621,315</u> | <u>35,401,611</u> | <u>73,022,926</u> | <u>37,648,146</u> |
| DEFERRED OUTFLOWS OF RESOURCES: | | | | |
| Pension Deferrals | 217,645 | 57,210 | 274,855 | - |
| OPEB Deferrals | 24,289 | 7,262 | 31,551 | - |
| Total Deferred Outflows of Resources | <u>241,934</u> | <u>64,472</u> | <u>306,406</u> | <u>-</u> |
| LIABILITIES: | | | | |
| Current Liabilities | | | | |
| Accounts Payable | 1,105,903 | 47,941 | 1,153,844 | 2,366,826 |
| Deposits Payable | 47,074 | 119,852 | 166,926 | - |
| Retainage Payable | 167,777 | - | 167,777 | - |
| Payroll Liabilities | 70,004 | 15,845 | 85,849 | 124,395 |
| Compensated Absences | 30,291 | 7,984 | 38,275 | 44,368 |
| Claims Payable | - | - | - | 4,485,789 |
| Total Current Liabilities | <u>1,421,049</u> | <u>191,622</u> | <u>1,612,671</u> | <u>7,021,378</u> |
| Noncurrent Liabilities | | | | |
| Compensated Absences | 65,755 | 33,601 | 99,356 | 244,216 |
| Claims Payable | - | - | - | 8,082,738 |
| Net Pension Liability | 1,147,017 | 300,144 | 1,447,161 | - |
| Total OPEB Liability | <u>164,578</u> | <u>54,859</u> | <u>219,437</u> | <u>-</u> |
| Total Noncurrent Liabilities | <u>1,377,350</u> | <u>388,604</u> | <u>1,765,954</u> | <u>8,326,954</u> |
| Total Liabilities | <u>2,798,399</u> | <u>580,226</u> | <u>3,378,625</u> | <u>15,348,332</u> |
| DEFERRED INFLOWS OF RESOURCES: | | | | |
| Lease Deferrals | 7,805,320 | - | 7,805,320 | - |
| Pension Deferrals | 230,747 | 60,380 | 291,127 | - |
| OPEB Deferrals | 107,995 | 35,998 | 143,993 | - |
| Total Deferred Inflows of Resources | <u>8,144,062</u> | <u>96,378</u> | <u>8,240,440</u> | <u>-</u> |
| NET POSITION: | | | | |
| Net Investment in Capital Assets | 27,521,282 | 14,852,660 | 42,373,942 | 13,030,890 |
| Unrestricted | (600,494) | 19,936,819 | 19,336,325 | 9,268,924 |
| Total Net Position | <u>\$ 26,920,788</u> | <u>\$ 34,789,479</u> | <u>\$ 61,710,267</u> | <u>\$ 22,299,814</u> |

The notes to the basic financial statements are an integral part of this statement.

ADAMS COUNTY, COLORADO
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
For the Year Ended December 31, 2022

| | Business-Type Activities | | | Governmental Activities |
|--|-------------------------------------|------------------------------|------------------------------------|----------------------------|
| | Colorado Air and Space Port Fund | Nonmajor Enterprise Funds | Total Business- Type Activities | Internal Service Funds |
| OPERATING REVENUES: | | | | |
| Charges for Services | \$ 3,937,517 | \$ 6,571,914 | \$ 10,509,431 | \$ 7,710,424 |
| Insurance Premiums | - | - | - | 27,364,118 |
| Miscellaneous | 12,567 | 754,504 | 767,071 | 76,317 |
| Total Operating Revenues | <u>3,950,084</u> | <u>7,326,418</u> | <u>11,276,502</u> | <u>35,150,859</u> |
| OPERATING EXPENSES: | | | | |
| Salaries and Fringe Benefits | 1,322,395 | 359,468 | 1,681,863 | 3,065,007 |
| Contract Labor | - | 1,300,713 | 1,300,713 | - |
| Cost of Goods Sold | 1,821,704 | 236,883 | 2,058,587 | - |
| Claims | - | - | - | 21,476,359 |
| Insurance | - | 91,181 | 91,181 | 4,068,183 |
| Operating Supplies | 80,359 | 87,306 | 167,665 | 175,068 |
| Travel and Training | 106,512 | 20,087 | 126,599 | 118,701 |
| Licenses and Fees | 70,021 | 2,044 | 72,065 | 20,584 |
| Utilities | 279,169 | 175,281 | 454,450 | 69,336 |
| Minor Supplies and Equipment | 91,137 | 279,311 | 370,448 | 3,163,949 |
| Repairs and Maintenance | 124,957 | 346,422 | 471,379 | 303,521 |
| Professional Fees | 191,096 | 691,366 | 882,462 | 1,039,058 |
| Office Expenses | - | 10,066 | 10,066 | - |
| Other | 5,720 | - | 5,720 | - |
| Depreciation | 951,375 | 512,872 | 1,464,247 | 4,360,965 |
| Total Operating Expenses | <u>5,044,445</u> | <u>4,113,000</u> | <u>9,157,445</u> | <u>37,860,731</u> |
| Net Operating Income (Loss) | <u>(1,094,361)</u> | <u>3,213,418</u> | <u>2,119,057</u> | <u>(2,709,872)</u> |
| NONOPERATING REVENUES (EXPENSES): | | | | |
| Investment Earnings | 292,708 | 87,092 | 379,800 | - |
| Intergovernmental | 3,567,437 | - | 3,567,437 | - |
| Gain (Loss) on Sale of Capital Assets | 8,500 | (4,402) | 4,098 | 187,675 |
| Insurance Proceeds | - | - | - | 134,602 |
| Total Nonoperating Revenues (Expenses) | <u>3,868,645</u> | <u>82,690</u> | <u>3,951,335</u> | <u>322,277</u> |
| Net Income (Loss) Before Capital Grants, Contributions, and Transfers | <u>2,774,284</u> | <u>3,296,108</u> | <u>6,070,392</u> | <u>(2,387,595)</u> |
| Capital Contributions | - | 118,482 | 118,482 | - |
| Transfers In | 400,000 | - | 400,000 | 618,753 |
| Changes in Net Position | 3,174,284 | 3,414,590 | 6,588,874 | (1,768,842) |
| Net Position, Beginning of Year | <u>23,746,504</u> | <u>31,374,889</u> | <u>55,121,393</u> | <u>24,068,656</u> |
| Net Position, End of Year | <u>\$ 26,920,788</u> | <u>\$ 34,789,479</u> | <u>\$ 61,710,267</u> | <u>\$ 22,299,814</u> |

The notes to the basic financial statements are an integral part of this statement.

ADAMS COUNTY, COLORADO
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Year Ended December 31, 2022

| | Business-Type Activities | | | Governmental Activities |
|---|-------------------------------------|------------------------------|------------------------------------|----------------------------|
| | Colorado Air and Space Port Fund | Nonmajor Enterprise Funds | Total Business- Type Activities | Internal Service Funds |
| CASH FLOWS FROM OPERATING ACTIVITIES: | | | | |
| Cash Received from Customers | \$ 3,472,748 | \$ 6,914,998 | \$ 10,387,746 | \$ - |
| Cash Received from Interfund Services | - | - | - | 34,992,782 |
| Other Receipts | 12,567 | 754,504 | 767,071 | 76,317 |
| Cash Payments to Suppliers for Goods and Services | (1,909,190) | (3,312,231) | (5,221,421) | (28,552,270) |
| Cash Payments to Employees | (1,510,330) | (369,277) | (1,879,607) | (2,940,959) |
| Net Cash Provided (Used) by Operating Activities | <u>65,795</u> | <u>3,987,994</u> | <u>4,053,789</u> | <u>3,575,870</u> |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: | | | | |
| Transfers from Other Funds | 400,000 | - | 400,000 | 618,753 |
| Net Cash Provided (Used) by Noncapital and Related Financing Activities | <u>400,000</u> | <u>-</u> | <u>400,000</u> | <u>618,753</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: | | | | |
| Cash Received from Capital Grants | 3,567,437 | 118,482 | 3,685,919 | - |
| Acquisition/Construction of Capital Assets | (3,855,288) | (182,325) | (4,037,613) | (3,261,241) |
| Cash Received from Sale of Capital Assets | 8,500 | - | 8,500 | 190,204 |
| Insurance Proceeds | - | - | - | 134,602 |
| Net Cash Provided (Used) by Capital and Related Financing Activities | <u>(279,351)</u> | <u>(63,843)</u> | <u>(343,194)</u> | <u>(2,936,435)</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES: | | | | |
| Investment Earnings | 292,708 | 87,092 | 379,800 | - |
| Net Increase (Decrease) in Cash and Cash Equivalents | 479,152 | 4,011,243 | 4,490,395 | 1,258,188 |
| Cash and Cash Equivalents, Beginning of Year | 445,916 | 12,755,524 | 13,201,440 | 22,067,867 |
| Cash and Cash Equivalents, End of Year | <u>\$ 925,068</u> | <u>\$ 16,766,767</u> | <u>\$ 17,691,835</u> | <u>\$ 23,326,055</u> |
| Reconciliation of Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: | | | | |
| Net Operating Income (Loss) | \$ (1,094,361) | \$ 3,213,418 | \$ 2,119,057 | \$ (2,709,872) |
| Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: | | | | |
| Depreciation | 951,375 | 512,872 | 1,464,247 | 4,360,965 |
| (Increase) Decrease in Accounts Receivable | (346,312) | 343,084 | (3,228) | (81,760) |
| (Increase) Decrease in Leases Receivable | 102,712 | - | 102,712 | - |
| (Increase) Decrease in Inventories | (3,287) | (21,634) | (24,921) | (30,666) |
| (Increase) Decrease in Prepaid Items | - | 32,017 | 32,017 | (167,541) |
| (Increase) Decrease in Deferred Outflows Related to Pension | 40,001 | 8,477 | 48,478 | - |
| (Increase) Decrease in Deferred Outflows Related to OPEB | 6,338 | 797 | 7,135 | - |
| Increase (Decrease) in Accounts Payable | 857,605 | (9,513) | 848,092 | 1,254,034 |
| Increase (Decrease) in Deposits Payable | 7,167 | (65,401) | (58,234) | - |
| Increase (Decrease) in Retainage | - | (7,040) | (7,040) | - |
| Increase (Decrease) in Payroll Liabilities | 70,004 | 15,845 | 85,849 | 124,395 |
| Increase (Decrease) in Compensated Absences | (2,451) | 4,701 | 2,250 | (347) |
| Increase (Decrease) in Claims Payable | - | - | - | 826,662 |
| Increase (Decrease) in Net Pension Liability | (360,391) | (78,592) | (438,983) | - |
| Increase (Decrease) in Total OPEB Liability | (168,043) | (28,296) | (196,339) | - |
| Increase (Decrease) in Deferred Inflows Related to Leases | (221,169) | - | (221,169) | - |
| Increase (Decrease) in Deferred Inflows Related to Pension | 130,133 | 35,101 | 165,234 | - |
| Increase (Decrease) in Deferred Inflows Related to OPEB | 96,474 | 32,158 | 128,632 | - |
| Total Adjustments | <u>1,160,156</u> | <u>774,576</u> | <u>1,934,732</u> | <u>6,285,742</u> |
| Net Cash Provided (Used) by Operating Activities | <u>\$ 65,795</u> | <u>\$ 3,987,994</u> | <u>\$ 4,053,789</u> | <u>\$ 3,575,870</u> |
| Noncash Transactions: | | | | |
| Increase (Decrease) in Accounts Payable - Capital Assets | \$ (75,645) | \$ - | \$ (75,645) | \$ (536,038) |
| Increase (Decrease) in Retainage - Capital Assets | 167,777 | - | - | - |
| Total Noncash Transactions | <u>\$ 92,132</u> | <u>\$ -</u> | <u>\$ (75,645)</u> | <u>\$ (536,038)</u> |

The notes to the basic financial statements are an integral part of this statement.

ADAMS COUNTY, COLORADO
FIDUCIARY FUNDS
STATEMENT OF FIDUCIARY NET POSITION
December 31, 2022

| | Custodial Funds | Adams County Retirement Plan |
|---|-----------------|---------------------------------|
| ASSETS: | | |
| Cash | \$ 33,430,728 | \$ 1,615,516 |
| Investments | | |
| Money Market Funds | - | 4,950,183 |
| Public Equity | - | 153,090,215 |
| Private Equity | - | 30,006,151 |
| Floating Rate Debt | - | 46,499,005 |
| Fixed Rate Debt | - | 28,776,104 |
| Real Estate Funds | - | 57,930,638 |
| Total Cash and Investments | 33,430,728 | 322,867,812 |
| Taxes Receivable | 957,921,974 | - |
| Accounts Receivable | 4,582,165 | 118,959 |
| Prepaid Items | - | 118,481 |
| Total Assets | 995,934,867 | 323,105,252 |
| LIABILITIES: | | |
| Accrued Liabilities | \$ - | \$ 110,699 |
| Due To Other Governments | 988,841,406 | - |
| Due To Others | 2,579,190 | - |
| Total Liabilities | 991,420,596 | 110,699 |
| NET POSITION: | | |
| Restricted for | | |
| Pension Benefits | - | 322,994,553 |
| Individuals, Organizations, and Other Governments | 4,514,271 | - |
| Total Net Position | \$ 4,514,271 | \$ 322,994,553 |

The notes to the basic financial statements are an integral part of this statement.

ADAMS COUNTY, COLORADO
FIDUCIARY FUNDS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
For the Year Ended December 31, 2022

| | Custodial Funds | Adams County Retirement Plan |
|---|-----------------|---------------------------------|
| ADDITIONS: | | |
| Contributions: | | |
| Employer | \$ - | \$ 20,058,980 |
| Plan Members | - | 14,740,084 |
| Purchase of Service | - | 35,936 |
| Total Contributions | - | 34,835,000 |
| Investment Income | | |
| Net Appreciation in Fair Value of Investments | - | (42,681,134) |
| Interest | - | 645,711 |
| Dividends | - | 3,680,070 |
| Other Income | - | 1,001 |
| Total Investment Income | - | (38,354,352) |
| Less: Investment Expense | - | (1,821,568) |
| Net Investment Income | - | (40,175,920) |
| Collections for Other Governments | 3,328,388,976 | - |
| Collections for Others | 7,968,211 | - |
| Public Trustee Foreclosure Collections | 14,074,854 | - |
| Total Additions | 3,350,432,041 | (5,340,920) |
| DEDUCTIONS: | | |
| Benefit Payments | - | 34,035,516 |
| Refunds of Contributions | - | 5,192,324 |
| Administrative Costs | - | 904,806 |
| Disbursements to Other Governments | 3,327,888,316 | - |
| Disbursements to Others | 5,004,839 | - |
| Public Trustee Foreclosure Disbursements | 13,415,860 | - |
| Total Deductions | 3,346,309,015 | 40,132,646 |
| Net Increase in Fiduciary Net Position | 4,123,026 | (45,473,566) |
| Net Position, Beginning of Year | 391,245 | 368,468,119 |
| Net Position, End of Year | \$ 4,514,271 | \$ 322,994,553 |

The notes to the basic financial statements are an integral part of this statement.



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ADAMS COUNTY, COLORADO
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of Adams County, Colorado (the County) conform to generally accepted accounting principles (GAAP) in the United States as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. These policies have been consistently applied in the preparation of the financial statements. The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates. The financial statements and notes to the financial statements are the responsibility of the County's management. The following summary of significant accounting policies is presented to assist the reader in evaluating the County's financial statements.

A. FINANCIAL REPORTING ENTITY

The County is a municipal corporation and a political subdivision of the State of Colorado (the State). The County is governed by an elected five-member Board of County Commissioners (the Board). The Board exercises budgetary authority over all activities of the primary government. The primary government of the County includes the activities of seven other offices of elected officials: the Assessor, Clerk and Recorder, Coroner, District Attorney, Treasurer, Surveyor, and Sheriff. The financial transactions of these offices are recorded in the General Fund.

The financial statements present the financial activities of the County, the primary government, and its component units. Component units are legally separate entities for which the County is considered to be financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a financial benefit or burden relationship with the primary government. In addition, the primary government may choose to include an organization in the reporting entity that does not meet either of these criteria because the nature and significant of the component unit's relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Blended component units, although legally separate entities, are, in substance part of the County's operations but considered legally separate entities. Data from these units is combined with that of the primary government. Conversely, each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separated from the primary government.

Blended component unit. The Adams County Retirement Plan (the Plan) provides comprehensive retirement, death and disability benefits for participants who are in covered employment. The Plan is a cost-sharing multiple-employer defined benefit pension plan covering substantially all full-time employees of the County and the Rangeview Library District (Library District). The Plan is administered by a Retirement Board consisting of five members: the incumbent County Treasurer; two registered electors of the County, appointed by the Board; and two non-appointed employees of the County and/or the Library District, elected by their fellow employees. The Plan is considered part of the County's financial reporting entity and is included as a blended component unit. The Adams County Retirement Plan is reported as a fiduciary fund.

Complete financial statements for the Adams County Retirement Plan can be obtained from the Plan's website at www.acretirement.org or from the Plan at 4430 South Adams County Parkway, C3406, Brighton, Colorado 80601.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Discretely presented component unit. The Board adopted Resolution 2022-383 on July 19, 2022, establishing the Adams County Board of Health (BOH) as the governing body of the Adams County Health Department (ACHD). As required by state statute, the BOH shall consist of five members who shall be appointed by the Board to serve five-year, staggered terms. The BOH is statutorily required to submit its annual budget to the Board by September 1 of each year estimating the total cost of maintaining the county public health agency for the ensuing fiscal year, and the amount of moneys that may be available from unexpended surpluses or from state or federal funds or other grants or donations. Per state statute, the County is required to appropriate funds from the County General Fund to cover the costs of the ACHD that are not available from other sources. Therefore, ACHD is fiscally dependent on the County and there is a financial benefit or burden relationship between the County and ACHD. Separate financial statements are not prepared for the ACHD.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on the non-fiduciary activities of the County and its component units. All fiduciary activities are reported only in the fund financial statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which are supported primarily by fees and charges for services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of net position presents the County's non-fiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the net of these reported as net position. Net position is reported in three categories, see note 1.D.13 for more information.

The statement of activities shows the change in financial position for the year and demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meet the operational or capital requirements of a particular function or segment. Taxes and other items not meeting the definition of program revenues are reported as general revenues.

As a general rule, the effect of significant interfund activity has been eliminated from the government-wide statements. Exceptions to this general rule are direct interfund services provided and used. Elimination of these charges would distort the direct costs and program revenues reported for the various functions.

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The emphasis of fund financial statements is on major governmental and enterprise funds. Major individual governmental and proprietary funds are reported in separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Nonmajor funds are combined into a single column on the governmental fund and proprietary fund financial statements.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION**

The government-wide, proprietary funds, and fiduciary funds financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grant awards and similar items are recognized as revenue when eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County generally considers property tax revenue as available, if collected within 60 days after year end, and other revenues to be available when collected within 90 days after year-end. Revenues such as taxes, intergovernmental, licenses, and interest associated with the current fiscal year are considered to be susceptible to accrual and recognized as revenues of the current fiscal year. All other revenues are considered to be measurable and available only when cash is received by the County. Expenditures are generally recorded when a related fund liability is incurred, as under accrual accounting. However, unmatured interest on general long-term debt is recognized when due, and expenditures related to compensated absences and claims and judgements are recognized when the obligations have matured (i.e., expected to be liquidated with expendable financial resources). Capital asset acquisitions, including entering into contracts giving the County the right to use leased assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Proprietary funds distinguish between operating and nonoperating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The operating revenues of the County's enterprise funds, and the County's internal service funds are charges to customers for sales and services. Similarly, operating expenses include the cost of goods and services sold, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

In the fund financial statements, the County reports the following major governmental funds:

The General Fund is the County's primary operating fund. It accounts for all financial resources except for those required to be accounted for in another fund.

The Road and Bridge Fund is a special revenue fund that accounts for activities and costs related to County road and bridge construction and maintenance projects. It is funded by taxes, highway users' fees, and other revenues restricted to use on roads and bridges.

The Social Services Fund is a special revenue fund that accounts for the many public welfare programs the County administers under state and federal regulations. The Social Services Fund is funded by a combination of property tax as well as funds from other state and federal resources.

The Open Space Sales Tax Fund is a special revenue fund that accounts for the restricted sales tax revenue of one-fourth of one percent on sales in the County approved by the voters for the purpose of preserving open space and creating and maintaining parks and recreation facilities. Adams County residents approved this portion of the sales tax to continue into perpetuity in November 2020.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The County reports the Colorado Air and Space Port Fund as a major proprietary fund. In 2018, the Colorado Air and Space Port was granted a space port license by the Federal Aviation Administration, the first step towards a launch site for suborbital flights. This fund accounts for activities related to the operation of the Colorado Air and Space Port including water and wastewater treatment for the benefit of customers and property owners at the space port.

Additionally, the County also reports the following fund types:

Internal Service Funds account for the financing of goods and services provided by a department or agency to other departments of the County on a cost reimbursement basis. One internal services fund provides County owned vehicles and equipment, and the related maintenance. The other internal service fund is used to account for the self-insurance activities of the County.

Fiduciary Funds account for assets held by the County as an agent for individuals, private organizations, and other governments. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The fiduciary funds reported by the County include the Adams County Retirement Trust Fund and Custodial Funds for the Opioid Settlement Fund and money held on behalf of the offices of the Treasurer, Public Trustee, Clerk and Recorder, and Sheriff.

D. ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, NET POSITION OR FUND BALANCE

1. CASH AND INVESTMENTS

The County maintains pooled cash and investment accounts for the funds of the County. The County and its includable entities maintain demand deposits, savings accounts, certificates of deposit, and other permitted investments with a variety of financial institutions. Deposits and investments are displayed on the statement of net position as cash and investments. Negative cash balances have been reclassified as interfund payables. Deposits and investments of the Public Trustee are held separately from County resources.

Investments are reported at fair value, net asset value, and amortized cost, as applicable. Fair value is the price that would be received to sell an investment in an orderly transaction at year end. Investments in government pools or money market funds are reported at cost net asset value or amortized cost. All investment income, including changes in the fair value of investments, is reported as revenue in the statements of revenues, expenditures, and changes in fund balances.

For the purpose of reporting cash flows, the County's cash and cash equivalents are considered to be cash on hand, demand deposits, money market accounts, and short-term investments with original maturities of three months or less from the date of acquisition. The County's cash and investments are maintained by the County Treasurer in accordance with the Public Deposit Protection Act of 1975 and other state statutes.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. RECEIVABLES

Property taxes are levied on or before December 15 of each year and attach as an enforceable lien on property beginning January 1 of the subsequent year. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. Taxes become delinquent June 16. The County, through the Treasurer, bills and collects its own property taxes as well as the property taxes of all other taxing authorities within the County. Distribution of taxes to the various taxing entities is made by the 10th of every month following the month of collection.

Since property tax revenue is collected in arrears during the succeeding year, a receivable and a corresponding deferred inflow of resources is recorded at year-end. As the tax is collected in the succeeding year, the deferred inflow of resources is recognized as revenue and the receivable is reduced accordingly.

Accounts receivable and property taxes receivable are shown net of allowance for uncollectible accounts. The property tax receivable allowance for uncollectible accounts is equal to 0.35% of outstanding property taxes at December 31, 2022.

Activities between funds representative of internal lending or borrowing arrangements and outstanding at the end of the fiscal year are reported as interfund receivables or interfund payables in the governmental fund financial statements when they are short term in nature. Noncurrent portions of interfund receivables and payables are reported as advances from other funds and advances to other funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

3. PREPAID ITEMS AND INVENTORIES

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Inventories are valued at cost on a first-in, first-out (FIFO) basis and are expensed when used. The cost of inventory items is recorded as an expenditure in the governmental funds when purchased. Inventories of the proprietary funds are expensed when consumed.

4. CAPITAL ASSETS

The County's capital assets are tangible and intangible assets, which include land, buildings and improvements, infrastructure purchased or constructed after 1980, machinery and equipment, software, conservation easements, water rights, and construction in progress. Capital assets are reported in the applicable governmental and business-type activities columns in the government-wide financial statements and the proprietary funds in the fund financial statements.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The County defines a capital asset as an asset with an expected useful life of more than one year. The capitalization thresholds for the capital assets of governmental and business-type activities, are found below:

| Type of Asset | Capitalization Threshold |
|-----------------------------------|---|
| Land | All purchases are capitalized, regardless of cost |
| Conservation Easements | All purchases are capitalized, regardless of cost |
| Water Rights | All purchases are capitalized, regardless of cost |
| Art Collection | \$ 50,000 |
| Buildings and Improvements | \$ 50,000 |
| Leasehold Improvements | \$ 50,000 |
| Infrastructure (including trails) | \$ 500,000 |
| Machinery and Equipment | \$ 5,000 |
| Software (purchased) | \$ 5,000 |
| Software (internally developed) | \$ 50,000 |

Land, conservation easements, and water rights are not depreciated and are capitalized regardless of cost. Assets that are construction in progress are not depreciated until they are completed.

As the County constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease assets, the measurement of which is discussed in note 1.D.9. below). Costs that do not increase the capacity, efficiency, effectiveness, or useful life of an existing capital asset, or costs that only serves to restore an existing capital asset to its normal working condition, are expensed and not capitalized. Donated capital assets are recorded at the acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation.

Capital assets of the primary government, as well as its component units, are depreciated using the straight-line method over the following estimated useful lives:

| Type of Asset | Useful Life |
|----------------------------|--------------------|
| Buildings and Improvements | 10 to 40 years |
| Infrastructure | 20 to 60 years |
| Machinery and Equipment | 3 to 20 years |
| Software | 3 to 5 years |

5. UNEARNED REVENUES

Unearned revenues include revenues that have been collected but the corresponding expenditures have not been incurred and the eligibility criteria have not been met.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

6. COMPENSATED ABSENCES

County employees are allowed to accrue vacation and sick leave to maximum amounts dependent on a combination of months of service and the employment status of permanent part-time or full-time. Temporary employees are not allowed to accumulate vacation and sick leave. In the event of retirement or termination, an employee is paid 100% of accumulated vacation pay, up to a maximum of 360 hours for full-time employees and 240 hours for part-time employees. An employee hired on or after January 1, 1983, are compensated for 50% of their unused sick leave, up to a maximum amount of 360 hours. An employee hired prior to January 1, 1983, are compensated for unused sick leave, up to a maximum of 720 hours. The liability for such leave is reported as incurred in the government-wide and proprietary fund financial statements. A liability is recorded in the governmental funds only if the liability has matured as a result of employee resignations or retirements.

7. CLAIMS PAYABLE

The County's claims payable is based on estimates of the ultimate cost of claims, including unallocated loss adjustment expenses, that have been reported but not settled and estimates for claims incurred but not reported. Estimated amounts to be recovered under excess coverage insurance are deducted from the liability for unpaid claims.

The projected claims liabilities are estimates used by management and provided by third-party administrators and actuaries that have issued reports for the workers' compensation, general liability, dental, vision, and health programs, subject to variability. This potential for variability is due to the fact that not all of the factors affecting the projections have taken place and cannot be evaluated with certainty. These factors include, but are not limited to, potential tort reform, future inflation, future judicial proceedings, and future jury awards. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claims frequency, and other economic and social factors. Claims liabilities are not discounted. Projections are based upon the County's historical experience. The County uses methods that it believes produce reasonable results given current information.

8. LONG-TERM LIABILITIES

Long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Debt premiums, discounts, and refunding losses are deferred and amortized over the life of the related debt using the effective interest method. Long-term debt is reported net of the applicable unamortized premiums or discounts.

In the governmental fund statements, the face amount and premiums of the debt issued are reported as other financing sources, while discounts of the related debt are reported as other financing uses. Issuance costs are reported as debt service expenditures or expenses when incurred.

9. LEASES

Lessee: The County is a lessee for noncancellable leases of buildings, land, and equipment. The County recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The County recognizes lease liabilities using the capitalization threshold for the capital assets of governmental and business-type activities.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the County determines the discount rate it uses to discount the expected lease payments to present value, lease term, and lease payments:

The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease.

Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term liabilities on the statement of net position.

Lessor: The County is a lessor for noncancellable leases of buildings, land, and hangar space. The County recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements. The County recognizes lease receivables using the capitalization threshold for the capital assets of governmental and business-type activities.

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the County determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts:

The County uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease.

Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

10. PENSIONS AND OTHER POSTEMPLOYMENT BENEFITS

The County participates in the Adams County Retirement Plan (the Plan), a cost-sharing multiple-employer defined benefit pension plan, which is administered by the Adams County Retirement Board. In addition, the Adams County District Attorney of the 17th Judicial District (District Attorney) participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA).

The County allows retirees to participate in the Adams County Postemployment Retiree Health Care Plan Program (the Program), a single-employer other postemployment benefits (OPEB) plan, offering postemployment health insurance benefits to retired employees meeting the County's eligibility requirements.

The net pension liability, total OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, pension and OPEB expenses, information about the fiduciary net position, additions to and deductions from the fiduciary net position of the Plan and the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits and refunds of employee contributions are recognized when due and payable in accordance with the benefit terms and statutes governing the Plan, the Program, and SDTF, accordingly. The liability for pension-related debt is fully liquidated by the General Fund. Expenses are recognized when the liability is incurred, regardless of when payment is made. For the year ended December 31, 2022, the County recognized a total pension expense of \$15,741,061 for both plans.

11. DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES

In addition to assets, the statement of net position includes a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future year(s) and will not be recognized as an expense/expenditure until the period of consumption. The County has three items that qualify for reporting in this category. They are the loss on refunding reported in the government-wide statement of net position, and deferred amounts related to pension and OPEB. The loss on refunding is equal to the difference in the carrying value of refunded debt and its reacquisition price. The loss on refunding is amortized over the shorter of the life of the refunded or refunding debt. The deferred amounts related to pension and OPEB are for differences between estimated and actual investment earnings, changes in actuarial assumptions, and other pension and OPEB related changes. See Notes 10 through 12 for the deferred outflows of resources relating to pension and OPEB.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has four items that qualify for reporting in this category. Property taxes that are earned but levied for a subsequent period are recorded as deferred inflows of resources on the governmental funds and government-wide financial statements. Grant revenues that are measurable and met the eligibility criteria but not available within 90 days after the fiscal year-end are classified as deferred inflows of resources in the governmental fund financial statements; these amounts are recognized as revenues in the government-wide financial statements. The County also reports deferred amounts relating to leases, pension, and OPEB. See Notes 10 through 12 for the deferred inflows of resources relating to these items.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

12. FUND BALANCES

Governmental fund financial statements report fund balances based on the extent to which the County is bound to honor constraints on the specific purposes for which funds are spent. Classifications of these constraints are described as follows:

Nonspendable – Balances that that are either not in a spendable form or are legally or contractually required to remain intact.

Restricted – Balances that can be spent only for enforceable legal purposes imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.

Committed – Balances that are subject to a purpose constraint imposed by a formal action of the Board of County Commissioners (Board). The Board is the highest level of decision-making authority for the County. Commitments may be established, modified, or rescinded only through resolutions approved by the Board prior to the end of the fiscal year

Assigned – Balances that are subject to a purpose constraint that represents an intended use but does not meet the criteria to be classified as restricted or committed. The Board has delegated the authority to assign fund balance to the County Manager and/or the Budget and Finance Director.

Unassigned – Represents the residual classification of balances that are not subject to external restrictions and have not been committed or assigned. The General Fund is the only fund that reports a positive unassigned fund balance. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the County considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned, or unassigned fund balances are available, the County considers committed balances to have been spent first, then assigned, and, finally, unassigned, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

The County has adopted a strategic reserve fund balance policy. The strategic fund balance reserve was set at is set at \$45,712,030 for 2022. This amount is two months of the Operating Expenditures budgeted in the General Fund for 2022. The strategic reserve may be used to accommodate expenditures needed in the event of an emergency as declared by the Board to continue operations and for economic stabilization, which could be triggered if the County experienced a property tax revenue decline of 10% or more from the previous year. If used, the County shall specifically identify use of the strategic fund balance reserve by adopting and/or amending the budget by resolution. The funds must be replaced within 2 years of use. However, if necessary, the strategic reserve replacement period may be extended by resolution in one-year increments. The strategic reserve amount is reported as part of the unassigned fund balance in the General Fund.

For further details on the various fund balance classifications, refer to Note 17.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

13. NET POSITION

Net position represents the difference between assets and deferred outflows of resources less liabilities and deferred outflows and inflows of resources. Net position is reported in three categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization, and reduced by outstanding debt that is attributed to the acquisition, construction, or improvement of the related capital assets. In addition, net investment in capital assets is increased by remaining debt proceeds restricted to be used for future acquisition, construction, or improvements of related capital assets.

Restricted net position results when constraints are placed on the use of assets either externally imposed by creditors, grantors, and contributors, or imposed by law through a constitutional provision.

Unrestricted net position consists of assets and deferred outflows of resources less liabilities and deferred inflows of resources which do not meet the definition of the two preceding categories.

When both restricted and unrestricted resources are available for a specific use, it is the County's policy to use restricted resources first, then unrestricted resources, as needed.

14. ENCUMBRANCE ACCOUNTING

The County uses encumbrance accounting as an extension of its budgetary scheme. Encumbrances are recorded when a purchase order or contract is issued. They are reduced when the related expenditure/expense is made. Encumbrances lapse at year-end but may be re-established in the subsequent year if the budget related to the encumbrance is approved by the Board of County Commissioners to be reappropriated to the subsequent year, or if the subsequent year's budget is adequate to cover the amount of the rolled over encumbrance. The County does not restrict any fund balance for encumbrances unless those amounts are restricted for a specific purpose.

15. ADOPTION OF NEW ACCOUNTING STANDARD

During the year ended December 31, 2022, the County adopted the provisions of GASB Statement No. 87, Leases. This standard requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It established a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and deferred inflow of resources. The County has applied the provisions of this standard to the beginning of the period of adoption.

16. ESTIMATES

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes at the date of the financial statements. Actual results may differ from those estimates.

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUNDS BALANCE SHEET AND THE STATEMENT OF NET POSITION

The governmental funds balance sheet includes a reconciliation between total governmental fund balance and net position in the governmental activities. Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. The detail of this reconciliation is as follows:

| | |
|---|-------------------------|
| Certificates of Participation and Lease Purchase Principal Payable | \$ (140,835,000) |
| Accrued Interest Payable | (475,169) |
| Debt Premiums | (5,330,377) |
| Lease Payable | (2,052,937) |
| Pollution Remediation and Landfill Closure Obligations | (2,552,081) |
| Compensated Absences - Governmental Activities | <u>(20,599,066)</u> |
| Net Adjustment to Fund Balances of Governmental Funds to Arrive at Net Position | <u>\$ (171,844,630)</u> |

B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE STATEMENT OF ACTIVITIES

The governmental funds statement of revenues, expenditures and changes in fund balances includes a reconciliation between the changes in fund balances in governmental funds and changes in net position in the statement of activities. Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The detail of this reconciliation is as follows:

| | |
|--|----------------------|
| Capital Outlay | \$ 67,215,988 |
| Capital Outlay - Leases | 340,385 |
| Depreciation Expense | (26,332,220) |
| Amortization Expense | <u>(829,886)</u> |
| Net Adjustment to Changes in Fund Balances of Governmental Funds to Arrive at the Change in Net Position | <u>\$ 40,394,267</u> |

The net effect of various miscellaneous transactions involving capital assets is to increase net position. The detail of this reconciliation is as follows:

| | |
|--|---------------------|
| Capital Asset Donations / Contributions | \$ 6,557,750 |
| Net Book Value of Disposed Assets - Governmental Activities | <u>(36,909)</u> |
| Net Adjustment to Changes in Fund Balances of Governmental Funds to Arrive at the Change in Net Position | <u>\$ 6,520,841</u> |

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. The detail of this reconciliation is as follows:

| | |
|---|----------------------------|
| Changes in Compensated Absences | \$ 227,096 |
| Changes in Total OPEB Liability and Related Items | (1,954,226) |
| Changes in Net Pension Liability and Related Items | 2,332,251 |
| Change in Contributions Subsequent to the Measurement Date | 1,786,199 |
| Changes in Proportionate Share | (13,424) |
| Change in Pollution Remediation and Landfill Closure Obligations Expense | (69,196) |
| Changes in Accrued Interest Payable | 31,859 |
| Loss on Refunding Amortization Expense | (805,023) |
| Premium Amortization Expense | <u>1,026,612</u> |
| Net Adjustment to Changes in Fund Balances of Governmental Funds to Arrive at the Change in Net Position | <u><u>\$ 2,562,148</u></u> |

NOTE 3. LEGAL COMPLIANCE

A. TABOR AMENDMENT

In November 1992, the voters of the State approved Amendment I to Article X, Section 20, of the State Constitution. This amendment is popularly known as the TABOR (Taxpayer's Bill of Rights) Amendment. The TABOR amendment limits growth in both state and local government expenditures and revenues. Annual local government expenditure and revenue increases are limited to inflation in the prior calendar year plus annual local growth. To increase revenues and/or expenditures above the limitations, to increase any taxes, to increase the mill levy, or to issue or increase bonded debt, a local government must first obtain voter approval in an election held for such purposes, annually, in November.

The policy of the County is to take into consideration all of the provisions and to fully comply with the TABOR Amendment, as well as assure that the County is able to continue to provide a cost-effective delivery of services, facilities, and programs to all County residents.

In November 2002, the County obtained voter approval to keep and spend all revenues it receives from current tax rates and other revenues generated by the County beginning in 2003 and thereafter. With this approval, the County no longer has revenue or spending limitations. However, the County still must obtain voter approval to increase tax rates and issue bonded debt. The County reserves 3% of fiscal year spending for emergencies as required by TABOR and may use unassigned fund balance or net position to meet the reserve requirement. For the TABOR reserve, reported as restricted fund balance, refer to Note 17.

B. BUDGET COMPLIANCE

For the fiscal year ended December 31, 2022, actual expenditures exceeded budgeted expenditures by \$237,932 in the Head Start Fund. Pursuant to C.R.S. 29-1-103, as amended, this may be a violation of State statutes.

NOTE 4. CASH AND INVESTMENTS

A. CASH AND INVESTMENTS

Cash and investments held by the Adams County Retirement Plan are discussed in Note 10 and are excluded from the discussion in this section.

A summary of cash and investments for the County and its discretely presented component unit as of December 31, 2022, consisted of the following:

| | |
|--------------------------|-----------------------|
| Cash on Hand | \$ 66,669 |
| Deposits | 227,961,004 |
| Cash Held by Third Party | 115,595 |
| Investments | 287,833,970 |
| Total | <u>\$ 515,977,238</u> |

Cash and investments as of December 31, 2022, reported in the financial statements consisted of the following:

| | |
|--------------------|-----------------------|
| Primary Government | \$ 482,140,659 |
| Component Unit | 405,851 |
| Custodial Funds | 33,430,728 |
| Total | <u>\$ 515,977,238</u> |

B. DEPOSITS

The Colorado Public Deposit Protection Act (PDPA) requires that all local governments deposit cash in eligible public depositories. Eligibility is determined by State statutes. The State regulatory commissioners regulate the eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by PDPA. PDPA allows the financial institutions to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. As of December 31, 2022, the County had bank deposits of \$239,099,191 collateralized with securities held by financial institutions' agents but not in the County's name. The component unit had bank deposits of \$5,846 collateralized with securities held by financial institutions' agents but not in the component unit's name.

C. INVESTMENTS

The County is required to comply with State statutes, which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include the following:

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Banker's acceptance of certain banks
- Repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools
- Certain corporate bonds and securities

NOTE 4. CASH AND INVESTMENTS (CONTINUED)

State statutes do not address custodial credit risk. The County's investment policy does not further limit its investment choices.

At December 31, 2022, the County had the following investments:

| | S & P Rating | Investment Maturities | | Fair Value | Percent of Investments | Fair Value Hierarchy |
|--|--------------|-----------------------|---------------|----------------|------------------------|----------------------|
| | | Less Than One Year | 1 - 5 Years | | | |
| Local Government Investment Pools | AAAm | \$ 110,182,957 | \$ - | \$ 110,182,957 | 38.29% | See Note 4.D |
| U.S. Agency Securities: | | | | | | |
| Federal National Mortgage Association | AA+ | - | 16,663,040 | 16,663,040 | 5.79% | Level II |
| Federal Home Loan Bank | AA+ | 1,985,040 | 13,749,492 | 15,734,532 | 5.47% | Level II |
| Federal Farm Credit Bank | AA+ | 2,457,250 | 3,312,330 | 5,769,580 | 2.00% | Level II |
| Federal Home Loan Mortgage Corporation | AA+ | - | 2,686,320 | 2,686,320 | 0.93% | Level II |
| U.S. Treasury Notes | AA+ | 73,945,525 | 33,997,770 | 107,943,295 | 37.50% | Level II |
| U.S. Municipal Securities: | | | | | | |
| Howard County Md Taxable Ref Bds 2020 | AAA | - | 1,391,145 | 1,391,145 | 0.48% | Level II |
| Port of Houston Authority | AA+ | 467,533 | - | 467,533 | 0.16% | Level II |
| New York City | AAA | 2,486,657 | - | 2,486,657 | 0.86% | Level II |
| Metro Wastewater CO | AAA | - | 2,394,665 | 2,394,665 | 0.83% | Level II |
| Texas Transn Commn Taxable Mobility | NR | 969,270 | - | 969,270 | 0.34% | Level II |
| Virginia State | AA+ | 2,216,448 | - | 2,216,448 | 0.77% | Level II |
| Corporate Securities: | | | | | | |
| Microsoft Corp | AAA | - | 711,163 | 711,163 | 0.25% | Level I |
| Svenska Handelsbanken | AA- | 4,950,150 | - | 4,950,150 | 1.72% | Level I |
| Money Market Funds | NR | 13,267,215 | - | 13,267,215 | 4.61% | Amortized Cost |
| Total | | \$ 212,928,045 | \$ 74,905,925 | \$ 287,833,970 | 100.00% | |

D. LOCAL GOVERNMENT INVESTMENT POOLS

The County had \$47,008,344 invested in Colorado Surplus Asset Fund Trust (CSAFE), \$61,157,802 in Colorado Local Government Liquid Asset Trust (COLOTRUST) and \$2,016,811 in Colorado Statewide Investment Program (CSIP). These are investment pool trusts established for local government entities in the State of Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating CSAFE Core, COLOTRUST and CSIP. CSAFE Core, COLOTRUST and CSIP operate similarly to money market funds and are regulated under C.R.S. 24-75-701. Each share of COLOTRUST and CSIP is equal in value to \$1.00 while each share of CSAFE Core is equal to \$2.00. A designated custodial bank serves as custodian for the trusts' portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the trusts' investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by each trust. COLOTRUST and CSIP are rated AAAM by Standard & Poor's. There are no unfunded commitments, the redemption frequency is daily, and there is no redemption notice period for COLOTRUST and CSIP. CSAFE Core is rated AA+ by Fitch Ratings, is limited to three redemptions per month, and has a 24-hour notice period. The County's investments in CSAFE Core, COLOTRUST and CSIP are all measured at net asset value (NAV).

NOTE 4. CASH AND INVESTMENTS (CONTINUED)

E. CREDIT RISK

State statutes limit investments in U.S. Agency Securities to the highest rating issued by two or more nationally recognized statistical rating organizations (NRSROs). Corporate securities must not be rated less than AA-/Aa3 by two NRSROs. State statute also limits investments in money market funds to those that maintain a constant share price with a maximum remaining maturity in accordance with Rule 2a-7, and either have assets of one billion dollars or the highest rating issued by one or more NRSROs. State statute requires repurchase agreements to be collateralized at no less than 102% with U.S. Treasury or Agency securities.

F. CONCENTRATION OF CREDIT RISK

State statutes generally do not limit the amount the County may invest in one issuer, with the exception of corporate securities, which are limited to a 50% maximum of the entity's portfolio and a 5% maximum per issuer.

G. INTEREST RATE RISK

State statutes limit the maturity of investments in U.S. Treasury and U.S. Agency securities to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years. Corporate securities are limited to a maturity of three years.

H. FAIR VALUE OF INVESTMENTS

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. The County categorizes its fair value measurements within the fair value hierarchy established by GAAP. These guidelines recognize a three-tiered fair value hierarchy as follows and displayed in the table in Note 4.C.

Level 1: Quoted prices (unadjusted) in active markets for identical assets or liabilities that a government can access at the measurement date.

Level 2: Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly. Level 2 inputs include quoted prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

Level 3: Unobservable inputs for an asset or liability.

NOTE 5. CAPITAL ASSETS

A. GOVERNMENTAL, BUSINESS-TYPE, AND COMPONENT UNIT ACTIVITIES

Capital asset activity for the year ended December 31, 2022, for governmental, business-type, and component unit activities, was as follows:

| | <u>Beginning Balance</u> | <u>Additions</u> | <u>Deletions</u> | <u>Ending Balance</u> |
|--|------------------------------|----------------------|-----------------------|---------------------------|
| Governmental Activities: | | | | |
| Capital Assets, Not Being Depreciated: | | | | |
| Land | \$ 85,683,539 | \$ 9,887,617 | \$ - | \$ 95,571,156 |
| Art Collection | 1,318,781 | - | - | 1,318,781 |
| Water Rights | 711,347 | - | - | 711,347 |
| Conservation Easements | 29,212,844 | - | - | 29,212,844 |
| Construction in Progress | 53,143,525 | 50,586,836 | (8,402,115) | 95,328,246 |
| Total Capital Assets, Not Being Depreciated | <u>170,070,036</u> | <u>60,474,453</u> | <u>(8,402,115)</u> | <u>222,142,374</u> |
| Capital Assets, Being Depreciated: | | | | |
| Buildings and Improvements | 421,157,480 | 11,234,728 | - | 432,392,208 |
| Infrastructure | 610,596,639 | 8,305,363 | - | 618,902,002 |
| Machinery and Equipment | 76,270,868 | 4,886,512 | (1,654,375) | 79,503,005 |
| Software | 5,597,648 | - | (301,935) | 5,295,713 |
| Total Capital Assets, Being Depreciated | <u>1,113,622,635</u> | <u>24,426,603</u> | <u>(1,956,310)</u> | <u>1,136,092,928</u> |
| Less Accumulated Depreciation: | | | | |
| Buildings and Improvements | (168,117,447) | (13,700,468) | - | (181,817,915) |
| Infrastructure | (201,302,923) | (10,363,811) | - | (211,666,734) |
| Machinery and Equipment | (56,254,416) | (6,509,956) | 1,614,937 | (61,149,435) |
| Software | (5,355,177) | (118,950) | 301,935 | (5,172,192) |
| Total Accumulated Depreciation | <u>(431,029,963)</u> | <u>(30,693,185)</u> | <u>1,916,872</u> | <u>(459,806,276)</u> |
| Total Capital Assets, Being Depreciated, Net | <u>682,592,672</u> | <u>(6,266,582)</u> | <u>(39,438)</u> | <u>676,286,652</u> |
| Lease Assets, Being Amortized | | | | |
| Buildings and Improvements | 1,871,988 | 328,570 | - | 2,200,558 |
| Equipment | 641,970 | 11,815 | - | 653,785 |
| Total Lease Assets, Being Amortized | <u>2,513,958</u> | <u>340,385</u> | <u>-</u> | <u>2,854,343</u> |
| Less Accumulated Amortization For | | | | |
| Buildings and Improvements | - | (468,005) | - | (468,005) |
| Equipment | - | (361,881) | - | (361,881) |
| Total Accumulated Amortization | <u>-</u> | <u>(829,886)</u> | <u>-</u> | <u>(829,886)</u> |
| Total Lease Assets, Being Amortized, Net | <u>2,513,958</u> | <u>(489,501)</u> | <u>-</u> | <u>2,024,457</u> |
| Governmental Activities Capital Assets, Net | <u>\$ 855,176,666</u> | <u>\$ 53,718,370</u> | <u>\$ (8,441,553)</u> | <u>\$ 900,453,483</u> |

NOTE 5. CAPITAL ASSETS (CONTINUED)

| | <u>Beginning Balance</u> | <u>Additions</u> | <u>Deletions</u> | <u>Ending Balance</u> |
|--|------------------------------|---------------------|-------------------|---------------------------|
| Business-Type Activities: | | | | |
| Capital Assets, Not Being Depreciated: | | | | |
| Land | \$ 10,770,251 | \$ - | \$ - | \$ 10,770,251 |
| Construction in Progress | 4,449,211 | 637,034 | - | 5,086,245 |
| Total Capital Assets, Not Being Depreciated | <u>15,219,462</u> | <u>637,034</u> | <u>-</u> | <u>15,856,496</u> |
| Capital Assets, Being Depreciated: | | | | |
| Buildings and Improvements | 24,132,040 | - | - | 24,132,040 |
| Infrastructure | 50,169,323 | 3,355,536 | - | 53,524,859 |
| Machinery and Equipment | 6,343,358 | 137,175 | (28,217) | 6,452,316 |
| Total Capital Assets, Being Depreciated | <u>80,644,721</u> | <u>3,492,711</u> | <u>(28,217)</u> | <u>84,109,215</u> |
| Less Accumulated Depreciation: | | | | |
| Buildings and Improvements | (15,964,631) | (584,473) | - | (16,549,104) |
| Infrastructure | (34,442,741) | (659,915) | - | (35,102,656) |
| Machinery and Equipment | (5,454,046) | (219,859) | 23,815 | (5,650,090) |
| Total Accumulated Depreciation | <u>(55,861,418)</u> | <u>(1,464,247)</u> | <u>23,815</u> | <u>(57,301,850)</u> |
| Total Capital Assets, Being Depreciated, Net | <u>24,783,303</u> | <u>2,028,464</u> | <u>(4,402)</u> | <u>26,807,365</u> |
| Business-Type Activities Capital Assets, Net | <u>\$ 40,002,765</u> | <u>\$ 2,665,498</u> | <u>\$ (4,402)</u> | <u>\$ 42,663,861</u> |

As a result of the implementation of GASB Statement No. 87 (GASB 87), *Leases*, \$2,513,958 in lease assets for leases of land, and buildings and improvement has been added to the beginning balance presented above. As these lease assets are offset by an equal amount of lease liabilities, the County does not report a restatement of beginning net position for the implementation of GASB 87.

Capital assets for the discretely presented component unit for the year ended December 31, 2022, was as follows:

| | <u>Beginning Balance</u> | <u>Additions</u> | <u>Deletions</u> | <u>Ending Balance</u> |
|--|------------------------------|-------------------|------------------|---------------------------|
| Component Unit Activities: | | | | |
| Capital Assets, Not Being Depreciated: | | | | |
| Construction in Progress | \$ - | \$ 200,205 | \$ - | \$ 200,205 |
| Total Capital Assets, Not Being Depreciated | <u>-</u> | <u>200,205</u> | <u>-</u> | <u>200,205</u> |
| Capital Assets, Being Depreciated: | | | | |
| Machinery and Equipment | - | 60,812 | - | 60,812 |
| Total Capital Assets, Being Depreciated | <u>-</u> | <u>60,812</u> | <u>-</u> | <u>60,812</u> |
| Less Accumulated Depreciation: | | | | |
| Machinery and Equipment | - | (5,108) | - | (5,108) |
| Total Accumulated Depreciation | <u>-</u> | <u>(5,108)</u> | <u>-</u> | <u>(5,108)</u> |
| Total Capital Assets, Being Depreciated, Net | <u>-</u> | <u>55,704</u> | <u>-</u> | <u>55,704</u> |
| Component Unit Capital Assets, Net | <u>\$ -</u> | <u>\$ 255,909</u> | <u>\$ -</u> | <u>\$ 255,909</u> |

NOTE 5. CAPITAL ASSETS (CONTINUED)**B. DEPRECIATION EXPENSE**

Depreciation expense has been charged to functions of the primary government, business-type and component unit activities as follows:

| | |
|--|----------------------|
| Governmental Activities: | |
| General Government | \$ 10,015,469 |
| Public Safety | 5,048,920 |
| Public Works | 10,036,148 |
| Culture and Recreation | 745,998 |
| Health and Welfare | 126,627 |
| Conservation of Natural Resources | 1,103,652 |
| Economic Opportunity | 85,292 |
| Internal Service Funds | <u>4,360,965</u> |
| Total Depreciation Expense - Governmental Activities | <u>\$ 31,523,071</u> |
| Business-Type Activities: | |
| Colorado Air and Space Port Fund | \$ 951,375 |
| Golf Course Fund | 457,806 |
| Stormwater Fund | <u>55,066</u> |
| Total Depreciation Expense - Business-Type Activities | <u>\$ 1,464,247</u> |
| Component Unit Activities | |
| Public Health Fund | <u>\$ 5,109</u> |
| Total Depreciation Expense - Component Unit Activities | <u>\$ 5,109</u> |

C. CONSTRUCTION COMMITMENTS

The County has numerous active capital construction projects. At December 31, 2022, the County's commitments with contractors for capital construction were as follows:

| <u>Description of Project</u> | <u>Original Commitment</u> | <u>Spent-to-Date</u> | <u>Remaining Commitment</u> |
|--------------------------------------|--------------------------------|----------------------|---------------------------------|
| Roof Replacements | \$ 2,362,084 | \$ 416,439 | \$ 1,945,645 |
| Bridge Projects | 451,537 | 338,501 | 113,036 |
| Sheriff Body/Car Cameras | 5,339,658 | 2,786,319 | 2,553,339 |
| Detention Center Remodel | 717,378 | 572,498 | 144,880 |
| Road and Street Improvement Projects | 76,197,377 | 18,419,474 | 57,777,903 |
| Fleet Building Remodel | 625,638 | 42,500 | 583,138 |
| CASP Fence and Runway Projects | 12,688,592 | 3,892,947 | 8,795,645 |
| Parks Projects | <u>53,375</u> | <u>-</u> | <u>53,375</u> |
| Total | <u>\$ 98,435,639</u> | <u>\$ 26,468,678</u> | <u>\$ 71,966,961</u> |

The remaining commitment amounts of \$71,966,961 were encumbered at fiscal year-end. As discussed in note 1.D.14, encumbrances and related appropriations lapse at the end of the year but are reappropriated and become part of the subsequent year's budget because performance under the executory contract is expected in the next year.

NOTE 6. LEASE RECEIVABLE

A. GOVERNMENTAL ACTIVITIES

The County is a lessor in long-term noncancellable lease agreements for farmland and buildings. The leases expire at various dates through 2027 and require monthly, quarterly, or annual payments at interest rates ranging from 2.6% per year to 2.8% per year.

The following is a schedule of future minimum payments that are included in the measurement of the lease receivable:

| Year Ended December 31, | Principal | Interest | Total |
|----------------------------|-------------------|------------------|-------------------|
| 2023 | \$ 223,191 | \$ 16,408 | \$ 239,599 |
| 2024 | 163,482 | 11,956 | 175,438 |
| 2025 | 168,059 | 7,379 | 175,438 |
| 2026 | 125,049 | 3,360 | 128,409 |
| 2027 | 120,000 | - | 120,000 |
| Total | <u>\$ 799,781</u> | <u>\$ 39,103</u> | <u>\$ 838,884</u> |

B. BUSINESS-TYPE ACTIVITIES

The County is a lessor in long-term noncancellable lease agreements for land and buildings at the Colorado Air and Space Port. The land lease agreements require the tenant to construct a hangar on the unimproved land within a specified period. Upon termination, title of any leasehold improvements will pass to the County. The leases expire at various dates through 2062 and require annual payments at interest rates ranging from 2.6% per year to 4.0% per year.

The following is a schedule of future minimum payments that are included in the measurement of the lease receivable:

| Year Ended December 31, | Principal | Interest | Total |
|----------------------------|---------------------|---------------------|----------------------|
| 2023 | \$ 236,173 | \$ 285,966 | \$ 522,139 |
| 2024 | 236,025 | 278,610 | 514,635 |
| 2025 | 211,104 | 271,414 | 482,518 |
| 2026 | 203,162 | 264,535 | 467,697 |
| 2027 | 189,082 | 257,892 | 446,974 |
| 2028-2032 | 1,064,876 | 1,181,401 | 2,246,277 |
| 2033-2037 | 1,508,568 | 942,732 | 2,451,300 |
| 2038-2042 | 1,399,245 | 669,114 | 2,068,359 |
| 2043-2047 | 1,232,068 | 419,621 | 1,651,689 |
| 2048-2052 | 874,940 | 220,946 | 1,095,886 |
| 2053-2057 | 547,686 | 96,225 | 643,911 |
| 2058-2062 | 220,848 | 10,240 | 231,088 |
| Total | <u>\$ 7,923,777</u> | <u>\$ 4,898,696</u> | <u>\$ 12,822,473</u> |

NOTE 7. INTERFUND BALANCES AND TRANSFERS

A. INTERFUND RECEIVABLES AND PAYABLES

In 2022, the General Fund paid \$2,234,889 to the County's nonmajor governmental funds to cover year-end operating expenses. This amount will be immediately reimbursed to the General Fund in the following year.

B. INTERFUND TRANSFERS

The interfund transfers as of December 31, 2022, as follows:

| | Transfers In: | | | Total |
|---------------------------|--|-----------------------------------|---------------------------|---------------------|
| | Colorado Air and Space Port Fund | Nonmajor Governmental Funds | Internal Service Funds | |
| Transfers Out: | | | | |
| General Fund | \$ 400,000 | \$ 1,473,116 | \$ 590,726 | \$ 2,463,842 |
| Road and Bridge Fund | - | - | 28,027 | 28,027 |
| Open Space Sales Tax Fund | - | 1,951,538 | - | 1,951,538 |
| Total | \$ 400,000 | \$ 3,424,654 | \$ 618,753 | \$ 4,443,407 |

In 2022, the General Fund transferred \$400,000 to support operations at the Colorado Air and Space Port and contributed \$1,078,160 to the Capital Facilities Fund to finance the County's capital projects.

In addition, the General Fund and Road and Bridge Fund transferred \$590,726 and \$28,027, respectively, to the Equipment Service Fund to purchase vehicles for newly added positions and the Open Space Sales Tax Fund contributed \$1,951,538 to the Open Space Projects Fund for future capital projects and land acquisition related to open space in the County.

NOTE 8. LONG-TERM DEBT

During the year ended December 31, 2022, the following changes occurred related to long-term debt:

| | Beginning Balance | Additions | Reductions | Ending Balance | Due Within One Year |
|---|------------------------------|------------------|-----------------------|---------------------------|--------------------------------|
| Governmental Activities | | | | | |
| Certificates of Participation, Leases, and Lease Purchase Agreements - | | | | | |
| Direct Borrowings and Direct Placements | \$ 149,770,000 | \$ - | \$ (8,935,000) | \$ 140,835,000 | \$ 9,310,000 |
| Debt Premiums | 6,356,989 | - | (1,026,612) | 5,330,377 | - |
| Total Long-Term Debt | \$ 156,126,989 | \$ - | \$ (9,961,612) | \$ 146,165,377 | \$ 9,310,000 |

The County has participated in one sale-leaseback transaction for the sale and subsequent repurchase of several existing County properties and three separate lease-leaseback transactions.

The 2014 transaction resulted in a lease-leaseback transaction in the form of a lease purchase agreement in the amount of \$8,720,000. This transaction refunded the 2003 sale-leaseback transaction. The 2003 transaction involved the Adams County Service Center as collateral and provided financing for the purchase and remodel of the Western Service Center and the construction of the Offices of the District Attorney Building. The Western Service Center opened in February 2004 and the Offices of the District Attorney Building opened in May 2004. The 2014 leaseback matures in December 2023 with an interest rate of 2.07% per annum. In the event of default, the County would be forced to vacate the building and continue making debt service payments throughout the fiscal year of default.

NOTE 8. LONG-TERM DEBT (CONTINUED)

On December 17, 2015, the County issued \$163,480,000 in Certificates of Participation (COPs), Series 2015. Of this amount, \$81,050,000 was used to refund \$93,315,000 of outstanding COPs, Series 2009, which had interest rates ranging from 3% to 5.25% per annum. The remaining \$82,430,000 of proceeds from the COPs, Series 2015, were issued for the purpose of financing the acquisition, design, remodel, and expansion of the Pete Mirelez Human Services Center. These COPs will mature in December 2045, with interest rates ranging from 2% to 5% per annum. In the event of default, the County would be forced to vacate the building and continue making debt service payments throughout the fiscal year of default.

On September 10, 2020, the County issued \$9,425,000 in COPs, Series 2020, at an interest rate of 1.23%. Of this amount, \$9,330,000 was used to refund the COPs, Series 2010. This transaction was a current refunding and resulted in an economic gain of \$1,415,968. The Series 2010 transaction financed an addition to the Adams County Justice Center. In the event of default, the County would be forced to vacate the building and continue making debt service payments throughout the fiscal year of default.

The future principal and interest payments, subject to annual appropriation, as of December 31, 2022, are as follows:

| Year Ending December 31 | From Direct Borrowings and Direct Placements | | Total |
|----------------------------|---|----------------------|-----------------------|
| | Principal | Interest | |
| 2023 | 9,310,000 | 5,702,030 | 15,012,030 |
| 2024 | 8,645,000 | 5,301,791 | 13,946,791 |
| 2025 | 9,040,000 | 4,904,601 | 13,944,601 |
| 2026 | 9,455,000 | 4,488,040 | 13,943,040 |
| 2027 | 9,800,000 | 4,136,155 | 13,936,155 |
| 2028-2032 | 26,740,000 | 16,424,538 | 43,164,538 |
| 2033-2037 | 22,060,000 | 11,937,150 | 33,997,150 |
| 2038-2042 | 26,915,000 | 7,088,400 | 34,003,400 |
| 2043-2045 | 18,870,000 | 1,529,400 | 20,399,400 |
| Total | <u>\$ 140,835,000</u> | <u>\$ 61,512,105</u> | <u>\$ 202,347,105</u> |

NOTE 9. OTHER LONG-TERM LIABILITIES

During the year ended December 31, 2022, the following changes occurred in other long-term liabilities:

| | Beginning Balance | Additions | Reductions | Ending Balance | Due Within One Year |
|--|----------------------|----------------------|------------------------|----------------------|------------------------|
| Governmental Activities | | | | | |
| Claims | \$ 11,741,865 | \$ 21,339,778 | \$ (20,513,116) | \$ 12,568,527 | \$ 4,485,789 |
| Pollution Remediation / Landfill Obligations | 2,482,885 | 158,604 | (89,408) | 2,552,081 | 405,522 |
| Compensated Absences | 21,115,093 | 17,323,809 | (17,551,252) | 20,887,650 | 3,030,814 |
| Leases | <u>2,513,958</u> | <u>340,385</u> | <u>(801,406)</u> | <u>2,052,937</u> | <u>761,269</u> |
| Total Other Long-Term Liabilities | <u>\$ 37,853,801</u> | <u>\$ 39,162,576</u> | <u>\$ (38,955,182)</u> | <u>\$ 38,061,195</u> | <u>\$ 8,683,394</u> |
| Business-Type Activities | | | | | |
| Compensated Absences | <u>\$ 135,381</u> | <u>\$ 101,018</u> | <u>\$ (98,768)</u> | <u>\$ 137,631</u> | <u>\$ 38,275</u> |
| Component Unit | | | | | |
| Compensated Absences | <u>\$ -</u> | <u>\$ 46,757</u> | <u>\$ (4,846)</u> | <u>\$ 41,911</u> | <u>\$ 7,963</u> |

As a result of the implementation of GASB Statement No. 87 (GASB 87), *Leases*, \$2,513,958 in lease assets for leases of land, and buildings and improvement has been added to the beginning balance presented above. As these lease assets are offset by an equal amount of lease liabilities, the County does not report a restatement of beginning net position for the implementation of GASB 87.

A. INSURANCE CLAIMS

The insurance activities of the County are reported in the Insurance Claims Fund, an internal service fund. The insurance programs consist of several health plans, dental plans, unemployment claims plan, workers' compensation plan, vision plan, and the property and general liability programs. The majority of the plans are self-funded.

The County has a stop-loss policy for the self-insured health plans. Any individual claim paid which exceeds \$300,000 is covered by the stop-loss policy. The County's liability for unemployment benefits is determined by the State of Colorado Department of Labor and Employment and all claims for benefits are paid on a reimbursement basis. Workers' compensation claims are administered by a third-party vendor and supported through premiums charged to County offices and departments.

The County also uses excess insurance coverage to limit the exposure to large losses on the workers' compensation plan and the general liability and property program. Excess insurance permits the recovery of a portion of the losses from claims, although it does not discharge the primary liability from the County. The County's maximum liability for workers' compensation under the plan is \$1,000,000 per occurrence for law enforcement and \$750,000 per occurrence for all other classes. For general liability, the maximum liability is \$5,000,000 per occurrence for law enforcement and \$1,000,000 per occurrence for all other classes. Under the property plan, the County's maximum liability is \$50,000 per occurrence with a \$200 million limit. There are no reductions in insurance coverage from prior years. Settlements have not exceeded insurance coverage in the past three years.

The following represents the changes in unpaid claims liabilities during the past two years:

| | General Liability | Workers' Comp | Dental | Health | Vision | Total |
|---------------------------------|---------------------|---------------------|--------------------|---------------------|------------------|----------------------|
| Unpaid Claims January 1, 2021 | \$ 5,720,702 | \$ 2,772,263 | \$ 91,400 | \$ 1,092,362 | \$ 14,600 | \$ 9,691,327 |
| Incurred Claims | 4,633,515 | 2,774,462 | 1,399,904 | 12,605,867 | 232,178 | 21,645,926 |
| Claim Payments | <u>(3,747,407)</u> | <u>(1,672,870)</u> | <u>(1,410,904)</u> | <u>(12,532,929)</u> | <u>(231,278)</u> | <u>(19,595,388)</u> |
| Unpaid Claims December 31, 2021 | <u>\$ 6,606,810</u> | <u>\$ 3,873,855</u> | <u>\$ 80,400</u> | <u>\$ 1,165,300</u> | <u>\$ 15,500</u> | <u>\$ 11,741,865</u> |
| Incurred Claims | 3,312,661 | 973,454 | 1,549,241 | 15,265,629 | 238,793 | 21,339,778 |
| Claim Payments | <u>(2,745,528)</u> | <u>(1,306,925)</u> | <u>(1,545,841)</u> | <u>(14,674,229)</u> | <u>(240,593)</u> | <u>(20,513,116)</u> |
| Unpaid Claims December 31, 2022 | <u>\$ 7,173,943</u> | <u>\$ 3,540,384</u> | <u>\$ 83,800</u> | <u>\$ 1,756,700</u> | <u>\$ 13,700</u> | <u>\$ 12,568,527</u> |

NOTE 9. OTHER LONG-TERM LIABILITIES (CONTINUED)

B. POLLUTION REMEDIATION AND LANDFILL CLOSURE

In 1970, the County acquired a property (the Site) that was operated as a municipal solid waste landfill from 1970 to 1977, a firearms training facility from 1959 to 2012, and used for oil and gas production from 1982 to 2012. Prior to closure, the landfill accepted sanitary waste, sludge, and other solid waste. The landfill was at 100% capacity at the closure date. Oil production activities occurred at the Site until the operator abandoned the oil well. In 2015, the County hired a third-party consultant to perform a site assessment to better understand the nature and extent of environmental impacts so that a corrective action plan (CAP) and a landfill closure plan could be designed and executed. The assessment determined that concentrations of lead in the soil were high enough to be considered potentially hazardous.

In order to properly close the landfill under the current Solid Waste Regulations (6 CCR 1007-2), a closure plan was submitted in 2017 to address landfill gas monitoring, groundwater monitoring, and maintenance of the cover system. As of December 31, 2022, remediation efforts were in progress. For the firearms training facility closure, the State of Colorado Department of Public Health and Environment has allowed this cleanup to proceed voluntarily under a CAP that was submitted and approved on November 10, 2016. The oil and gas production well has been out of service since at least 2012 and out of compliance with the State of Colorado Oil and Gas Conservation Commission regulations. As a result, the State took control of the abandonment and decommissioning of the well, which was performed in 2017.

As of December 31, 2022, the estimated liability for the Site closure, including landfill closure, post-closure care, and remediation costs, was \$2,552,081. The estimate of the liability has changed due to additional remediation requirements imposed, as well as an increase in the estimated cost of long-term monitoring. This estimate is based on the third-party consultant's site assessment and professional experience in this subject.

Pollution remediation and landfill obligations are expected to be liquidated primarily with Waste Management Fund revenues.

C. COMPENSATED ABSENCES

Compensated absences liabilities are liquidated primarily with the revenues of the governmental fund in which the respective employee's salary is recorded. Governmental funds that may be used to liquidate the liabilities include the General, Road and Bridge, and Social Services Funds.

D. LEASE OBLIGATIONS

The County leases office space, classrooms, and office equipment for various terms under long-term non-cancellable lease agreements. The leases expire at various dates through 2028 and require monthly or quarterly debt service payments at interest rates ranging from 2.6% per year to 2.8% per year. Copier lease payment require additional variable rate payments based on the number of copies made on each machine, ranging from \$0.0036 to \$0.036 per copy. The County incurred variable charges of \$82,543 for the year ended December 31, 2022.

NOTE 9. OTHER LONG-TERM LIABILITIES (CONTINUED)

Annual debt service requirements to maturity for lease agreements are as follows:

| Year Ended December 31, | Principal | Interest | Total |
|------------------------------------|---------------------|-------------------|---------------------|
| 2023 | \$ 761,269 | \$ 44,299 | \$ 805,568 |
| 2024 | 354,850 | 30,752 | 385,602 |
| 2025 | 300,268 | 21,513 | 321,781 |
| 2026 | 234,624 | 14,463 | 249,087 |
| 2027 | 238,897 | 7,745 | 246,642 |
| 2028 | 163,029 | 1,353 | 164,382 |
| Total | <u>\$ 2,052,937</u> | <u>\$ 120,125</u> | <u>\$ 2,173,062</u> |

NOTE 10. ADAMS COUNTY RETIREMENT PLAN**A. PLAN DESCRIPTION**

The County contributes to the Adams County Retirement Plan (the Plan). The Plan is a cost-sharing multiple-employer defined benefit pension plan covering substantially all full-time employees of the County and the Rangeview Library District (Library District). During the year ended December 31, 2022, the Plan was determined to be part of the Adams County reporting entity. As such, the fiduciary activity and footnotes of the separately issued financial statements for the Plan are presented as part of the County.

The Plan provides retirement, disability, and death benefits. The Plan separates eligible members into three tiers. Tier 1 members are hired prior to January 1, 2005. Tier 2 members are hired on or after January 1, 2005, but before January 1, 2010. Tier 3 members are hired on or after January 1, 2010. Tier 1 retirement benefits are based on the average monthly compensation on the highest 36 months of compensation, while Tier 2 is based on the average of the highest 60 months of compensation. Both Tier 1 and Tier 2 members receive benefits based on service credit earned multiplied by 2.5% of final average monthly compensation prior to January 1, 2014, and 1.75% of career compensation after January 1, 2014. Tier 3 members receive benefits based on the employees' career compensation multiplied by 1.75%, subject to minimum benefit provisions and an 80% cap described by the Plan.

Disability benefits are provided to members that qualify under the County's long-term disability plan or under Title II of the Social Security Act and are distributed based on years of service. Death benefits are distributed based on two times member's accumulated contributions to the Plan. If married, the spouse may instead choose to receive a monthly benefit equal to 60% of the member's vested accrued benefit.

Employees hired after January 1, 2010, were required to have ten years of service in order to vest in retirement benefits. As of January 1, 2018, the vesting period changed to five years of service. Benefit provision changes are made by the Adams County Retirement Board, the administrator of the Plan, which was established under the authority of Colorado Revised Statutes 24-54-107. A breakdown of participants in the Plan during the two most recent years of data can be found below:

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)

| | <u>2021</u> | <u>2020</u> |
|--|---------------------|---------------------|
| Participating Retirees and Beneficiaries | 1,271 | 1,225 |
| Members with Deferred Benefits | 213 | 216 |
| Active Members | 2,278 | 2,230 |
| Members Due a Refund of Contribution | <u>147</u> | <u>144</u> |
| Total Members | <u><u>3,909</u></u> | <u><u>3,815</u></u> |

The Plan issues a publicly available annual financial report that may be obtained by writing to Adams County Retirement Plan, 4430 South Adams County Parkway, Brighton, Colorado, 80601 or by calling 720-523-6167. The annual financial report can also be obtained at the following web address: www.acretirement.org

B. PLAN SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Plan's financial statements are prepared using the accrual basis of accounting in GAAP applicable to governmental accounting in accordance with the GASB. Both Plan member and employer contributions are recognized as revenues in the period in which employee services are performed. Benefit and refund payments are recognized when due and payable in accordance with the terms of the Plan.

Investments are reported at fair value. Securities and funds traded on national or international exchanges are valued at the last reported sales price at current exchange rates. Investments that do not have an established market value are reported at estimated fair value. The fair value of real estate investments is based upon the net asset value (NAV) of the funds in which the Plan is invested. Fair value of other securities is determined by the mean of the most recent bid and ask prices as obtained from dealers that make markets in such securities. Fair value for investments in private equity, partnerships/joint ventures and hedge funds are estimated by adjusting the most recent market values reported by the funds. These adjustments are made by estimates from investment managers as to market values at year-end, including known cash activity such as capital calls, distributions and management fees, as well as adjustments to audited financial statements of the funds.

The Plan presents, in the statement of changes in fiduciary net position, the net appreciation (depreciation) in the fair value of its investments, which consists of the realized gains and losses and the unrealized appreciation and depreciation on those investments. Purchases and sales are recorded on the trade date. Interest income is recorded on the accrual basis. Dividends are recorded on the ex-dividend date.

There are certain market risks, credit risks, foreign currency exchange risks, and event risks which may subject the Plan to economic changes occurring in certain industries, sectors or geographies.

C. CASH DEPOSITS

At December 31, 2022 the Plan had deposits in financial institutions with a bank balance of \$85,037 and a carrying value of \$28,348, all of which was covered by the Federal Depository Insurance Corporation. Additionally, \$1,587,168 in cash was held with the custodial bank as of December 31, 2022, and subject to custodial credit risk.

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)

D. INVESTMENTS

Investment Risk Factors

There are many factors that can affect the value of investments. Some, such as custodial risk, credit risk, interest rate risk, concentration of credit risk, and foreign currency risk, may affect both equity and fixed income securities. Equity securities respond to such factors as economic conditions, individual company earnings, performance, and market liquidity, while fixed income securities are particularly sensitive to credit risks and changes in interest rates. The Plan has established investment policies to provide the basis for the management of a prudent investment program appropriate to the particular fund types.

Credit Risk

Fixed income securities are subject to credit risk, which is the risk that a bond issuer will fail to pay interest or principal in a timely manner or that negative perceptions of the issuer's ability to make these payments will cause prices to decline. A bond's credit quality is an assessment of the issuer's ability to pay interest on the bond and, ultimately, to pay the principal. Credit quality is evaluated by the Plan by using one of the independent bond-rating agencies, either Moody's Investors Service or Standard and Poor's. The lower the rating, the greater the chance that the bond issuer will default or fail to meet its payment obligations.

Generally, the lower a bond's credit rating, the higher its yield should be to compensate for the additional risk. Certain fixed income securities, including obligations of the U.S. government or those explicitly backed by the U.S. government, are not considered to have credit risk.

The Plan has policies and guidelines for each fixed income portfolio, prohibiting direct investment in derivative securities and non-dollar denominated investments. At the time of purchase, up to 15% of the portfolio may be invested in securities rated below investment grade (Baa3/BBB-) using the higher rating by Moody's or S&P, and at the time of purchase, no more than 2% of the portfolio may be invested in the securities of any one issuer, except debt obligations issued or guaranteed by the U.S. government or its agencies and instrumentalities.

| Rating | 2022 | | | Total | Percentage of Total |
|------------------------------------|---------------------|---------------------|-------------------|----------------------|---------------------|
| | Corporate Bonds | Municipal Bonds | Foreign Bonds | | |
| AAA | \$ 175,093 | \$ 281,712 | \$ - | \$ 456,805 | 3.2 % |
| AA | 164,622 | 799,025 | - | 963,647 | 6.6 |
| A | 909,939 | - | - | 909,939 | 6.3 |
| BBB/BAA | 2,557,456 | 51,790 | 402,497 | 3,011,743 | 20.8 |
| BB/BA | 1,207,690 | - | - | 1,207,690 | 8.3 |
| B | 124,165 | - | - | 124,165 | 0.9 |
| Total Exposed to Credit Risk | <u>\$ 5,138,965</u> | <u>\$ 1,132,527</u> | <u>\$ 402,497</u> | 6,673,989 | 46.0 |
| U.S. Government Agency Obligations | | | | 6,993,551 | 48.2 |
| Nonrated Bonds | | | | <u>829,730</u> | 5.7 |
| Total Fixed Income Portfolio | | | | <u>\$ 14,497,270</u> | 100.0 |

At December 31, 2022, the Plan held \$60,777,839 in fixed income investment partnerships and mutual funds for which information related to credit risk was not available and are not included in the tables above.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Through the specific identification method, the Plan manages its exposure to fair value losses arising from changes in interest rates by requiring the average maturity of the portfolio be maintained in the range of plus or minus 25% of the benchmark index.

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)

Using the specific identification method, the Plan had the following investments and maturities at December 31, 2022:

| | 2022 | | | | Fair Value |
|---------------------------------------|----------------------------------|---------------------|---------------------|---------------------|----------------------|
| | Investment Maturities (in Years) | | | | |
| | Less than 1 | 1 to 5 | 6 to 10 | More than 10 | |
| Corporate Bonds | \$ 602,726 | \$ 2,464,321 | \$ 1,579,943 | \$ 1,224,444 | \$ 5,871,434 |
| Municipal Bonds | - | 134,039 | 147,218 | 948,531 | 1,229,788 |
| Foreign Bonds | 203,467 | 137,636 | 61,395 | - | 402,498 |
| U.S. Government Agency Obligations | 722,674 | 874,460 | 546,077 | 4,850,339 | 6,993,550 |
| Total | <u>\$ 1,528,867</u> | <u>\$ 3,610,456</u> | <u>\$ 2,334,633</u> | <u>\$ 7,023,314</u> | <u>\$ 14,497,270</u> |

At December 31, 2022, the Plan held \$60,777,839 in fixed income investment partnerships and mutual funds for which information relating to interest rate risk was not available and are not included in the table above.

Custodial Credit Risk

Custodial credit risk for deposits and investments is the risk that in the event of the failure of the custodian, the Plan may not be able to recover the value of the investment securities that are in the possession of an outside party.

The Board is responsible for oversight of the Plan's investments. Investments in U.S. government agency obligations, corporate and foreign bonds, equity and foreign securities, and real estate investments are insured or registered and are held by the Plan or by U.S. Bank, the custodian, in the Plan's name. Investments in open-ended mutual funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book-entry form.

Concentration of credit risk is the risk of loss associated with a lack of diversification having too much invested in a few individual users, thereby exposing the organization to greater risks resulting from adverse economic, political, regulatory, geographic, or credit developments. For its corporate bond portfolio, no more than 2% of the portfolio may be invested in the securities of any one issuer, except debt obligations issued or guaranteed by the U.S. government or its agencies and instrumentalities.

For its U.S. Small Capitalization Stock portfolio, no more than 5% of the market value of the portfolio may be invested in the stock of any one issuer, and no more than 7% of the market value of the Mid-Capitalization Stocks portfolio may be invested in the stock of any one issuer.

As of December 31, 2022, the Plan held investments in partnerships and mutual funds that represented more than 5% of its fiduciary net position; however, none of these investments in partnerships or mutual funds was with a single issuer.

Foreign Currency Risk

Foreign currency risk is the possibility that changes in exchange rates between the U.S. dollar and foreign currencies could adversely affect a deposit or investment's fair value. The Plan's investment policy allows 20% to 30% of total investments to be in foreign equities, and no more than 15% of the market value of the Mid-Capitalization Stocks portfolio may be invested in foreign securities. The Plan has no policy for investment in foreign bond issues. Plan investments in international equity mutual funds, foreign equity securities and foreign bond issues have exposure to foreign currency risk. Exposure to foreign currency risk as of December 31, 2022, was \$402,498.

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)

Fair Value of Investments

The Plan has the following recurring fair value measurements as of December 31, 2022:

| | 2022 | | | Total |
|--|-------------------------------|----------------------|-------------|-----------------------|
| | Fair Value Measurements Using | | | |
| | Level 1 | Level 2 | Level 3 | |
| Investments by Fair Value Level: | | | | |
| Public Equity | \$ 153,090,215 | \$ - | \$ - | \$ 153,090,215 |
| Fixed Rate Debt | 17,536,758 | 11,239,346 | - | 28,776,104 |
| Floating Rate Debt | 7,897,249 | | - | 7,897,249 |
| Total Investments by Fair Value Level | <u>\$ 178,524,222</u> | <u>\$ 11,239,346</u> | <u>\$ -</u> | 189,763,568 |
| Investments Measured at the Net Asset Value (NAV): | | | | |
| Private Equity | | | | 30,006,151 |
| Floating Rate Debt | | | | 38,601,756 |
| Real Estate Funds | | | | 57,930,638 |
| Total Investments Measured at the NAV | | | | 126,538,545 |
| Investments Measured at Amortized Cost: | | | | |
| Money Market Funds | | | | 4,950,183 |
| Total Investments Measured at Fair Value | | | | <u>\$ 321,252,296</u> |

Equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued based on evaluated prices using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Level 3 inputs are significant unobservable inputs. Pricing for all securities was provided by a third-party pricing vendor and developed in accordance with the provisions of GASB Statement No. 72, *Fair Value Measurement and Application*.

The valuation methods for investments measured at the net asset value (NAV) per share (or its equivalent) December 31, 2022, is presented below:

| | 2022 | | | Redemption Notice Period |
|---------------------------------------|-----------------------|----------------------|--|--------------------------|
| | Fair Value | Unfunded Commitments | Redemption Frequency (if Currently Eligible) | |
| Private Equity | \$ 30,006,151 | \$ 12,941,838 | None | N/A |
| Floating Rate Debt | 38,601,756 | 9,011,032 | Daily/Monthly | 1 to 30 Days |
| Real Estate Funds | 57,930,638 | 4,006,480 | Daily/None | 1 Day/N/A |
| Total Investments Measured at the NAV | <u>\$ 126,538,545</u> | <u>\$ 25,959,350</u> | | |

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)

Public Equity

This fund category includes an investment in an external investment pool that invests in publicly listed U.S. and international equities. Unitized external investment pools are reported at fair value based upon the NAV of shares/units held at year-end provided by fund administrators. Based on the valuation policies and procedures provided by investment managers, all investments contained in the pooled funds are valued in accordance with the authoritative guidance on fair value measurements and disclosures. Funds are available for withdrawal daily.

Private Equity

This fund category includes investments in private equity funds and private equity fund-of-funds, which invest in private investment funds. Private equity funds are reported at fair value based upon the net value of the Plan's ownership interest in partners' capital, as provided by the investment administrators. Based on the valuation policies and procedures provided by investment managers, all investments contained in private equity funds of funds are valued in accordance with the authoritative guidance on fair value measurements and disclosures.

Fund-of-fund managers rely on the values reported by the underlying private equity managers to prepare the funds' financial reports. If audited capital values are not available, a combination of the roll forward method of valuation, independent auditor confirmation of valuation, and review of the unaudited values is used as an alternative valuation method.

Floating Rate Debt

This fund category includes investments in external investment pools that primarily invest in U.S. fixed income securities, including bonds and leveraged loans. Unitized external investment pools are reported at fair value based upon the NAV of shares/units held at year-end, provided by fund administrators. Closed-end funds, Principal Real Estate Debt Fund, Principal Real Estate Debt Fund II, Principal Real Estate Debt Fund III, Golub Partners 11, and Varde Dislocation Fund are reported at fair value based upon the net value of the Plan's ownership interest in partners' capital, as provided by the investment administrator. Based on the valuation policies and procedures provided by investment managers, all investments contained in the floating rate debt funds are valued in accordance with the authoritative guidance on fair value measurements and disclosures.

Low Volatility

This fund category includes investments in a hedge fund-of-funds that is a multi-strategy fund pursuing a variety of absolute return strategies, investing in a wide range of financial instruments, including, but not limited to, long or short positions in U.S. or non-U.S. publicly traded or privately issued or negotiated common stock, preferred stock, stock warrants and rights, corporate or sovereign debt, bonds, notes or other debentures or debt participations, commodities, partnership interests, interests in investment companies, convertible securities, swaps, options (purchased or written), futures contracts and other derivative instruments markets and relative value, as well as private investment funds (hedge fund of funds). The fair values of the investments in this category have been determined using the NAV per share of the investments, as provided by the investment administrator. Based on the valuation policies and procedures provided by investment managers, all investments contained in hedge funds are valued in accordance with the authoritative guidance on fair value measurements and disclosures.

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)

Real Estate Funds

This fund category includes open-end and closed-end real estate funds. Principal U.S. Property invests primarily in U.S. commercial real estate. Open-end funds are reported at fair value based upon the NAV of shares/units held at year-end, provided by fund administrators. Closed-end funds, Harbert United States Real Estate Fund V, Fund VI, L.P., and Harbert United States Real Estate Fund VII, L.P. are reported at fair value based upon the net value of the Plan's ownership interest in partners' capital, as provided by the investment administrator. Generally, individual holdings contained in the real estate funds are recorded at their estimated fair value using a combination of the income, cost and sales comparison methods. Managers use independent appraisers to determine the value of the holdings at least on an annual basis. Amounts ultimately realized from each investment may vary materially from the fair values reflected in the manager statements.

Investments in the open-end real estate funds can be redeemed with the fund managers at any time. Redemption requests are subject to certain restrictions and the availability of cash. Should redemption requests exceed such available cash, the funds prorate available cash among withdrawing investors according to the ratio of the requesting investor's units to the total units of all investors then requesting redemptions. The funds are not obligated to sell assets, borrow funds, alter investment or capital improvement plans or reduce reserves in order to honor redemption requests. The investment in the closed-end funds cannot be redeemed. Distributions from the fund are received as the underlying investments of the funds are liquidated. It is expected that the underlying assets of the funds will be liquidated over the next 7 to 10 years.

E. CONTRIBUTIONS

The authority for establishing the funding policy of the Plan is vested with the Board. The Board mandates the contribution obligation by resolution. During the fiscal year ended December 31, 2022, the County increased the employer contribution rate to 10.5%, and the County is expected to increase contributions by 0.5% per year until it reaches 11.5%, effective January 1, 2024. Each member contributes 9.00% of compensation monthly. Interest on contributions is credited at a rate of 3.0% per annum compounded monthly.

Effective January 1, 2018, in addition to the employer contributions made by the County pursuant to the Plan, the County has agreed to reallocate at least 0.314 mills from the total County mill levy to fund Plan costs and expenses and to contribute such reallocated mill levy amounts to the Plan as they are collected, but in no event shall the County contribute less than two million dollars (\$2,000,000) from any source, including the General Fund, each calendar year (such amount, the Annual Additional Contribution) until the first calendar year following the first year that the Plan is at least eighty percent (80%) funded on both a market and actuarial basis as determined by the Plan's actuary and presented in the annual actuarial valuation report.

During 2022, the County made contributions totaling \$16,643,147, which represents 100% of the contributions required by the funding policy as of December 31, 2022.

F. PENSION LIABILITIES, PENSION EXPENSE AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS

At December 31, 2022, the County reported a liability of \$194,776,165 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2021. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At December 31, 2021, the County's proportion was 96.7713%, which was an increase of 0.2075 from its proportion measured at December 31, 2020.

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)

For the year ended December 31, 2022, the County recognized pension expense of \$15,740,413. In addition, at December 31, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|---|--|
| Net difference between projected and actual earnings on pension plan investments | \$ - | \$ 38,899,515 |
| Net difference between projected and actual experience | 10,568,614 | - |
| Change in Assumption | 7,084,059 | - |
| Change in proportionate share of pension liability | 643,777 | 283,860 |
| County contributions subsequent to the measurement date | <u>17,330,777</u> | <u>-</u> |
| Total | <u>\$ 35,627,227</u> | <u>\$ 39,183,375</u> |

The County contributions subsequent to the measurement date of \$17,330,777, reported as deferred outflows of resources related to pensions, will be recognized as a reduction of the net pension liability in the subsequent fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year ended December 31 | Pension Expense |
|-----------------------------------|-------------------------------|
| 2023 | \$ 49,199 |
| 2024 | (7,811,223) |
| 2025 | (7,617,441) |
| 2026 | (5,783,721) |
| 2027 | <u>276,261</u> |
| Total | <u>\$ (20,886,925)</u> |

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)**G. ACTUARIAL ASSUMPTIONS**

The total pension liability in the January 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| | |
|-------------------------------|--------------------------------------|
| Actuarial Cost Method | Entry Age Normal |
| Amortization Method | Level Percent, Closed |
| Remaining Amortization Period | 23 years |
| Asset Valuation method | 5-year smoothed market; 20% corridor |
| Inflation | 2.50% |
| Salary Increases | 3.50% to 6.10% including inflation |
| Investment Rate of Return | 7.25% |

Retirement age was based on experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2013-2018. Mortality rates were based on the RP-2014 Blue Collar Healthy Annuitant Generational Mortality Table. Future mortality improvements are assumed each year using the Ultimate MP Scale.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return were adopted by the plan's trustees after considering input from the plan's investment consultant(s) and actuary(ies).

For each major asset class that is included in the pension plan's target asset allocation as of December 31, 2021, these best estimates are summarized in the table below:

| Asset Class | Asset Allocation | |
|------------------------------------|-------------------|--|
| | Target Allocation | Long-Term Expected Real Rate of Return |
| Public Developed Markets Equity | 47.00% | 5.11% |
| Public Emerging Markets Equity | 3.00% | 6.93% |
| Private Equity | 5.00% | 8.90% |
| Hedge Fund-of-Funds/Low Volatility | 5.00% | 1.18% |
| Fixed Rate Debt | 15.00% | -0.45% |
| Private Credit | 10.00% | 5.55% |
| Private Equity Real Estate | 15.00% | 4.18% |
| Total | 100.00% | |

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)**H. DISCOUNT RATE**

A single discount rate of 7.25% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.25%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions, by ordinance, will be equal to the member contributions. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

I. PLAN TERMINATION

The Retirement Board intends to continue the Plan indefinitely but reserves the right to change the Plan or discontinue it. Any changes to the Plan must be for the exclusive benefit of the eligible employees of the employers and their beneficiaries.

Upon termination or partial termination of the Plan, or a permanent discontinuance of contributions, the benefits accrued up to the date of termination by the affected employees and their beneficiaries, respectively, shall be nonforfeitable; however, actual payment of such benefits shall only be to the extent permitted from Plan assets. No funds may be returned to the employers unless all liabilities to members or their beneficiaries have been satisfied. The Retirement Board will determine when benefits are to be paid.

J. SENSITIVITY OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan's net pension liability, calculated using a single discount rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage-point higher:

| | 1% Decrease | Current Single Discount Rate Assumption | 1% Increase |
|--|-----------------------|--|-----------------------|
| | 6.25% | 7.25% | 8.25% |
| County's proportionate share of the net pension liability | <u>\$ 257,630,674</u> | <u>\$ 194,776,165</u> | <u>\$ 142,789,703</u> |

K. PENSION PLAN FIDUCIARY NET POSITION

Detailed information about the Plan's fiduciary net position is available in the separately issued Plan financial statements and can be obtained at the following web address: www.acretirement.org.

NOTE 10. ADAMS COUNTY RETIREMENT PLAN (CONTINUED)

L. CHANGES IN NET PENSION LIABILITY

A. Total pension liability

| | | |
|---|----|--------------------|
| 1. Service Cost | \$ | 15,609,378 |
| 2. Interest on the Total Pension Liability | | 39,209,446 |
| 3. Changes of benefit terms | | - |
| 4. Difference between expected and actual experience of the Total Pension Liability | | 1,865,087 |
| 5. Changes of assumptions | | - |
| 6. Benefit payments, including refunds of employee contributions | | (36,182,477) |
| 7. Net change in total pension liability | \$ | 20,501,434 |
| 8. Total pension liability – beginning | | 549,241,407 |
| 9. Total pension liability – ending | \$ | <u>569,742,841</u> |

B. Plan fiduciary net position

| | | |
|--|----|--------------------|
| 1. Contributions – employer | \$ | 18,675,492 |
| 2. Contributions – employee | | 14,462,566 |
| 3. Net investment income | | 58,229,882 |
| 4. Benefit payments, including refunds of employee contributions | | (36,182,477) |
| 5. Pension Plan Administrative Expense | | (773,793) |
| 6. Other | | - |
| 7. Net change in plan fiduciary net position | \$ | 54,411,670 |
| 8. Plan fiduciary net position – beginning | | 314,056,449 |
| 9. Plan fiduciary net position – ending | \$ | <u>368,468,119</u> |

C. Net pension liability

| | |
|----|--------------------|
| \$ | <u>201,274,722</u> |
|----|--------------------|

D. Plan fiduciary net position as a percentage of the total pension liability

64.67%

E. Covered-employee payroll

| | |
|----|-------------|
| \$ | 160,691,720 |
|----|-------------|

F. Net pension liability as a percentage of covered employee payroll

125.26%

NOTE 11. DISTRICT ATTORNEY'S PARTICIPATION IN PUBLIC EMPLOYEES' RETIREMENT ASSOCIATION (PERA)

A. PLAN DESCRIPTION

The District Attorney of the 17th Judicial District (District Attorney) is an eligible employee for participation in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association (PERA). Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. The County is legally required to make the contributions to PERA for the District Attorney of the 17th Judicial District, which results in a special funding situation.

PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714. State of Colorado (State) law provisions may be amended from time to time by the State of Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report that can be obtained at www.copera.org/financial-reports-and-studies.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases, the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by the federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula shown above considering a minimum 20 years of service credit, if deemed disabled.

NOTE 11. DISTRICT ATTORNEY 'S PARTICIPATION IN PUBLIC EMPLOYEES' RETIREMENT ASSOCIATION (PERA) (CONTINUED)

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

B. CONTRIBUTIONS

The County and the District Attorney are required to contribute to the SDTF at a rate set by the State statute. The contribution requirements for the SDTF are established under C.R.S § 24-51-401, *et seq.* and § 24-51-413. Employee contribution rates were 10.9% for the period of January 1, 2022, through June 30, 2022, and 11.40% from the period of July 1, 2022, through December 31, 2022. The employer contribution requirements for the District Attorney are summarized below:

| | For the Year-Ended December 31, 2022 |
|--|--|
| Employer contribution rate | 11.40% |
| Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f) | -1.02% |
| Amount apportioned to the SDTF | 10.38% |
| Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411 | 5.00% |
| Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411 | 5.00% |
| Defined Contribution Supplement as specified in C.R.S. § 24-51-415 | 0.10% |
| Total employer contribution rate to the SDTF | 20.48% |

**Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member, and the County is statutorily committed to pay the contributions to the SDTF. For the year-ended December 31, 2022, employer contributions recognized by the SDTF from the County were \$47,585.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SDTF based on the proportionate amount of annual payroll of the SDTF to the total annual payroll of the SDTF, School Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. In addition to the \$225 million (actual dollars) direct distribution due July 1, 2022, House Bill (HB) 22-1029, instructs the State treasurer to issue a warrant to PERA in the amount of \$380 million (actual dollars), upon enactment, with reductions to future direct distributions scheduled to occur July 1, 2023, and July 1, 2024.

C. PENSION LIABILITIES, PENSION EXPENSE, AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS

The net pension liability for the SDTF was measured as of December 31, 2021, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the TPL to December 31, 2021. The County proportion of the net pension liability was based on the County's contributions to the SDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing entity for participating employers of the SDTF that are outside of the State's financial reporting entity.

NOTE 11. DISTRICT ATTORNEY 'S PARTICIPATION IN PUBLIC EMPLOYEES' RETIREMENT ASSOCIATION (PERA) (CONTINUED)

At December 31, 2022, the County reported a liability of \$463,907 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the total pension liability to December 31, 2021.

The County's proportion of the net pension liability was based on the County's contributions to the SDTF for the 2021 calendar year relative to the total contributions of participating employers to the SDTF.

The County recognized its proportionate share of the net pension liability, the related support from the State as a non-employer contributing entity, and total portion of the net pension liability as follows:

| | |
|---|-------------------|
| County's proportionate share of the net pension liability | \$ 463,907 |
| State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the County | - |
| Total | <u>\$ 463,907</u> |

At the measurement date of December 31, 2021, the County's proportion was 0.0062902376%, which was a decrease of 0.005745481% from its proportion measured as of December 31, 2020. For the year ended December 31, 2022, the County recognized pension expense of \$648.

At December 31, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Net difference between projected and actual earnings on pension plan investments | \$ - | \$ 164,290 |
| Differences between expected and actual experience | 3,444 | - |
| Changes of assumptions or other inputs | 18,050 | - |
| Changes in proportion and differences between County contributions and proportionate share of contributions | 13,684 | 33,931 |
| Contributions subsequent to the measurement date | <u>47,585</u> | <u>-</u> |
| Total | <u>\$ 82,763</u> | <u>\$ 198,221</u> |

County contributions subsequent to the measurement date of \$47,585 will be recognized as a reduction of the net pension liability during the subsequent fiscal year. As of the fiscal year ended December 31, 2022, these contributions are reported as deferred outflows of resources.

NOTE 11. DISTRICT ATTORNEY 'S PARTICIPATION IN PUBLIC EMPLOYEES' RETIREMENT ASSOCIATION (PERA) (CONTINUED)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| <u>Year ended</u> <u>December 31</u> | <u>Pension</u> <u>Expense</u> |
|---|----------------------------------|
| 2023 | \$ (27,487) |
| 2024 | (76,037) |
| 2025 | (40,201) |
| 2026 | (19,318) |
| Total | <u>\$ (163,043)</u> |

D. ACTUARIAL ASSUMPTIONS

The TPL in the December 31, 2020, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

| | |
|---|---------------------|
| Actuarial cost method | Entry Age |
| Price inflation | 2.30% |
| Real wage growth | 0.70% |
| Wage inflation | 3.00% |
| Salary increases, including wage inflation: | |
| Members other than State Troopers | 3.30%-10.90% |
| Long-term investment rate of return, net of pension plan investment expenses, including price inflation | 7.25% |
| Discount rate | 7.25% |
| Post-retirement benefit increases: | |
| PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually) | 1.00% |
| PERA benefit structure hired after 12/31/06 ¹ | Financed by the AIR |

¹ Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The TPL as of December 31, 2021, includes the anticipated adjustments to contribution rates and the AI cap, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions for members other than State Troopers were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for members other than State Troopers were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

NOTE 11. DISTRICT ATTORNEY 'S PARTICIPATION IN PUBLIC EMPLOYEES' RETIREMENT ASSOCIATION (PERA) (CONTINUED)

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

| Asset Allocation | | |
|-------------------------|--------------------------|---|
| Asset Class | Target Allocation | 30 Year Expected Geometric Real Rate of Return |
| Global Equity | 54.00% | 5.60% |
| Fixed Income | 23.00% | 1.30% |
| Private Equity | 8.50% | 7.10% |
| Real Estate | 8.50% | 4.40% |
| Alternatives | 6.00% | 4.70% |
| Total | <u>100.00%</u> | |

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

NOTE 11. DISTRICT ATTORNEY 'S PARTICIPATION IN PUBLIC EMPLOYEES' RETIREMENT ASSOCIATION (PERA) (CONTINUED)

E. DISCOUNT RATE

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including scheduled increases in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50%, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Benefit payments and contributions were assumed to be made at the end of the month.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50%, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employer contributions also include current and estimated future AED and SAED, until the Actuarial Value Funding Ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered annual increase cap, from 1.25% to 1.00% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

NOTE 11. DISTRICT ATTORNEY 'S PARTICIPATION IN PUBLIC EMPLOYEES' RETIREMENT ASSOCIATION (PERA) (CONTINUED)

Based on the above assumptions and methods, the Trust Fund's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

F. SENSITIVITY OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

| | 1% Decrease 6.25% | Current Single Discount Rate Assumption 7.25% | 1% Increase 8.25% |
|-----------------------|------------------------------|--|------------------------------|
| Net Pension Liability | \$ 654,325 | \$ 463,907 | \$ 303,828 |

G. PENSION PLAN FIDUCIARY NET POSITION

Detailed information about the SDTF's fiduciary net position is available in PERA's annual comprehensive financial report which can be obtained at www.copera.org/financial-reports-and-studies.

NOTE 12. OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB)

A. PLAN DESCRIPTION

The County allows retirees to participate in the Adams County Postemployment Retiree Health Care Plan Program (the Program), a single-employer other postemployment benefits (OPEB) plan, offering postemployment health insurance benefits to retired employees meeting the County's eligibility requirements.

Employees working over 30 hours per week are eligible based on the following three tiers:

Tier 1: County employees who were hired prior to January 1, 2005 are eligible for post-employment healthcare benefits at age 55 with 5 years of service or if their age plus years of services total 70 or more.

Tier 2: County employees who were hired on or after January 1, 2005, and prior to January 1, 2010, are eligible for post-employment healthcare benefits at age 55 with 10 years of service or at age 50 if their age plus years of services total 70 or more.

Tier 3: County employees who were hired on or after January 1, 2010 are eligible for post-employment healthcare benefits at age 55 with 10 years of service.

NOTE 12. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

Benefits include an explicit subsidy of \$50 per month toward the participant's cost of retiree medical coverage with the County, which will increase to a \$500 per month County contribution for pre-65 retirees as of January 1, 2022. Retirees pay any premium in excess of the applicable County contribution. In addition to the \$50 per month, benefits of eligibility include access to the blended premium rates based on active member and pre-65 retiree experience. These rates are generally lower than those available to pre-Medicare retirees in the marketplace and lower than the true cost of coverage, creating an implicit subsidy.

The following table provides a summary of the number of participants in the plan:

| | |
|---|---------------------|
| Inactive Plan Members or Beneficiaries Currently Receiving Benefits | 402 |
| Active Plan Members | <u>2,182</u> |
| Total Plan Members | <u><u>2,584</u></u> |

The OPEB Plan currently has no assets accumulated, and claims are paid as the liabilities are incurred. For the year ended December 31, 2022, the County paid \$917,284 in benefit payments.

The total OPEB liability was calculated using a measurement date of December 31, 2021, and an actuarial valuation date of January 1, 2022.

The total OPEB liability was calculated using the following assumptions, applied to all periods included in the measurement:

| | |
|-------------------------|---|
| Actuarial Cost Method | Individual Entry-Age Normal |
| Discount Rate | 1.84% as of December 31, 2021. This was based on the weekly rate closest to, but not later than, the measurement date of the Fidelity "20-Year Municipal GO AA Index." |
| Salary Increases | 0.0% to 2.6%, not including wage inflation of 3.5% |
| Mortality | The rates of pre- and post-retirement mortality were based on the RP-2014 Blue collar Employee and Health Annuitant Generational Mortality Tables projected using the Ultimate MP Scale |
| Health Care Trend Rates | The cost of healthcare is assumed to increase by 7.00% per annum initially with an expected reduction to 4.15% per annum by 2035. |
| Participant Rates | The probability of electing coverage at retirement is assumed to be 90% for members retiring before the age of 65 and 50% for members retiring after age 65. |

The County contribution for pre-65 retirees was increased from \$50 per month to \$500 per month as of January 1, 2022.

The discount rate used was the municipal bond rate, or 1.84% per annum.

NOTE 12. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)**B. INFORMATION ABOUT THE TOTAL OPEB LIABILITY**

Information on what the OPEB Plan's total OPEB liability would be if it were calculated using a Single Discount Rate and Healthcare Cost Trend Rate assumption that is one percent lower or one percent higher can be found below:

| | 1% Decrease 0.84% | Current Discount Rate Assumption 1.84% | 1% Increase 2.84% |
|----------------------|------------------------------|---|------------------------------|
| Total OPEB Liability | \$ 32,925,553 | \$ 30,076,589 | \$ 27,521,053 |
| | | Current Healthcare Cost Trend Rate Assumptions | |
| | 1% Decrease | 1% Increase | |
| Total OPEB Liability | \$ 28,785,519 | \$ 30,076,589 | \$ 31,639,000 |

C. CHANGES IN THE TOTAL OPEB LIABILITY

A schedule detailing the changes in the total OPEB liability for the measurement period ending in December 31, 2021, as follows:

| | |
|---|----------------------|
| Total OPEB Liability | |
| Service Cost | \$ 4,099,479 |
| Interest on the Total OPEB Liability | 958,586 |
| Difference Between Expected and Actual Experience | (18,473,312) |
| Changes of Assumptions | (1,929,092) |
| Benefit Payments, Including Refunds of Employee Contributions | (917,284) |
| Net Change in Total OPEB Liability | (16,261,623) |
| Total OPEB Liability, Beginning | 46,338,212 |
| Total OPEB Liability, Ending | <u>\$ 30,076,589</u> |

Since the prior measurement date, there was a gain on plan experience for two primary reasons. Participation in the retiree healthcare plan was less than expected, and there was an increase in relative premiums charged to retirees as compared to active members, thus reducing the amount of implicit subsidy the retirees receive. Additionally, the discount rate changed from 2.00% to 1.84%, which caused the total OPEB liability to increase.

For the year ended December 31, 2022, the County reported an OPEB expense of \$2,813,677.

Benefit payments made subsequent to the measurement date of \$949,389 will be recognized as a reduction of the total OPEB liability in the subsequent fiscal year. As of December 31, 2022, these payments are reported as deferred outflows of resources.

NOTE 12. OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

A schedule of deferred inflows and outflows related to OPEB for the current period is shown below:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Difference Between Expected and Actual Experience | \$ - | \$ 17,672,232 |
| Changes of Assumptions or Other Inputs | 3,066,737 | 2,063,853 |
| County Contributions Subsequent to the Measurement Date | <u>949,388</u> | <u>-</u> |
| Total | <u>\$ 4,016,125</u> | <u>\$ 19,736,085</u> |

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| <u>Year ended December 31</u> | <u>OPEB Expense</u> |
|-----------------------------------|-------------------------|
| 2023 | (2,244,388) |
| 2024 | (2,244,388) |
| 2025 | (2,244,388) |
| 2026 | (2,244,388) |
| 2027 | (2,274,282) |
| 2028-2030 | <u>(5,417,514)</u> |
| Total | <u>\$ (16,669,348)</u> |

NOTE 13. DEFERRED COMPENSATION PLAN

The County offers its benefits-eligible employees an opportunity to participate voluntarily in a deferred compensation plan. This plan, created in accordance with Internal Revenue Code Section 457, is maintained by a third-party administrator. In 2022, employees could voluntarily elect to have amounts withheld from the compensation up to age of 50 to \$22,500; over age 50 of \$30,000 and up to \$45,000 if the employee was in a catch-up period. The deferred compensation plan permits employees to defer a portion of their salary until future years. Access to the withdrawal of funds from the deferred compensation plan(s) are available to employees following termination, retirement, death, or an unforeseeable emergency. The Plan also offers a 457 Roth Option which allows employees the ability to designate all or a portion of their contributions as after-tax contributions instead of having only a pre-tax option.

All assets and income of the deferred compensation plan are held in trust by a third party for the exclusive benefit of the participants and their beneficiaries, and per federal law, are not available to the County or its creditors. As a result, the assets and liabilities of the deferred compensation plan are not included in the County's financial statements.

NOTE 14. CONDUIT DEBT OBLIGATIONS

The County has participated in various issuances of bonds including, private activity bonds, single and multi-family housing mortgage revenue bonds, and industrial development revenue bonds. These bonds are not direct or contingent liabilities of the County in any manner and are not reported as liabilities in the County's financial statements. Revenues from facilities constructed or mortgages pledged are for the total payment of the debt service on these bonds. Bondholders can only look to these sources for repayment.

As of December 31, 2022, the principal balance of the County's conduit debt was \$8,597,017. The original bonds were issued in the combined amount of \$15,450,000. The oldest issue originated in 2011 with a date to mature in 2031. In 2022, annual outstanding principal payments on the debt were made in the amount of \$5,144,000.

NOTE 15. CONTINGENCIES

As of December 31, 2022, the County is a defendant in lawsuits that allege negligence, deprivation of civil rights, and/or racial or sexual discrimination, personal injury, property damage, and other miscellaneous claims. The outcome of these matters is currently unknown. Under the Colorado Revised Statutes 13-60-101 and 24-10-113, should the courts sustain any of the litigation against the County, the County may levy sufficient ad valorem property taxes to cover any resulting expenditures not anticipated in the current year. This tax levy is limited to ten mills per year.

The County participates in several federally assisted grant programs. The amount, if any, of expenditures that may be disallowed by the granting agencies is not determinable at this time, although the County expects such amounts, if any, should not materially affect the financial statements.

NOTE 16. SCHEDULE OF EBT AUTHORIZATIONS, WARRANT AND TOTAL EXPENDITURES

The Social Services Fund does not record the Food Assistance Electronic Benefit Transaction in the County's financial statements because the benefits are provided directly from the Colorado Department of Human Services to the clients. The County records other EBT transactions and related revenues. The following schedule is presented to show the amount of the food assistance benefits that are directly passed through to the County's residents in 2022:

| Program | County EBT | County Share of | Expenditures by | County EBT | Total Expenditures |
|--------------------------|----------------|-----------------|-----------------|--|--------------------|
| | Authorizations | Authorizations | County Warrant | Authorizations plus Expenditures by County Warrant | (E = B + C) |
| | (A) | (B) | (C) | (D = A + C) | |
| Food Assistance Benefits | \$ 191,691,318 | \$ - | \$ - | \$ 191,691,318 | \$ - |

A - Welfare payments authorized by the County net of refunds. These County authorizations are paid by the Colorado Department of Human Services by electronic benefit cards (EBT) and electronic funds transfers (EFT).

B - Amounts are settled monthly by a reduction of Colorado Department of Human Services cash advances to the County, net of any refunds.

C - Expenditures made by County warrants or other County payment methods.

D - Represents the total expenditures of the welfare programs that are administered by the County.

E - Equals the expenditures on the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Social Services Fund. The effect is zero as this program is not recorded in the County's financial statements.

NOTE 17. FUND BALANCE CATEGORIES AND CLASSIFICATION

Certain resources of the County have been set aside due to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation. These restrictions are clearly identified in the government-wide statement of net position and fund balance. Fund balance classifications are described in detail, as follows:

| | General Fund | Road and Bridge Fund | Social Services Fund | Open Space Sales Tax Fund | Nonmajor Governmental Funds | Total |
|-------------------------------|-----------------------|----------------------------|----------------------------|------------------------------|-----------------------------------|-----------------------|
| Nonspendable: | | | | | | |
| Prepaid Items | \$ 1,345,778 | \$ - | \$ - | \$ - | \$ 5,071,375 | \$ 6,417,153 |
| Total Nonspendable | <u>1,345,778</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>5,071,375</u> | <u>6,417,153</u> |
| Restricted For: | | | | | | |
| TABOR Reserve | 10,307,793 | - | - | - | - | 10,307,793 |
| Clerk and Recorder Technology | 1,061,433 | - | - | - | - | 1,061,433 |
| Road and Bridge | - | 66,408,517 | - | - | - | 66,408,517 |
| Health and Welfare | - | - | 1,696,562 | - | - | 1,696,562 |
| Conservation Trust | - | - | - | - | 2,782,218 | 2,782,218 |
| Waste Management | - | - | - | - | 4,752,383 | 4,752,383 |
| Open Space | - | - | - | 82,425,122 | 4,793,735 | 87,218,857 |
| DIA Noise Mitigation | - | - | - | - | 379,333 | 379,333 |
| ACC Discretionary | 252,424 | - | - | - | - | 252,424 |
| Youth Activity Programs | 1,144,816 | - | - | - | - | 1,144,816 |
| Capital Facilities | - | - | - | - | 29,407,377 | 29,407,377 |
| Grant Programs | - | - | - | - | 836,868 | 836,868 |
| Other: | | | | | | |
| Sheriff Booking Fee | 305,472 | - | - | - | - | 305,472 |
| Sheriff Intelligence | 96,881 | - | - | - | - | 96,881 |
| Public Land Dedication | 2,386,995 | - | - | - | - | 2,386,995 |
| Special Transit | 1,267,070 | - | - | - | - | 1,267,070 |
| Total Restricted | <u>16,822,884</u> | <u>66,408,517</u> | <u>1,696,562</u> | <u>82,425,122</u> | <u>42,951,914</u> | <u>210,304,999</u> |
| Committed To: | | | | | | |
| Health and Welfare | - | - | 7,826,214 | - | 954,328 | 8,780,542 |
| Sheriff Training Facility | - | - | - | - | 2,245,089 | 2,245,089 |
| Total Committed | <u>-</u> | <u>-</u> | <u>7,826,214</u> | <u>-</u> | <u>3,199,417</u> | <u>11,025,631</u> |
| Assigned To: | | | | | | |
| Sheriff Projects | 595 | - | - | - | - | 595 |
| CSU Programs | 73,327 | - | - | - | - | 73,327 |
| Capital Projects | 4,301,584 | - | - | - | - | 4,301,584 |
| Community Recovery | 6,195,622 | - | - | - | - | 6,195,622 |
| Grant Programs | - | - | - | - | 468,989 | 468,989 |
| Total Assigned | <u>10,571,128</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>468,989</u> | <u>11,040,117</u> |
| Unassigned | | | | | | |
| | <u>134,784,167</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>(170)</u> | <u>134,783,997</u> |
| Total Fund Balances | <u>\$ 163,523,957</u> | <u>\$ 66,408,517</u> | <u>\$ 9,522,776</u> | <u>\$ 82,425,122</u> | <u>\$ 51,691,525</u> | <u>\$ 373,571,897</u> |

NOTE 17. FUND BALANCE CATEGORIES AND CLASSIFICATION (CONTINUED)

[Restricted for TABOR Reserve](#) – An emergency reserve amount of \$10,307,793 is restricted for compliance with the requirements of the Taxpayer’s Bill of Rights (TABOR) amendment to the Constitution of the State of Colorado, Amendment 1 to Article X, Section 20. See Note 3.A – Legal Compliance, TABOR Amendment for additional information.

[Restricted for Clerk and Recorder Technology](#) – Pursuant to the Colorado Revised Statutes 30-10-421, the County’s Clerk and Recorder collects fees for recording and filing documents, a portion of which is restricted for improving the technology at the County Clerk and Recorder’s Office. As of December 31, 2022, the balance was \$1,061,433.

[Restricted for Road and Bridge](#) – Pursuant to the Colorado Revised Statutes 43-2-202, the County’s Road and Bridge Fund accounts for activities related to road and bridge construction, maintenance, and administration. As of December 31, 2022, this reserve of \$66,408,517 was reported as restricted.

[Restricted for Health and Welfare](#) – \$1,696,562 is excess Title IV-E money received from the State and restricted for child welfare purposes.

[Restricted for Conservation Trust](#) – Pursuant to the Colorado Revised Statutes 29-21-101, \$2,782,218 is restricted for the purpose of acquiring, developing, and maintaining parks and trails.

[Restricted for Waste Management](#) – Pursuant to the Colorado Revised Statutes 30-20-115 and the Colorado Revised Statutes 25-15-214, the County collects fees for solid and hazardous waste to offset the cost of operating and maintaining waste disposal sites. A balance of \$4,752,383 was restricted in the Waste Management Fund at year end.

[Restricted for Open Space](#) – An amount of \$87,218,857 was restricted pursuant to voter approval on a ballot issue in 1999, 2004, and 2020 to use sales tax revenue for specific open space projects. Additional information regarding the sales tax is in Note 18 of the notes to the basic financial statements.

[Restricted for DIA Noise Mitigation](#) – Pursuant to the judicial order disbursing funds under Case Number 01-CV-558 in the matter of Board of County Commissioners of Adams County v City and County of Denver, April 21, 2003, monies have been segregated and must be used for the purpose of reimbursing the County property owners for mitigation of air noise from the Denver International Airport (DIA). The balance as of December 31, 2022, was \$379,333.

[Restricted for ACC Discretionary](#) – Pursuant to the aforementioned intergovernmental agreement, the Airport Coordinating Committee (ACC) is owed 7.9% of tax revenue sharing paid by the City and County of Denver on behalf of DIA. The committee has full spending authority within the scope of the committee’s mission and purpose. As of December 31, 2022, the balance of the restriction was \$252,424.

[Restricted for Youth Activity Programs](#) – As part of the sale of the Denver Broncos Football Club, a sharing amount was distributed to the counties, cities, and towns that comprised the Metropolitan Football Stadium District. The County received \$1,144,816, which is required to be used on youth activity programs.

[Restricted for Capital Facilities](#) – 0.3% of voter-approved sales tax dollars are restricted for construction of capital facilities. As of December 31, 2022, the restricted fund balance for sales tax was \$29,407,377.

[Restricted for Grant Programs](#) – The County received grant monies that are restricted for the uses as specified in the grant agreements from the grantors. A total of \$836,868 was restricted for these purposes.

NOTE 17. FUND BALANCE CATEGORIES AND CLASSIFICATION (CONTINUED)

Other – Other restrictions consists of the following:

Sheriff Booking Fee – Pursuant to Colorado Revised Statute 30-1-104 (n), the allowable fees collected by the Sheriff for committing and discharging convicted prisoners to and from the County jail shall be restricted, and pursuant to Colorado Revised Statute 30-1-119 (2), those collected fees may only be expended on allowable activities. The balance as of December 31, 2022, was \$305,472.

Sheriff Intelligence – Pursuant to Colorado Revised Statute 16-13-701 and 16-13-702, forfeited property shall be segregated and only be expended upon approval by an appointed committee. At December 31, 2022, the restricted balance was \$96,881.

Public Land Dedication – The Board has adopted development standards as provided in the Colorado Constitution and the Colorado Revised Statutes, as amended. These statutes required setting aside fees received from developers for the purpose of protecting and promoting public health, safety, and general welfare of the County. At December 31, 2022, the restricted balance was \$2,386,995.

Special Transit – \$1,267,070 was restricted by virtue of intergovernmental agreements with the cities in Adams County and the Denver Regional Council of Governments. These resources are restricted for the purpose of providing community transit services within the County.

NOTE 18. TAX INFORMATION

On November 6, 2001, the County's residents voted to continue the imposition of a one-half of one percent sales tax, which was originally approved by the voters on November 2, 1999. This tax was approved for the purpose of capital improvements to or the building of roads and bridges due to deficiency in roadway infrastructure. The tax took effect on January 1, 2002 and was due to end on December 31, 2008. On November 7, 2006, voters approved an extension of the one-half of one percent sales tax until December 31, 2028. It was also approved that this sales tax will be split into two components, 0.2% for public works and 0.3% for capital facilities.

On November 2, 2004, the residents authorized the extension of an existing County-wide sales tax of one-fifth of one percent through December 31, 2026, with an increase to one-fourth of one percent effective January 1, 2007. This sales tax revenue is used to preserve open space and create and maintain parks and recreation facilities in the County.

On November 3, 2020, the residents voted to preserve the programs and continue both sales tax measures permanently.

NOTE 19. TAX ABATEMENTS

The County, by authority of the Board, entered into incentive agreements with businesses with interest to relocate or expand their operations within the County. In order to be eligible, a business must meet several requirements, such as making a minimum investment in property, hiring and maintaining a certain number of employees throughout the term of the incentive agreement, and paying employees at or above the County's annual average wage. If a business files proof of meeting all the requirements to the County by December 31 of the filing year, that business is eligible to receive the lesser of a negotiated annual incentive or a percentage rebate on the property taxes levied by the County (real and/or personal) in a given year.

As of December 31, 2022, the incentive agreements are summarized by industry of business in the table below:

| Industry of Business | Term of Agreement | Initial Payment Year | Maximum Incentive | Incentive Payments | |
|----------------------|-------------------|----------------------|----------------------|--------------------|---------------------|
| | | | | Current | Cumulative |
| Technology | 9 Years | 2018 | \$ 5,848,739 | \$ 52,281 | \$ 1,061,553 |
| Food/Beverage | 6 Years | 2019 | 202,119 | 29,402 | 145,753 |
| Manufacturing | 5 Years | 2020 | 69,992 | - | - |
| Manufacturing | 6 Years | 2022 | 1,316,943 | 53,256 | 53,256 |
| Manufacturing | 6 Years | 2022 | 717,716 | 43,291 | 43,291 |
| Manufacturing | 6 Years | 2022 | 336,000 | 46,925 | 46,925 |
| Food/Beverage | 6 Years | 2024 | 2,940,104 | - | - |
| Food/Beverage | 10 Years | 2024 | 706,634 | - | - |
| Food/Beverage | 6 Years | 2025 | 912,606 | - | - |
| Total | | | <u>\$ 13,050,853</u> | <u>\$ 225,155</u> | <u>\$ 1,350,778</u> |

NOTE 20. SUBSEQUENT EVENTS

In October 2021, the Adams County Board of Commissioners made the decision to end the partnership with Tri-County Health Department and create a new health department focusing on the specific needs of the nearly 520,000 residents and businesses in Adams County. The Board adopted Resolution 2022-383 on July 19, 2022, establishing the Adams County Board of Health as the governing body of the Adams County Health Department. The Public Health Department was fully operational starting January 1, 2023.



ADAMS COUNTY, COLORADO
GENERAL FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final Budget</u> |
|-------------------------------------|-------------------------|--------------------|-----------------------|-----------------------------------|
| | <u>Original</u> | <u>Final</u> | | |
| REVENUES: | | | | |
| Taxes | | | | |
| Property Taxes | \$ 212,765,853 | \$ 212,765,853 | \$ 211,105,712 | \$ (1,660,141) |
| Other Taxes | 900,000 | 900,000 | 734,465 | (165,535) |
| Total Taxes | <u>213,665,853</u> | <u>213,665,853</u> | <u>211,840,177</u> | <u>(1,825,676)</u> |
| Licenses and Permits | | | | |
| Liquor Licenses | 28,000 | 28,000 | 25,425 | (2,575) |
| Marriage Licenses | 16,500 | 16,500 | 18,277 | 1,777 |
| Marijuana Licenses | 255,000 | 255,000 | 180,000 | (75,000) |
| Building Permits | 2,300,000 | 2,300,000 | 2,547,585 | 247,585 |
| Other Licenses and Permits | 58,045 | 58,045 | 64,956 | 6,911 |
| Total Licenses and Permits | <u>2,657,545</u> | <u>2,657,545</u> | <u>2,836,243</u> | <u>178,698</u> |
| Intergovernmental | <u>11,286,476</u> | <u>57,991,703</u> | <u>47,364,711</u> | <u>(10,626,992)</u> |
| Charges for Services | | | | |
| Assessor | 10,000 | 10,000 | 29,425 | 19,425 |
| Clerk and Recorder | 14,308,673 | 14,308,673 | 13,288,739 | (1,019,934) |
| Public Trustee | 600,000 | 600,000 | 804,546 | 204,546 |
| Sheriff | 4,461,869 | 4,461,869 | 4,044,915 | (416,954) |
| Treasurer | 5,710,250 | 5,710,250 | 6,391,218 | 680,968 |
| Animal Shelter and Adoption Center | 1,016,757 | 1,016,757 | 947,919 | (68,838) |
| Planning and Development | 469,589 | 469,589 | 571,405 | 101,816 |
| Legal Services | 2,348,264 | 2,348,264 | 943,731 | (1,404,533) |
| Copies, Maps, and Plans | 25,060 | 25,060 | 33,401 | 8,341 |
| Coroner Services - Broomfield | 400,000 | 400,000 | 476,088 | 76,088 |
| District Attorney - Broomfield | 3,151,615 | 3,151,615 | 3,151,615 | - |
| Riverdale Regional Park | 805,000 | 805,000 | 585,310 | (219,690) |
| Colorado State University Extension | 57,309 | 57,309 | 28,006 | (29,303) |
| County Fair | 1,192,000 | 1,192,000 | 696,859 | (495,141) |
| Fines and Forfeitures | 260,000 | 260,000 | 285,482 | 25,482 |
| Other Charges for Services | 15,500 | 15,500 | 242,146 | 226,646 |
| Total Charges for Services | <u>34,831,886</u> | <u>34,831,886</u> | <u>32,520,805</u> | <u>(2,311,081)</u> |
| Investment Earnings | <u>1,500,000</u> | <u>1,500,000</u> | <u>(1,854,772)</u> | <u>(3,354,772)</u> |
| Miscellaneous Revenues | <u>7,348,097</u> | <u>7,348,097</u> | <u>10,083,164</u> | <u>2,735,067</u> |
| Total Revenues | <u>271,289,857</u> | <u>317,995,084</u> | <u>302,790,328</u> | <u>(15,204,756)</u> |

(continued)

ADAMS COUNTY, COLORADO
GENERAL FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | Budgeted Amounts | | Actual Amounts | Variance with Final |
|---|------------------|-------------|----------------|---------------------|
| | Original | Final | | Budget |
| EXPENDITURES: | | | | |
| Current | | | | |
| General Government | | | | |
| County Manager | 8,787,539 | 9,105,876 | 8,443,580 | 662,296 |
| County Attorney | 5,630,949 | 5,743,509 | 4,685,247 | 1,058,262 |
| Customer Experience | 497,562 | 497,562 | 439,689 | 57,873 |
| Finance | 4,177,059 | 4,236,021 | 3,825,122 | 410,899 |
| Facilities Operations | 18,228,501 | 18,050,809 | 14,517,426 | 3,533,383 |
| Human Resources | 3,654,438 | 3,758,677 | 3,063,769 | 694,908 |
| Justice Coordination Committee | 72,559 | 72,559 | 30,577 | 41,982 |
| Planning and Development | 2,998,756 | 3,084,919 | 2,859,279 | 225,640 |
| Information Technology | 10,155,668 | 10,568,519 | 11,254,923 | (686,404) |
| Special Transportation | 260,000 | 260,000 | - | 260,000 |
| County Assessor | 5,730,438 | 5,730,438 | 5,210,196 | 520,242 |
| Board of County Commissioners | 1,046,866 | 1,046,866 | 1,020,982 | 25,884 |
| County Clerk and Recorder | | | | |
| Administrative | 980,401 | 980,401 | 1,023,030 | (42,629) |
| Recording | 992,046 | 992,046 | 774,154 | 217,892 |
| Elections | 3,803,177 | 3,803,177 | 3,852,640 | (49,463) |
| Motor Vehicle | 6,698,052 | 6,698,052 | 6,584,647 | 113,405 |
| County Surveyor | 9,187 | 9,537 | 9,498 | 39 |
| District Attorney | 27,553,464 | 29,666,564 | 27,163,186 | 2,503,378 |
| Public Trustee | 415,448 | 415,448 | 331,879 | 83,569 |
| County Treasurer | 1,761,970 | 1,761,970 | 1,642,423 | 119,547 |
| Neighborhood Services Administration | 2,006,634 | 2,020,684 | 2,007,907 | 12,777 |
| Economic Development | 1,577,243 | 1,575,243 | 1,014,103 | 561,140 |
| Economic Incentives | 1,141,568 | 1,141,568 | 181,864 | 959,704 |
| Administration and Organizational Support | 7,363,847 | 54,777,436 | 49,448,738 | 5,328,698 |
| Veterans Service Office | 179,900 | 179,900 | 222,553 | (42,653) |
| Total General Government | 115,723,272 | 166,177,781 | 149,607,412 | 16,570,369 |
| Public Safety | | | | |
| Animal Shelter and Adoption Center | 2,906,639 | 3,006,639 | 2,998,032 | 8,607 |
| Community Corrections | 8,322,172 | 8,725,274 | 6,463,547 | 2,261,727 |
| Facilities Operations | 2,621,795 | 2,827,218 | 3,633,484 | (806,266) |
| Weed and Pest Control | 408,178 | 408,178 | 251,938 | 156,240 |
| County Coroner | 3,664,309 | 3,814,309 | 3,817,424 | (3,115) |
| Office of Emergency Management | 1,267,396 | 1,267,396 | 1,232,148 | 35,248 |
| Sheriff - Corrections | 47,018,998 | 47,852,998 | 40,126,944 | 7,726,054 |
| Sheriff - Grants and Other Programs | 1,277,172 | 1,277,172 | 727,060 | 550,112 |
| Sheriff - Field and Administration | 46,468,799 | 49,318,912 | 48,504,590 | 814,322 |
| Neighborhood Services | 1,798,503 | 1,793,853 | 1,574,003 | 219,850 |
| Total Public Safety | 115,753,961 | 120,291,949 | 109,329,170 | 10,962,779 |

(continued)

ADAMS COUNTY, COLORADO
GENERAL FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final Budget</u> |
|--|-------------------------|-----------------------|-----------------------|-----------------------------------|
| | <u>Original</u> | <u>Final</u> | | |
| EXPENDITURES (Continued): | | | | |
| County Funded Human Services | | | | |
| Human Service Agency Grants | 800,000 | 800,000 | 790,000 | 10,000 |
| Poverty Reduction | 2,027,813 | 2,184,654 | 2,443,555 | (258,901) |
| Opioid Abatement | - | - | 501,458 | (501,458) |
| Tri-County Health | 4,342,603 | 5,342,603 | 4,291,036 | 1,051,567 |
| Total County Funded Human Services | <u>7,170,416</u> | <u>8,327,257</u> | <u>8,026,049</u> | <u>301,208</u> |
| Public Works | | | | |
| Code Enforcement | 1,690,069 | 1,690,069 | 1,300,852 | 389,217 |
| Projects | 1,521,116 | 1,521,116 | 475,192 | 1,045,924 |
| Total Public Works | <u>3,211,185</u> | <u>3,211,185</u> | <u>1,776,044</u> | <u>1,435,141</u> |
| Culture and Recreation | 6,837,159 | 7,688,157 | 7,757,278 | (69,121) |
| Conservation of Natural Resources | 574,185 | 574,185 | 323,514 | 250,671 |
| Economic Opportunity | 162,161 | 162,161 | 128,121 | 34,040 |
| Capital Outlay | 14,014,519 | 31,616,648 | 14,376,674 | 17,239,974 |
| Total Capital Outlay | <u>14,014,519</u> | <u>31,616,648</u> | <u>14,376,674</u> | <u>17,239,974</u> |
| Debt Service | | | | |
| Principal | - | - | 682,189 | (682,189) |
| Interest | - | - | 56,128 | (56,128) |
| Advance Refunding Escrow | - | - | - | - |
| Total Debt Service | <u>-</u> | <u>-</u> | <u>738,317</u> | <u>(738,317)</u> |
| Total Expenditures | <u>263,446,858</u> | <u>338,049,323</u> | <u>292,062,579</u> | <u>45,986,744</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>7,842,999</u> | <u>(20,054,239)</u> | <u>10,727,749</u> | <u>30,781,988</u> |
| OTHER FINANCING SOURCES (USES): | | | | |
| Proceeds from Sale of Capital Assets | - | - | 9,813 | 9,813 |
| Transfers Out | (24,785,000) | (18,305,997) | (2,463,842) | 15,842,155 |
| Lease Proceeds | - | - | 11,815 | 11,815 |
| Total Other Financing Sources (Uses) | <u>(24,785,000)</u> | <u>(18,305,997)</u> | <u>(2,442,214)</u> | <u>15,863,783</u> |
| Net Change in Fund Balance | (16,942,001) | (38,360,236) | 8,285,535 | 46,645,771 |
| Fund Balance, Beginning of Year | <u>155,238,422</u> | <u>155,238,422</u> | <u>155,238,422</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 138,296,421</u> | <u>\$ 116,878,186</u> | <u>\$ 163,523,957</u> | <u>\$ 46,645,771</u> |

ADAMS COUNTY, COLORADO
ROAD AND BRIDGE FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final Budget</u> |
|--|-------------------------|----------------------|-----------------------|-----------------------------------|
| | <u>Original</u> | <u>Final</u> | | |
| REVENUES: | | | | |
| Taxes | | | | |
| Property Taxes | \$ 12,054,723 | \$ 12,054,723 | \$ 11,944,285 | \$ (110,438) |
| Sales Taxes | 20,985,337 | 20,985,337 | 25,802,903 | 4,817,566 |
| Specific Ownership Taxes | 16,000,000 | 16,000,000 | 19,262,655 | 3,262,655 |
| Total Taxes | <u>49,040,060</u> | <u>49,040,060</u> | <u>57,009,843</u> | <u>7,969,783</u> |
| Licenses and Permits | <u>250,000</u> | <u>250,000</u> | <u>175,120</u> | <u>(74,880)</u> |
| Intergovernmental | | | | |
| Federal Grants | - | - | 973,465 | 973,465 |
| State Grants | <u>9,099,698</u> | <u>9,099,698</u> | <u>10,375,301</u> | <u>1,275,603</u> |
| Total Intergovernmental | <u>9,099,698</u> | <u>9,099,698</u> | <u>11,348,766</u> | <u>2,249,068</u> |
| Charges for Services | <u>2,686,000</u> | <u>2,686,000</u> | <u>2,277,179</u> | <u>(408,821)</u> |
| Investment Earnings | <u>4,000</u> | <u>4,000</u> | <u>64,040</u> | <u>60,040</u> |
| Miscellaneous | <u>2,000</u> | <u>2,000</u> | <u>-</u> | <u>(2,000)</u> |
| Total Revenues | <u>61,081,758</u> | <u>61,081,758</u> | <u>70,874,948</u> | <u>9,793,190</u> |
| EXPENDITURES: | | | | |
| Public Works | 57,699,391 | 57,699,391 | 57,290,765 | 408,626 |
| Capital Outlay | <u>15,000,000</u> | <u>31,446,301</u> | <u>31,006,288</u> | <u>440,013</u> |
| Total Expenditures | <u>72,699,391</u> | <u>89,145,692</u> | <u>88,297,053</u> | <u>848,639</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>(11,617,633)</u> | <u>(28,063,934)</u> | <u>(17,422,105)</u> | <u>10,641,829</u> |
| Other Financing Sources (Uses) | | | | |
| Transfers Out | <u>(976,000)</u> | <u>(976,000)</u> | <u>(28,027)</u> | <u>947,973</u> |
| Net Change in Fund Balance | (12,593,633) | (29,039,934) | (17,450,132) | 11,589,802 |
| Fund Balance, Beginning of Year | <u>83,858,649</u> | <u>83,858,649</u> | <u>83,858,649</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 71,265,016</u> | <u>\$ 54,818,715</u> | <u>\$ 66,408,517</u> | <u>\$ 11,589,802</u> |

ADAMS COUNTY, COLORADO
SOCIAL SERVICES FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final Budget</u> |
|--|-------------------------|---------------------|-----------------------|-----------------------------------|
| | <u>Original</u> | <u>Final</u> | | |
| REVENUES: | | | | |
| Taxes | \$ 20,891,761 | \$ 20,891,761 | \$ 20,758,633 | \$ (133,128) |
| Intergovernmental | | | | |
| Federal Grants | 54,214,095 | 55,292,095 | 68,149,717 | 12,857,622 |
| State Grants | <u>52,000,000</u> | <u>52,000,000</u> | <u>50,224,506</u> | <u>(1,775,494)</u> |
| Total Intergovernmental | <u>106,214,095</u> | <u>107,292,095</u> | <u>118,374,223</u> | <u>11,082,128</u> |
| Miscellaneous | <u>10,995,365</u> | <u>10,995,365</u> | <u>386,598</u> | <u>(10,608,767)</u> |
| Total Revenues | <u>138,101,221</u> | <u>139,179,221</u> | <u>139,519,454</u> | <u>340,233</u> |
| EXPENDITURES: | | | | |
| Health and Welfare | <u>138,082,698</u> | <u>142,961,358</u> | <u>141,788,791</u> | <u>1,172,567</u> |
| Net Change in Fund Balance | 18,523 | (3,782,137) | (2,269,337) | 1,512,800 |
| Fund Balance, Beginning of Year | <u>11,792,113</u> | <u>11,792,113</u> | <u>11,792,113</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 11,810,636</u> | <u>\$ 8,009,976</u> | <u>\$ 9,522,776</u> | <u>\$ 1,512,800</u> |

**ADAMS COUNTY, COLORADO
OPEN SPACE SALES TAX FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022**

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|----------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Taxes | \$ 26,231,672 | \$ 26,231,672 | \$ 32,253,629 | \$ 6,021,957 |
| Investment Earnings | - | - | 1,046,519 | 1,046,519 |
| Total Revenues | <u>26,231,672</u> | <u>26,231,672</u> | <u>33,300,148</u> | <u>7,068,476</u> |
| EXPENDITURES: | | | | |
| Conservation of Natural Resources | <u>24,333,529</u> | <u>24,333,529</u> | <u>16,118,112</u> | <u>8,215,417</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>1,898,143</u> | <u>1,898,143</u> | <u>17,182,036</u> | <u>15,283,893</u> |
| Other Financing Sources (Uses) | | | | |
| Transfers Out | <u>(6,542,422)</u> | <u>(6,542,422)</u> | <u>(1,951,538)</u> | <u>4,590,884</u> |
| Net Change in Fund Balance | (4,644,279) | (4,644,279) | 15,230,498 | 19,874,777 |
| Fund Balance, Beginning of Year | <u>67,194,624</u> | <u>67,194,624</u> | <u>67,194,624</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 62,550,345</u> | <u>\$ 62,550,345</u> | <u>\$ 82,425,122</u> | <u>\$ 19,874,777</u> |

ADAMS COUNTY, COLORADO
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2022

NOTE 1: SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND CONTRIBUTIONS

A. ADAMS COUNTY RETIREMENT PLAN

Changes in assumptions since the December 31, 2021 actuarial valuation are as follows:

- There were no changes in assumptions

B. DISTRICT ATTORNEY'S PARTICIPATION IN PUBLIC EMPLOYEES' RETIREMENT ASSOCIATION (PERA)

There were no changes in the benefit terms.

There were no changes in assumptions or other inputs since the December 31, 2021 actuarial valuation.

NOTE 2: BUDGETARY INFORMATION

Budgets for all governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgets for the proprietary funds are adopted on a non-GAAP (budgetary) basis. The County follows the policy of adopting a legal budget for all its governmental funds except the fiduciary funds. Expenditures for each fund may not legally exceed budgeted expenditures at the individual fund level. As allowed in policy, the Budget Director/Manager may transfer budget between line items as long as the total adopted budget for the fund is not exceeded. Any revision to the total budgeted expenditures of any fund requires a supplemental appropriation resolution to be approved by the Board of County Commissioners. Appropriations lapse at year end for all funds with legally adopted budgets.

The County adheres to the following schedule in establishing the budget:

- October 15: Deadline for submission of proposed budget to Board of County Commissioners.
- Early December: Public hearings on proposed budget.
- December 15: Adoption and appropriation of the County budget completed.
- January 31: Deadline for filing certified budget with the State of Colorado Division of Local Governments as part of the State of Colorado Department of Local Affairs.

ADAMS COUNTY, COLORADO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
ADAMS COUNTY RETIREMENT PLAN
LAST 10 FISCAL YEARS*

| | <u>Year Ended</u> <u>December 31, 2021</u> | <u>Year Ended</u> <u>December 31, 2020</u> | <u>Year Ended</u> <u>December 31, 2019</u> | <u>Year Ended</u> <u>December 31, 2018</u> | <u>Year Ended</u> <u>December 31, 2017</u> | <u>Year Ended</u> <u>December 31, 2016</u> | <u>Year Ended</u> <u>December 31, 2015</u> | <u>Year Ended</u> <u>December 31, 2014</u> |
|--|---|---|---|---|---|---|---|---|
| County's Proportion of Collective Net Pension Liability | 96.7713% | 96.5638% | 96.4418% | 96.6704% | 96.5803% | 96.6116% | 96.6103% | 96.7602% |
| County's Proportionate Share of the Net Pension Liability | \$ 194,776,165 | \$ 227,989,866 | \$ 232,089,955 | \$ 243,813,742 | \$ 186,759,340 | \$ 190,890,667 | \$ 181,996,405 | \$ 155,674,516 |
| County's Covered Payroll | \$ 155,504,340 | \$ 148,705,330 | \$ 135,966,178 | \$ 124,980,700 | \$ 117,572,522 | \$ 110,747,979 | \$ 104,200,911 | \$ 99,158,137 |
| County's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll | 125.25% | 153.32% | 170.70% | 195.08% | 158.85% | 172.36% | 174.66% | 165.39% |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability | 64.67% | 57.01% | 53.95% | 49.66% | 57.61% | 54.58% | 54.43% | 59.34% |

* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan.

**ADAMS COUNTY, COLORADO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE COUNTY CONTRIBUTIONS
ADAMS COUNTY RETIREMENT PLAN
LAST 10 FISCAL YEARS***

| | <u>Year Ended</u> <u>December 31, 2022</u> | <u>Year Ended</u> <u>December 31, 2021</u> | <u>Year Ended</u> <u>December 31, 2020</u> | <u>Year Ended</u> <u>December 31, 2019</u> | <u>Year Ended</u> <u>December 31, 2018</u> | <u>Year Ended</u> <u>December 31, 2017</u> | <u>Year Ended</u> <u>December 31, 2016</u> | <u>Year Ended</u> <u>December 31, 2015</u> | <u>Year Ended</u> <u>December 31, 2014</u> |
|---|---|---|---|---|---|---|---|---|---|
| Contractually Required Contribution | \$ 16,643,147 | \$ 15,550,434 | \$ 14,127,009 | \$ 12,236,956 | \$ 11,248,263 | \$ 10,581,527 | \$ 9,967,318 | \$ 9,378,082 | \$ 8,676,337 |
| Contributions in Relation to the Contractually Required Contribution | <u>(16,643,147)</u> | <u>(15,550,434)</u> | <u>(14,127,009)</u> | <u>(12,236,956)</u> | <u>(11,248,263)</u> | <u>(10,581,527)</u> | <u>(9,967,318)</u> | <u>(9,378,082)</u> | <u>(8,676,337)</u> |
| Contribution Deficiency (Excess) | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| County's Covered Payroll | \$ 158,506,227 | \$ 155,504,340 | \$ 148,705,330 | \$ 135,966,178 | \$ 124,980,700 | \$ 117,572,522 | \$ 110,747,979 | \$ 104,200,911 | \$ 99,158,137 |
| Contributions as a Percentage of Covered Payroll | 10.50% | 10.00% | 9.50% | 9.00% | 9.00% | 9.00% | 9.00% | 9.00% | 8.75% |

* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan.

ADAMS COUNTY, COLORADO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
DISTRICT ATTORNEY'S PARTICIPATION IN PERA
LAST 10 FISCAL YEARS*

| | <u>Year Ended</u> <u>December 31, 2021</u> | <u>Year Ended</u> <u>December 31, 2020</u> | <u>Year Ended</u> <u>December 31, 2019</u> | <u>Year Ended</u> <u>December 31, 2018</u> | <u>Year Ended</u> <u>December 31, 2017</u> | <u>Year Ended</u> <u>December 31, 2016</u> | <u>Year Ended</u> <u>December 31, 2015</u> | <u>Year Ended</u> <u>December 31, 2014</u> | <u>Year Ended</u> <u>December 31, 2013</u> |
|--|---|---|---|---|---|---|---|---|---|
| County's Proportion of Collective Net Pension Liability | 0.0062902376% | 0.0068647857% | 0.0063150055% | 0.0065348619% | 0.0076162931% | 0.0071554401% | 0.0073333873% | 0.0075712694% | 0.0079727351% |
| County's Proportionate Share of the Collective Pension Liability | \$ 463,907 | \$ 651,111 | \$ 612,796 | \$ 743,581 | \$ 1,524,628 | \$ 1,314,321 | \$ 772,281 | \$ 712,193 | \$ 710,209 |
| State's Proportionate Share of the Net Pension Liability Associated with County ** | - | - | 3,123 | 4,093 | - | - | - | - | - |
| Total | \$ 463,907 | \$ 651,111 | \$ 615,919 | \$ 747,674 | \$ 1,524,628 | \$ 1,314,321 | \$ 772,281 | \$ 712,193 | \$ 710,209 |
| County's Covered Payroll | \$ 233,483 | \$ 225,076 | \$ 225,076 | \$ 225,076 | \$ 223,470 | \$ 203,859 | \$ 203,859 | \$ 203,859 | \$ 205,264 |
| County's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll | 198.69% | 289.28% | 272.26% | 330.37% | 682.25% | 644.72% | 378.83% | 349.36% | 346.00% |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability | 73.05% | 65.34% | 62.24% | 55.11% | 43.20% | 42.59% | 56.11% | 59.84% | 61.08% |

* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan.

** A direct distribution provision to allocate funds from the State of Colorado budget to Colorado PERA on an annual basis began in July 2018 based on Senate Bill 18-200. HB 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020, for the State's 2020-21 fiscal year.

**ADAMS COUNTY, COLORADO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE COUNTY CONTRIBUTIONS
DISTRICT ATTORNEY'S PARTICIPATION IN PERA
LAST 10 FISCAL YEARS***

| | Year Ended December 31, 2022 | Year Ended December 31, 2021 | Year Ended December 31, 2020 | Year Ended December 31, 2019 | Year Ended December 31, 2018 | Year Ended December 31, 2017 | Year Ended December 31, 2016 | Year Ended December 31, 2015 | Year Ended December 31, 2014 | Year Ended December 31, 2013 |
|--|---------------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|
| Statutorily Required Contributions | \$ 49,982 | \$ 46,334 | \$ 44,183 | \$ 43,338 | \$ 43,057 | \$ 42,750 | \$ 37,163 | \$ 35,329 | \$ 33,494 | \$ 31,877 |
| Contributions in Relation to the Statutorily Required Contributions | <u>(49,982)</u> | <u>(46,334)</u> | <u>(44,183)</u> | <u>(43,338)</u> | <u>(43,057)</u> | <u>(42,750)</u> | <u>(37,163)</u> | <u>(35,329)</u> | <u>(33,494)</u> | <u>(31,877)</u> |
| Contribution Deficiency (Excess) | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |
| County's Covered Payroll | \$ 235,000 | \$ 233,483 | \$ 225,076 | \$ 225,076 | \$ 225,076 | \$ 223,470 | \$ 203,859 | \$ 203,859 | \$ 203,859 | \$ 205,264 |
| Contributions as a Percentage of Covered Payroll | 21.27% | 19.84% | 19.63% | 19.25% | 19.13% | 19.13% | 18.23% | 17.33% | 16.43% | 15.53% |

* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan. The OPEB plan has no assets accumulated in a trust that meet the criteria of GASB P22.101 or P52.101.

ADAMS COUNTY, COLORADO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY
ADAMS COUNTY OPEB PLAN
LAST 10 FISCAL YEARS*

| | <u>Year Ended</u> <u>December 31, 2021</u> | <u>Year Ended</u> <u>December 31, 2020</u> | <u>Year Ended</u> <u>December 31, 2019</u> | <u>Year Ended</u> <u>December 31, 2018</u> | <u>Year Ended</u> <u>December 31, 2017</u> |
|---|---|---|---|---|---|
| Service Cost | \$ 4,099,479 | \$ 1,019,954 | \$ 909,732 | \$ 918,137 | \$ 815,164 |
| Interest on the Total OPEB Liability | 958,586 | 414,506 | 578,898 | 510,613 | 529,369 |
| Changes of Benefit Terms | - | 27,730,357 | - | - | - |
| Difference Between Expected and Actual Experience | (18,473,312) | (192,108) | (1,994,461) | - | - |
| Changes of Assumptions | (1,929,092) | 3,123,564 | 551,197 | (625,662) | 747,316 |
| Benefit Payments, Including Refunds of Employee Contributions | (917,284) | (642,086) | (620,373) | (622,708) | (601,650) |
| Net Change in Total OPEB Liability | <u>(16,261,623)</u> | <u>31,454,187</u> | <u>(575,007)</u> | <u>180,380</u> | <u>1,490,199</u> |
| Total OPEB Liability, Beginning | 46,338,212 | 14,884,025 | 15,459,032 | 15,278,652 | 13,788,453 |
| Total OPEB Liability, Ending | <u>\$ 30,076,589</u> | <u>\$ 46,338,212</u> | <u>\$ 14,884,025</u> | <u>\$ 15,459,032</u> | <u>\$ 15,278,652</u> |

* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan.

ADAMS COUNTY, COLORADO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF TOTAL OPEB LIABILITY COMPARED TO PAYROLL
ADAMS COUNTY OPEB PLAN
LAST 10 FISCAL YEARS*

| | <u>Year Ended</u> <u>December 31, 2021</u> | <u>Year Ended</u> <u>December 31, 2020</u> | <u>Year Ended</u> <u>December 31, 2019</u> | <u>Year Ended</u> <u>December 31, 2018</u> | <u>Year Ended</u> <u>December 31, 2017</u> | <u>Year Ended</u> <u>December 31, 2016</u> |
|---|---|---|---|---|---|---|
| Total OPEB Liability | \$ 30,076,589 | \$ 46,338,212 | \$ 14,884,025 | \$ 15,459,032 | \$ 15,278,652 | \$ 13,788,453 |
| Covered-Employee Payroll | \$ 155,504,340 | \$ 148,705,330 | \$ 135,966,178 | \$ 124,980,700 | \$ 117,572,522 | \$ 110,747,979 |
| OPEB Liability as a Percentage of Covered-Employee Payroll | 19.34% | 31.16% | 10.95% | 12.37% | 13.00% | 12.45% |

* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan.

Stanley



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OPEN

11 AM - 9 PM DAILY

Adams County, Colorado
Explanation of Funds
Nonmajor Governmental Funds

Special Revenue Funds are used to account for revenues derived from restricted or committed taxes or other revenue sources, which cannot be diverted for other purposes. Capital Project Funds are used to account for resources that are used to acquire and construct capital facilities.

RETIREMENT FUND - The Retirement Fund is used to account for property taxes committed to offset the administrative costs of operating the Adams County Retirement Plan.

DEVELOPMENTALLY DISABLED FUND - The Developmentally Disabled Fund is used to account for property taxes committed for the specific purpose of assisting developmentally disabled citizens of the County.

CONSERVATION TRUST FUND - The Conservation Trust Fund accounts for lottery revenue from the State of Colorado restricted for the acquisition, development, and maintenance of park and trail systems within the County.

WASTE MANAGEMENT FUND - The Waste Management Fund accounts for revenues received from service fees imposed on operators of solid waste and hazardous waste disposal sites. These revenues are restricted for the purpose of monitoring and mitigating environmental problems associated with waste disposal activities.

DIA NOISE MITIGATION AND COORDINATING FUND - The DIA Noise Mitigation and Coordinating Fund accounts for revenues received from the settlement with Denver International Airport (City and County of Denver) for violations, including interest earned, that were restricted by the District Court in Jefferson County.

COMMUNITY DEVELOPMENT BLOCK GRANT FUND (CDBG) - The CDBG Fund is used to account for revenues and expenditures related to grants from the U.S. Department of Housing and Urban Development.

HEAD START FUND - The Head Start Fund is used to account for grant revenues received from the U.S. Department of Health and Human Services, State of Colorado, and other agencies restricted to provide educational programs and meals for low-income and underprivileged pre-school children.

COMMUNITY SERVICES BLOCK GRANT FUND (CSBG) - The CSBG Fund is used to account for restricted revenues and expenditures related to the federal grant from the U.S. Department of Human Services passed through the State of Colorado Department of Local Affairs.

WORKFORCE AND BUSINESS CENTER FUND - The Workforce and Business Center Fund is used to account for revenues and expenditures related to grants from the U.S. Department of Labor and the State of Colorado restricted to meet community needs for employment training and job placement.

FLATROCK FACILITY FUND - The FLATROCK Facility Fund is used to account for the committed revenues and expenditures related to the operations of the County's law enforcement training facility.

CAPITAL FACILITIES FUND - The Capital Facilities Fund is used to account for the construction of the County's facilities financed by a restricted temporary County sales tax of one-half of one percent.

OPEN SPACE PROJECTS FUND - The Open Space Projects Fund was established to account for the acquisition of property and construction of capital facilities related to open space.

**ADAMS COUNTY, COLORADO
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
December 31, 2022**

| | Special Revenue Funds | | | | |
|---|--------------------------|----------------------------------|----------------------------|-----------------------------|---|
| | Retirement Fund | Developmentally Disabled Fund | Conservation Trust Fund | Waste Management Fund | DIA Noise Mitigation and Coordinating Fund |
| | | | | | |
| ASSETS: | | | | | |
| Cash and Investments | \$ 2,578 | \$ 954,328 | \$ 2,804,348 | \$ 4,493,907 | \$ 379,333 |
| Receivables | | | | | |
| Taxes (Net) | 3,060,157 | 2,504,651 | - | - | - |
| Accounts (Net) | - | - | 88 | 286,047 | - |
| Lease | - | - | - | - | - |
| Prepaid Items | - | - | - | - | - |
| Total Assets | <u>\$ 3,062,735</u> | <u>\$ 3,458,979</u> | <u>\$ 2,804,436</u> | <u>\$ 4,779,954</u> | <u>\$ 379,333</u> |
| LIABILITIES: | | | | | |
| Accounts Payable | \$ 2,578 | \$ - | \$ - | \$ 27,571 | \$ - |
| Retainage Payable | - | - | - | - | - |
| Payroll Liabilities | - | - | 22,218 | - | - |
| Interfund Payable | - | - | - | - | - |
| Unearned Revenues | - | - | - | - | - |
| Total Liabilities | <u>2,578</u> | <u>-</u> | <u>22,218</u> | <u>27,571</u> | <u>-</u> |
| DEFERRED INFLOWS OF RESOURCES: | | | | | |
| Property Taxes | 3,060,157 | 2,504,651 | - | - | - |
| Other | - | - | - | - | - |
| Leases | - | - | - | - | - |
| Total Deferred Inflows of Resources | <u>3,060,157</u> | <u>2,504,651</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| FUND BALANCES: | | | | | |
| Nonspendable | - | - | - | - | - |
| Restricted | - | - | 2,782,218 | 4,752,383 | 379,333 |
| Committed | - | 954,328 | - | - | - |
| Assigned | - | - | - | - | - |
| Unassigned | - | - | - | - | - |
| Total Fund Balances | <u>-</u> | <u>954,328</u> | <u>2,782,218</u> | <u>4,752,383</u> | <u>379,333</u> |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances | <u>\$ 3,062,735</u> | <u>\$ 3,458,979</u> | <u>\$ 2,804,436</u> | <u>\$ 4,779,954</u> | <u>\$ 379,333</u> |

| Special Revenue Funds | | | | | Capital Projects Funds | | Total Nonmajor Governmental Funds |
|--|---------------------|-------------------------------------|------------------------------------|------------------------|-------------------------|--------------------------|-----------------------------------|
| Community Development Block Grant Fund | Head Start Fund | Community Services Block Grant Fund | Workforce and Business Center Fund | FLATROCK Facility Fund | Capital Facilities Fund | Open Space Projects Fund | |
| \$ 927,622 | \$ - | \$ - | \$ - | \$ 2,177,654 | \$ 24,970,640 | \$ 4,792,163 | \$ 41,502,573 |
| - | - | - | - | - | 7,256,824 | - | 12,821,632 |
| 192,226 | 1,080,609 | 201,358 | 1,842,294 | 84,275 | - | 41,928 | 3,728,825 |
| - | - | - | - | - | - | 100,703 | 100,703 |
| - | 18,819 | - | - | - | - | 5,052,556 | 5,071,375 |
| <u>\$ 1,119,848</u> | <u>\$ 1,099,428</u> | <u>\$ 201,358</u> | <u>\$ 1,842,294</u> | <u>\$ 2,261,929</u> | <u>\$ 32,227,464</u> | <u>\$ 9,987,350</u> | <u>\$ 63,225,108</u> |
| \$ 81,301 | \$ 56,122 | \$ 93,589 | \$ 22,219 | \$ 12,243 | \$ 1,971,239 | \$ 39,742 | \$ 2,306,604 |
| - | - | - | - | - | 648,026 | - | 648,026 |
| 5,400 | 189,519 | 6,340 | 184,156 | 4,597 | - | - | 412,230 |
| - | 770,251 | 101,429 | 1,363,209 | - | - | - | 2,234,889 |
| - | 64,887 | - | - | - | - | - | 64,887 |
| <u>86,701</u> | <u>1,080,779</u> | <u>201,358</u> | <u>1,569,584</u> | <u>16,840</u> | <u>2,619,265</u> | <u>39,742</u> | <u>5,666,636</u> |
| - | - | - | - | - | - | - | 5,564,808 |
| - | - | - | - | - | 200,822 | - | 200,822 |
| - | - | - | - | - | - | 101,317 | 101,317 |
| - | - | - | - | - | 200,822 | 101,317 | 5,866,947 |
| - | 18,819 | - | - | - | - | 5,052,556 | 5,071,375 |
| 697,869 | - | - | 138,999 | - | 29,407,377 | 4,793,735 | 42,951,914 |
| - | - | - | - | 2,245,089 | - | - | 3,199,417 |
| 335,278 | - | - | 133,711 | - | - | - | 468,989 |
| - | (170) | - | - | - | - | - | (170) |
| <u>1,033,147</u> | <u>18,649</u> | <u>-</u> | <u>272,710</u> | <u>2,245,089</u> | <u>29,407,377</u> | <u>9,846,291</u> | <u>51,691,525</u> |
| <u>\$ 1,119,848</u> | <u>\$ 1,099,428</u> | <u>\$ 201,358</u> | <u>\$ 1,842,294</u> | <u>\$ 2,261,929</u> | <u>\$ 32,227,464</u> | <u>\$ 9,987,350</u> | <u>\$ 63,225,108</u> |

ADAMS COUNTY, COLORADO
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For The Year Ended December 31, 2022

| | Special Revenue | | | | |
|--|--------------------|----------------------------------|----------------------------|-----------------------------|---|
| | Funds | | | | |
| | Retirement Fund | Developmentally Disabled Fund | Conservation Trust Fund | Waste Management Fund | DIA Noise Mitigation and Coordinating Fund |
| REVENUES: | | | | | |
| Taxes | \$ 2,892,765 | \$ 2,367,912 | \$ - | \$ - | \$ - |
| Intergovernmental | - | - | 954,266 | - | - |
| Program Income | - | - | - | - | - |
| Charges for Services | - | - | - | 749,689 | - |
| Investment Earnings | - | - | 21,118 | - | 2,795 |
| Miscellaneous | - | - | - | - | - |
| Total Revenues | <u>2,892,765</u> | <u>2,367,912</u> | <u>975,384</u> | <u>749,689</u> | <u>2,795</u> |
| EXPENDITURES: | | | | | |
| Current | | | | | |
| General Government | 2,892,765 | - | - | 245,660 | - |
| Public Safety | - | - | - | - | - |
| Health and Welfare | - | 2,155,998 | - | - | - |
| Urban Housing and Redevelopment | - | - | - | - | - |
| Conservation of Natural Resources | - | - | 626,512 | - | - |
| Economic Opportunity | - | - | - | - | - |
| Capital Outlay | - | - | - | - | - |
| Debt Service | | | | | |
| Principal | - | - | - | - | - |
| Interest | - | - | - | - | - |
| Total Expenditures | <u>2,892,765</u> | <u>2,155,998</u> | <u>626,512</u> | <u>245,660</u> | <u>-</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>-</u> | <u>211,914</u> | <u>348,872</u> | <u>504,029</u> | <u>2,795</u> |
| OTHER FINANCING SOURCES (USES): | | | | | |
| Transfers In | - | - | - | - | - |
| Lease Proceeds | - | - | - | - | - |
| Total Other Financing Sources (Uses) | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| Net Change in Fund Balances | - | 211,914 | 348,872 | 504,029 | 2,795 |
| Fund Balances, Beginning of Year | <u>-</u> | <u>742,414</u> | <u>2,433,346</u> | <u>4,248,354</u> | <u>376,538</u> |
| Fund Balances, End of Year | <u>\$ -</u> | <u>\$ 954,328</u> | <u>\$ 2,782,218</u> | <u>\$ 4,752,383</u> | <u>\$ 379,333</u> |

| Special Revenue Funds | | | | | Capital Projects Funds | | Total Nonmajor Governmental Funds |
|--|------------------|-------------------------------------|------------------------------------|------------------------|-------------------------|--------------------------|-----------------------------------|
| Community Development Block Grant Fund | Head Start Fund | Community Services Block Grant Fund | Workforce and Business Center Fund | FLATROCK Facility Fund | Capital Facilities Fund | Open Space Projects Fund | |
| \$ - | \$ - | \$ - | \$ - | \$ - | \$ 38,704,354 | \$ - | \$ 43,965,031 |
| 1,643,660 | 5,814,335 | 684,070 | 5,902,927 | - | - | - | 14,999,258 |
| 393,332 | - | - | - | - | - | - | 393,332 |
| - | - | - | - | 876,071 | - | - | 1,625,760 |
| 5,448 | - | - | - | - | 305,056 | 31,071 | 365,488 |
| - | - | - | - | 22,645 | - | 55,620 | 78,265 |
| <u>2,042,440</u> | <u>5,814,335</u> | <u>684,070</u> | <u>5,902,927</u> | <u>898,716</u> | <u>39,009,410</u> | <u>86,691</u> | <u>61,427,134</u> |
| - | - | - | - | 211,987 | 340,309 | - | 3,690,721 |
| - | - | - | - | 236,611 | - | - | 236,611 |
| - | 5,924,998 | 690,243 | - | - | - | - | 8,771,239 |
| 1,700,821 | - | - | - | - | - | - | 1,700,821 |
| - | - | - | - | - | - | 505,672 | 1,132,184 |
| - | - | - | 6,043,479 | - | - | - | 6,043,479 |
| - | 328,570 | - | - | - | 21,649,409 | 195,432 | 22,173,411 |
| - | 119,217 | - | - | - | 8,935,000 | - | 9,054,217 |
| - | 5,282 | - | - | - | 6,084,336 | - | 6,089,618 |
| <u>1,700,821</u> | <u>6,378,067</u> | <u>690,243</u> | <u>6,043,479</u> | <u>448,598</u> | <u>37,009,054</u> | <u>701,104</u> | <u>58,892,301</u> |
| <u>341,619</u> | <u>(563,732)</u> | <u>(6,173)</u> | <u>(140,552)</u> | <u>450,118</u> | <u>2,000,356</u> | <u>(614,413)</u> | <u>2,534,833</u> |
| 7,600 | 235,162 | 6,173 | 146,021 | - | 1,078,160 | 1,951,538 | 3,424,654 |
| - | 328,570 | - | - | - | - | - | 328,570 |
| <u>7,600</u> | <u>563,732</u> | <u>6,173</u> | <u>146,021</u> | <u>-</u> | <u>1,078,160</u> | <u>1,951,538</u> | <u>3,753,224</u> |
| 349,219 | - | - | 5,469 | 450,118 | 3,078,516 | 1,337,125 | 6,288,057 |
| 683,928 | 18,649 | - | 267,241 | 1,794,971 | 26,328,861 | 8,509,166 | 45,403,468 |
| <u>\$ 1,033,147</u> | <u>\$ 18,649</u> | <u>\$ -</u> | <u>\$ 272,710</u> | <u>\$ 2,245,089</u> | <u>\$ 29,407,377</u> | <u>\$ 9,846,291</u> | <u>\$ 51,691,525</u> |

**ADAMS COUNTY, COLORADO
RETIREMENT FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022**

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|--------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Taxes | \$ 2,911,679 | \$ 2,911,679 | \$ 2,892,765 | \$ (18,914) |
| EXPENDITURES: | | | | |
| General Government | 2,911,679 | 2,911,679 | 2,892,765 | 18,914 |
| Net Change in Fund Balance | - | - | - | - |
| Fund Balance, Beginning of Year | - | - | - | - |
| Fund Balance, End of Year | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> | <u>\$ -</u> |

**ADAMS COUNTY, COLORADO
DEVELOPMENTALLY DISABLED FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022**

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final Budget</u> |
|--|-------------------------|-------------------|-----------------------|---------------------------------------|
| | <u>Original</u> | <u>Final</u> | | |
| REVENUES: | | | | |
| Taxes | \$ 2,383,126 | \$ 2,383,126 | \$ 2,367,912 | \$ (15,214) |
| EXPENDITURES: | | | | |
| Health and Welfare | 2,162,217 | 2,162,217 | 2,155,998 | 6,219 |
| Net Change in Fund Balance | 220,909 | 220,909 | 211,914 | (8,995) |
| Fund Balance, Beginning of Year | <u>742,414</u> | <u>742,414</u> | <u>742,414</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 963,323</u> | <u>\$ 963,323</u> | <u>\$ 954,328</u> | <u>\$ (8,995)</u> |

**ADAMS COUNTY, COLORADO
 CONSERVATION TRUST FUND
 BUDGETARY COMPARISON SCHEDULE
 For the Year Ended December 31, 2022**

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|---------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Intergovernmental | \$ 725,000 | \$ 725,000 | \$ 954,266 | \$ 229,266 |
| Investment Earnings | 20,000 | 20,000 | 21,118 | 1,118 |
| Total Revenues | <u>745,000</u> | <u>745,000</u> | <u>975,384</u> | <u>230,384</u> |
| EXPENDITURES: | | | | |
| Conservation of Natural Resources | <u>733,401</u> | <u>733,401</u> | <u>626,512</u> | <u>106,889</u> |
| Net Change in Fund Balance | 11,599 | 11,599 | 348,872 | 337,273 |
| Fund Balance, Beginning of Year | <u>2,433,346</u> | <u>2,433,346</u> | <u>2,433,346</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 2,444,945</u> | <u>\$ 2,444,945</u> | <u>\$ 2,782,218</u> | <u>\$ 337,273</u> |

**ADAMS COUNTY, COLORADO
WASTE MANAGEMENT FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022**

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final Budget</u> |
|--|-------------------------|---------------------|-----------------------|---------------------------------------|
| | <u>Original</u> | <u>Final</u> | | |
| REVENUES: | | | | |
| Charges for Services | \$ 530,000 | \$ 677,610 | \$ 749,689 | \$ 72,079 |
| EXPENDITURES: | | | | |
| General Government | 376,255 | 523,865 | 245,660 | 278,205 |
| Net Change in Fund Balance | 153,745 | 153,745 | 504,029 | 350,284 |
| Fund Balance, Beginning of Year | <u>4,248,354</u> | <u>4,248,354</u> | <u>4,248,354</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 4,402,099</u> | <u>\$ 4,402,099</u> | <u>\$ 4,752,383</u> | <u>\$ 350,284</u> |

ADAMS COUNTY, COLORADO
DIA NOISE MITIGATION AND COORDINATING FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|-------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Investment Earnings | \$ 8,000 | \$ 8,000 | \$ 2,795 | \$ (5,205) |
| EXPENDITURES: | | | | |
| General Government | 45,000 | 45,000 | - | 45,000 |
| Net Change in Fund Balance | (37,000) | (37,000) | 2,795 | 39,795 |
| Fund Balance, Beginning of Year | <u>376,538</u> | <u>376,538</u> | <u>376,538</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 339,538</u> | <u>\$ 339,538</u> | <u>\$ 379,333</u> | <u>\$ 39,795</u> |

ADAMS COUNTY, COLORADO
COMMUNITY DEVELOPMENT BLOCK GRANT FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|-------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Intergovernmental | | | | |
| CDBG Grant | \$ 2,500,000 | \$ 2,500,000 | \$ 1,524,182 | \$ (975,818) |
| Home Grant | 3,000,000 | 3,000,000 | 119,478 | (2,880,522) |
| NSP Grant | 1,085,078 | 1,085,078 | - | (1,085,078) |
| Total Intergovernmental | <u>6,585,078</u> | <u>6,585,078</u> | <u>1,643,660</u> | <u>(4,941,418)</u> |
| Program Income | 350,000 | 350,000 | 393,332 | 43,332 |
| Investment Earnings | - | - | 5,448 | 5,448 |
| Total Revenues | <u>6,935,078</u> | <u>6,935,078</u> | <u>2,042,440</u> | <u>(4,892,638)</u> |
| EXPENDITURES: | | | | |
| Urban Housing and Redevelopment | <u>7,116,947</u> | <u>7,146,947</u> | <u>1,700,821</u> | <u>5,446,126</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>(181,869)</u> | <u>(211,869)</u> | <u>341,619</u> | <u>553,488</u> |
| Other Financing Sources (Uses) | | | | |
| Transfers In | <u>-</u> | <u>30,000</u> | <u>7,600</u> | <u>(22,400)</u> |
| Net Change in Fund Balance | (181,869) | (181,869) | 349,219 | 531,088 |
| Fund Balance, Beginning of Year | <u>683,928</u> | <u>683,928</u> | <u>683,928</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 502,059</u> | <u>\$ 502,059</u> | <u>\$ 1,033,147</u> | <u>\$ 531,088</u> |

ADAMS COUNTY, COLORADO
HEAD START FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Intergovernmental | | | | |
| Head Start Grant | \$ 4,656,159 | \$ 5,156,159 | \$ 4,945,378 | \$ (210,781) |
| CACFP Grant | 214,994 | 214,994 | 157,149 | (57,845) |
| Other Grants | 518,982 | 518,982 | 711,808 | 192,826 |
| Total Revenues | <u>5,390,135</u> | <u>5,890,135</u> | <u>5,814,335</u> | <u>(75,800)</u> |
| EXPENDITURES: | | | | |
| Health and Welfare | 5,440,135 | 6,140,135 | 5,924,998 | 215,137 |
| Debt Service | | | | |
| Principal | - | - | 119,217 | (119,217) |
| Interest | - | - | 5,282 | (5,282) |
| Capital Outlay | - | - | 328,570 | (328,570) |
| Total Expenditures | <u>5,440,135</u> | <u>6,140,135</u> | <u>6,378,067</u> | <u>(237,932)</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>(50,000)</u> | <u>(250,000)</u> | <u>(563,732)</u> | <u>(313,732)</u> |
| Other Financing Sources (Uses) | | | | |
| Transfers In | 50,000 | 250,000 | 235,162 | (14,838) |
| Lease Proceeds | - | - | 328,570 | 328,570 |
| Total Other Financing Sources (Uses) | <u>50,000</u> | <u>250,000</u> | <u>563,732</u> | <u>313,732</u> |
| Net Change in Fund Balance | - | - | - | - |
| Fund Balance, Beginning of Year | <u>18,649</u> | <u>18,649</u> | <u>18,649</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 18,649</u> | <u>\$ 18,649</u> | <u>\$ 18,649</u> | <u>\$ -</u> |

**ADAMS COUNTY, COLORADO
COMMUNITY SERVICES BLOCK GRANT FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022**

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|-----------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Intergovernmental | \$ 710,000 | \$ 710,000 | \$ 684,070 | \$ (25,930) |
| EXPENDITURES: | | | | |
| Health and Welfare | 703,583 | 723,583 | 690,243 | 33,340 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 6,417 | (13,583) | (6,173) | 7,410 |
| Other Financing Sources (Uses) | | | | |
| Transfers In | - | 20,000 | 6,173 | (13,827) |
| Net Change in Fund Balance | 6,417 | 6,417 | - | (6,417) |
| Fund Balance, Beginning of Year | - | - | - | - |
| Fund Balance, End of Year | <u>\$ 6,417</u> | <u>\$ 6,417</u> | <u>\$ -</u> | <u>\$ (6,417)</u> |

ADAMS COUNTY, COLORADO
WORKFORCE AND BUSINESS CENTER FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|-------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Intergovernmental | | | | |
| CDLE WIOA Grants | \$ 4,181,587 | \$ 5,526,587 | \$ 5,418,354 | \$ (108,233) |
| Employment First Grant | 1,099,174 | 1,099,174 | - | (1,099,174) |
| Other CDLE Grants | 541,449 | 541,449 | 484,573 | (56,876) |
| Total Revenues | <u>5,822,210</u> | <u>7,167,210</u> | <u>5,902,927</u> | <u>(1,264,283)</u> |
| EXPENDITURES: | | | | |
| Economic Opportunity | <u>5,822,210</u> | <u>7,322,210</u> | <u>6,043,479</u> | <u>1,278,731</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>-</u> | <u>(155,000)</u> | <u>(140,552)</u> | <u>14,448</u> |
| Other Financing Sources (Uses) | | | | |
| Transfers In | <u>-</u> | <u>155,000</u> | <u>146,021</u> | <u>(8,979)</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>-</u> | <u>(155,000)</u> | <u>(140,552)</u> | <u>(14,448)</u> |
| Net Change in Fund Balance | - | - | 5,469 | 5,469 |
| Fund Balance, Beginning of Year | <u>267,241</u> | <u>267,241</u> | <u>267,241</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 267,241</u> | <u>\$ 267,241</u> | <u>\$ 272,710</u> | <u>\$ 5,469</u> |

**ADAMS COUNTY, COLORADO
FLATROCK FACILITY FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022**

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|---------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Charges for Services | \$ 899,550 | \$ 899,550 | \$ 876,071 | \$ (23,479) |
| Miscellaneous | 21,210 | 21,210 | 22,645 | 1,435 |
| Total Revenues | <u>920,760</u> | <u>920,760</u> | <u>898,716</u> | <u>(22,044)</u> |
| EXPENDITURES: | | | | |
| General Government | 181,048 | 181,048 | 211,987 | (30,939) |
| Public Safety | 194,615 | 344,615 | 236,611 | 108,004 |
| Total Expenditures | <u>375,663</u> | <u>525,663</u> | <u>448,598</u> | <u>77,065</u> |
| Net Change in Fund Balance | 545,097 | 395,097 | 450,118 | 55,021 |
| Fund Balance, Beginning of Year | <u>1,794,971</u> | <u>1,794,971</u> | <u>1,794,971</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 2,340,068</u> | <u>\$ 2,190,068</u> | <u>\$ 2,245,089</u> | <u>\$ 55,021</u> |

**ADAMS COUNTY, COLORADO
CAPITAL FACILITIES FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022**

| | Budgeted Amounts | | Actual Amounts | Variance with Final |
|--|------------------|---------------|----------------|---------------------|
| | Original | Final | | Budget |
| REVENUES: | | | | |
| Taxes | \$ 31,478,006 | \$ 35,478,006 | \$ 38,704,354 | \$ 3,226,348 |
| Investment Earnings | 175,000 | 175,000 | 305,056 | 130,056 |
| Total Revenues | 31,653,006 | 35,653,006 | 39,009,410 | 3,356,404 |
| EXPENDITURES: | | | | |
| General Government | 1,005,000 | 1,255,000 | 340,309 | 914,691 |
| Capital Outlay | 26,515,000 | 39,494,638 | 21,649,409 | 17,845,229 |
| Debt Service | | | | |
| Principal | 8,935,000 | 8,935,000 | 8,935,000 | - |
| Interest | 6,084,336 | 6,084,336 | 6,084,336 | - |
| Total Expenditures | 42,539,336 | 55,768,974 | 37,009,054 | 18,759,920 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | (10,886,330) | (20,115,968) | 2,000,356 | 22,116,324 |
| Other Financing Sources (Uses) | | | | |
| Transfers In | 16,079,000 | 6,079,000 | 1,078,160 | (5,000,840) |
| Net Change in Fund Balance | 5,192,670 | (14,036,968) | 3,078,516 | 17,115,484 |
| Fund Balance, Beginning of Year | 26,328,861 | 26,328,861 | 26,328,861 | - |
| Fund Balance, End of Year | \$ 31,521,531 | \$ 12,291,893 | \$ 29,407,377 | \$ 17,115,484 |

**ADAMS COUNTY, COLORADO
OPEN SPACE PROJECTS FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022**

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|--|-------------------------|---------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Investment Earnings | \$ 40,000 | \$ 40,000 | \$ 31,071 | \$ (8,929) |
| Miscellaneous | 75,000 | 75,000 | 55,620 | (19,380) |
| Total Revenues | <u>115,000</u> | <u>115,000</u> | <u>86,691</u> | <u>(28,309)</u> |
| EXPENDITURES: | | | | |
| Conservation of Natural Resources | 334,800 | 880,467 | 505,672 | 374,795 |
| Capital Outlay | 6,250,000 | 7,100,000 | 195,432 | 6,904,568 |
| Total Expenditures | <u>6,584,800</u> | <u>7,980,467</u> | <u>701,104</u> | <u>7,279,363</u> |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | <u>(6,469,800)</u> | <u>(7,865,467)</u> | <u>(614,413)</u> | <u>7,251,054</u> |
| Other Financing Sources (Uses) | | | | |
| Transfers In | <u>6,542,422</u> | <u>6,542,422</u> | <u>1,951,538</u> | <u>(4,590,884)</u> |
| Net Change in Fund Balance | 72,622 | (1,323,045) | 1,337,125 | 2,660,170 |
| Fund Balance, Beginning of Year | <u>8,509,166</u> | <u>8,509,166</u> | <u>8,509,166</u> | <u>-</u> |
| Fund Balance, End of Year | <u>\$ 8,581,788</u> | <u>\$ 7,186,121</u> | <u>\$ 9,846,291</u> | <u>\$ 2,660,170</u> |



Adams County, Colorado
Explanation of Funds
Enterprise Funds

Enterprise Funds account for operations that are financed and operated in a manner similar to private business enterprises, where the costs of providing goods and services are recovered through fees and user charges.

COLORADO AIR AND SPACE PORT FUND - The Colorado Air and Space Port Fund is used to account for the financial operations of the County's general aviation airport and a water and waste water treatment plant that serves customers and tenants on site.

GOLF COURSE FUND - The Golf Course Fund is used to account for the financial operations of the County's Riverdale Golf Complex.

STORMWATER UTILITY FUND - The Stormwater Utility Fund is used to collect fees and account for the cost of services directly related to the Stormwater Quality Management Program and all related infrastructure.

ADAMS COUNTY, COLORADO
COMBINING STATEMENT OF NET POSITION
NONMAJOR ENTERPRISE FUNDS
December 31, 2022

| | Golf Course Fund | Stormwater Utility Fund | Total Nonmajor Enterprise Funds |
|--|----------------------|----------------------------|------------------------------------|
| ASSETS: | | | |
| Current Assets | | | |
| Cash and Cash Equivalents | \$ 10,221,514 | \$ 6,545,253 | \$ 16,766,767 |
| Accounts Receivable, Net | - | 558,648 | 558,648 |
| Prepaid Items | - | 3,176,833 | 3,176,833 |
| Inventories | 46,703 | - | 46,703 |
| Total Current Assets | <u>10,268,217</u> | <u>10,280,734</u> | <u>20,548,951</u> |
| Noncurrent Assets | | | |
| Capital Assets | | | |
| Land | 3,596,888 | 11,340 | 3,608,228 |
| Construction in Progress | - | 4,074,331 | 4,074,331 |
| Buildings and Improvements | 9,723,813 | - | 9,723,813 |
| Infrastructure | 319,982 | 3,303,935 | 3,623,917 |
| Machinery and Equipment | 2,992,265 | - | 2,992,265 |
| Less Accumulated Depreciation | <u>(9,087,295)</u> | <u>(82,599)</u> | <u>(9,169,894)</u> |
| Total Noncurrent Assets | <u>7,545,653</u> | <u>7,307,007</u> | <u>14,852,660</u> |
| Total Assets | <u>17,813,870</u> | <u>17,587,741</u> | <u>35,401,611</u> |
| DEFERRED OUTFLOWS OF RESOURCES: | | | |
| Pension Deferrals | - | 57,210 | 57,210 |
| OPEB Deferrals | - | 7,262 | 7,262 |
| Total Deferred Outflows of Resources | <u>-</u> | <u>64,472</u> | <u>64,472</u> |
| LIABILITIES: | | | |
| Current Liabilities | | | |
| Accounts Payable | 40,997 | 6,944 | 47,941 |
| Payroll Liabilities | - | 15,845 | 15,845 |
| Deposits Payable | - | 119,852 | 119,852 |
| Compensated Absences | - | 7,984 | 7,984 |
| Total Current Liabilities | <u>40,997</u> | <u>150,625</u> | <u>191,622</u> |
| Noncurrent Liabilities | | | |
| Compensated Absences | - | 33,601 | 33,601 |
| Net Pension Liability | - | 300,144 | 300,144 |
| Total OPEB Liability | - | 54,859 | 54,859 |
| Total Noncurrent Liabilities | <u>-</u> | <u>388,604</u> | <u>388,604</u> |
| Total Liabilities | <u>40,997</u> | <u>539,229</u> | <u>580,226</u> |
| DEFERRED INFLOWS OF RESOURCES: | | | |
| Pension Deferrals | - | 60,380 | 60,380 |
| OPEB Deferrals | - | 35,998 | 35,998 |
| Total Deferred Inflows of Resources | <u>-</u> | <u>96,378</u> | <u>96,378</u> |
| NET POSITION: | | | |
| Net Investment in Capital Assets | 7,545,653 | 7,307,007 | 14,852,660 |
| Unrestricted | <u>10,227,220</u> | <u>9,709,599</u> | <u>19,936,819</u> |
| Total Net Position | <u>\$ 17,772,873</u> | <u>\$ 17,016,606</u> | <u>\$ 34,789,479</u> |

ADAMS COUNTY, COLORADO
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
NONMAJOR ENTERPRISE FUNDS
For the Year Ended December 31, 2022

| | Golf Course Fund | Stormwater Utility Fund | Total Nonmajor Enterprise Funds |
|--|----------------------|----------------------------|------------------------------------|
| OPERATING REVENUES: | | | |
| Charges for Services | \$ 4,134,765 | \$ 2,437,149 | \$ 6,571,914 |
| Miscellaneous | 754,504 | - | 754,504 |
| Total Operating Revenues | <u>4,889,269</u> | <u>2,437,149</u> | <u>7,326,418</u> |
| OPERATING EXPENSES: | | | |
| Salaries and Fringe Benefits | - | 359,468 | 359,468 |
| Contract Labor | 1,300,713 | - | 1,300,713 |
| Cost of Goods Sold | 236,883 | - | 236,883 |
| Insurance | 91,181 | - | 91,181 |
| Operating Supplies | 83,986 | 3,320 | 87,306 |
| Travel and Training | 5,119 | 14,968 | 20,087 |
| Licenses and Fees | - | 2,044 | 2,044 |
| Utilities | 172,639 | 2,642 | 175,281 |
| Minor Supplies and Equipment | 279,311 | - | 279,311 |
| Repairs and Maintenance | 226,070 | 120,352 | 346,422 |
| Professional Fees | 470,172 | 221,194 | 691,366 |
| Office Expenses | - | 10,066 | 10,066 |
| Depreciation | 457,806 | 55,066 | 512,872 |
| Total Operating Expenses | <u>3,323,880</u> | <u>789,120</u> | <u>4,113,000</u> |
| Net Operating Income | <u>1,565,389</u> | <u>1,648,029</u> | <u>3,213,418</u> |
| NONOPERATING REVENUES: | | | |
| Investment Earnings | 87,092 | - | 87,092 |
| Gain (Loss) on Sale of Assets | (4,402) | - | (4,402) |
| Total Nonoperating Revenues | <u>82,690</u> | <u>-</u> | <u>82,690</u> |
| Net Income before Capital Grants | <u>1,648,079</u> | <u>1,648,029</u> | <u>3,296,108</u> |
| Capital Grants | <u>118,482</u> | <u>-</u> | <u>118,482</u> |
| Changes in Net Position | 1,766,561 | 1,648,029 | 3,414,590 |
| Net Position, Beginning of Year | <u>16,006,312</u> | <u>15,368,577</u> | <u>31,374,889</u> |
| Net Position, End of Year | <u>\$ 17,772,873</u> | <u>\$ 17,016,606</u> | <u>\$ 34,789,479</u> |

ADAMS COUNTY, COLORADO
COMBINING STATEMENT OF CASH FLOWS
NONMAJOR ENTERPRISE FUNDS
For the Year Ended December 31, 2022

| | Golf Course Fund | Stormwater Utility Fund | Total Nonmajor Enterprise Funds |
|---|----------------------|----------------------------|------------------------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES: | | | |
| Cash Received from Customers | \$ 4,545,809 | \$ 2,369,189 | \$ 6,914,998 |
| Other Receipts | 754,504 | - | 754,504 |
| Cash Payments to Suppliers for Goods and Services | (2,883,703) | (428,528) | (3,312,231) |
| Cash Payments to Employees | - | (369,277) | (369,277) |
| Net Cash Provided (Used) by Operating Activities | <u>2,416,610</u> | <u>1,571,384</u> | <u>3,987,994</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: | | | |
| Cash Received from Capital Grants | 118,482 | - | 118,482 |
| Acquisition/Construction of Capital Assets | (108,676) | (73,649) | (182,325) |
| Net Cash Provided (Used) by Capital and Related Financing Activities | <u>9,806</u> | <u>(73,649)</u> | <u>(63,843)</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES: | | | |
| Investment Earnings | 87,092 | - | 87,092 |
| Net Cash Provided (Used) by Investing Activities | <u>87,092</u> | <u>-</u> | <u>87,092</u> |
| Net Increase (Decrease) in Cash and Cash Equivalents | 2,513,508 | 1,497,735 | 4,011,243 |
| Cash and Cash Equivalents, Beginning of Year | <u>7,708,006</u> | <u>5,047,518</u> | <u>12,755,524</u> |
| Cash and Cash Equivalents, End of Year | <u>\$ 10,221,514</u> | <u>\$ 6,545,253</u> | <u>\$ 16,766,767</u> |
| Reconciliation of Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: | | | |
| Net Operating Income (Loss) | \$ 1,565,389 | \$ 1,648,029 | \$ 3,213,418 |
| Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: | | | |
| Depreciation | 457,806 | 55,066 | 512,872 |
| (Increase) Decrease in Accounts Receivable | 411,044 | (67,960) | 343,084 |
| (Increase) Decrease in Inventories | (21,634) | - | (21,634) |
| (Increase) Decrease in Prepaid Items | - | 32,017 | 32,017 |
| (Increase) Decrease in Deferred Outflows Related to Pension | - | 8,477 | 8,477 |
| (Increase) Decrease in Deferred Outflows Related to OPEB | - | 797 | 797 |
| Increase (Decrease) in Accounts Payable | 4,005 | (13,518) | (9,513) |
| Increase (Decrease) in Deposits Payable | - | (65,401) | (65,401) |
| Increase (Decrease) in Retainage Payable | - | (7,040) | (7,040) |
| Increase (Decrease) in Payroll Liabilities | - | 15,845 | 15,845 |
| Increase (Decrease) in Compensated Absences | - | 4,701 | 4,701 |
| Increase (Decrease) in Net Pension Liability | - | (78,592) | (78,592) |
| Increase (Decrease) in Total OPEB Liability | - | (28,296) | (28,296) |
| Increase (Decrease) in Deferred Inflows Related to Pension | - | 35,101 | 35,101 |
| Increase (Decrease) in Deferred Inflows Related to OPEB | - | 32,158 | 32,158 |
| Total Adjustments | <u>851,221</u> | <u>(76,645)</u> | <u>774,576</u> |
| Net Cash Provided (Used) by Operating Activities | <u>\$ 2,416,610</u> | <u>\$ 1,571,384</u> | <u>\$ 3,987,994</u> |

ADAMS COUNTY, COLORADO
COLORADO AIR AND SPACE PORT FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|---|-------------------------|--------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Intergovernmental | | | | |
| Federal Grants | \$ - | \$ 4,235,000 | \$ 3,546,962 | \$ (688,038) |
| State Grants | 40,000 | 310,000 | 17,100 | (292,900) |
| Other Grants | 14,700 | 14,700 | 3,375 | (11,325) |
| Total Intergovernmental | <u>54,700</u> | <u>4,559,700</u> | <u>3,567,437</u> | <u>(992,263)</u> |
| Charges for Services | | | | |
| Rental Charges | 1,370,276 | 1,370,276 | 1,285,160 | (85,116) |
| Charges for Services and Fuel Sales | 2,041,238 | 2,041,238 | 2,652,357 | 611,119 |
| Total Charges for Services | <u>3,411,514</u> | <u>3,411,514</u> | <u>3,937,517</u> | <u>526,003</u> |
| Investment Earnings | - | - | 292,708 | 292,708 |
| Miscellaneous | - | - | 12,567 | 12,567 |
| Transfers In | 7,160,000 | 8,123,497 | 400,000 | (7,723,497) |
| Total Revenues | <u>10,626,214</u> | <u>16,094,711</u> | <u>8,210,229</u> | <u>(8,177,190)</u> |
| EXPENDITURES: | | | | |
| Salaries and Fringe Benefits | 1,697,148 | 1,697,148 | 1,577,883 | 119,265 |
| Cost of Goods Sold | 1,024,907 | 1,024,907 | 1,821,704 | (796,797) |
| Operating Supplies | 82,700 | 82,700 | 80,359 | 2,341 |
| Travel and Training | 71,400 | 71,400 | 106,512 | (35,112) |
| Licenses and Fees | 48,300 | 48,300 | 70,021 | (21,721) |
| Utilities | 260,900 | 260,900 | 279,169 | (18,269) |
| Minor Supplies and Equipment | 114,600 | 114,600 | 91,137 | 23,463 |
| Repairs and Maintenance | 387,600 | 324,615 | 124,957 | 199,658 |
| Professional Fees | 209,754 | 321,956 | 191,096 | 130,860 |
| Other | 6,190 | 6,190 | 5,720 | 470 |
| Capital Outlay | 6,760,000 | 12,209,280 | 3,947,420 | 8,261,860 |
| Total Expenditures | <u>10,663,499</u> | <u>16,161,996</u> | <u>8,295,978</u> | <u>7,866,018</u> |
| Change in Net Position, Budgetary Basis | <u>\$ (37,285)</u> | <u>\$ (67,285)</u> | (85,749) | <u>\$ (311,172)</u> |
| Reconciliation from Budgetary to GAAP Basis: | | | | |
| Depreciation | | | (951,375) | |
| Capital Outlay | | | 3,947,420 | |
| Gain on Disposal of Capital Assets | | | 8,500 | |
| Net Pension Expense | | | 190,257 | |
| Total OPEB Expense | | | <u>65,231</u> | |
| Change in Net Position, GAAP Basis | | | 3,174,284 | |
| Net Position, Beginning of Year | | | <u>23,746,504</u> | |
| Net Position, End of Year | | | <u>\$ 26,920,788</u> | |

ADAMS COUNTY, COLORADO
GOLF COURSE FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|---|-------------------------|---------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Charges for Services | \$ 2,954,500 | \$ 4,554,500 | \$ 4,134,765 | \$ (419,735) |
| Intergovernmental | - | - | 118,482 | 118,482 |
| Investment Earnings | 37,500 | 37,500 | 87,092 | 49,592 |
| Miscellaneous | 245,000 | 245,000 | 754,504 | 509,504 |
| Total Revenues | <u>3,237,000</u> | <u>4,837,000</u> | <u>5,094,843</u> | <u>257,843</u> |
| EXPENDITURES: | | | | |
| Contract Labor | 1,198,004 | 1,898,004 | 1,300,713 | 597,291 |
| Cost of Goods Sold | 170,404 | 170,404 | 236,883 | (66,479) |
| Insurance | 100,000 | 100,000 | 91,181 | 8,819 |
| Operating Supplies | 79,460 | 79,460 | 83,986 | (4,526) |
| Travel and Training | 11,386 | 11,386 | 5,119 | 6,267 |
| Utilities | 201,215 | 201,215 | 172,639 | 28,576 |
| Minor Supplies and Equipment | 287,375 | 287,375 | 279,311 | 8,064 |
| Repairs and Maintenance | 279,485 | 279,485 | 226,070 | 53,415 |
| Professional Fees | 258,280 | 258,280 | 470,172 | (211,892) |
| Capital Outlay | 216,000 | 216,000 | 108,676 | 107,324 |
| Total Expenditures | <u>2,801,609</u> | <u>3,501,609</u> | <u>2,974,750</u> | <u>526,859</u> |
| Change in Net Position, Budgetary Basis | <u>\$ 435,391</u> | <u>\$ 1,335,391</u> | 2,120,093 | <u>\$ 784,702</u> |
| Reconciliation from Budgetary to GAAP Basis: | | | | |
| Depreciation | | | (457,806) | |
| Loss on Disposal of Capital Assets | | | (4,402) | |
| Capital Outlay | | | <u>108,676</u> | |
| Change in Net Position, GAAP Basis | | | 1,766,561 | |
| Net Position, Beginning of Year | | | <u>16,006,312</u> | |
| Net Position, End of Year | | | <u>\$ 17,772,873</u> | |

**ADAMS COUNTY, COLORADO
STORMWATER UTILITY FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022**

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|---|-------------------------|---------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Charges for Services | \$ 2,322,000 | \$ 2,322,000 | \$ 2,437,149 | \$ 115,149 |
| EXPENDITURES: | | | | |
| Salaries and Fringe Benefits | 426,086 | 426,086 | 389,823 | 36,263 |
| Operating Supplies | 20,300 | 20,300 | 3,320 | 16,980 |
| Travel and Training | 17,950 | 17,950 | 14,968 | 2,982 |
| Licenses and Fees | 3,110 | 3,110 | 2,044 | 1,066 |
| Utilities | 3,120 | 3,120 | 2,642 | 478 |
| Repairs and Maintenance | 130,000 | 130,000 | 120,352 | 9,648 |
| Professional Fees | 352,900 | 352,900 | 221,194 | 131,706 |
| Office Expenses | 12,852 | 12,852 | 10,066 | 2,786 |
| Capital Outlay | 300,000 | 300,000 | 73,649 | 226,351 |
| Total Expenditures | <u>1,266,318</u> | <u>1,266,318</u> | <u>838,058</u> | <u>428,260</u> |
| Change in Net Position, Budgetary Basis | <u>\$ 1,055,682</u> | <u>\$ 1,055,682</u> | 1,599,091 | <u>\$ 543,409</u> |
| Reconciliation from Budgetary to GAAP Basis: | | | | |
| Depreciation | | | (55,066) | |
| Capital Outlay | | | 73,649 | |
| Net Pension Expense | | | 35,014 | |
| Total OPEB Expense | | | <u>(4,659)</u> | |
| Change in Net Position, GAAP Basis | | | 1,648,029 | |
| Net Position, Beginning of Year | | | <u>15,368,577</u> | |
| Net Position, End of Year | | | <u>\$ 17,016,606</u> | |



INTERNAL SERVICE FUNDS

Adams County, Colorado
Explanation of Funds
Internal Service Funds

Internal Service Funds account for the financing of goods and services provided by a County department or agency to other departments or agencies of the County on a cost reimbursement basis.

EQUIPMENT SERVICE FUND - The Equipment Service Fund is used to account for the revenues generated from internal rental charges to County departments for the use of County-owned vehicles, equipment, and related maintenance.

INSURANCE CLAIMS FUND - The Insurance Claims Fund is used to account for the self-insurance activities of the County. The County is self-insured for health, dental, vision, unemployment, general liability, property, and workers' compensation.

ADAMS COUNTY, COLORADO
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF NET POSITION
December 31, 2022

| | Equipment Service Fund | Insurance Claims Fund | Total Internal Service Funds |
|----------------------------------|---------------------------|--------------------------|---------------------------------|
| ASSETS: | | | |
| Current Assets | | | |
| Cash and Cash Equivalents | \$ 9,810,449 | \$ 13,515,606 | \$ 23,326,055 |
| Accounts Receivable | 138,971 | 33,885 | 172,856 |
| Prepaid Items | - | 746,352 | 746,352 |
| Inventories | 171,916 | - | 171,916 |
| Total Current Assets | <u>10,121,336</u> | <u>14,295,843</u> | <u>24,417,179</u> |
| Noncurrent Assets | | | |
| Capital Assets | | | |
| Construction in Progress | 81,561 | - | 81,561 |
| Buildings and Improvements | 338,887 | - | 338,887 |
| Machinery and Equipment | 42,484,835 | - | 42,484,835 |
| Accumulated Depreciation | (29,674,316) | - | (29,674,316) |
| Total Noncurrent Assets | <u>13,230,967</u> | <u>-</u> | <u>13,230,967</u> |
| Total Assets | <u>23,352,303</u> | <u>14,295,843</u> | <u>37,648,146</u> |
| LIABILITIES: | | | |
| Current Liabilities | | | |
| Accounts Payable | 1,404,286 | 962,540 | 2,366,826 |
| Payroll Liabilities | 79,620 | 44,775 | 124,395 |
| Compensated Absences | 18,280 | 26,088 | 44,368 |
| Claims Payable | - | 4,485,789 | 4,485,789 |
| Total Current Liabilities | <u>1,502,186</u> | <u>5,519,192</u> | <u>7,021,378</u> |
| Noncurrent Liabilities | | | |
| Compensated Absences | 135,740 | 108,476 | 244,216 |
| Claims Payable | - | 8,082,738 | 8,082,738 |
| Total Noncurrent Liabilities | <u>135,740</u> | <u>8,191,214</u> | <u>8,326,954</u> |
| Total Liabilities | <u>1,637,926</u> | <u>13,710,406</u> | <u>15,348,332</u> |
| NET POSITION: | | | |
| Net Investment in Capital Assets | 13,030,890 | - | 13,030,890 |
| Unrestricted | 8,683,487 | 585,437 | 9,268,924 |
| Total Net Position | <u>\$ 21,714,377</u> | <u>\$ 585,437</u> | <u>\$ 22,299,814</u> |

ADAMS COUNTY, COLORADO
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
For the Year Ended December 31, 2022

| | Equipment Service Fund | Insurance Claims Fund | Total Internal Service Funds |
|--|---------------------------|--------------------------|---------------------------------|
| OPERATING REVENUES: | | | |
| Equipment Rental Fees | \$ 7,710,424 | \$ - | \$ 7,710,424 |
| Insurance Premiums | - | 27,364,118 | 27,364,118 |
| Miscellaneous | 76,317 | - | 76,317 |
| Total Operating Revenues | <u>7,786,741</u> | <u>27,364,118</u> | <u>35,150,859</u> |
| OPERATING EXPENSES: | | | |
| Salaries and Fringe Benefits | 1,813,017 | 1,251,990 | 3,065,007 |
| Claims | 34,850 | 21,441,509 | 21,476,359 |
| Insurance | - | 4,068,183 | 4,068,183 |
| Operating Supplies | 104,323 | 70,745 | 175,068 |
| Travel and Training | 12,290 | 106,411 | 118,701 |
| Licenses and Fees | 1,575 | 19,009 | 20,584 |
| Utilities | 60,255 | 9,081 | 69,336 |
| Minor Supplies and Equipment | 3,163,019 | 930 | 3,163,949 |
| Repairs and Maintenance | 303,521 | - | 303,521 |
| Professional Fees | - | 1,039,058 | 1,039,058 |
| Depreciation | 4,360,965 | - | 4,360,965 |
| Total Operating Expenses | <u>9,853,815</u> | <u>28,006,916</u> | <u>37,860,731</u> |
| Net Operating Income (Loss) | <u>(2,067,074)</u> | <u>(642,798)</u> | <u>(2,709,872)</u> |
| NONOPERATING REVENUES: | | | |
| Gain (Loss) on Sale of Capital Assets | 187,675 | - | 187,675 |
| Insurance Proceeds | 76,021 | 58,581 | 134,602 |
| Total Non Operating Revenues (Expenses) | <u>263,696</u> | <u>58,581</u> | <u>322,277</u> |
| Net Income (Loss) Before Capital Grants, Contributions, and Transfers | <u>(1,803,378)</u> | <u>(584,217)</u> | <u>(2,387,595)</u> |
| Transfers In | <u>618,753</u> | <u>-</u> | <u>618,753</u> |
| Changes in Net Position | (1,184,625) | (584,217) | (1,768,842) |
| Net Position, Beginning of Year | <u>22,899,002</u> | <u>1,169,654</u> | <u>24,068,656</u> |
| Net Position, End of Year | <u>\$ 21,714,377</u> | <u>\$ 585,437</u> | <u>\$ 22,299,814</u> |

ADAMS COUNTY, COLORADO
INTERNAL SERVICE FUNDS
COMBINING STATEMENT OF CASH FLOWS
For the Year Ended December 31, 2022

| | Equipment Service Fund | Insurance Claims Fund | Total Internal Service Funds |
|---|---------------------------|--------------------------|---------------------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES: | | | |
| Cash Received from Interfund Services | \$ 7,632,796 | \$ 27,359,986 | \$ 34,992,782 |
| Other Receipts | 76,317 | - | 76,317 |
| Cash Payments to Suppliers for Goods and Services | (2,673,104) | (25,879,166) | (28,552,270) |
| Cash Payments to Employees | (1,745,052) | (1,195,907) | (2,940,959) |
| Net Cash Provided (Used) by Operating Activities | <u>3,290,957</u> | <u>284,913</u> | <u>3,575,870</u> |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: | | | |
| Transfers From Other Funds | <u>618,753</u> | - | <u>618,753</u> |
| Net Cash Provided (Used) by Noncapital and Related Financing Activities | <u>618,753</u> | - | <u>618,753</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: | | | |
| Acquisition/Construction of Capital Assets | (3,261,241) | - | (3,261,241) |
| Cash Received from Sale of Capital Assets | 190,204 | - | 190,204 |
| Insurance Proceeds | 76,021 | 58,581 | 134,602 |
| Net Cash Provided (Used) by Capital and Related Financing Activities | <u>(2,995,016)</u> | <u>58,581</u> | <u>(2,936,435)</u> |
| Net Increase (Decrease) in Cash and Cash Equivalents | 914,694 | 343,494 | 1,258,188 |
| Cash and Cash Equivalents, Beginning of Year | <u>8,895,755</u> | <u>13,172,112</u> | <u>22,067,867</u> |
| Cash and Cash Equivalents, End of Year | <u>\$ 9,810,449</u> | <u>\$ 13,515,606</u> | <u>\$ 23,326,055</u> |
| Reconciliation of Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: | | | |
| Net Operating Income (Loss) | \$ (2,067,074) | \$ (642,798) | \$ (2,709,872) |
| Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: | | | |
| Depreciation | 4,360,965 | - | 4,360,965 |
| (Increase) Decrease in Accounts Receivable | (77,628) | (4,132) | (81,760) |
| (Increase) Decrease in Inventories | (30,666) | - | (30,666) |
| (Increase) Decrease in Prepaid Items | - | (167,541) | (167,541) |
| Increase (Decrease) in Accounts Payable | 1,037,395 | 216,639 | 1,254,034 |
| Increase (Decrease) in Payroll Liabilities | 79,620 | 44,775 | 124,395 |
| Increase (Decrease) in Compensated Absences | (11,655) | 11,308 | (347) |
| Increase (Decrease) in Claims Payable | - | 826,662 | 826,662 |
| Total Adjustments | <u>5,358,031</u> | <u>927,711</u> | <u>6,285,742</u> |
| Net Cash Provided (Used) by Operating Activities | <u>\$ 3,290,957</u> | <u>\$ 284,913</u> | <u>\$ 3,575,870</u> |
| Noncash Transactions: | | | |
| Increase (Decrease) in Accounts Payable - Capital Assets | \$ (536,038) | \$ - | \$ (536,038) |

ADAMS COUNTY, COLORADO
EQUIPMENT SERVICE FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final</u> |
|---|-------------------------|-------------------|-----------------------|----------------------------|
| | <u>Original</u> | <u>Final</u> | | <u>Budget</u> |
| REVENUES: | | | | |
| Equipment Rental Fees | \$ 8,208,216 | \$ 8,208,216 | \$ 7,710,424 | \$ (497,792) |
| Proceeds from Sale of Capital Assets | 450,000 | 450,000 | 190,204 | (259,796) |
| Miscellaneous | 41,000 | 41,000 | 76,317 | 35,317 |
| Transfers In | <u>2,472,000</u> | <u>2,472,000</u> | <u>618,753</u> | <u>(1,853,247)</u> |
| Total Revenues | <u>11,171,216</u> | <u>11,171,216</u> | <u>8,595,698</u> | <u>(2,575,518)</u> |
| EXPENDITURES: | | | | |
| Salaries and Fringe Benefits | 2,096,142 | 2,096,142 | 1,813,017 | 283,125 |
| Claims | 75,000 | 75,000 | 34,850 | 40,150 |
| Operating Supplies | 159,273 | 159,273 | 104,323 | 54,950 |
| Travel and Training | 25,110 | 25,110 | 12,290 | 12,820 |
| Licenses and Fees | 8,000 | 8,000 | 1,575 | 6,425 |
| Utilities | 61,080 | 61,080 | 60,255 | 825 |
| Minor Supplies and Equipment | 2,795,394 | 2,795,394 | 3,163,019 | (367,625) |
| Repairs and Maintenance | 286,500 | 286,500 | 303,521 | (17,021) |
| Capital Outlay | <u>4,333,000</u> | <u>5,216,599</u> | <u>2,725,203</u> | <u>2,491,396</u> |
| Total Expenditures | <u>9,839,499</u> | <u>10,723,098</u> | <u>8,218,053</u> | <u>2,505,045</u> |
| Change in Net Position, Budgetary Basis | <u>\$ 1,331,717</u> | <u>\$ 448,118</u> | 377,645 | <u>\$ (70,473)</u> |
| Reconciliation from Budgetary to GAAP Basis: | | | | |
| Depreciation | | | (4,360,965) | |
| Loss on Disposal of Capital Assets | | | (2,529) | |
| Insurance Proceeds | | | 76,021 | |
| Capital Outlay | | | <u>2,725,203</u> | |
| Change in Net Position, GAAP Basis | | | (1,184,625) | |
| Net Position, Beginning of Year | | | <u>22,899,002</u> | |
| Net Position, End of Year | | | <u>\$ 21,714,377</u> | |

ADAMS COUNTY, COLORADO
INSURANCE CLAIMS FUND
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | <u>Budgeted Amounts</u> | | <u>Actual Amounts</u> | <u>Variance with Final Budget</u> |
|---|-------------------------|-------------------|-----------------------|-----------------------------------|
| | <u>Original</u> | <u>Final</u> | | |
| REVENUES: | | | | |
| Insurance Premiums - Medical and Dental | \$ 19,130,642 | \$ 19,130,642 | \$ 17,364,569 | \$ (1,766,073) |
| Insurance Premiums - General Liability | 4,018,000 | 4,018,000 | 4,018,000 | - |
| Insurance Premiums - Workers' Compensation | 2,158,500 | 2,158,500 | 2,205,117 | 46,617 |
| Insurance Premiums - Unemployment | 259,000 | 259,000 | 259,000 | - |
| Insurance Premiums - Administration | 3,119,989 | 3,119,989 | 3,224,324 | 104,335 |
| Insurance Premiums - Vision | <u>273,252</u> | <u>273,252</u> | <u>293,108</u> | <u>19,856</u> |
| Total Revenues | <u>28,959,383</u> | <u>28,959,383</u> | <u>27,364,118</u> | <u>(1,595,265)</u> |
| EXPENDITURES: | | | | |
| Salaries and Fringe Benefits | 1,094,848 | 1,094,848 | 1,251,990 | (157,142) |
| Claims | 22,211,041 | 22,211,041 | 20,614,847 | 1,596,194 |
| Insurance | 4,065,485 | 4,065,485 | 4,068,183 | (2,698) |
| Operating Supplies | 110,638 | 110,638 | 70,745 | 39,893 |
| Travel and Training | 233,598 | 233,598 | 106,411 | 127,187 |
| Licenses and Fees | 12,000 | 12,000 | 19,009 | (7,009) |
| Utilities | 4,000 | 4,000 | 9,081 | (5,081) |
| Minor Supplies and Equipment | 3,500 | 3,500 | 930 | 2,570 |
| Professional Fees | <u>1,224,273</u> | <u>1,224,273</u> | <u>1,039,058</u> | <u>185,215</u> |
| Total Expenditures | <u>28,959,383</u> | <u>28,959,383</u> | <u>27,180,254</u> | <u>1,779,129</u> |
| Change in Net Position, Budgetary Basis | <u>\$ -</u> | <u>\$ -</u> | 183,864 | <u>\$ 183,864</u> |
| Reconciliation from Budgetary to GAAP Basis: | | | | |
| Change in Insurance Claims Payable | | | (826,662) | |
| Insurance Proceeds | | | <u>58,581</u> | |
| Change in Net Position, GAAP Basis | | | (584,217) | |
| Net Position, Beginning of Year | | | <u>1,169,654</u> | |
| Net Position, End of Year | | | <u>\$ 585,437</u> | |



FIDUCIARY FUNDS

Adams County, Colorado
Explanation of Funds
Custodial Funds

Custodial Funds account for assets held by the County in a custodial capacity for individuals, private organizations, and other governments.

TREASURER FUND -The Treasurer Fund accounts for all monies collected (principally property tax collections) by the County's Treasurer on behalf of the County and various local governmental entities in the County.

CLERK AND RECORDER FUND - The Clerk and Recorder Fund collects fees and taxes on behalf of other governmental entities, primarily related to motor vehicle transactions.

SHERIFF COMMISSARY FUND - The Sheriff's Office maintains monies that belong to inmates serving time at the County's Detention Facility. Inmates use these resources to make purchases at the commissary. Remaining balances are distributed to inmates upon their release from the County's Detention Facility.

PUBLIC TRUSTEE FUND - The Public Trustee Fund collects fees pertaining to deeds of trust transactions and distributes fees collected to mortgage companies, individuals, the County, and other entities, as appropriate. As of July 1, 2020, due to changes to the State of Colorado legislation, the County's Treasurer has assumed responsibility of the public trustee's funds.

OPIOID SETTLEMENT FUND - The Opioid Settlement Fund accounts for monies received by the County acting as the fiscal agent for Adams County Opioid Council for Region 8, created through settlement agreements with pharmaceutical companies and the Colorado Opioid Settlement Memorandum of Understanding (MOU).

ADAMS COUNTY, COLORADO
CUSTODIAL FUNDS
COMBINING STATEMENT OF FIDUCIARY NET POSITION
December 31, 2022

| | <u>Treasurer</u> | <u>Clerk & Recorder</u> | <u>Sheriff Commissary</u> | <u>Public Trustee</u> | <u>Opioid Settlement</u> | <u>Total Custodial Funds</u> |
|--|--------------------|-----------------------------|---------------------------|-----------------------|--------------------------|----------------------------------|
| ASSETS: | | | | | | |
| Cash and Investments | \$ 16,561,123 | \$ 14,162,219 | \$ 208,477 | \$ 1,846,569 | \$ 652,340 | \$ 33,430,728 |
| Receivables | | | | | | |
| Taxes | 957,921,974 | - | - | - | - | 957,921,974 |
| Accounts | - | 1,654,422 | 99,710 | - | 2,828,033 | 4,582,165 |
| Total Assets | <u>974,483,097</u> | <u>15,816,641</u> | <u>308,187</u> | <u>1,846,569</u> | <u>3,480,373</u> | <u>995,934,867</u> |
| LIABILITIES: | | | | | | |
| Due To Other Governments | \$ 973,111,373 | \$ 15,730,033 | \$ - | \$ - | \$ - | \$ 988,841,406 |
| Due To Others | 1,371,724 | - | 76,643 | 1,130,823 | - | 2,579,190 |
| Total Liabilities | <u>974,483,097</u> | <u>15,730,033</u> | <u>76,643</u> | <u>1,130,823</u> | <u>-</u> | <u>991,420,596</u> |
| NET POSITION: | | | | | | |
| Restricted for | | | | | | |
| Individuals, Organizations, and Other Governments | - | 86,608 | 231,544 | 715,746 | 3,480,373 | 4,514,271 |
| Total Net Position | <u>\$ -</u> | <u>\$ 86,608</u> | <u>\$ 231,544</u> | <u>\$ 715,746</u> | <u>\$ 3,480,373</u> | <u>\$ 4,514,271</u> |

ADAMS COUNTY, COLORADO
CUSTODIAL FUNDS
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
For the Year Ended December 31, 2022

| | <u>Treasurer</u> | <u>Clerk & Recorder</u> | <u>Sheriff Commissary</u> | <u>Public Trustee</u> | <u>Opioid Settlement</u> | <u>Total Custodial Funds</u> |
|--|----------------------|-----------------------------|---------------------------|-----------------------|--------------------------|----------------------------------|
| ADDITIONS: | | | | | | |
| Collections for Other Governments | 3,143,800,194 | 184,588,782 | - | - | - | 3,328,388,976 |
| Collections for Others | 514,723 | - | 3,973,115 | - | 3,480,373 | 7,968,211 |
| Public Trustee Foreclosure Collections | - | - | - | 14,074,854 | - | 14,074,854 |
| Total Additions | <u>3,144,314,917</u> | <u>184,588,782</u> | <u>3,973,115</u> | <u>14,074,854</u> | <u>3,480,373</u> | <u>3,350,432,041</u> |
| DEDUCTIONS: | | | | | | |
| Disbursements to Other Governments | 3,143,312,424 | 184,575,892 | - | - | - | 3,327,888,316 |
| Disbursements to Others | 1,002,493 | - | 4,002,346 | - | - | 5,004,839 |
| Public Trustee Foreclosure Disbursements | - | - | - | 13,415,860 | - | 13,415,860 |
| Total Deductions | <u>3,144,314,917</u> | <u>184,575,892</u> | <u>4,002,346</u> | <u>13,415,860</u> | <u>-</u> | <u>3,346,309,015</u> |
| Changes in Net Position | - | 12,890 | (29,231) | 658,994 | 3,480,373 | 4,123,026 |
| Net Position, Beginning of Year | <u>-</u> | <u>73,718</u> | <u>260,775</u> | <u>56,752</u> | <u>-</u> | <u>391,245</u> |
| Net Position, End of Year | <u>\$ -</u> | <u>\$ 86,608</u> | <u>\$ 231,544</u> | <u>\$ 715,746</u> | <u>\$ 3,480,373</u> | <u>\$ 4,514,271</u> |



ADAMS COUNTY, COLORADO
BALANCE SHEET
COMPONENT UNIT
December 31, 2022

| | <u>Adams County</u> <u>Health Department</u> |
|--|---|
| ASSETS: | |
| Cash and Investments | \$ 405,851 |
| Receivables | |
| Accounts (Net) | 1,688 |
| Intergovernmental | 44,612 |
| Total Assets | <u>\$ 452,151</u> |
| LIABILITIES: | |
| Accounts Payable | \$ 307,376 |
| Retainage Payable | 2,018 |
| Payroll Liabilities | 137,377 |
| Unearned Revenues | 272 |
| Total Liabilities | <u>447,043</u> |
| FUND BALANCES: | |
| Nonspendable | - |
| Restricted | - |
| Committed | - |
| Assigned | 5,108 |
| Unassigned | - |
| Total Fund Balances | <u>5,108</u> |
| Total Liabilities and Fund Balances | 452,151 |
| Amounts reported for the component unit in the statement of net position are different because: | |
| Capital assets used by the component unit are not financial resources and, therefore, are not reported in the component unit. | 255,909 |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the component unit: | |
| Compensated Absences | (41,911) |
| Deferred outflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the component unit: | |
| Deferred Outflows of Resources Related to Pensions and OPEB. | <u>46,235</u> |
| Net Position of Component Unit | <u>\$ 265,341</u> |

ADAMS COUNTY, COLORADO
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
COMPONENT UNIT
For the Year Ended December 31, 2022

| | <u>Adams County</u> <u>Health Department</u> |
|--|---|
| REVENUES: | |
| Intergovernmental | \$ 44,612 |
| Charges for Services | 7,272 |
| Contribution from Adams County | <u>1,901,608</u> |
| Total Revenues | <u>1,953,492</u> |
| EXPENDITURES: | |
| Current | |
| General Government | 39,491 |
| Health and Welfare | 1,647,876 |
| Capital Outlay | <u>261,017</u> |
| Total Expenditures | <u>1,948,384</u> |
| Net Change in Fund Balances | 5,108 |
| Fund Balances, Beginning of Year | <u>-</u> |
| Fund Balances, End of Year | <u>\$ 5,108</u> |
| Amounts reported for the component unit in the statement of activities are different because: | |
| Net change in Component Unit Fund Balance | \$ 5,108 |
| Component units report capital outlays as expenditures. However, in the statement of activities the cost of these assets are capitalized and allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period. | |
| Capital Asset Additions | 261,017 |
| Depreciation Expense | (5,108) |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the component unit. | |
| Change in compensated absences | (41,911) |
| Change in Deferred Outflows of Resources Related to Pensions, and OPEB. | <u>46,235</u> |
| Change in Net Position of Component Unit | <u>\$ 265,341</u> |

ADAMS COUNTY, COLORADO
ADAMS COUNTY HEALTH DEPARTMENT
BUDGETARY COMPARISON SCHEDULE
For the Year Ended December 31, 2022

| | Budgeted Amounts | | Actual Amounts | Variance with Final Budget |
|--|------------------|-----------|----------------|----------------------------|
| | Original | Final | | |
| REVENUES: | | | | |
| Intergovernmental | | | | |
| Federal Grants | \$ - | \$ - | \$ 44,612 | \$ 44,612 |
| Charges for Services | - | - | 7,272 | 7,272 |
| Contribution from Adams County | - | 2,152,500 | 1,901,608 | (250,892) |
| Total Revenues | - | 2,152,500 | 1,953,492 | (199,008) |
| EXPENDITURES: | | | | |
| Current | | | | |
| General Government | - | - | 39,491 | (39,491) |
| Health and Welfare | - | 2,152,500 | 1,647,876 | 504,624 |
| Capital Outlay | - | - | 261,017 | (261,017) |
| Total Expenditures | - | 2,152,500 | 1,948,384 | 204,116 |
| Net Change in Fund Balance | - | - | 5,108 | 5,108 |
| Fund Balance, Beginning of Year | - | - | - | - |
| Fund Balance, End of Year | \$ - | \$ - | \$ 5,108 | \$ 5,108 |

Values

- A Positive Work Environment
- Servant Leadership
- Teamwork
- Transparency
- Credibility
- Excellence

Adams County, Colorado Statistical Section Index

This part of the Adams County annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

Financial Trends Page

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

| | |
|---|-----|
| Net Position by Component | 133 |
| Changes in Net Position | 134 |
| Governmental Activities Expenses Graphs | 136 |
| Changes in Program and General Revenue Graph | 138 |
| Fund Balances, Governmental Funds | 139 |
| Changes in Fund Balances, Governmental Funds | 140 |
| Changes in Fund Balances, Governmental Funds Graphs | 141 |

Revenue Capacity

These schedules contain information to help the reader assess the County's most significant sources of revenue.

| | |
|---|-----|
| Assessed and Actual Value of Taxable Property | 142 |
| Property Tax Levies and Collections | 143 |
| Principal Property Taxpayers | 144 |
| Direct and Overlapping Property Tax Rates | 145 |

Debt Capacity

These schedules contain information to help the reader assess the affordability of the County's current level of debt and the County's ability to issue debt in the future.

| | |
|---|-----|
| Ratio of Outstanding Debt by Type | 146 |
| Computation of Direct, Overlapping, and Underlying Long-Term Debt | 147 |
| Legal Debt Margin Information | 148 |

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

| | |
|-------------------------------------|-----|
| Demographic and Economic Statistics | 149 |
| Principal Employers | 150 |

Operating Information

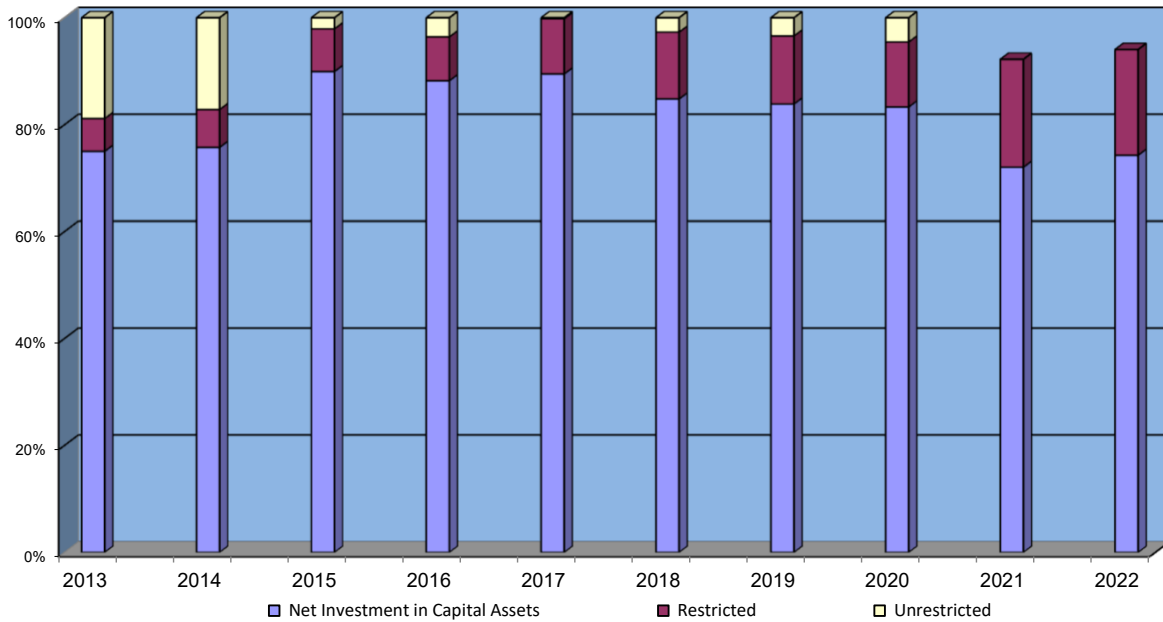
These schedules contain information regarding types of assets by function/department and the number of employees in various job categories.

| | |
|---|-----|
| Capital Asset Statistics by Function/Program | 151 |
| Full-Time Equivalent County Employees by Function | 152 |

Adams County, Colorado
Net Position by Component
Last Ten Years

| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| Governmental Activities | | | | | | | | | | |
| Net Investment in Capital Assets | \$ 593,574,188 | \$ 606,202,634 | \$ 611,634,315 | \$ 605,869,836 | \$ 626,005,694 | \$ 625,596,117 | \$ 639,256,499 | \$ 668,343,630 | \$ 692,807,642 | \$ 747,897,971 |
| Restricted | 49,202,652 | 60,449,728 | 57,731,038 | 59,911,789 | 76,646,997 | 97,800,805 | 102,836,360 | 103,358,696 | 205,222,105 | 210,304,999 |
| Unrestricted | 147,915,202 | 140,193,414 | 7,883,473 | 18,709,856 | (7,525,007) | 10,431,597 | 13,741,853 | 25,902,308 | (94,240,903) | (82,392,964) |
| Total Net Position - Governmental Activities | \$ 790,692,042 | \$ 806,845,776 | \$ 677,248,826 | \$ 684,491,481 | \$ 695,127,684 | \$ 733,828,519 | \$ 755,834,712 | \$ 797,604,634 | \$ 803,788,844 | \$ 875,810,006 |
| Business-Type Activities | | | | | | | | | | |
| Net Investment in Capital Assets | \$ 9,332,133 | \$ 40,564,861 | \$ 38,657,775 | \$ 38,867,040 | \$ 38,726,203 | \$ 38,161,967 | \$ 38,090,104 | \$ 40,558,251 | \$ 39,804,978 | \$ 42,373,942 |
| Restricted | 3,546,648 | 6,327,369 | 7,043,635 | 7,417,977 | 8,900,382 | 10,559,487 | 13,667,568 | 12,531,381 | 15,316,415 | 19,336,325 |
| Total Net Position - Business-Type Activities | \$ 12,878,781 | \$ 46,892,230 | \$ 45,701,410 | \$ 46,285,017 | \$ 47,626,585 | \$ 48,721,454 | \$ 51,757,672 | \$ 53,089,632 | \$ 55,121,393 | \$ 61,710,267 |
| Total Primary Government | | | | | | | | | | |
| Net Investment in Capital Assets | \$ 602,906,321 | \$ 646,767,495 | \$ 650,292,090 | \$ 644,736,876 | \$ 664,731,897 | \$ 663,758,084 | \$ 677,346,603 | \$ 708,901,881 | \$ 732,612,620 | \$ 790,271,913 |
| Restricted | 49,202,652 | 60,449,728 | 57,731,038 | 59,911,789 | 76,646,997 | 97,800,805 | 102,836,360 | 103,358,696 | 205,222,105 | 210,304,999 |
| Unrestricted | 151,461,850 | 146,520,783 | 14,927,108 | 26,127,833 | 1,375,375 | 20,991,084 | 27,409,421 | 38,433,689 | (78,924,488) | (63,056,639) |
| Total Net Position - Primary Government | \$ 803,570,823 | \$ 853,738,006 | \$ 722,950,236 | \$ 730,776,498 | \$ 742,754,269 | \$ 782,549,973 | \$ 807,592,384 | \$ 850,694,266 | \$ 858,910,237 | \$ 937,520,273 |

Percentage of Net Position by Component



* Net Position was restated in 2015 as a result of the County's implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, as amended by GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date. Benefits Other Than Pensions*.

*Net Position was restated in 2018 as a result of the County's implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

Adams County, Colorado
Changes in Net Position
Last Ten Years

| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| Expenses | | | | | | | | | | |
| Governmental Activities | | | | | | | | | | |
| General Government | \$ 64,364,517 | \$ 67,645,619 | \$ 73,098,284 | \$ 92,477,935 | \$ 86,708,574 | \$ 95,437,173 | \$ 103,647,233 | \$ 203,929,037 | \$ 151,469,763 | \$ 163,023,400 |
| Public Safety | 74,297,420 | 77,728,278 | 79,524,881 | 83,643,934 | 91,930,355 | 99,597,679 | 107,336,828 | 108,321,345 | 127,952,243 | 115,051,700 |
| County Funded Human Services | 9,138,011 | 3,688,208 | 3,711,537 | 3,888,702 | 4,077,003 | 4,878,933 | 5,266,647 | 6,150,611 | 6,988,701 | 8,110,088 |
| Public Works | 41,891,634 | 38,966,452 | 42,408,743 | 47,250,900 | 45,715,724 | 51,382,826 | 54,346,855 | 61,484,983 | 69,228,177 | 69,201,729 |
| Culture and Recreation | 4,235,097 | 4,340,240 | 4,675,334 | 5,496,976 | 5,542,127 | 6,105,128 | 6,455,984 | 6,922,576 | 7,820,249 | 8,501,938 |
| Health and Welfare | 181,268,279 | 182,252,125 | 101,782,532 | 103,507,413 | 109,615,888 | 113,862,835 | 120,180,664 | 133,244,024 | 139,011,719 | 147,734,974 |
| Urban Housing and Redevelopment | 4,362,880 | 2,974,908 | 4,779,334 | 3,072,490 | 1,520,176 | 2,148,457 | 1,536,792 | 1,873,049 | 2,901,573 | 1,685,941 |
| Conservation of Natural Resources | 9,185,737 | 11,556,202 | 11,553,512 | 12,465,683 | 17,613,875 | 10,697,170 | 13,067,663 | 20,161,495 | 18,531,328 | 18,757,160 |
| Economic Opportunity | 6,451,001 | 5,646,147 | 5,827,958 | 5,763,046 | 5,087,059 | 3,895,486 | 3,612,181 | 3,263,173 | 4,032,439 | 6,285,279 |
| Interest Expense | 6,633,838 | 6,322,611 | 5,811,454 | 7,381,768 | 7,824,477 | 7,179,372 | 6,933,276 | 6,521,014 | 6,056,030 | 5,892,298 |
| Total Expenses - Governmental Activities | 401,828,414 | 401,120,790 | 333,173,569 | 364,948,847 | 375,635,258 | 395,185,059 | 422,384,123 | 551,871,307 | 533,992,222 | 544,244,507 |
| Business-Type Activities | | | | | | | | | | |
| Colorado Air and Space Port | | 4,272,009 | 4,063,690 | 4,533,394 | 4,364,009 | 4,651,836 | 4,898,658 | 4,719,747 | 5,107,918 | 5,044,445 |
| Golf Course | 2,653,355 | 2,868,095 | 3,135,064 | 2,771,633 | 2,911,511 | 3,061,967 | 2,961,480 | 2,852,043 | 3,199,097 | 3,328,282 |
| Stormwater | 550,414 | 259,467 | 725,460 | 565,510 | 455,389 | 461,401 | 438,634 | 745,360 | 831,569 | 789,120 |
| Water and Wastewater | - | 210,099 | 180,575 | 82,210 | - | - | - | - | - | - |
| Total Expenses - Business-Type Activities | 3,203,769 | 7,609,670 | 8,104,789 | 7,952,747 | 7,730,909 | 8,175,204 | 8,298,772 | 8,317,150 | 9,138,584 | 9,161,847 |
| Total Expenses - Primary Government | \$ 405,032,183 | \$ 408,730,460 | \$ 341,278,358 | \$ 372,901,594 | \$ 383,366,167 | \$ 403,360,263 | \$ 430,682,895 | \$ 560,188,457 | \$ 543,130,806 | \$ 553,406,354 |
| Program Revenues | | | | | | | | | | |
| Governmental Activities | | | | | | | | | | |
| Fines and Charges for Services | | | | | | | | | | |
| General Government | \$ 17,778,143 | \$ 16,918,354 | \$ 20,930,542 | \$ 20,072,126 | \$ 20,711,237 | \$ 22,039,012 | \$ 22,425,842 | \$ 26,478,431 | \$ 32,077,088 | \$ 29,327,640 |
| Public Safety | 5,683,799 | 6,095,173 | 4,719,632 | 4,906,505 | 5,241,813 | 6,297,159 | 10,351,975 | 6,470,449 | 6,603,095 | 6,344,993 |
| Public Works | 1,300,403 | 2,435,131 | 2,722,053 | 4,233,336 | 4,665,188 | 4,610,001 | 1,873,754 | 5,221,113 | 3,205,591 | 2,452,299 |
| Culture and Recreation | 755,843 | 724,147 | 815,522 | 935,459 | 1,160,954 | 1,315,169 | 1,538,241 | 1,348,118 | 1,433,843 | 1,282,169 |
| Health and Welfare | - | 37,586 | - | - | - | - | - | - | - | - |
| Conservation of Natural Resources | 25,524 | 18,508 | 52,342 | 52,068 | 155,517 | 140,962 | 60,523 | 64,828 | 27,013 | 28,006 |
| Economic Opportunity | 45,301 | - | - | - | 775,381 | - | - | - | - | - |
| Total Charges for Services | 25,589,013 | 26,228,899 | 29,240,091 | 30,199,494 | 32,710,090 | 34,402,303 | 36,250,335 | 39,582,939 | 43,346,630 | 39,435,107 |
| Operating Grants and Contributions | | | | | | | | | | |
| General Government | 2,582,257 | 2,173,598 | 3,197,375 | 3,282,826 | 5,225,843 | 2,207,098 | 2,037,847 | 1,552,182 | 20,899,958 | 34,983,242 |
| Public Safety | 6,503,497 | 6,589,829 | 6,616,344 | 7,128,530 | 4,700,581 | 5,513,661 | 8,348,787 | 8,354,900 | 10,524,720 | 10,636,920 |
| County Funded Human Services | - | - | - | - | - | - | - | - | - | 4,459,120 |
| Public Works | 8,821,239 | 8,170,146 | 8,416,415 | 8,831,432 | 9,008,860 | 9,346,917 | 10,814,162 | 11,544,793 | 9,272,472 | 11,326,976 |
| Culture and Recreation | - | 45,000 | - | - | - | 5,000 | - | - | - | - |
| Health and Welfare | 172,599,784 | 172,547,787 | 168,737,254 | 87,761,046 | 86,887,689 | 93,678,588 | 97,985,190 | 101,580,178 | 112,187,496 | 125,204,855 |
| Urban Housing and Redevelopment | 4,451,511 | 4,835,219 | 2,557,871 | 5,174,319 | 2,660,408 | 1,775,746 | 2,663,787 | 1,921,888 | 2,267,877 | 1,784,037 |
| Conservation of Natural Resources | 377,732 | 739,892 | 670,555 | 1,402,682 | 1,412,203 | 939,382 | 1,698,061 | 1,244,044 | 994,058 | 954,266 |
| Economic Opportunity | 6,033,934 | 6,280,988 | 5,312,496 | 5,317,508 | 4,851,769 | 4,657,717 | 4,209,061 | 3,628,643 | 3,787,852 | 5,902,927 |
| Total Operating Grants and Contributions | 201,369,954 | 201,382,459 | 195,508,310 | 118,898,343 | 114,747,353 | 118,124,109 | 127,756,895 | 129,826,628 | 159,934,433 | 195,252,343 |

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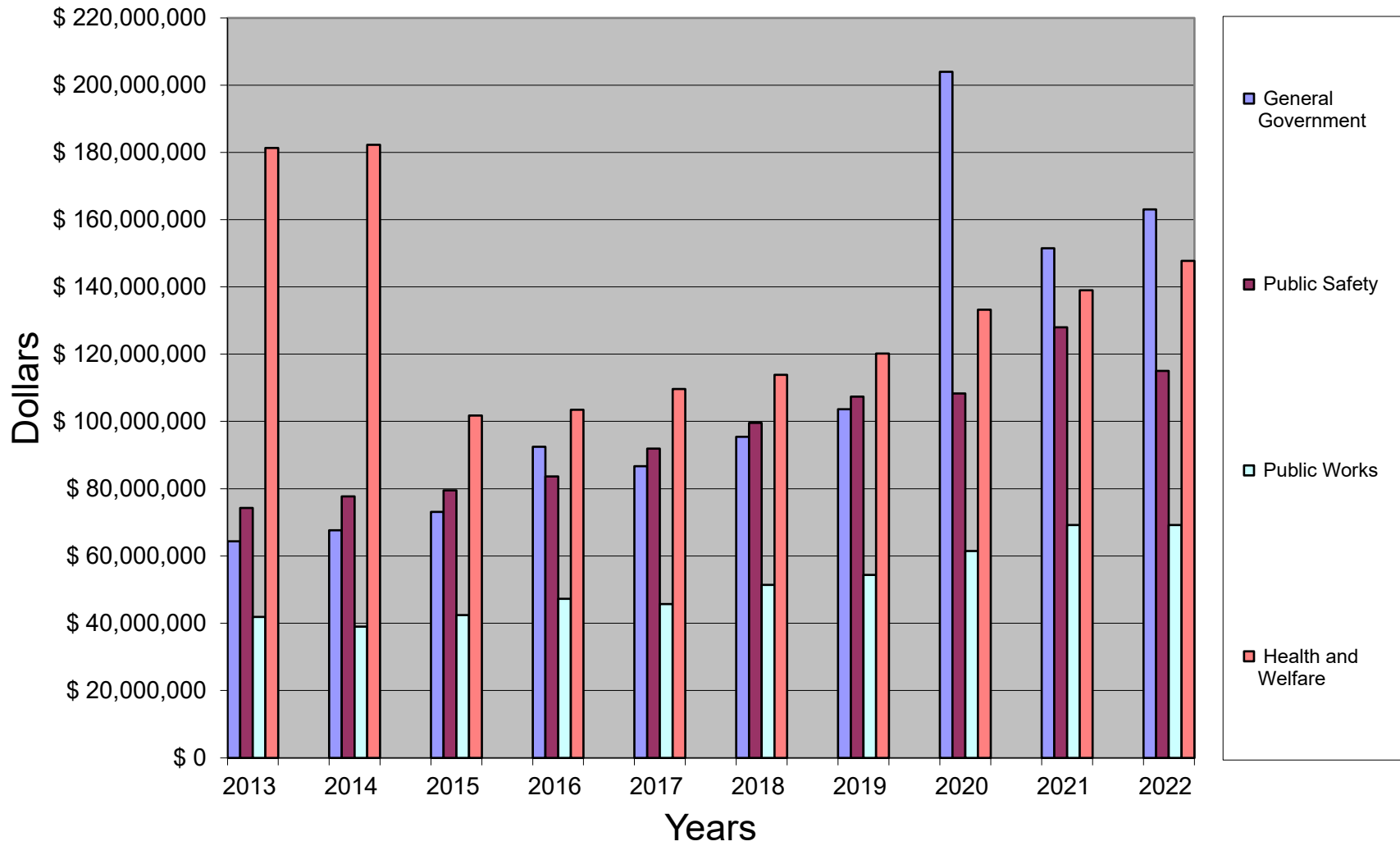
*As of 1/1/17, the Water and Wastewater Fund has been reclassified into the Colorado Air and Space Port Fund.

Adams County, Colorado
Changes in Net Position
Last Ten Years

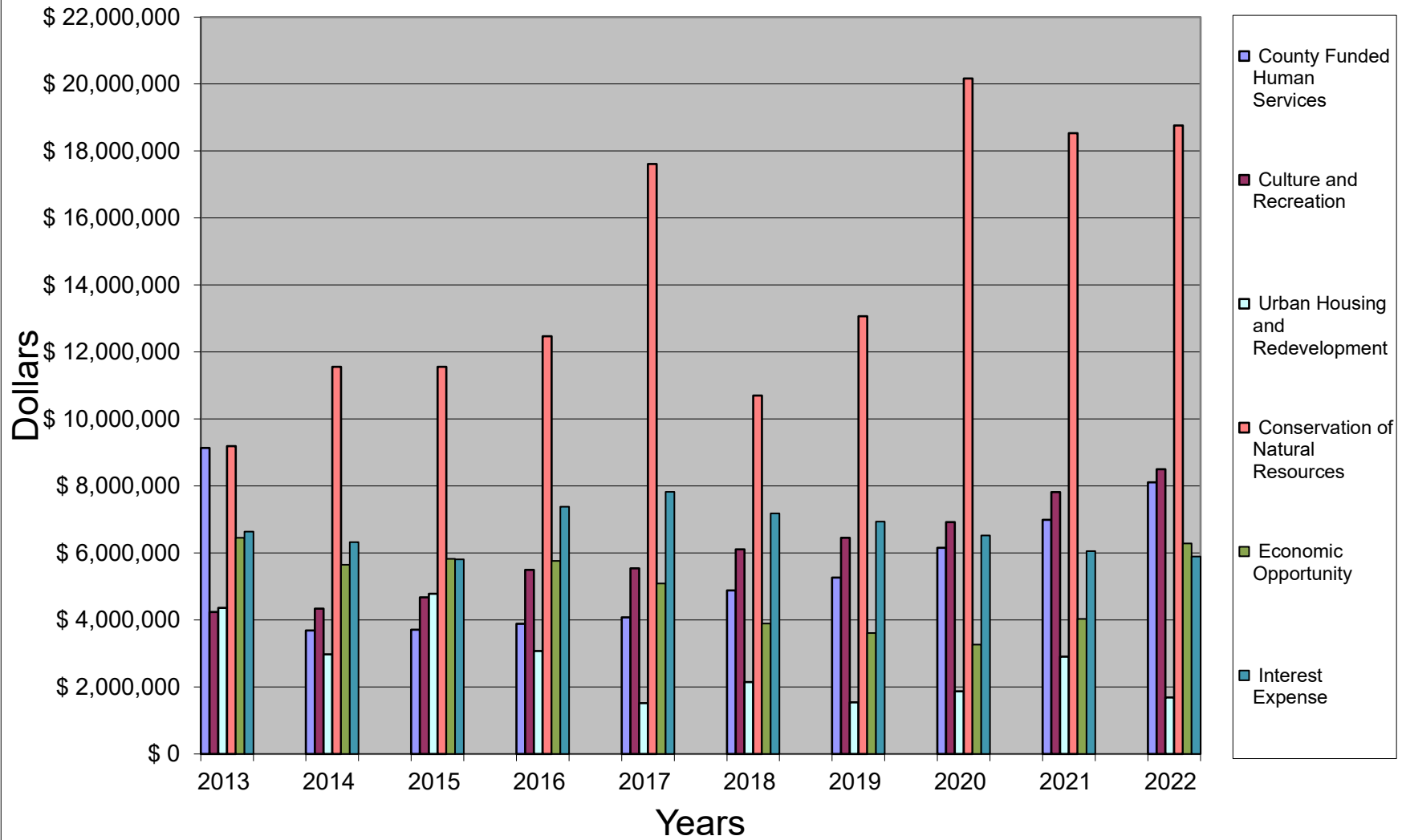
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
|---|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
| Program Revenues (Continued) | | | | | | | | | | |
| Capital Grants and Contributions | | | | | | | | | | |
| General Government | 274,727 | 5,980 | 80,447 | 150,000 | 14,290 | 1,660,921 | 351,245 | 31,999 | - | 10,955 |
| Public Safety | - | - | - | 5,647 | 196,061 | - | 13,500 | - | - | - |
| Public Works | 3,207,537 | 8,082,282 | 4,336,375 | 4,293,197 | 7,873,863 | 9,658,182 | 3,182,136 | 9,152,217 | 2,743,216 | 7,520,260 |
| Health and Welfare | - | - | - | 68,041 | - | - | 90,038 | 16,164 | 25,098 | - |
| Urban Housing and Redevelopment | - | - | - | - | - | - | - | - | 252,955 | - |
| Conservation of Natural Resources | 1,609,494 | 1,276,239 | 2,084,993 | - | 6,785,901 | - | - | - | - | - |
| Total Capital Grants and Contributions | <u>5,091,758</u> | <u>9,364,501</u> | <u>6,501,815</u> | <u>4,516,885</u> | <u>14,870,115</u> | <u>11,319,103</u> | <u>3,636,919</u> | <u>9,200,380</u> | <u>3,021,269</u> | <u>7,531,215</u> |
| Total Program Revenues - Governmental Activities | <u>232,050,725</u> | <u>236,975,859</u> | <u>231,250,216</u> | <u>153,614,722</u> | <u>162,327,558</u> | <u>163,845,515</u> | <u>167,644,149</u> | <u>178,609,947</u> | <u>206,302,332</u> | <u>242,218,665</u> |
| Business-Type Activities | | | | | | | | | | |
| Colorado Air and Space Port - Charges for Services | - | 3,201,258 | 2,218,431 | 2,118,311 | 2,540,317 | 2,708,272 | 3,086,345 | 2,595,721 | 3,261,686 | 3,937,517 |
| Golf Course - Charges for Services | 2,814,234 | 3,597,681 | 2,987,932 | 2,755,638 | 3,093,716 | 3,134,603 | 3,005,782 | 3,620,735 | 4,016,314 | 4,134,765 |
| Stormwater - Charges for Services | 2,030,437 | 2,234,921 | 2,327,410 | 2,284,097 | 2,317,929 | 2,353,404 | 2,345,768 | 2,369,306 | 2,391,764 | 2,437,149 |
| Water and Wastewater* - Charges for Services | - | 17,881 | 21,264 | 21,025 | - | - | - | - | - | - |
| Colorado Air and Space Port - Capital Grants and Cont. | - | 3,148,166 | 15,152 | 283,756 | 81,555 | 333,085 | 1,097,946 | 387,077 | 391,029 | 3,567,437 |
| Golf Course - Capital Grants and Contributions | - | - | - | - | 11,501 | 127,822 | 376,072 | - | - | 118,482 |
| Total Program Revenues - Business-Type Activities | <u>4,844,671</u> | <u>12,199,907</u> | <u>7,570,189</u> | <u>7,462,827</u> | <u>8,045,018</u> | <u>8,657,186</u> | <u>9,911,913</u> | <u>8,972,839</u> | <u>10,060,793</u> | <u>14,195,350</u> |
| Total Program Revenues - Primary Government | <u>\$ 236,895,396</u> | <u>\$ 249,175,766</u> | <u>\$ 238,820,405</u> | <u>\$ 161,077,549</u> | <u>\$ 170,372,576</u> | <u>\$ 172,502,701</u> | <u>\$ 177,556,062</u> | <u>\$ 187,582,786</u> | <u>\$ 216,363,125</u> | <u>\$ 256,414,015</u> |
| Net Revenues (Expenses) | | | | | | | | | | |
| Governmental Activities | \$ (169,777,689) | \$ (164,144,931) | \$ (101,923,353) | \$ (211,334,125) | \$ (213,307,700) | \$ (231,339,544) | \$ (254,739,974) | \$ (373,261,360) | \$ (327,689,890) | \$ (302,025,842) |
| Business-Type Activities | 1,640,902 | 4,590,237 | (534,600) | (489,920) | 314,109 | 481,982 | 1,613,141 | 655,689 | 922,209 | 5,033,503 |
| Total Net Revenues (Expenses) - Primary Government | <u>\$ (168,136,787)</u> | <u>\$ (159,554,694)</u> | <u>\$ (102,457,953)</u> | <u>\$ (211,824,045)</u> | <u>\$ (212,993,591)</u> | <u>\$ (230,857,562)</u> | <u>\$ (253,126,833)</u> | <u>\$ (372,605,671)</u> | <u>\$ (326,767,681)</u> | <u>\$ (296,992,339)</u> |
| General Revenues and Other Changes in Net Position | | | | | | | | | | |
| Governmental Activities | | | | | | | | | | |
| Taxes | | | | | | | | | | |
| Property Taxes | \$ 120,606,411 | \$ 123,964,311 | \$ 125,418,357 | \$ 139,954,246 | \$ 144,792,123 | \$ 171,275,355 | \$ 175,075,471 | \$ 214,906,684 | \$ 227,163,433 | \$ 249,069,307 |
| Sales Taxes | 37,352,401 | 41,115,244 | 44,587,612 | 46,733,746 | 52,573,357 | 60,047,027 | 66,739,910 | 69,907,386 | 83,647,602 | 96,760,886 |
| Specific Ownership Taxes | 9,232,003 | 10,135,792 | 11,293,887 | 12,007,529 | 14,436,475 | 15,385,400 | 15,071,222 | 16,988,599 | 19,301,299 | 19,262,655 |
| Other Taxes | 464,794 | 765,698 | 1,152,515 | 1,302,328 | 1,147,196 | 546,702 | 602,319 | 924,589 | 960,022 | 734,465 |
| Grants and Contributions Not Restricted for Specific Purposes | - | - | - | 10,642,850 | 802,893 | 1,241,358 | 1,366,352 | 1,208,758 | 701,815 | 1,221,190 |
| Investment Earnings | (1,628,626) | 3,180,819 | 2,362,975 | 2,871,444 | 3,109,981 | 6,730,118 | 9,831,909 | 7,253,810 | (2,603,486) | (378,725) |
| Miscellaneous | 5,151,514 | 4,662,442 | 4,944,611 | 7,220,162 | 2,328,076 | 2,647,386 | 2,717,971 | 3,132,716 | 4,789,395 | 7,616,647 |
| Gain (Loss) on Sale of Capital Assets | 18,269 | - | - | 314,621 | 414,585 | (314,261) | 338,676 | 1,017,156 | 411,505 | 160,579 |
| Transfers | 340,000 | (662,685) | (524,125) | (829,752) | (729,752) | (400,000) | (400,000) | (400,000) | (400,000) | (400,000) |
| Total Governmental Activities | <u>171,536,766</u> | <u>183,161,621</u> | <u>189,235,832</u> | <u>220,217,174</u> | <u>218,874,934</u> | <u>257,159,085</u> | <u>271,343,830</u> | <u>314,939,698</u> | <u>333,971,585</u> | <u>374,047,004</u> |
| Business-Type Activities | | | | | | | | | | |
| Investment Earnings | 4,977 | 1,718 | 1,669 | 8,985 | 22,171 | 54,452 | 79,598 | 26,347 | 3,432 | 379,800 |
| Gain (Loss) on Sale of Capital Assets | (15,220) | - | - | - | - | 291,279 | 316,659 | - | - | 8,500 |
| Miscellaneous | - | 79,811 | 23,397 | 234,790 | 275,536 | (733) | - | 249,924 | 706,120 | 767,071 |
| Proceeds from Sale of Easement Rights | - | - | - | - | - | - | 626,820 | - | - | - |
| Transfers | (340,000) | 662,685 | 524,125 | 829,752 | 729,752 | 400,000 | 400,000 | 400,000 | 400,000 | 400,000 |
| Total Business-Type Activities | <u>(350,243)</u> | <u>744,214</u> | <u>549,191</u> | <u>1,073,527</u> | <u>1,027,459</u> | <u>744,998</u> | <u>1,423,077</u> | <u>676,271</u> | <u>1,109,552</u> | <u>1,555,371</u> |
| Total General Revenues - Primary Government | <u>\$ 171,186,523</u> | <u>\$ 183,905,835</u> | <u>\$ 189,785,023</u> | <u>\$ 221,290,701</u> | <u>\$ 219,902,393</u> | <u>\$ 257,904,083</u> | <u>\$ 272,766,907</u> | <u>\$ 315,615,969</u> | <u>\$ 335,081,137</u> | <u>\$ 375,602,375</u> |
| Changes in Net Position | | | | | | | | | | |
| Governmental Activities | \$ 1,759,077 | \$ 19,016,690 | \$ 87,312,479 | \$ 8,883,049 | \$ 5,567,234 | \$ 37,300,359 | \$ 22,006,193 | \$ 41,769,922 | \$ 6,281,695 | \$ 72,021,162 |
| Business-Type Activities | 1,290,659 | 5,334,451 | 14,591 | 583,607 | 1,341,568 | 1,226,980 | 3,036,218 | 1,331,960 | 2,031,761 | 6,588,874 |
| Changes in Net Position - Primary Government | <u>\$ 3,049,736</u> | <u>\$ 24,351,141</u> | <u>\$ 87,327,070</u> | <u>\$ 9,466,656</u> | <u>\$ 6,908,802</u> | <u>\$ 38,527,339</u> | <u>\$ 25,042,411</u> | <u>\$ 43,101,882</u> | <u>\$ 8,313,456</u> | <u>\$ 78,610,036</u> |

*As of 1/1/17, the Water and Wastewater Fund has been reclassified into the Colorado Air and Space Port Fund.

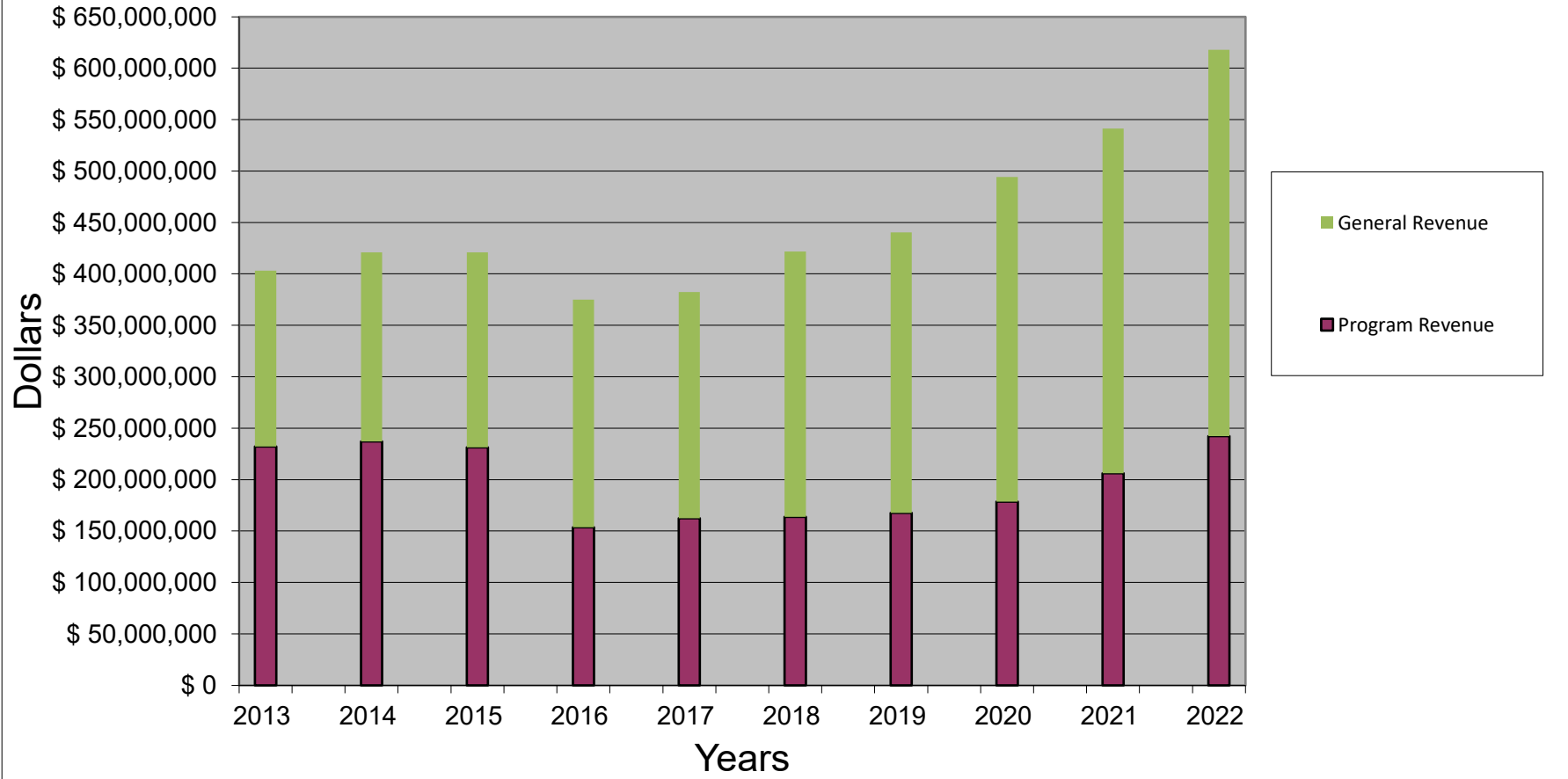
Governmental Activities Expenses (Part 1) Last Ten Years



Governmental Activities Expenses (Part 2) Last Ten Years



Changes in Program and General Revenues Last Ten Years



Adams County, Colorado
Fund Balances, Governmental Funds
Last Ten Years

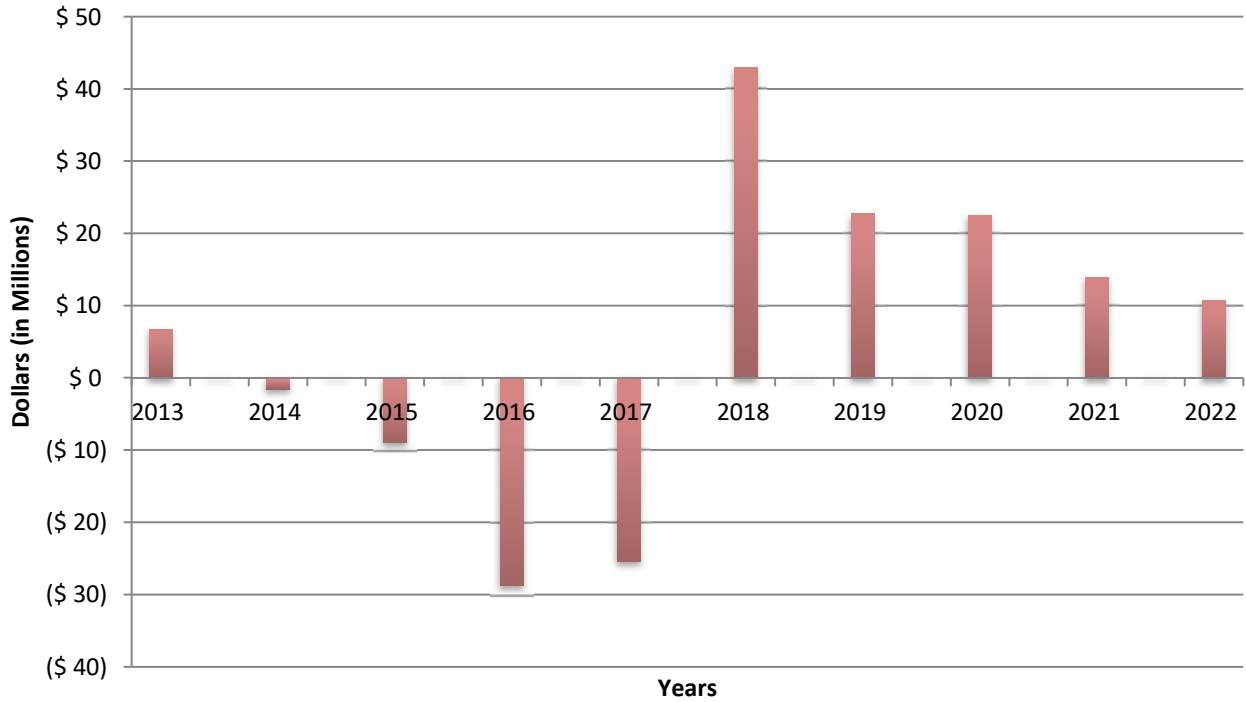
| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
|--|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| General Fund | | | | | | | | | | |
| Nonspendable | \$ - | \$ - | \$ - | \$ 1,250 | \$ 53,849 | \$ - | \$ 273,977 | \$ 1,992,028 | \$ 1,463,243 | \$ 1,345,778 |
| Restricted | 17,438,298 | 17,603,898 | 7,381,338 | 9,569,134 | 10,863,386 | 11,745,136 | 12,415,058 | 13,493,889 | 14,557,561 | 16,822,884 |
| Committed | 40,001,844 | 40,052,989 | 40,917,077 | 40,744,138 | 28,456,160 | 31,409,350 | 33,329,421 | 37,421,976 | 37,242,992 | - |
| Assigned | 196,401 | 237,565 | 314,959 | 433,623 | 7,105,749 | 12,943,184 | 13,426,848 | 18,387,765 | 22,486,171 | 10,571,128 |
| Unassigned | 54,886,069 | 56,698,238 | 58,176,297 | 62,706,039 | 65,285,932 | 70,924,165 | 73,608,308 | 83,591,280 | 79,488,455 | 134,784,167 |
| Total Fund Balance - General Fund | \$ 112,522,612 | \$ 114,592,690 | \$ 106,789,671 | \$ 113,454,184 | \$ 111,765,076 | \$ 127,021,835 | \$ 133,053,612 | \$ 154,886,938 | \$ 155,238,422 | \$ 163,523,957 |
| All Other Governmental Funds | | | | | | | | | | |
| Nonspendable | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 2,258,446 | \$ 5,693,393 | \$ 5,306,630 | \$ 5,071,375 |
| Restricted | 42,828,854 | 53,345,830 | 135,349,700 | 84,594,926 | 68,133,624 | 87,174,237 | 91,030,561 | 90,406,566 | 190,664,544 | 193,482,115 |
| Committed | - | - | - | - | 69,860,528 | 82,643,208 | 94,651,243 | 97,207,768 | 11,771,405 | 11,025,631 |
| Assigned | 64,128,237 | 66,134,760 | 68,986,081 | 83,518,456 | 5,753,199 | 5,058,505 | 4,399,666 | 2,057,766 | 506,275 | 468,989 |
| Unassigned | - | - | - | - | - | - | (1,930) | - | - | (170) |
| Total Fund Balance - Other Governmental Funds | \$ 106,957,091 | \$ 119,480,590 | \$ 204,335,781 | \$ 168,113,382 | \$ 143,747,351 | \$ 174,875,950 | \$ 192,337,986 | \$ 195,365,493 | \$ 208,248,854 | \$ 210,047,940 |
| Total Fund Balance - All Governmental Funds | \$ 219,479,703 | \$ 234,073,280 | \$ 311,125,452 | \$ 281,567,566 | \$ 255,512,427 | \$ 301,897,785 | \$ 325,391,598 | \$ 350,252,431 | \$ 363,487,276 | \$ 373,571,897 |

Note: Fund balance categories changed as of 1/1/2011 pursuant to GASB Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions. Data for retroactive categories is not available.

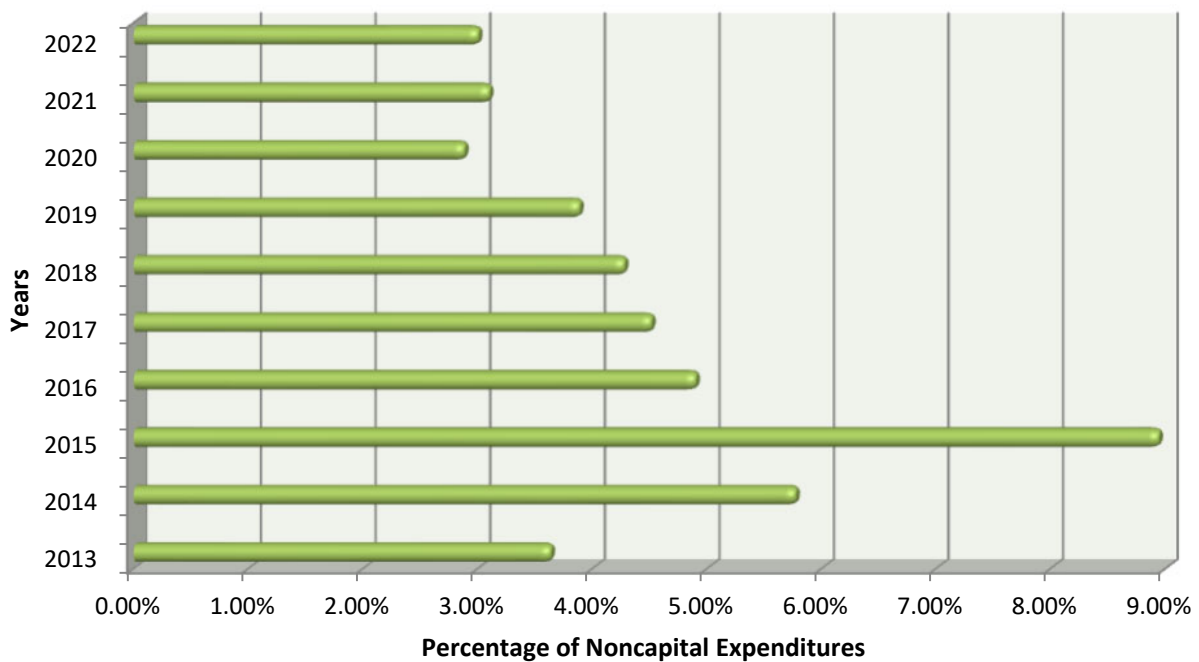
Adams County, Colorado
Changes in Fund Balances, Governmental Funds
Last Ten Years

| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
|--|---------------------|----------------------|----------------------|------------------------|------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| Revenues: | | | | | | | | | | |
| Taxes | \$ 167,655,609 | \$ 175,981,045 | \$ 182,452,371 | \$ 199,997,849 | \$ 212,949,151 | \$ 247,254,484 | \$ 257,488,922 | \$ 302,727,258 | \$ 331,072,356 | \$ 365,827,313 |
| Licenses and Permits | 1,412,564 | 1,771,733 | 2,751,770 | 3,055,200 | 3,709,293 | 4,055,676 | 3,113,515 | 3,922,782 | 3,526,618 | 3,011,363 |
| Intergovernmental | 202,544,757 | 197,524,023 | 120,748,452 | 126,085,209 | 130,185,649 | 129,709,340 | 131,001,467 | 230,230,555 | 160,418,317 | 192,086,958 |
| Program Income | 1,541,146 | 830,432 | 1,353,519 | 226,187 | 309,597 | 147,201 | 458,154 | 209,367 | 183,713 | 393,332 |
| Charges for Services | 24,816,335 | 27,468,358 | 27,447,724 | 29,654,890 | 30,693,010 | 32,194,659 | 36,469,424 | 36,805,067 | 39,820,012 | 36,423,744 |
| Interest Earnings | (1,628,626) | 3,180,819 | 2,362,975 | 2,871,444 | 3,109,981 | 6,730,118 | 9,831,909 | 7,253,810 | (2,603,486) | (378,725) |
| Miscellaneous | 5,136,715 | 4,563,909 | 4,944,611 | 7,220,162 | 5,427,564 | 7,342,806 | 8,177,717 | 8,075,238 | 8,650,021 | 10,548,027 |
| Total Revenues | 401,478,500 | 411,320,319 | 342,061,422 | 369,110,941 | 386,384,245 | 427,434,284 | 446,541,108 | 589,224,077 | 541,067,551 | 607,912,012 |
| Expenditures: | | | | | | | | | | |
| General Government | 57,464,384 | 60,830,525 | 65,277,977 | 78,450,414 | 73,593,175 | 83,347,594 | 88,532,139 | 193,025,561 | 130,315,440 | 153,298,133 |
| Public Safety | 67,400,439 | 70,534,412 | 71,797,171 | 74,429,341 | 84,182,485 | 90,027,429 | 95,821,419 | 98,710,610 | 112,308,482 | 109,565,781 |
| County Funded Human Services | 3,373,199 | 3,688,208 | 3,733,739 | 3,879,900 | 4,063,373 | 4,851,689 | 5,239,541 | 6,143,633 | 6,654,826 | 8,026,049 |
| Public Works | 33,513,222 | 30,444,923 | 33,515,193 | 38,855,842 | 37,503,751 | 41,428,673 | 43,849,949 | 50,573,402 | 57,122,261 | 59,066,809 |
| Culture and Recreation | 3,520,402 | 3,574,241 | 3,882,084 | 4,451,752 | 4,625,973 | 5,043,405 | 5,420,029 | 6,045,395 | 6,666,978 | 7,757,278 |
| Health and Welfare | 185,618,415 | 180,746,821 | 100,927,240 | 99,581,371 | 107,729,789 | 114,090,243 | 118,809,458 | 132,836,773 | 133,053,563 | 150,560,030 |
| Urban Housing and Redevelopment | 4,350,145 | 2,960,407 | 4,785,873 | 3,038,959 | 1,586,401 | 2,199,808 | 1,551,362 | 1,976,567 | 2,769,340 | 1,700,821 |
| Conservation of Nation Resources | 8,987,564 | 11,353,241 | 11,363,148 | 12,161,014 | 17,193,448 | 10,191,957 | 12,547,118 | 19,099,830 | 17,293,360 | 17,573,810 |
| Economic Opportunity | 6,242,538 | 5,438,626 | 5,588,800 | 5,545,754 | 4,776,763 | 4,332,157 | 3,783,467 | 3,392,879 | 3,884,986 | 6,171,600 |
| Capital Outlay | 10,278,190 | 20,690,498 | 20,563,273 | 60,993,384 | 60,743,828 | 13,138,962 | 33,115,112 | 39,710,361 | 42,023,253 | 67,556,373 |
| Debt Service | | | | | | | | | | |
| Principal | 7,304,914 | 16,186,819 | 13,099,231 | 8,630,370 | 7,901,470 | 8,223,765 | 7,775,000 | 8,070,000 | 8,540,000 | 9,736,406 |
| Interest | 6,655,097 | 6,433,949 | 16,436,594 | 7,859,352 | 7,927,459 | 7,643,035 | 7,391,704 | 7,097,624 | 6,475,028 | 6,145,746 |
| Total Expenditures | 394,708,509 | 412,882,670 | 350,970,323 | 397,877,453 | 411,827,915 | 384,518,717 | 423,836,298 | 566,682,635 | 527,107,517 | 597,158,836 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 6,769,991 | (1,562,351) | (8,908,901) | (28,766,512) | (25,443,670) | 42,915,567 | 22,704,810 | 22,541,442 | 13,960,034 | 10,753,176 |
| Other Financing Sources (Uses): | | | | | | | | | | |
| Proceeds from Sale of Capital Assets | 18,269 | 8,613 | 520,832 | 38,378 | 118,283 | 3,869,791 | 1,458,003 | 3,698,863 | 16,601 | 9,813 |
| Transfers In | 17,960,497 | 13,899,964 | 13,717,479 | 6,812,093 | 7,100,867 | 3,118,879 | 5,819,342 | 8,208,220 | 9,314,919 | 3,424,654 |
| Transfers Out | (16,780,136) | (14,562,649) | (14,241,604) | (7,641,845) | (7,830,619) | (3,518,879) | (6,488,342) | (9,682,692) | (10,056,709) | (4,443,407) |
| Issuance of Debt | - | 16,720,000 | - | - | - | - | - | - | - | - |
| Proceeds from Certificates of Participation | - | - | 163,480,000 | - | - | - | - | 9,425,000 | - | - |
| Payment to Escrow Agent | - | - | (92,739,696) | - | - | - | - | (9,330,000) | - | - |
| Premium on Debt | - | - | 15,224,062 | - | - | - | - | - | - | - |
| Lease Proceeds | - | - | - | - | - | - | - | - | - | 340,385 |
| Total Other Financing Sources (Uses) | 1,198,630 | 16,065,928 | 85,961,073 | (791,374) | (611,469) | 3,469,791 | 789,003 | 2,319,391 | (725,189) | (668,555) |
| Net Change in Fund Balances | \$ 7,968,621 | \$ 14,503,577 | \$ 77,052,172 | \$ (29,557,886) | \$ (26,055,139) | \$ 46,385,358 | \$ 23,493,813 | \$ 24,860,833 | \$ 13,234,845 | \$ 10,084,621 |
| Debt Service as a Percentage of Noncapital Expenditures | 3.63% | 5.77% | 8.94% | 4.89% | 4.51% | 4.27% | 3.88% | 2.88% | 3.10% | 3.00% |

Revenues Over (Under) Expenditures



Debt Service as a Percentage of Noncapital Expenditures



Adams County, Colorado
Assessed and Actual Value of Taxable Property (1)
Last Ten Years

| Fiscal Year Ended December 31 | Residential Property | Commercial Property | Industrial Property | Vacant Land | Agricultural Acre Valuation | Natural Resources | State Assessed Property | Tax-Exempt Property | Total Taxable Assessed Value | Total Direct Tax Rate (2) |
|-------------------------------------|-------------------------|------------------------|------------------------|----------------|--------------------------------|----------------------|----------------------------|------------------------|---------------------------------|---------------------------------|
| 2013 | \$ 1,967,829,680 | \$ 1,677,906,190 | \$ 306,265,940 | \$ 123,696,390 | \$ 25,047,890 | \$ 78,886,450 | \$ 470,236,880 | \$ 1,308,737,380 | \$ 4,649,869,420 | 26.815 |
| 2014 | \$ 1,994,693,510 | \$ 1,695,185,290 | \$ 298,835,650 | \$ 110,728,240 | \$ 24,933,780 | \$ 77,575,760 | \$ 477,030,530 | \$ 1,312,798,000 | \$ 5,991,780,760 | 27.042 |
| 2015 | \$ 2,378,939,110 | \$ 1,832,942,330 | \$ 292,361,650 | \$ 131,655,570 | \$ 30,881,920 | \$ 82,366,960 | \$ 500,315,470 | \$ 1,352,852,170 | \$ 5,249,463,010 | 26.817 |
| 2016 | \$ 2,425,558,180 | \$ 1,864,280,420 | \$ 283,596,380 | \$ 118,751,150 | \$ 30,680,890 | \$ 66,969,210 | \$ 568,752,100 | \$ 1,365,863,150 | \$ 5,358,588,330 | 27.055 |
| 2017 | \$ 3,037,487,550 | \$ 2,122,723,820 | \$ 302,067,140 | \$ 197,939,360 | \$ 32,896,620 | \$ 60,491,200 | \$ 597,815,830 | \$ 1,464,558,800 | \$ 6,351,421,520 | 26.929 |
| 2018 | \$ 3,115,891,850 | \$ 2,224,942,890 | \$ 295,749,450 | \$ 200,626,390 | \$ 33,820,340 | \$ 75,007,120 | \$ 569,819,750 | \$ 1,486,537,740 | \$ 6,515,859,330 | 26.864 |
| 2019 | \$ 3,867,401,370 | \$ 2,586,532,520 | \$ 508,279,090 | \$ 267,723,280 | \$ 35,225,680 | \$ 222,692,450 | \$ 575,513,380 | \$ 1,650,502,190 | \$ 8,063,367,770 | 26.917 |
| 2020 | \$ 3,928,079,760 | \$ 2,738,936,080 | \$ 480,023,530 | \$ 242,059,280 | \$ 35,311,720 | \$ 423,578,250 | \$ 628,308,050 | \$ 1,660,920,090 | \$ 8,476,296,670 | 26.897 |
| 2021 | \$ 4,278,722,350 | \$ 3,264,138,340 | \$ 452,124,630 | \$ 293,832,950 | \$ 34,382,770 | \$ 272,982,630 | \$ 650,087,640 | \$ 1,737,358,460 | \$ 9,246,271,310 | 27.069 |
| 2022 | \$ 3,766,947,240 | \$ 3,436,134,790 | \$ 436,414,270 | \$ 325,486,030 | \$ 27,918,750 | \$ 639,587,490 | \$ 668,429,690 | \$ 1,744,049,230 | \$ 9,779,951,380 | 26.967 |

(1) The County assesses property frequently, therefore, assessed and actual are substantially equal. From Adams County Assessor's Office

(2) Tax rate is per \$1,000 of assessed value

Adams County, Colorado
Property Tax Levies and Collections
Last Ten Years

| Fiscal Year Ended December 31 | Taxes Levied for Collection in the Fiscal Year (1) | Current Collections | | Collections in Subsequent Years | Total Collections to Date | |
|-------------------------------------|--|---------------------|-----------------------|---------------------------------------|---------------------------|-----------------------|
| | | Amount | Percentage of Levy | | Total Taxes Collected | Percentage of Levy |
| 2013 | \$ 121,712,563 | \$ 120,712,476 | 99.18% | \$ 391,104 | \$ 121,103,580 | 99.50% |
| 2014 | \$ 124,702,135 | \$ 124,005,250 | 99.44% | \$ 171,979 | \$ 124,177,229 | 99.58% |
| 2015 | \$ 126,529,052 | \$ 125,616,288 | 99.28% | \$ 219,236 | \$ 125,835,524 | 99.45% |
| 2016 | \$ 140,774,850 | \$ 140,252,476 | 99.63% | \$ 198,236 | \$ 140,450,712 | 99.77% |
| 2017 | \$ 144,976,607 | \$ 144,427,896 | 99.62% | \$ 238,968 | \$ 144,666,864 | 99.79% |
| 2018 | \$ 171,037,430 | \$ 170,794,174 | 99.86% | \$ 166,462 | \$ 170,960,636 | 99.96% |
| 2019 | \$ 175,042,045 | \$ 174,667,191 | 99.79% | \$ 162,484 | \$ 174,829,675 | 99.88% |
| 2020 | \$ 217,041,670 | \$ 214,443,673 | 98.80% | \$ 256,374 | \$ 214,700,047 | 98.92% |
| 2021 | \$ 227,986,951 | \$ 226,271,194 | 99.25% | \$ 693,918 | \$ 226,965,112 | 99.55% |
| 2022 | \$ 250,287,318 | \$ 248,341,702 | 99.22% | \$ 450,271 | \$ 248,791,973 | 99.40% |

(1) Property taxes are collected in the fiscal year following the year levied, for example taxes levied at the end of 2021 in the amount of \$250,287,318 will be collected in 2022.

Source: Adams County Assessor, Adams County Treasurer, Accounting

Note: The information in this schedule relates to the County's property tax levies, and does not include collections on behalf of other governments.

Adams County, Colorado
Principal Property Taxpayers (1)
Current Year and Nine Years Ago

| Taxpayer | 2022 | | | 2013 | | |
|-------------------------------------|-------------------------|------|---|------------------------|------|---|
| | Taxable Assessed Value | Rank | Percentage of Total County Taxable Assessed Value | Taxable Assessed Value | Rank | Percentage of Total County Taxable Assessed Value |
| Great Western Oil and Gas Co | 429,577,360 | 1 | 4.39% | - | | 0.00% |
| Xcel Energy Co (Public Service Co) | 347,205,200 | 2 | 3.55% | 125,922,410 | 2 | 2.71% |
| Aurora Convention Center Hotel LLC | 138,331,300 | 3 | 1.41% | - | | 0.00% |
| Suncor Energy USA Inc. | 102,866,680 | 4 | 1.05% | 143,996,240 | 1 | 3.10% |
| Crestone Peak Resources LLC | 83,196,980 | 5 | 0.85% | - | | 0.00% |
| Colorado Interstate Gas Co | 52,284,300 | 6 | 0.53% | 53,532,200 | 5 | 1.15% |
| Amazon.com Services Inc | 49,959,870 | 7 | 0.51% | - | | 0.00% |
| Qwest Corporation | 36,249,100 | 8 | 0.37% | 78,760,700 | 3 | 1.69% |
| TPP Orchard Property LLC | 34,028,010 | 9 | 0.35% | - | | 0.00% |
| Lit Gateway Portfolio LLC | 33,879,580 | 10 | 0.35% | - | | 0.00% |
| Verizon Wireless LLC | - | | 0.00% | 22,506,500 | 8 | 0.48% |
| Kerr-McGee Gathering LLC | - | | 0.00% | 23,399,220 | 6 | 0.50% |
| Tri-State Generation | - | | 0.00% | 21,679,720 | 9 | 0.47% |
| Public Service CO of Colorado | - | | 0.00% | 76,121,650 | 4 | 1.64% |
| Wal-Mart Real Estate Business Trust | - | | 0.00% | 19,808,560 | 10 | 0.43% |
| United Power, Inc | - | | 0.00% | 22,885,900 | 7 | 0.49% |
| Total | \$ 1,307,578,380 | | 13.36% | \$ 588,613,100 | | 12.66% |

2022 Total Taxable Property \$9,779,951,380
2013 Total Taxable Property \$4,650,461,850

(1) Source: Adams County Assessor's Office

Adams County, Colorado
Direct and Overlapping Property Tax Rates⁽¹⁾ (in Mills)
Last Ten Fiscal Years

| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
|--|------------------|-------------------|-------------------|-------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Adams County | 26.815 | 27.042 | 26.817 | 27.055 | 26.929 | 26.864 | 26.917 | 26.897 | 27.069 | 26.967 |
| General | 22.905 | 23.132 | 22.907 | 23.145 | 22.705 | 22.640 | 22.793 | 22.773 | 22.945 | 22.843 |
| Road and Bridge | 1.300 | 1.300 | 1.300 | 1.300 | 1.300 | 1.300 | 1.300 | 1.300 | 1.300 | 1.300 |
| Social Services | 2.353 | 2.353 | 2.353 | 2.353 | 2.353 | 2.353 | 2.253 | 2.253 | 2.253 | 2.253 |
| Retirement | 0.000 | 0.000 | 0.000 | 0.000 | 0.314 | 0.314 | 0.314 | 0.314 | 0.314 | 0.314 |
| Developmentally Disabled | 0.257 | 0.257 | 0.257 | 0.257 | 0.257 | 0.257 | 0.257 | 0.257 | 0.257 | 0.257 |
| Cities | | | | | | | | | | |
| Arvada | 4.310 | 4.310 | 4.310 | 4.310 | 4.310 | 4.310 | 4.310 | 4.310 | 4.310 | 4.310 |
| Aurora | 10.290 | 8.886 | 8.569 | 8.605 | 8.605 | 8.605 | 8.605 | 8.076 | 8.073 | 7.816 |
| Bennett | 11.950 | 11.950 | 11.950 | 11.950 | 11.950 | 11.950 | 11.950 | 11.950 | 11.950 | 11.950 |
| Brighton | 6.650 | 6.650 | 6.650 | 6.650 | 6.650 | 6.650 | 6.650 | 6.650 | 6.650 | 6.650 |
| Commerce City | 3.280 | 3.280 | 3.280 | 3.128 | 3.160 | 3.280 | 3.104 | 3.200 | 2.920 | 3.110 |
| Federal Heights | 0.680 | 0.680 | 0.680 | 0.680 | 0.680 | 0.680 | 0.680 | 0.680 | 0.680 | 0.680 |
| Lochbuie | 18.061 | 18.167 | 14.760 | 12.448 | 18.970 | 18.400 | 13.774 | 10.135 | 11.440 | 6.136 |
| Northglenn | 11.597 | 11.597 | 11.597 | 11.597 | 11.597 | 11.597 | 11.597 | 11.597 | 11.597 | 11.597 |
| Thornton | 10.210 | 10.210 | 10.210 | 10.210 | 10.210 | 10.210 | 10.210 | 10.210 | 10.210 | 10.210 |
| Westminster | 3.650 | 3.650 | 3.650 | 3.650 | 3.650 | 3.650 | 3.650 | 3.650 | 3.650 | 3.650 |
| School Districts | | | | | | | | | | |
| District No 1 | 46.794 | 47.787 | 45.629 | 57.878 | 56.053 | 57.860 | 51.775 | 51.278 | 49.440 | 57.889 |
| District No 12 | 68.605 | 68.781 | 66.017 | 65.922 | 63.259 | 73.510 | 69.984 | 69.785 | 68.667 | 68.366 |
| District No 14 | 45.080 | 45.080 | 45.080 | 43.154 | 40.759 | 40.214 | 38.009 | 38.088 | 36.918 | 38.012 |
| District No 26 | 27.221 | 27.237 | 27.204 | 27.243 | 42.826 | 41.817 | 38.851 | 38.936 | 37.036 | 36.759 |
| District No 27 | 45.629 | 47.628 | 49.359 | 49.317 | 49.164 | 49.092 | 48.810 | 48.745 | 49.866 | 56.290 |
| District No 28 | 67.323 | 67.635 | 66.648 | 69.685 | 69.006 | 82.014 | 81.275 | 82.034 | 78.918 | 77.846 |
| District No 29 | 33.399 | 32.950 | 32.387 | 32.594 | 32.303 | 32.296 | 24.882 | 22.494 | 23.501 | 24.321 |
| District No 31 | 39.952 | 39.655 | 38.646 | 38.725 | 38.315 | 38.373 | 37.652 | 46.685 | 44.041 | 44.136 |
| District No 32 | 30.726 | 30.695 | 32.812 | 33.096 | 26.230 | 26.261 | 26.121 | 27.338 | 28.418 | 29.728 |
| District No 50 | 58.451 | 59.695 | 56.994 | 56.896 | 51.807 | 66.514 | 65.984 | 66.180 | 64.800 | 64.777 |
| District No RE 3 | 16.936 | 14.140 | 13.526 | 20.296 | 20.053 | 19.814 | 18.532 | 16.309 | 19.063 | 17.024 |
| District No RE 50 | 32.085 | 32.127 | 30.746 | 37.189 | 38.951 | 40.937 | 38.136 | 34.830 | 39.251 | 39.273 |
| Library Districts | | | | | | | | | | |
| Arapahoe Library | 4.861 | 4.794 | 5.916 | 5.926 | 5.853 | 5.845 | 5.799 | 5.810 | 5.790 | 5.753 |
| Rangeview Library | 3.659 | 3.659 | 3.659 | 3.659 | 3.669 | 3.666 | 3.677 | 3.670 | 3.689 | 3.615 |
| Urban Drainage and Flood Control | 0.608 | 0.632 | 0.553 | 0.559 | 0.500 | 0.726 | 0.900 | 0.900 | 0.900 | 0.900 |
| Aims Junior College | 6.302 | 6.333 | 6.325 | 6.308 | 6.317 | 6.305 | 6.355 | 6.305 | 6.342 | 6.307 |
| Water, Sewer and Sanitation Districts | 0.000 to 96.110 | 0.000 to 97.733 | 0.000 to 90.000 | 0.000 to 90.000 | 0.000 to 90.000 | 0.000 to 80.149 | 0.000 to 64.263 | 0.000 to 47.000 | 0.000 to 47.000 | 0.000 to 48.268 |
| Fire Districts | 0.500 to 21.000 | 1.000 to 21.000 | 0.000 to 17.000 | 1.000 to 17.264 | 1.000 to 17.000 | 1.000 to 17.000 | 1.400 to 16.760 | 1.400 to 16.752 | 1.400 to 16.686 | 7.032 to 17.554 |
| Park and Recreation Districts | 2.589 to 10.00 | 2.589 to 10.000 | 2.589 to 10.000 | 2.589 to 10.000 | 2.589 to 10.000 | 2.589 to 10.000 | 5.105 to 10.000 | 2.589 to 10.000 | 2.589 to 10.000 | 2.589 to 65.455 |
| Metro Districts | 2.000 to 99.000 | 0.000 to 99.000 | 0.000 to 99.000 | 0.000 to 109.000 | 0.000 to 99.000 | 0.000 to 258.580 | 0.000 to 107.106 | 0.000 to 107.106 | 0.000 to 107.255 | 0.000 to 105.761 |
| Urban Renewal and Improvement Districts | 1.000 to 122.594 | 92.763 to 110.392 | 92.449 to 123.414 | 45.000 to 107.466 | 0.000 to 104.624 | 0.000 to 27.000 | 0.000 to 16.000 | 5.000 to 30.000 | 5.000 to 25.000 | 0.000 to 25.000 |

(1) Source: Adams County Assessor's Office

Adams County, Colorado
Ratio of Outstanding Debt by Type
Last Ten Years

| Fiscal Year | Governmental Activities | | Business-Type Activities | Total Primary Government | Per Capita* | Percentage of Personal Income^ |
|-------------|-------------------------------|------------------|--------------------------|--------------------------|-------------|--------------------------------|
| | Certificates of Participation | Section 108 Loan | 2007 Note Payable | | | |
| 2013 | \$ 140,216,655 | \$ 1,000,000 | \$ - | \$ - | \$ 300 | 0.85% |
| 2014 | \$ 133,132,555 | \$ 9,000,000 | \$ 596,879 | \$ 142,729,434 | \$ 304 | 0.78% |
| 2015 | \$ 196,015,605 | \$ 2,800,000 | \$ 403,770 | \$ 199,219,375 | \$ 405 | 1.08% |
| 2016 | \$ 188,838,235 | \$ 1,347,000 | \$ 204,868 | \$ 190,390,103 | \$ 382 | 0.99% |
| 2017 | \$ 181,586,765 | \$ 697,000 | \$ - | \$ 182,283,765 | \$ 361 | 0.88% |
| 2018 | \$ 174,060,000 | \$ - | \$ - | \$ 174,060,000 | \$ 340 | 0.79% |
| 2019 | \$ 175,355,974 | \$ - | \$ - | \$ 166,285,000 | \$ 343 | 0.75% |
| 2020 | \$ 165,960,606 | \$ - | \$ - | \$ 165,960,606 | \$ 320 | 0.66% |
| 2021 | \$ 156,126,989 | \$ - | \$ - | \$ 156,126,989 | \$ 300 | 0.56% |
| 2022 | \$ 140,835,000 | \$ - | \$ - | \$ 140,835,000 | \$ 270 | Not Available |

* Population data from Colorado Division of Local Government, State Demography Office Numbers.

^Personal Income from table CA30 on BEA.GOV website

Adams County, Colorado
Computation of Direct, Overlapping, and Underlying Long-Term Debt
December 31, 2022

| Governmental Unit | Long-Term Debt | total Assessed (from letter) | Assessed/Adams (from abstract) | Percent Applicable to County | County's Share of Debt |
|---|-------------------------|---------------------------------|-----------------------------------|---------------------------------|---------------------------|
| Direct | | | | | |
| Adams County | \$ 146,165,377 | 9,779,951,380 | 9,779,951,380 | 100% | \$ 146,165,377 |
| Overlapping | | | | | |
| Central Colorado Groundwater Mgmt | 26,490,192 | 2,690,239,357 | 320,807,020 | 11.92% | 3,158,916 |
| Central Colorado Water Conservation | 40,367,616 | 4,458,049,141 | 1,154,667,190 | 25.90% | 10,455,506 |
| Central Colorado Well Augmentation | 16,956,005 | 235,982,521 | 35,371,880 | 14.99% | 2,541,569 |
| Eastern Adams County Metro District | 6,935,000 | 851,500 | 1,250 | 0.15% | 10,181 |
| Fire District No. 11 Sable Altura | 138,092 | 202,861,960 | 35,223,980 | 17.36% | 23,978 |
| Fire District No. 11 Sable Altura Bond | 138,092 | 202,861,960 | 136,735,060 | 67.40% | 93,078 |
| North Metro Fire Rescue District 1 (Bond) | 7,290,000 | 2,460,111,519 | 111,948,840 | 4.55% | 331,736 |
| North Metro Fire Rescue District 1 | 7,290,000 | 2,349,234,946 | 648,298,290 | 27.60% | 2,011,759 |
| Sand Creek Metro District | 58,684,000 | 305,495,520 | 236,513,590 | 77% | 45,432,953 |
| School District No. 1 | 120,110,000 | 988,197,850 | 966,687,500 | 98% | 117,495,536 |
| School District No. 12 | 407,780,000 | 3,335,152,415 | 2,702,063,830 | 81% | 330,373,983 |
| School District No. 26 | 5,760,000 | 53,331,043 | 4,417,900 | 8.28% | 477,154 |
| School District No. 27J | 905,644,348 | 2,635,889,820 | 2,285,227,770 | 86.70% | 785,163,173 |
| School District No. 31 | 22,074,534 | 117,484,268 | 85,421,440 | 73% | 16,050,136 |
| School District No. RE50 | 81,443,475 | 305,651,780 | 4,614,080 | 1.51% | 1,229,460 |
| Total Overlapping Debt | 1,707,101,354 | | | | 1,314,849,118 |
| Underlying | | | | | |
| Aberdeen Metro No. 1 | 7,870,000 | 5,053,870 | 5,053,870 | 100% | 7,870,000 |
| Aberdeen Metro No. 2 | 5,119,516 | 1,281,820 | 1,281,820 | 100% | 5,119,516 |
| Acc Metro District | 14,754,754 | 24,234,490 | 24,234,490 | 100% | 14,754,754 |
| Adams East Metro District | 347,849 | 12,567,290 | 12,567,290 | 100% | 347,849 |
| Aspen Reserve Metro District | 3,492,000 | 4,890,920 | 4,890,920 | 100% | 3,492,000 |
| Belle Creek Metro District No. 1 | 5,014,500 | 24,011,260 | 24,011,260 | 100% | 5,014,500 |
| Bennett Park & Recreation | 1,077,176 | 63,019,040 | 63,019,040 | 100% | 1,077,176 |
| Bramming Farm Metro District No. 1 | 3,830,000 | 4,678,190 | 4,678,190 | 100% | 3,830,000 |
| Brighton Crossing Metro District No. 4 | 31,228,002 | 37,724,590 | 37,724,590 | 100% | 31,228,002 |
| Brighton Crossing Metro District No. 6 | 43,570,000 | 4,730,510 | 4,730,510 | 100% | 43,570,000 |
| Clear Creek Transit Metro No. 2 | 34,065,000 | 2,081,910 | 2,081,910 | 100% | 34,065,000 |
| Country Club Highlands Metro District | 2,055,000 | 5,738,770 | 5,738,770 | 100% | 2,055,000 |
| DIATC Metro District Bond | 20,580,000 | 552,230 | 552,230 | 100% | 20,580,000 |
| DIATC Metro District | 20,580,000 | 40,946,940 | 40,946,940 | 100% | 20,580,000 |
| Eastpark 70 Metro District | 7,860,000 | 35,376,970 | 35,376,970 | 100% | 7,860,000 |
| Fallbrook Metropolitan District | 560,000 | 22,054,460 | 22,054,460 | 100% | 560,000 |
| Green Valley Ranch East Metro District No. 6 | 101,370,216 | 21,158,980 | 21,158,980 | 100% | 101,370,216 |
| Hazeltine Heights Water & Sanitation | 249,322 | 2,220,750 | 2,220,750 | 100% | 249,322 |
| Heritage Todd Creek Metro District | 27,042,175 | 47,894,400 | 47,894,400 | 100% | 27,042,175 |
| Lochbuie Station Residential Metro District | 4,066,000 | 2,882,330 | 2,882,330 | 100% | 4,066,000 |
| Muegge Farms Metro District No. 1 | 9,525,000 | 3,670 | 3,670 | 100% | 9,525,000 |
| Muegge Farms Metro District No. 3 | 10,431,000 | 26,390 | 26,390 | 100% | 10,431,000 |
| Nexus North at DIA Metro District | 7,508,169 | 24,236,270 | 24,236,270 | 100% | 7,508,169 |
| Northern Commerce Metro District | 2,635,000 | 8,643,880 | 8,643,880 | 100% | 2,635,000 |
| Penrith Park Metro District | 4,310,000 | 4,576,920 | 4,576,920 | 100% | 4,310,000 |
| Pla Metro District Bond | 635,000 | 3,671,560 | 3,671,560 | 100% | 635,000 |
| Rangeview Library District | 73,190,650 | 7,163,191,790 | 7,163,191,790 | 100% | 73,190,650 |
| Ridgeline Vista Residential Metro District | 8,530,000 | 126,230 | 126,230 | 100% | 8,530,000 |
| River Oaks Metro District | 2,855,000 | 10,526,780 | 10,526,780 | 100% | 2,855,000 |
| Riverdale Peaks No. 2 Metro District | 3,065,000 | 3,012,110 | 3,012,110 | 100% | 3,065,000 |
| Rocky Mountain Rail Park Metro District | 107,450,754 | 3,222,200 | 3,222,200 | 100% | 107,450,754 |
| Sagebrush Farm Metro District No. 1 | 48,390,000 | 50 | 50 | 100% | 48,390,000 |
| Second Creek Farm Metro District No. 3 | 28,699,000 | 2,892,340 | 2,892,340 | 100% | 28,699,000 |
| Second Creek Farm Metro District No. 4 | 1,106,177 | 12,060 | 12,060 | 100% | 1,106,177 |
| Section 27 Metro District | 4,160,000 | 1,153,910 | 1,153,910 | 100% | 4,160,000 |
| Settlers Crossing Metro District No. 1 | 23,652,075 | 5,953,720 | 5,953,720 | 100% | 23,652,075 |
| The Lakes Metro District No. 2 Bond | 1,468,000 | 10 | 10 | 100% | 1,468,000 |
| The Lakes Metro District No. 2 | 1,468,000 | 2,225,710 | 2,225,710 | 100% | 1,468,000 |
| The Lakes Metro District No. 4 | 20,080,000 | 71,820 | 71,820 | 100% | 20,080,000 |
| The Velocity Metro District No. 3 | 76,110,000 | 21,164,630 | 21,164,630 | 100% | 76,110,000 |
| The Velocity Metro District No. 5 | 67,190,312 | 173,800 | 173,800 | 100% | 67,190,312 |
| Westminster Public Schools | 32,830,000 | 924,210,570 | 922,064,890 | 100% | 32,753,781 |
| White Buffalo Metro District No. 3 | 13,910,000 | 11,144,830 | 11,144,830 | 100% | 13,910,000 |
| Willow Bend Metro District | 16,455,000 | 11,439,510 | 11,439,510 | 100% | 16,455,000 |
| Total Underlying Debt | 870,020,647 | | | | 869,944,428 |
| Total Direct, Overlapping, and Underlying Debt | \$ 2,723,287,378 | | | | \$ 2,330,958,923 |

Source: Adams County Finance Department and Adams County Assessors Office

Note: Overlapping Debt percentage is calculated using Adams County Total Assessed Value divided by the District's Total Assessed Value as provided by the District.

**Adams County, Colorado
Legal Debt Margin Information
Last Ten Years**

| | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
|---|------------------|------------------|------------------|------------------|------------------|------------------|------------------|-------------------|-------------------|-------------------|
| Actual Property Value (1) | \$ 5,959,199,230 | \$ 5,991,780,760 | \$ 6,602,315,180 | \$ 6,724,451,480 | \$ 7,815,980,320 | \$ 8,002,397,070 | \$ 9,713,869,960 | \$ 10,137,216,760 | \$ 10,060,559,500 | \$ 10,644,014,890 |
| Assessed Property Value (2) | \$ 5,959,199,230 | \$ 5,991,780,760 | \$ 6,602,315,180 | \$ 6,724,451,480 | \$ 7,815,980,320 | \$ 8,002,397,070 | \$ 9,713,869,960 | \$ 10,137,216,760 | \$ 10,060,559,500 | \$ 10,644,014,890 |
| Statutory Debt Limit 3% | 178,775,977 | 179,753,423 | 198,069,455 | 201,733,544 | 234,479,410 | 240,071,912 | 291,416,099 | 304,116,503 | 301,816,785 | 319,320,447 |
| Debt Applicable to Limit | | | | | | | | | | |
| General Obligation Bonds | - | - | - | - | - | - | - | - | - | - |
| Other Applicable Debt | - | - | - | - | - | - | - | - | - | - |
| Net Debt Applicable to Limits | - | - | - | - | - | - | - | - | - | - |
| Legal Debt Margin (3) | \$ 178,775,977 | \$ 179,753,423 | \$ 198,069,455 | \$ 201,733,544 | \$ 234,479,410 | \$ 240,071,912 | \$ 291,416,099 | \$ 304,116,503 | \$ 301,816,785 | \$ 319,320,447 |
| Total Debt as Percentage of Debt Limit | 0% | 0% | 0% | 0% | 0% | 0% | 0% | 0% | 0% | 0% |

(1) The County assesses property frequently; therefore, assessed and actual are substantially equal.

(2) Difference between assessed property value to compute Legal Debt Margin in this schedule and the assessed/actual value of taxable property in the schedule on page 124 is in the Tax Exempt Property.

(3) Debt limits are calculated using the 2002 revised Section 30-26-301, which states a County shall not have debt in excess of 3% of the actual value of the taxable property as determined by the Assessor.

Adams County, Colorado
Demographic and Economic Statistics
Last Ten Years

| Fiscal Year | Population (3) | Per Capita Personal Income (2) | Annual Total Personal Income (2) | Median Age (4) | Public School Enrollment (1) | Unemployment Rate (2) |
|--------------------|-----------------------|---------------------------------------|---|-----------------------|-------------------------------------|------------------------------|
| 2013 | 467,666 | \$ 35,334 | \$ 16,578,475,000 | 32.40 | 88,949 | 6.5% |
| 2014 | 469,193 | \$ 35,385 | \$ 17,010,005,000 | 33.70 | 101,222 | 4.4% |
| 2015 | 491,337 | \$ 36,962 | \$ 18,160,959,000 | 34.00 | 88,583 | 3.6% |
| 2016 | 498,187 | \$ 38,378 | \$ 19,119,527,000 | 34.10 | 90,742 | 3.0% |
| 2017 | 503,167 | \$ 41,215 | \$ 20,738,261,000 | 34.30 | 84,676 | 2.9% |
| 2018 | 512,576 | \$ 43,315 | \$ 22,171,317,000 | 33.30 | 85,435 | 3.0% |
| 2019 | 519,875 | \$ 45,481 | \$ 23,532,735,000 | 34.00 | 85,001 | 2.6% |
| 2020 | 517,885 | \$ 48,115 | \$ 25,014,141,000 | 33.80 | 81,668 | 7.8% |
| 2021 | 520,070 | \$ 53,183 | \$ 27,769,198,000 | 34.00 | 93,811 | 3.6% |
| 2022 | 522,515 | Not Available | Not Available | 34.10 | 82,272 | 6.2% |

Sources: Metro Denver Economic Development - County profiles

(1) Source: U.S. Census Bureau, Colorado Department of Education

(2) Source: Bureau of Economic Analysis, U.S. Bureau of Labor Statistics

(3) Source: State of Colorado Department of Local Affairs

(4) Source: U.S. Census Bureau

**Adams County, Colorado
Principal Employers
Current Year and Nine Years Ago**

| Employer | 2022 | | | 2013 | | |
|--|-----------|------|---------------------------------------|-----------|------|---------------------------------------|
| | Employees | Rank | Percentage of Total County Employment | Employees | Rank | Percentage of Total County Employment |
| University of Colorado Hospital | 12,970 | 1 | 5.01% | 4,890 | 2 | 2.25% |
| Amazon | 10,870 | 2 | 4.20% | | | 0.00% |
| Children's Hospital | 6,020 | 3 | 2.32% | 4,900 | 1 | 2.25% |
| United Parcel Service | 4,410 | 4 | 1.70% | 2,330 | 3 | 1.07% |
| FedEx | 2,700 | 5 | 1.04% | | | 0.00% |
| Sturgeon Electric | 1,490 | 6 | 0.58% | 730 | 7 | 0.34% |
| Maxar Technologies | 1,110 | 7 | 0.43% | | | 0.00% |
| SROriginals | 890 | 8 | 0.34% | | | 0.00% |
| Shamrock Foods | 860 | 9 | 0.33% | 680 | 9 | 0.31% |
| HealthONE: North Suburban Medical Center | 840 | 10 | 0.32% | 750 | 6 | 0.34% |
| Avaya Communications | - | | 0.00% | 1,000 | 4 | 0.46% |
| Centura St Anthony Hospital North | - | | 0.00% | 860 | 5 | 0.39% |
| DISH Network | - | | 0.00% | 690 | 8 | 0.32% |
| Alliance Data | - | | 0.00% | 540 | 10 | 0.25% |
| Total | 42,160 | | 16.27% | 17,370 | | 7.97% |
| Total County Employment | 259,081 | | | 217,815 | | |

Sources: Metro Denver Economic Development - County profiles
 Bureau of Labor (bls.gov) Labor Force Data
 Colorado Department of Labor and Employment (LMI Gateway)

Does not include governmental entity employers.

Adams County, Colorado
Capital Asset Statistics by Function/Program
Last Ten Years

| <u>Function/Program</u> | <u>2013</u> | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> | <u>2022</u> |
|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| General Government | | | | | | | | | | |
| Square Footage of Buildings | 488,668 | 488,668 | 557,985 | 696,912 | 523,755 | 452,341 | 452,341 | 493,463 | 328,072 | 328,072 |
| Number of Vehicles (Including Motor Pool) | 119 | 160 | 172 | 172 | 172 | 236 | 239 | 239 | 239 | 239 |
| Public Safety | | | | | | | | | | |
| Square Footage of Buildings | 821,235 | 821,235 | 900,635 | 894,635 | 443,720 | 388,627 | 388,627 | 267,839 | 211,367 | 211,367 |
| Number of Vehicles | 181 | 163 | 191 | 191 | 191 | 170 | 169 | 169 | 169 | 169 |
| Public Works | | | | | | | | | | |
| Square Footage of Buildings | 0 | 0 | 0 | 0 | 14,307 | 0 | 0 | 0 | 0 | 0 |
| Miles of Roads and Streets Maintained | 1,139 | 1,138 | 1,167 | 1,195 | 1,167 | 1,169 | 1,202 | 3,125 | 3,251 | 3,249 |
| Number of Traffic Signals Maintained | 43 | 40 | 38 | 37 | 39 | 39 | 48 | 38 | 42 | 95 |
| Number of Vehicles | 71 | 60 | 68 | 68 | 68 | 33 | 33 | 33 | 33 | 33 |
| Culture and Recreation | | | | | | | | | | |
| Acres of Parks | 1,213 | 1,213 | 2,774 | 2,774 | 1,255 | 1,255 | 1,257 | 1,256 | 2,100 | 2,100 |
| Miles of Trails | 39 | 39 | 32 | 32 | 39 | 39 | 39 | 55 | 39 | 39 |
| Number of Vehicles | 9 | 6 | 12 | 12 | 8 | 5 | 5 | 5 | 5 | 5 |
| Health and Welfare | | | | | | | | | | |
| Square Footage of Buildings | 134,798 | 454,798 | 444,798 | 444,798 | 187,222 | 329,925 | 329,925 | 240,562 | 245,750 | 245,750 |
| Number of Vehicles | 26 | 23 | 24 | 24 | 24 | 24 | 17 | 17 | 17 | 17 |
| Conservation of Natural Resources | | | | | | | | | | |
| Acres of Open Space Land | 1,905 | 1,905 | 3,122 | 3,183 | 2,063 | 2,002 | 2,197 | 1,057 | 1,080 | 1,080 |
| Acres of Conservation Easements | 5,312 | 5,312 | 5,387 | 5,387 | 5,417 | 5,417 | 5,744 | 5,300 | 5,387 | 5,387 |
| Number of Vehicles | 7 | 6 | 8 | 8 | 8 | 12 | 12 | 12 | 12 | 12 |

Source: Various Adams County Departments
 Crystal Reports for the # of vehicles report

Adams County, Colorado
Full-time Equivalent County Employees by Function as of December 31
Last Ten Years

| <u>Program/Function</u> | <u>2013</u> | <u>2014</u> | <u>2015</u> | <u>2016</u> | <u>2017</u> | <u>2018</u> | <u>2019</u> | <u>2020</u> | <u>2021</u> | <u>2022</u> |
|-----------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| General Government | 442.00 | 466.25 | 502.25 | 531.50 | 534.50 | 565.80 | 603.00 | 629.50 | 619.00 | 685.00 |
| Public Safety | 524.25 | 572.25 | 580.00 | 585.00 | 596.50 | 621.75 | 642.00 | 679.00 | 688.00 | 689.00 |
| Health and Welfare | 509.50 | 583.50 | 613.50 | 644.50 | 639.25 | 659.50 | 681.00 | 685.50 | 681.00 | 763.00 |
| Economic Opportunity | 48.75 | 52.75 | 49.75 | 51.00 | 48.00 | 50.00 | 48.00 | 45.00 | 42.00 | 44.00 |
| Culture and Recreation | 21.00 | 22.00 | 23.00 | 23.00 | 24.00 | 23.00 | 23.00 | 25.00 | 25.00 | 69.00 |
| Internal Service | 17.75 | 19.00 | 17.00 | 20.00 | 20.00 | 22.00 | 23.00 | 23.00 | 24.00 | 26.00 |
| Public Works | 78.00 | 91.00 | 83.00 | 84.00 | 87.00 | 89.00 | 99.00 | 101.00 | 100.00 | 105.00 |
| Business Type-Activities | 2.00 | 22.00 | 19.50 | 20.00 | 20.00 | 21.00 | 21.00 | 20.00 | 16.00 | 23.00 |
| Urban Housing and Redevelopment | 5.00 | 4.00 | 6.00 | 3.00 | 4.00 | 3.00 | 3.00 | 3.00 | 2.00 | 1.00 |
| Conservation of Natural Resources | 10.00 | 12.00 | 11.00 | 11.00 | 11.00 | 11.00 | 13.00 | 13.00 | 12.00 | 10.00 |
| Total FTE Employees | 1658.25 | 1844.75 | 1905.00 | 1973.00 | 1984.25 | 2066.05 | 2156.00 | 2224.00 | 2209.00 | 2415.00 |

Source: Adams County Human Resources Department



Goals

- Education and Economic Prosperity
- High Performing, Fiscally Sustainable Government
- Quality of Life
- Safe, Reliable Infrastructure
- Community Enrichment





**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of County Commissioners
Adams County, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Adams County, Colorado (the County), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 28, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2022-001 that we consider to be a material weakness.

Report on Compliance and Other Matters

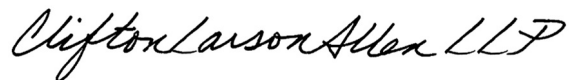
As part of obtaining reasonable assurance about whether the County’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The County’s Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the County’s response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County’s response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Broomfield, Colorado
June 28, 2023



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE**

Board of County Commissioners
Adams County, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Adams County, Colorado's (the County) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2022. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2022-002. Our opinion on each major federal program is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-002 to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2022-003 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



CliftonLarsonAllen LLP

Broomfield, Colorado
June 28, 2023

ADAMS COUNTY, COLORADO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2022

| Federal Grantor/Pass Through Entity/Program or Cluster Title | Assistance Listing Number | Pass-Through Entity Identifying Number | Passed Through to Subrecipients | Clusters | Expenditures 12/31/2022 |
|---|---------------------------|--|---------------------------------|--------------------------|--------------------------|
| Department of Health and Human Services: | | | | | |
| <i>Direct Programs:</i> | | | | | |
| <u>Head Start Cluster</u> | | | | | |
| Head Start | 93.600 | N/A | \$ - | \$ 4,945,378 | \$ 4,945,378 |
| <i>Subtotal Head Start Cluster</i> | | | | <u>4,945,378</u> | |
| <i>Passed Through Colorado Department of Human Services:</i> | | | | | |
| Guardianship Assistance | 93.090 | N/A | - | - | 86,361 |
| Marylee Allen Promoting Safe and Stable Families | 93.556 | N/A | - | - | 253,700 |
| Temporary Assistance for Needy Families | 93.558 | N/A | 4,784,479 | - | 17,001,231 |
| Child Support Enforcement | 93.563 | N/A | - | - | 4,701,123 |
| Low-Income Home Energy Assistance | 93.568 | N/A | - | - | 5,308,102 |
| COVID-19 Low-Income Home Energy Assistance | 93.568 | N/A | - | - | 4,800,660 |
| <u>CCDF Cluster</u> | | | | | |
| Child Care and Development Block Grant | 93.575 | N/A | - | 5,029,140 | 5,029,140 |
| COVID-19 Child Care and Development Block Grant | 93.575 | N/A | - | 2,323,119 | 2,323,119 |
| Child Care Mandatory and Matching Funds of the Child Care and Development Fund | 93.596 | N/A | - | 4,929,108 | 4,929,108 |
| <i>Subtotal CCDF Cluster</i> | | | | <u>12,281,367</u> | |
| Stephanie Tubbs Jones Child Welfare Services Program | 93.645 | N/A | - | - | 346,409 |
| Child Welfare Research Training or Demonstration | 93.648 | N/A | 88,760 | - | 88,760 |
| Foster Care - Title IV-E | 93.658 | N/A | - | - | 8,752,530 |
| Adoption Assistance | 93.659 | N/A | - | - | 3,674,053 |
| Social Services Block Grant | 93.667 | N/A | - | - | 2,142,957 |
| John H. Chafee Foster Care Program for Successful Transition to Adulthood | 93.674 | N/A | - | - | 86,110 |
| COVID-19 John H. Chafee Foster Care Program for Successful Transition to Adulthood | 93.674 | N/A | - | - | 218,622 |
| COVID-19 Elder Abuse Prevention Interventions Program | 93.747 | N/A | - | - | 33,868 |
| <i>Subtotal:</i> | | | | <u>12,281,367</u> | <u>59,775,853</u> |
| <i>Passed Through Colorado Department of Health Care Policy and Financing:</i> | | | | | |
| <u>Medicaid Cluster</u> | | | | | |
| Medical Assistance Program | 93.778 | N/A | - | 6,306,495 | 6,306,495 |
| <i>Subtotal Medicaid Cluster</i> | | | | <u>6,306,495</u> | |
| <i>Passed Through Colorado Department of Local Affairs:</i> | | | | | |
| Community Services Block Grant | 93.569 | L21CSBG01 | 321,820 | - | 513,703 |
| COVID-19 Community Services Block Grant | 93.569 | L18CSBG01 | 194,272 | - | 194,272 |
| Total Department of Health and Human Services | | | <u>5,389,331</u> | <u>23,533,240</u> | <u>71,735,701</u> |
| Department of Agriculture: | | | | | |
| <i>Passed Through Colorado Department of Human Services:</i> | | | | | |
| <u>Supplemental Nutrition Assistance Program Cluster</u> | | | | | |
| Supplemental Nutrition Assistance Program | 10.551 | N/A | - | 209,864 | 209,864 |
| State Administrative Matching Grants for the Supplemental Nutrition Assistance Program | 10.561 | N/A | - | 5,393,012 | 5,393,012 |
| COVID-19 State Administrative Matching Grants for the Supplemental Nutrition Assistance Program | 10.561 | N/A | - | 88,967 | 88,967 |
| <i>Subtotal Supplemental Nutrition Assistance Program Cluster</i> | | | | <u>5,691,843</u> | |
| <i>Passed Through Colorado Department of Public Health and Environment:</i> | | | | | |
| WIC Special Supplemental Nutrition Program for Women, Infants, and Children | 10.557 | N/A | - | - | 44,613 |
| Child and Adult Care Food Program | 10.558 | 16FLA78603 | - | - | 154,731 |
| Total Department of Agriculture | | | <u>-</u> | <u>5,691,843</u> | <u>5,891,187</u> |
| Department of the Interior: | | | | | |
| <i>Direct Program:</i> | | | | | |
| National Wildlife Refuge Fund | 15.659 | N/A | - | - | 113,917 |
| Total Department of the Interior | | | <u>-</u> | <u>-</u> | <u>113,917</u> |
| Department of Labor: | | | | | |
| <i>Passed Through Colorado Department of Labor and Employment:</i> | | | | | |
| Unemployment Insurance | 17.225 | AD20-011 | - | - | 60,019 |
| Trade Adjustment Assistance | 17.245 | AD21-010/AD21-011 | - | - | 68,475 |
| Temporary Labor Certification for Foreign Workers | 17.273 | AD21-013 | - | - | 13,279 |
| WIOA National Dislocated Worker Grants/ WIA National Emergency Grants | 17.277 | AD16-06 | - | - | 78,761 |
| <u>WIOA Cluster</u> | | | | | |
| WIOA Adult Program | 17.258 | AD21-001 / AD21-012 | - | 1,647,122 | 1,647,122 |
| WIOA Youth Activities | 17.259 | AD21-001 | - | 717,837 | 717,837 |
| | | AD21-001 / AD21-003 | | | |
| WIOA Dislocated Worker Formula Grants | 17.278 | AD21-012/AD21-017 | - | 520,898 | 520,898 |
| <i>Subtotal WIOA Cluster</i> | | | | <u>2,885,857</u> | |
| <u>Employment Service Cluster</u> | | | | | |
| Employment Service / Wagner-Peyser Funded Activities | 17.207 | AD21-001A | - | 1,109,591 | 1,109,591 |
| Jobs for Veterans State Grants | 17.801 | AD20-012 | - | 14,000 | 14,000 |
| <i>Subtotal Employment Service Cluster</i> | | | | <u>1,123,591</u> | |
| <i>Passed Through The City and County of Denver</i> | | | | | |
| H-1B Job Training Grants | 17.268 | | - | - | 139,127 |
| Total Department of Labor | | | <u>-</u> | <u>4,009,448</u> | <u>4,369,109</u> |

ADAMS COUNTY, COLORADO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2022

| Federal Grantor/Pass Through Entity/Program or Cluster Title | Assistance Listing Number | Pass-Through Entity Identifying Number | Passed Through to Subrecipients | Clusters | Expenditures 12/31/2022 |
|---|---------------------------------|---|---------------------------------------|----------------------|----------------------------|
| Department of Housing and Urban Development: | | | | | |
| <i>Direct Programs:</i> | | | | | |
| Home Investment Partnerships Program | 14.239 | N/A | 105,090 | - | 117,672 |
| <i>CDBG - Entitlement Grants Cluster</i> | | | | | |
| Community Development Block Grants/Entitlement Grants | 14.218 | N/A | 1,089,374 | 1,262,822 | 1,262,822 |
| <i>Subtotal CDBG - Entitlement Grants Cluster</i> | | | | 1,262,822 | |
| <i>Passed Through Colorado Department of Local Affairs:</i> | | | | | |
| Emergency Solutions Program | 14.231 | | - | - | 38,891 |
| Total Department of Housing and Urban Development | | | 1,194,464 | 1,262,822 | 1,419,385 |
| Department of Homeland Security: | | | | | |
| <i>Passed Through Colorado Department of Public Safety:</i> | | | | | |
| Disaster Grants - Public Assistance (Presidentially Declared Disasters) | 97.036 | | - | - | 118,482 |
| Emergency Management Performance Grants | 97.042 | 19-EM-20-01 | - | - | 89,784 |
| Total Department of Homeland Security | | | - | - | 208,266 |
| Department of Justice: | | | | | |
| <i>Direct Programs:</i> | | | | | |
| State Criminal Alien Assistance Program | 16.606 | N/A | - | - | 143,820 |
| Congressionally Recommended Awards | 16.753 | N/A | - | - | 4,170 |
| <i>Passed Through Colorado Department of Public Safety:</i> | | | | | |
| Crime Victim Assistance | 16.575 | 2015VA16013652-17 | - | - | 223,680 |
| Crime Victim Compensation | 16.576 | 96726 16-VC-17 | - | - | 600,049 |
| Edward Byrne Memorial Justice Assistance Grant Program | 16.738 | 2016-MU-BX-0115 | - | - | 76,573 |
| Total Department of Justice | | | - | - | 1,048,292 |
| Department of Transportation: | | | | | |
| <i>Direct Program:</i> | | | | | |
| COVID-19 Airports Program, Airport Improvement Program, and Infrastructure Investment and Jobs Act Programs | 20.106 | AIP3-08-0016-040 | - | - | 3,714,738 |
| <i>Passed Through Colorado Department of Transportation:</i> | | | | | |
| <i>Highway Safety Cluster</i> | | | | | |
| National Priority Safety Programs | 20.616 | 17NHTSA405D.1120 | - | 191,212 | 191,212 |
| <i>Subtotal Highway Safety Cluster</i> | | | | 191,212 | |
| <i>Highway Planning and Construction Cluster</i> | | | | | |
| Highway Planning and Construction | 20.205 | 18-HAA-XC-00050 | - | 1,425,521 | 1,425,521 |
| <i>Subtotal Highway Planning and Construction Cluster</i> | | | | 1,425,521 | 1,425,521 |
| Total Department of Transportation | | | - | 1,616,733 | 5,331,471 |
| Department of Treasury | | | | | |
| <i>Direct Program:</i> | | | | | |
| COVID-19 Emergency Rental Assistance Program | 21.023 | N/A | 5,024,751 | - | 5,025,779 |
| COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | N/A | 18,612,016 | - | 29,720,070 |
| <i>Passed Through Colorado Department of Labor & Employment:</i> | | | | | |
| COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | N/A | - | - | 547,505 |
| <i>Passed Through Colorado Department of Human Services:</i> | | | | | |
| COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | N/A | - | - | 393,112 |
| <i>Passed Through Colorado Department of Public Safety:</i> | | | | | |
| COVID-19 Coronavirus State and Local Fiscal Recovery Funds | 21.027 | N/A | - | - | 425,000 |
| Total Department of Treasury | | | 23,636,767 | - | 36,111,466 |
| Executive Office of the President | | | | | |
| <i>Passed Through Office of National Drug Control Policy</i> | | | | | |
| High Intensity Drug Trafficking Areas | 95.001 | N/A | - | - | 450,750 |
| Total Executive Office of the President | | | - | - | 450,750 |
| Total Expenditures of Federal Awards | | | \$ 30,220,562 | \$ 36,114,086 | \$ 126,679,544 |

ADAMS COUNTY, COLORADO
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
DECEMBER 31, 2022

NOTE 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County under programs of the federal government for the year ended December 31, 2022. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not represent the financial position, changes in net position, or cash flows of the County.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance for all awards with the exception of assistance listing number (ALN) 21.019, which follows criteria determined by the Department of Treasury for allowability of costs. Under these principles, certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Amounts reported in the Schedule are recognized on a modified accrual basis when they become a demand on current available federal resources and eligibility requirements are met, except in the following programs, which are reported in the Schedule on a cash basis:

| | |
|---|----------------|
| Guardianship Assistance | 93.090 |
| Mary Allen Promoting Safe and Stable Families | 93.556 |
| Temporary Assistance for Needy Families | 93.558 |
| Child Support Enforcement | 93.563 |
| Low-Income Home Energy Assistance | 93.568 |
| CCDF Cluster | 93.575, 93.596 |
| Child Welfare Services Program | 93.645 |
| Foster Care - Title IV-E | 93.658 |
| Adoption Assistance | 93.659 |
| Social Services Block Grant | 93.667 |
| John H. Chafee Foster Care Program for Successful Transition to Adulthood | 93.674 |
| COVID-19 Elder Abuse Prevention Interventions Program | 93.747 |
| Medicaid Cluster | 93.778 |
| Supplemental Nutrition Assistance Program Cluster | 10.551, 10.561 |

The County has not elected to use the 10% de minimis indirect cost rate except for ALN 93.569, as allowed under the Uniform Guidance.

NOTE 3. OTHER INFORMATION

The County participates in the Food Assistance Benefits / EBT program under ALN 10.551. The County performs some administrative duties on behalf of the State. The State distributes \$191,691,318 in benefits, which are not reflected on the Schedule of the County, as the program's compliance requirements are the responsibility of the State.

**ADAMS COUNTY, COLORADO
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED DECEMBER 31, 2022**

Section I – Summary of Auditors’ Results

Financial Statements

1. Type of auditors’ report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? x yes no
 - Significant deficiency(ies) identified? yes x none reported
3. Noncompliance material to financial statements noted? yes x no

Federal Awards

1. Internal control over major federal programs:
- Material weakness(es) identified? x yes no
 - Significant deficiency(ies) identified? x yes none reported
2. Type of auditors’ report issued on compliance for major federal programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? x yes no

Identification of Major Federal Programs

| Assistance Listing Number(s) | Name of Federal Program or Cluster |
|------------------------------|--|
| 93.558 | Temporary Assistance for Needy Families (TANF) |
| 93.568 | Low-Income Home Energy Assistance Program (LEAP) |
| 20.106 | COVID-19 Airport Improvement Program (AIP) |
| 21.023 | COVID-19 Emergency Rental Assistance Program |
| 21.027 | COVID-19 Coronavirus State and Local Fiscal Recovery Funds |

Dollar threshold used to distinguish between Type A and Type B programs: \$ 3,000,000

Auditee qualified as low-risk auditee? yes x no

**ADAMS COUNTY, COLORADO
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED DECEMBER 31, 2022**

Section II – Financial Statement Findings

2022 – 001 – Treasurer’s Office Reconciliations

Type of Finding: Material Weakness in Internal Control over Financial Reporting

Condition: During our testing, it was noted that reconciliations performed between the County’s bank statements and the Treasurer’s Office general ledger were not being properly reviewed or performed in a timely manner. In addition, it was noted that the reconciliations included a significant volume of reconciling items from prior periods that were offset with other reconciling items rather than being properly cleared and removed.

Criteria or specific requirement: Performing reconciliations in a timely manner and proper review by someone other than the preparer are key elements of an effective internal control environment to mitigate the risk of noncompliance, whether due to fraud or error. Additionally, a strong system of internal control is key to the effective safeguarding and reporting of an entity’s assets.

Effect: Without timely preparation and proper reviews of reconciliations between bank statements and the Treasurer’s Office general ledger, the County cannot ensure that all activity is accurate, properly recorded and authorized. In addition, maintaining and offsetting reconciling items from prior periods adds unnecessary complexity to the reconciliation which makes it more difficult to detect potential errors on a timely basis.

Cause: Staff members within the County’s Treasurer Office were not performing reconciliations between bank statements and the Treasurer’s Office general ledger in a timely manner or properly reviewing prepared reconciliations.

Repeat Finding: This is a repeat finding.

Recommendation: We recommend that the County’s Treasurer Office develop, document, and implement policies and procedures requiring County staff to perform cash balance reconciliations within prescribed timelines as well as requiring staff to perform an adequate review of prepared reconciliations. In addition, we recommend that reconciling items be removed from the reconciliation once cleared.

Views of responsible officials: There is no disagreement with this finding.

**ADAMS COUNTY, COLORADO
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED DECEMBER 31, 2022**

Section III – Findings and Questioned Costs – Major Federal Programs

2022 – 002 TANF Subrecipient Monitoring

Federal Agency: Department of Health and Human Services

Federal Program Name: Temporary Assistance for Needy Families (TANF)

Assistance Listing Number: 93.558

Pass-Through Agency: Colorado Department of Human Services

Award Period: January 1, 2022 – December 31, 2022

Type of Finding: Material Weakness in Internal Control over Compliance and Other Matters

Criteria or specific requirement: Using the guidance in 2 CFR Section 200.331, non-Federal entities passing federal awards through to other entities are required to perform a determination as to whether the other entities are considered to be subrecipients or contractors. Under 2 CFR 200.332, pass-through entities are required to ensure that subawards to subrecipients include required federal award identification and detail of all compliance and other requirements for the federal award. In addition, the pass-through entities are required to perform on-going evaluation and monitoring of the activities of subrecipients to ensure that the subaward is used for authorized purposes, that compliance requirements are met, and that the subrecipient takes timely and appropriate action on any deficiencies relating to the Federal award provided.

Condition: During testing over subrecipient monitoring and reporting, we noted the County did not have effective control over subrecipient monitoring and reporting.

Questioned costs: None.

Context: For 5 of 5 subrecipients selected, the County did not have agreements with the subrecipients that included the required federal award information and did not have a process in place to monitor these subrecipients. Prior to 2022, the County determined that certain entities receiving payments under TANF were contractors. In March of 2023, the County performed a revised analysis using the guidance in 2 CFR 200.331 with the conclusion that certain entities that were previously determined to be contractors should have been considered subrecipients. After this revised determination was made, the County did not provide revised subaward agreements or perform subrecipient monitoring procedures.

Cause: The County initially improperly determined TANF subrecipients as contractors prior to 2022 and did not follow up timely after a revised determination was completed in 2023. The County did not have a process in place to properly assess if organizations met the criteria to be considered subrecipients.

Effect: If the County does not provide required subaward information on a timely basis, it increases the risk that subrecipients will not be in compliance with all required federal award requirements.

Repeat Finding: Not a repeat finding.

Recommendation: We recommend the County determine whether an entity receiving payment under TANF is a subrecipient or a contractor prior to entering into an agreement with the entity and to include all guidance under 2 CFR 200.331 when making this determination.

Views of responsible officials: There is no disagreement with the audit finding.

**ADAMS COUNTY, COLORADO
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED DECEMBER 31, 2022**

2022 – 003 TANF Eligibility

Federal Agency: Department of Health and Human Services

Federal Program Name: Temporary Assistance for Needy Families (TANF)

Assistance Listing Number: 93.558

Pass-Through Agency: Colorado Department of Human Services

Award Period: January 1, 2022 – December 31, 2022

Type of Finding: Significant Deficiency in Internal Control over Compliance

Criteria or specific requirement: Recipients of federal awards are required to establish and maintain effective internal control over the federal award that provides reasonable assurance that the non-federal entity is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award (2 CFR 200.303).

Condition: During our testing over the County's quality control process for TANF payments to program participants, we noted one instance where errors identified in the quality control review process were not addressed on a timely basis.

Questioned costs: None.

Context: For 1 of 40 quality control case reviews selected, the County did not take corrective action for certain errors relating to data recorded for participant identification and pregnancy status in a timely manner. For the exception noted, the case review was performed in May 2022 but corrective action for these errors was not taken until March 2023. We noted that the errors that were not corrected timely did not impact the eligibility determination for the case.

Cause: The County did not have a process to ensure that errors identified in the quality control process were corrected in a timely manner.

Effect: If errors detected during the quality control review process are not updated timely, it increases the risk that the County may pay TANF benefits to an ineligible recipient or incorrectly withhold TANF benefits to an eligible recipient.

Repeat Finding: Not a repeat finding.

Recommendation: We recommend the County implement a process to ensure that errors identified in the quality control process are addressed in a timely manner.

Views of responsible officials: There is no disagreement with the audit finding.



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Adams County, Colorado respectfully submits the following summary schedule of prior audit findings for the year ended December 31, 2022.

Audit period: January 1, 2022 - December 31, 2022

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

FINDINGS—FINANCIAL STATEMENT AUDIT

2021 – 001 – Treasurer's Office Reconciliations

Condition: During our testing it was noted that reconciliations performed between the County's bank statements and the Treasurer's Office general ledger were not being properly reviewed or performed in a timely manner. It was noted that year-end reconciliations between December 2021 bank statements and the Treasurer's Office general ledger were not prepared until April 2022 without evidence of proper review by an individual other than the preparer.

Status: Prior audit report finding has not been resolved as of December 31, 2022. See current year finding 2022-001.

Reason for finding's recurrence: The reconciliations were not performed timely during 2022.

Corrective Action: The Treasurer's Office has implemented several changes in 2023 under the newly elected Treasurer. These includes increased communication with other departments, cross training for Treasurer's Office staff, establishing segregation of duties, and setting expectations for daily reconciliations and daily posting of journal entries. Bank reconciliations are approved by someone other than the preparer. The Treasurer's Office is also working on clearing reconciling items and has hired a Contractor to help resolve outstanding issues.

FINDINGS— FEDERAL AWARD PROGRAMS AUDITS

2020 – 001 Child Care and Development Fund (CCDF) – Eligibility

Condition: During our testing of internal control over eligibility for CCDF, we noted the County did not have effective control over compliance.

Status: Prior audit report finding has not been resolved as of December 31, 2022.

Reason for finding's recurrence: The reasons for the finding recurrence was due in part to State CCCAP Program Integrity team implementing a new county monitoring system on April 19, 2021 which in turn set us back in our case reviews therefore case reviews and follow up were untimely.

Corrective Action: In our CCAP Case Review system to mitigate untimeliness, the following reminders were put in place:

- A reminder email generates automatically per the CCAP Case Review system three (3) days prior to the due date to the Worker.
- A reminder email will generate automatically per the CCAP Case Review system (7) days prior to the due date to both the CCAP Supervisor and the Worker.
- Reminder emails will generate automatically per the CCAP Case Review system every day after the due date to the Worker, if the case review is not completed and routed back to the reviewer.

2021 – 002 – Foster Care Title IV-E – Eligibility

Condition: During our testing of internal control over eligibility for Foster Care, we noted the County did not have effective control over compliance.

Status: Prior audit report finding has not been resolved as of December 31, 2022.

Reason for finding's recurrence: Additional training was performed at the end of 2022 to improve internal controls over eligibility for 2023. We expect this issue to be resolved by December 31, 2023.

Corrective Action: CFS staff are all trained in how to complete a ninety-day review in Trails. We will work with supervisors and division leaders to implement a data driven supervision model that will ensure that these reviews are completed timely.

2021 – 003 – COVID-19 Emergency Rental Assistance Program (ERA) – Suspension and Debarment

Condition: During our testing of internal control over suspension and debarment for ERA, we noted the County did not have effective control over compliance.

Status: Corrective action was taken and prior year finding is resolved as of December 31, 2022.

2021 – 004 – COVID-19 Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) – Subrecipient Monitoring

Condition: During our testing of internal control over subrecipient monitoring for CSLFRF, we noted the County did not have effective control over compliance.

Status: Corrective action was taken and prior year finding is resolved as of December 31, 2022.

The public report burden for this information collection is estimated to average 380 hours annually.

| | | |
|---|------------------------|--------------------------------------|
| LOCAL HIGHWAY FINANCE REPORT | | City or County: Adams County |
| | | YEAR ENDING : December 2022 |
| This Information From The Records Of County of Adams | Prepared By: Phone: | Dominique D'Angelo (720) 523-6231 |

I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE

| ITEM | A. Local Motor-Fuel Taxes | B. Local Motor-Vehicle Taxes | C. Receipts from State Highway-User Taxes | D. Receipts from Federal Highway Administration |
|--|---------------------------|------------------------------|---|---|
| 1. Total receipts available | | | | |
| 2. Minus amount used for collection expenses | | | | |
| 3. Minus amount used for nonhighway purposes | | | | |
| 4. Minus amount used for mass transit | | | | |
| 5. Remainder used for highway purposes | | | | |

II. RECEIPTS FOR ROAD AND STREET PURPOSES

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES

| ITEM | AMOUNT | ITEM | AMOUNT |
|---|---------------|---|---------------|
| A. Receipts from local sources: | | A. Local highway disbursements: | |
| 1. Local highway-user taxes | | 1. Capital outlay (from page 2) | 37,564,037.96 |
| a. Motor Fuel (from Item I.A.5.) | | 2. Maintenance: | 28,031,231.76 |
| b. Motor Vehicle (from Item I.B.5.) | | 3. Road and street services: | |
| c. Total (a.+b.) | | a. Traffic control operations | 691,741.72 |
| 2. General fund appropriations | - | b. Snow and ice removal | 614,247.09 |
| 3. Other local imposts (from page 2) | 58,954,211.70 | c. Other | - |
| 4. Miscellaneous local receipts (from page 2) | 81,546.71 | d. Total (a. through c.) | 1,305,988.81 |
| 5. Transfers from toll facilities | - | 4. General administration & miscellaneous | 27,981,571.50 |
| 6. Proceeds of sale of bonds and notes: | | 5. Highway law enforcement and safety | 106,611.47 |
| a. Bonds - Original Issues | - | 6. Total (1 through 5) | 94,989,441.50 |
| b. Bonds - Refunding Issues | - | B. Debt service on local obligations: | |
| c. Notes | - | 1. Bonds: | |
| d. Total (a. + b. + c.) | - | a. Interest | - |
| 7. Total (1 through 6) | 59,035,758.41 | b. Redemption | - |
| B. Private Contributions | 6,557,750.00 | c. Total (a. + b.) | - |
| C. Receipts from State government (from page 2) | 10,865,724.79 | 2. Notes: | |
| D. Receipts from Federal Government (from page 2) | 1,425,521.00 | a. Interest | - |
| E. Total receipts (A.7 + B + C + D) | 77,884,754.20 | b. Redemption | - |
| | | c. Total (a. + b.) | - |
| | | 3. Total (1.c + 2.c) | - |
| | | C. Payments to State for highways | - |
| | | D. Payments to toll facilities | - |
| | | E. Total disbursements (A.6 + B.3 + C + D) | 94,989,441.50 |

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

| | Opening Debt | Amount Issued | Redemptions | Closing Debt |
|------------------------------|--------------|---------------|-------------|--------------|
| A. Bonds (Total) | - | - | - | - |
| 1. Bonds (Refunding Portion) | - | - | - | - |
| B. Notes (Total) | - | - | - | - |

V. LOCAL ROAD AND STREET FUND BALANCE

| | A. Beginning Balance | B. Total Receipts | C. Total Disbursements | D. Ending Balance | E. Reconciliation |
|--|----------------------|-------------------|------------------------|-------------------|-------------------|
| | 82,117,195.57 | 77,884,754.20 | 94,989,441.50 | 65,012,508.27 | - |

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT

STATE:
Colorado
YEAR ENDING (mm/yy):
December 2022

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

| ITEM | AMOUNT | ITEM | AMOUNT |
|-----------------------------------|---------------------------|---|---------------------------|
| A.3. Other local imposts: | | A.4. Miscellaneous local receipts: | |
| a. Property Taxes and Assessments | 11,944,285.32 | a. Interest on investments | 64,040.15 |
| b. Other local imposts: | | b. Traffic Fines & Penalties | - |
| 1. Sales Taxes | 25,802,903.00 | c. Parking Garage Fees | - |
| 2. Infrastructure & Impact Fees | 1,769,248.58 | d. Parking Meter Fees | - |
| 3. Liens | - | e. Sale of Surplus Property | - |
| 4. Licenses | 175,120.04 | f. Charges for Services | - |
| 5. Specific Ownership &/or Other | 19,262,654.76 | g. Other Misc. Receipts | - |
| 6. Total (1. through 5.) | 47,009,926.38 | h. Other Insurance/Local Agencies | 17,506.56 |
| c. Total (a. + b.) | 58,954,211.70 | i. Total (a. through h.) | 81,546.71 |
| | (Carry forward to page 1) | | (Carry forward to page 1) |

| ITEM | AMOUNT | ITEM | AMOUNT |
|--|---------------|--|---------------------------|
| C. Receipts from State Government | | D. Receipts from Federal Government | |
| 1. Highway-user taxes | 10,375,301.16 | 1. FHWA (from Item I.D.5.) | |
| 2. State general funds | | 2. Other Federal agencies: | |
| 3. Other State funds: | | a. Forest Service | - |
| a. State bond proceeds | | b. FEMA | - |
| b. Project Match | | c. HUD | - |
| c. Motor Vehicle Registrations | 490,423.63 | d. Federal Transit Admin | - |
| d. Other (Specify) CDOT | - | e. U.S. Corps of Engineers | - |
| e. Other (Specify) Fines | - | f. Other Federal | 973,464.62 |
| f. Total (a. through e.) | 490,423.63 | g. Total (a. through f.) | 973,464.62 |
| 4. Total (1. + 2. + 3.f) | 10,865,724.79 | 3. Total (1. + 2.g) | |
| | | | (Carry forward to page 1) |

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

| | ON NATIONAL HIGHWAY SYSTEM (a) | OFF NATIONAL HIGHWAY SYSTEM (b) | TOTAL (c) |
|---|---|--|---------------------------|
| A.1. Capital outlay: | | | |
| a. Right-Of-Way Costs | - | 10,236,892.97 | 10,236,892.97 |
| b. Engineering Costs | - | - | - |
| c. Construction: | | | |
| (1). New Facilities | - | - | - |
| (2). Capacity Improvements | - | 27,327,144.99 | 27,327,144.99 |
| (3). System Preservation | - | - | - |
| (4). System Enhancement & Operation | - | - | - |
| (5). Total Construction (1) + (2) + (3) + (4) | - | 27,327,144.99 | 27,327,144.99 |
| d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5) | - | 37,564,037.96 | 37,564,037.96 |
| | | | (Carry forward to page 1) |

Notes and Comments:

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